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	UNITED STATES	1	APPEARANCES:	
	ENVIRONMENTAL PROTECTION AGENCY	2	Appearing for COMPLAINANT(S) ENVIRONM	MENTAL PROTECTION
	REGION 2	3	AGENCY:	
	::	4	CHRISTOPHER SAPORITA, ESQ.	
	IN THE MATTER OF:	5	JASON P. GARELICK, ESQ.	
	New York State Department of Transportation	6	ENVIRONMENTAL PROTECTION AGENCY,	REGION 2
	50 Wolf Road	7	290 BROADWAY, 16TH FLOOR	
	Albany, NY 12232	8	NEW YORK, NY 10007	
	SPDES Permit No. NYR20A288	9	p: (518) 587-7300 e: Garelick.Jason@EPA.gov	r
		10		
	Docket No. CWA-02-2016-3403	11	Appearing for RESPONDENT(S) DEPARTMEN	VT OF
	:	12	TRANSPORTATION:	
	HELD THEODAY ADDIT 2 2010	13	ALICIA L. MCNALLY, ESQ.	
	HELD: TUESDAY, APRIL 3, 2018	14	DAVID WINANS, ESQ. 50 WOLF ROAD	
	9:00 a.m 4:22 p.m.	16	ALBANY, NY 12205	
	BEFORE: ADMINISTRATIVE LAW JUDGE SUSAN L. BIRO	17	p: (518) 457-2411 e: Alicia.Mcnally@dot.ny.g	ov
	LE SIE. IEEE IN SOURCE SOUNT E. BIRO	18	1 (2-2) 2-11 C. Thielmirjungothiy.g	,
		19	ALSO PRESENT: TRACYELLEN KUBEK, DO	OT Representative
		20	CHRISTY ARVIZU, EPA Representati	ive
		21	DENISE KAHLER-BRAATEN, Sign I	
		22	Interpreter	
		23	JESSICA YOCOM, Sign Language	
		24	Interpreter	
		25	JENNIFER ALMASE, Clerk	
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1	INDEX OF EXHIBITS-cont'd	1	ALJ BIRO: Going on the record in the
2	(Given to the Reporter to append to the transcript.)	2	matter of New York State Department of
3	PAGE	3	Transportation, Docket No. CWA-02-2016-3403.
4	RESPONDENT DESCRIPTION ADMITTED EXHIBIT 26 9/16/14 Correspondence 16	4	Good morning. I'm Susan Biro, I'm the
5	EXHIBIT 27 9/18/14 E-mail 16	5	Chief Administrative Law Judge of the EPA,
6	EXHIBIT 28 9/22/14 E-mail 16	6	and I have been assigned to hear this case at
7 8	EXHIBIT 29 9/22/14 E-mail 16 EXHIBIT 31 10/31/14 Progress Report 16	7	hearing.
O	Re: CWA-02-2014-3028	8	Counsel, could you identify yourselves for
9	EXHIBIT 32 11/3/14 E-mail 16	9	the record? For the Agency first?
10 11	EXHIBIT 33 12/8/14 Correspondence 16 EXHIBIT 34 12/9/14 E-mail 16	10	MR. SAPORITA: Good morning, Your Honor.
12	EXHIBIT 36 12/31/14 Progress Report 16	11	My name is Christopher Saporita for the EPA.
	Re: CWA-02-2014-3028	12	MR. GARELICK: Good morning, Your Honor.
13 14	EXHIBIT 37 12/31/14 E-mail/Correspondence 16 EXHIBIT 38 2/10/15 Correspondence 16	13	My name is Jason Garelick for the EPA.
15	EXHIBIT 40 4/1/15 Progress Report 16	14	ALJ BIRO: Good morning. And the
	Re: CWA-02-2014-3028	15	Department?
16	EXHIBIT 41 4/30/15 Progress Report 16 Re: CWA-02-2014-3028	16	MS. McNALLY: Alicia McNally for the
17	EXHIBIT 42 5/19/15 Correspondence 16	17	Department of Transportation of New York
18	EXHIBIT 43 6/18/15 Correspondence 16	18	State.
19	EXHIBIT 45 6/30/15 Progress Report 16 Re: CWA-02-2014-3028	19	MR. WINANS: And I'm David Winans for
20	EXHIBIT 46 7/2/15 E-mail 16	20	the Department of Transportation.
21	EXHIBIT 47 7/7/15 E-mail 16	21	ALJ BIRO: Good morning. Before we
22	EXHIBIT 49 7/14/15 Progress Report 16 Re: CWA-02-2014-3041	22	begin, Madam Reporter, we have a sign
23	EXHIBIT 50 8/17/15 Correspondence 16	23	language translator in the courtroom two
24	EXHIBIT 52 9/10/15 Progress Report 16	24	sign language translators in the courtroom.
25	Re: CWA-02-2014-3041	25	Could you please swear in the sign language
			7 1 8 8 8
	Page 10		Page 12
1	Page 10 INDEX OF EXHIBITS-cont'd	1	Page 12 translators?
2	INDEX OF EXHIBITS-cont'd (Given to the Reporter to append to the transcript.)	1 2	
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2	INDEX OF EXHIBITS-cont'd (Given to the Reporter to append to the transcript.)	2	translators? (Whereupon, the sign language
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2 3 4 5	INDEX OF EXHIBITS-cont'd (Given to the Reporter to append to the transcript.) PAGE RESPONDENT DESCRIPTION ADMITTED EXHIBIT 53 9/10/15 Progress Report Re: CWA-02-2014-3041 EXHIBIT 54 9/18/15 E-mail 16	2 3 4	translators? (Whereupon, the sign language interpreters are sworn in by the Court Reporter.)
2 3 4 5 6	INDEX OF EXHIBITS-cont'd (Given to the Reporter to append to the transcript.) PAGE RESPONDENT DESCRIPTION ADMITTED EXHIBIT 53 9/10/15 Progress Report 16 Re: CWA-02-2014-3041 EXHIBIT 54 9/18/15 E-mail 16 EXHIBIT 56 9/30/15 E-mail 16	2 3 4 5	translators? (Whereupon, the sign language interpreters are sworn in by the Court Reporter.) ALJ BIRO: Ladies, at any point, if you
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	Page 13		Page 15
1 evidence, doesn't m	nean that it's going to be	1	Complainant's exhibits.
· ·	nt of weight. How much	2	MR. SAPORITA: 38 is okay. Let me
	letermined in the end	3	double-check the stipulations, actually.
4 based on what else		4	That's correct, okay.
5 validity.		5	ALJ BIRO: So 30 through 37, and then 39
-	liminary matters before	6	through 42?
7 we begin?	•	7	MR. SAPORITA: That's correct.
8 MR. SAPORITA	A: Yes, Your Honor. We just	8	ALJ BIRO: Okay. Before we close this
9 want to confirm that	at the documents that have	9	hearing, we are going to go through this
10 been stipulated are	in evidence and don't	10	again to make sure we know all of the
11 need to be marched	l in one-by-one throughout	11	exhibits that have been admitted and can be
12 the testimony.		12	relied on.
13 ALJ BIRO: Tha	at's fine. Would you like	13	MR. SAPORITA: Okay.
to move them into	evidence at this point?	14	ALJ BIRO: So I will admit 1 through 6,
15 MR. SAPORITA	A: Yes, Your Honor. We move	15	8 through 11, 13 through 17, 22 through 27,
16 that all of the stipul	lated Complainant's	16	30 through 37, 39 through 42, 44 and 45, 47
17 exhibits be admitted	d into evidence.	17	through 66, 69, 72 through 77.
18 ALJ BIRO: Ok	ay. And let me just	18	MR. SAPORITA: That's right, Your Honor.
19 check		19	ALJ BIRO: Okay. There is no objection,
20 MR. SAPORITA	A: If you like, I could read	20	Ms. McNally?
21 them.		21	MS. McNALLY: No objection.
22 ALJ BIRO: No	, I think I have a list	22	ALJ BIRO: How about for Respondent, Ms.
23 right here.		23	McNally?
24 Okay. I have adr	nitted Complainant's	24	MS. McNALLY: So, Respondent's Exhibits
25 Exhibits 1 through	77; is that correct?	25	5, 7, 8, 11 you know what, let me start
	Page 14		Page 16
1 MR. SAPORIT	A: No, Your Honor. There	1	over. I have the ones that aren't in it, so
2 are a few that were	e not stipulated.	2	I can do it that way.
3 ALJ BIRO: Ol	h, wait. Okay. So why	3	So, 1, 4, 5, 7, 8, 9 up to 15, 17 through
4 don't you read me	your list, because I see	4	22, 24 through 29, 31 through 34, 36 through
5 there were intermi	ttent ones that were not	5	38, 40 through 43, 45 through 47, 49 through
6 admitted.		6	50, 52 through 54, 56 through 57, 59 through
7 MR. SAPORIT	A: The admitted ones, Your	7	64, 66 and 67, and then 70 through 72.
8 Honor?		8	ALJ BIRO: Mr. Saporita; is that
9 ALJ BIRO: Yo	es.	9	correct?
	TA: CX-1, CX-2, CX-3, CX-4,	10	MR. SAPORITA: That's correct, Your
11 CX-5, CX-6, CX-		11	Honor.
	o 1 through 7?	12	
	-		ALJ BIRO: Okay. So I'm admitting,
13 MR. SAPORIT	A: No, Your Honor; 7 is not	13	without objection, Respondent's Exhibits 1,
13 MR. SAPORIT 14 stipulated. I can d	CA: No, Your Honor; 7 is not to them in groupings: 1	13 14	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through
13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through	13 14 15	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through
13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t 16 17, then 22 throug	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through 42,	13 14 15 16	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through 43, 45 through 47, 49, 50, 52 through 54, 56,
13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t 16 17, then 22 throug 17 44, 45, 47 through	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through 42, then 30 through 42, a 66, 69, 72 through 77.	13 14 15 16 17	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through 43, 45 through 47, 49, 50, 52 through 54, 56, 57, 59 through 64, 66, 67, and 70 through 72.
13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t 16 17, then 22 through 17 44, 45, 47 through 18 ALJ BIRO: M	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through th 27, then 30 through 42, a 66, 69, 72 through 77. Is. McNally; is that correct?	13 14 15 16 17	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through 43, 45 through 47, 49, 50, 52 through 54, 56, 57, 59 through 64, 66, 67, and 70 through 72. Are we all in agreement?
13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t 16 17, then 22 through 17 44, 45, 47 through 18 ALJ BIRO: M 19 MS. McNALL	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through 42, then 30 through 42, a 66, 69, 72 through 77.	13 14 15 16 17 18	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through 43, 45 through 47, 49, 50, 52 through 54, 56, 57, 59 through 64, 66, 67, and 70 through 72. Are we all in agreement? MR. SAPORITA: Yes.
13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t 16 17, then 22 through 17 44, 45, 47 through 18 ALJ BIRO: M 19 MS. McNALL 20 Honor.	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through th 27, then 30 through 42, a 66, 69, 72 through 77. Is. McNally; is that correct? Y: Give me one second, Your	13 14 15 16 17 18 19	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through 43, 45 through 47, 49, 50, 52 through 54, 56, 57, 59 through 64, 66, 67, and 70 through 72. Are we all in agreement? MR. SAPORITA: Yes. MS. McNALLY: Yes.
13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t 16 17, then 22 throug 17 44, 45, 47 through 18 ALJ BIRO: M 19 MS. McNALL 20 Honor. 21 MS. ALMASE	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through th 27, then 30 through 42, a 66, 69, 72 through 77. Is. McNally; is that correct? Y: Give me one second, Your I: In looking at the Joint	13 14 15 16 17 18 19 20 21	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through 43, 45 through 47, 49, 50, 52 through 54, 56, 57, 59 through 64, 66, 67, and 70 through 72. Are we all in agreement? MR. SAPORITA: Yes. MS. McNALLY: Yes. ALJ BIRO: Are there any Joint exhibits
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13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t 16 17, then 22 through 17 44, 45, 47 through 18 ALJ BIRO: M 19 MS. McNALL 20 Honor. 21 MS. ALMASE 22 Stipulations, I don 23 to.	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through 42, a 66, 69, 72 through 77. Is. McNally; is that correct? Y: Give me one second, Your I: In looking at the Joint think 38 was stipulated	13 14 15 16 17 18 19 20 21 22 23	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through 43, 45 through 47, 49, 50, 52 through 54, 56, 57, 59 through 64, 66, 67, and 70 through 72. Are we all in agreement? MR. SAPORITA: Yes. MS. McNALLY: Yes. ALJ BIRO: Are there any Joint exhibits you wish to admit? MR. SAPORITA: No, Your Honor.
13 MR. SAPORIT 14 stipulated. I can d 15 through 6, then 8 t 16 17, then 22 through 17 44, 45, 47 through 18 ALJ BIRO: M 19 MS. McNALL 20 Honor. 21 MS. ALMASE 22 Stipulations, I don 23 to. 24 MR. SAPORIT	CA: No, Your Honor; 7 is not lo them in groupings: 1 through 11, then 13 through th 27, then 30 through 42, a 66, 69, 72 through 77. Is. McNally; is that correct? Y: Give me one second, Your I: In looking at the Joint	13 14 15 16 17 18 19 20 21 22	without objection, Respondent's Exhibits 1, 4, 5, 7 through 15, 17 through 22, 24 through 29, 31 through 34, 36 through 38, 40 through 43, 45 through 47, 49, 50, 52 through 54, 56, 57, 59 through 64, 66, 67, and 70 through 72. Are we all in agreement? MR. SAPORITA: Yes. MS. McNALLY: Yes. ALJ BIRO: Are there any Joint exhibits you wish to admit?

Page 17 Page 19 1 MR. SAPORITA: Yes, Your Honor. One 1 by applying, in 2003, for coverage under New 2 2 York State's Clean Water Act for operators of more for Complainant's. We -- due to the 3 3 limits of the electronic filing system, we Municipal Separate Storm water Systems. That 4 4 had to break up Exhibit 39 into several permit contains numerous explicit and 5 5 subsets, so they are enumerated 39-A through compelling requirements, and those that apply 6 L, I believe. For the purpose of testimony, 6 for coverage knowingly undertake the duty to 7 7 they will be presented as one document, meet those requirements and are fully aware 8 8 that the failure to do so can result in continuously enumerated, but we will refer to 9 it as 39. 9 reliability and significant penalty; but as 10 10 ALJ BIRO: And we admitted all parts of of June 19, 2012, over 9 years later, the DOT 11 that exhibit? 11 had failed in fundamental and far-reaching 12 12 MR. SAPORITA: Yes, ma'am. ways to undertake its duty under the permit. 13 13 ALJ BIRO: Is that right, Ms. McNally? Through three comprehensive audits that, 14 MS. McNALLY: That's fine. 14 included requests for dozens of records, 15 ALJ BIRO: Do you have any preliminary 15 interviews with numerous DOT staff managers, 16 matters you would like to raise, Ms. McNally? 16 including managers responsible for 17 17 environmental compliance, and inspections of MS. McNALLY: No. 18 18 ALJ BIRO: Mr. Saporita, would you like over 36 sites throughout the state over the 19 19 course of 9 days, the EPA and contractors to make an opening statement? 20 20 learned that after getting permit coverage, MR. SAPORITA: Yes, Your Honor; thank 21 21 the DOT significantly failed to comply with 22 22 its terms. Your Honor, as I have said my name is 23 23 In this hearing, through the introduction Christopher Saporita, along with my 24 24 colleague, Jason Garelick, I represent the of the DOT's owns records and admissions, 25 EPA in this action against Respondent, New 25 through the testimony of experienced, Page 18 Page 20 1 1 York State DOT. This is a case about a large thorough and highly credible inspectors and 2 well-resourced Department of Transportation, 2 the extensive documentation contained in 3 which, despite it's clear legal duty to drive 3 audit reports, including dozens of revealing 4 4 the planning and implementation of programs photographs, the EPA will show they failed to 5 5 to control water pollution from its implement four major programmatic 6 6 State-wide activities, was asleep at the requirements and numerous terms of the MS4 7 7 wheel; and only opened its eyes to its permit. 8 8 responsibilities and the risks created by its First, the evidence will show that the DOT 9 9 slumbering disregard when it was roused by failed to develop, implement and document 10 10 programs to locate and eliminate illegal the EPA. 11 11 Through over 16,000 outfall pipes, the DOT discharge into the sewer system. The 12 discharged polluted storm water from 12 evidence will show that the DOT failed to 13 13 thousands of miles of roads, dozens of establish the goals, procedures and oversight 14 14 facilities and hundreds of construction necessary to control the discharge of 15 projects to the waters of the United States. 15 polluted storm water from construction sites 16 16 Because it controls the infrastructure, under its control. The evidence will further 17 facilities and activities that can cause 17 show that the DOT failed to perform planning, 18 18 extensive water pollution, the DOT is training and inspections required to ensure 19 19 obligated, under the Clean Water Act, to the effective long-term operation of 20 20 undertake serious and thoughtful planning, post-construction storm water controls; and 21 implement thorough and effective procedures, 21 finally, the witnesses, documents and 22 and train and supervise staff and contractors 22 photographs in this case, will demonstrate 23 23 to ensure performance of its efforts to that the DOT failed to develop and implement 24 control pollution. 24 a program that ensure that pollution 25 In fact, the DOT recognizes its obligation 25 prevention and good housekeeping practices

	Page 21		Page 23
1	are implemented at the maintenance facilities	1	Water Act and level the playing field for
2	as self-assessments, staff training and	2	those who, in good faith, spent the time and
3	site-specific planning.	3	to timely comply with the law.
4	Based on its conclusion that the DOT was	4	Thank you, Your Honor.
5	liable for at least 16,218 days of	5	ALJ BIRO: Thank you.
6	violations, the EPA considered the statutory	6	Ms. McNally, would you like to make an
7	penalty factors in the Clean Water Act with	7	opening statement now or at the beginning of
8	guidance from the Clean Water Act Settlement	8	your case?
9	Policy to determine an appropriate penalty.	9	MS. McNALLY: We will reserve for the
10	Although, the statutory maximum penalty for	10	beginning of our case; thank you.
11	that number of violations is in the millions	11	ALJ BIRO: Okay. Mr. Saporita, would
12	of dollars, the EPA proposed to assess a	12	you call your first witness?
13	penalty of \$150,000.	13	MR. SAPORITA: Your Honor, Mr. Garelick
14	The DOT may argue that, notwithstanding	14	is going to call the first witness.
15	its widespread, serious and long-standing	15	MR. GARELICK: Your Honor, the
16	violations, it should not have to pay a	16	Complainants calls Christy Arvisu to the
17	penalty in this case. They may offer several	17	stand.
18	reasons for this unusual view, but the	18	ALJ BIRO: I understand you have agreed
19	central one is based on clear	19	to sequester the witnesses during the
20	misunderstanding by staff members. Despite	20	hearing; is that correct?
21	any claims, the EPA promised not to assess a	21	MS. McNALLY: That's correct.
22	penalty. The exhibits and testimony in this	22	MR. SAPORITA: That's correct, Your
23	case will show that the EPA never made, and	23	Honor.
24	never would make, such a promise, and that	24	MR. GARELICK: I believe that the
25	any purported reliance by the DOT on its	25	parties, both well, she is a party
	Page 22		Page 24
1	misunderstanding as the basis for undertaking	1	representative, and Ms. Kubek is their party
2	compliance efforts and costs, was not only	2	representative.
3	unreasonable, but irrelevant, since the DOT	3	ALJ BIRO: Is there anybody else in the
4	was long-obligated to spend the money that it	4	courtroom who is a witness? No. Then we
5	finally did to remedy its violations and come	5	will proceed.
6	into compliance.	6	Would you note for the record the witness
7	Moreover, the DOT's legal burden in	7	is testifying with the aide of a sign
8	stopping the government is insurmountable,	8	language interpreter.
9	based on the bare allegations that DOT	9	Could you swear in the witness, please?
10	employees lack the statutory responsibility	10	****
11	to do so in it's oral comments to forego	11	CHRISTY ARVISU,
12	penalty.	12	called as a witness, being duly sworn,
13	Because the EPA's evidence will clearly	13	testifies as follows:
14	demonstrate the DOT's widespread and	14	****
15	long-standing violations of the Clean Water	15	DIRECT EXAMINATION
16	Act, at the end of this hearing, we will ask	16	BY MR. GARELICK:
17	the tribunal to find the DOT liable, because	17	Q. Good morning.
18	the DOT's violations showed a significant	18	A. Good morning.
19	disregard for the clear requirements designed	19	Q. Who do you work for?
20	to protect the American public and water from	20	A. The Environmental Protection Agency, Region 2.
21	serious harm. It's culpability is great;	21	Q. What is your position with the EPA?
22	therefore, we will ask this tribunal to	22	A. Environmental Scientist.
23	assess a commensurate penalty that will	23	Q. What does an Environmental Scientist do?
24	appropriately punish the Respondent and will	24	A. An Environmental Scientist can do a variety of
25	deter them and others that violate the Clean	25	things. My particular role, I'm a compliance officer

	Page 25		Page 27
1	and I do inspections and oversight.	1	permit side. Then I came to Region 2 in 2004, to the
2	ALJ BIRO: Ms. Arvisu, it's very	2	enforcement and compliance side. So I have been on
3	important that the Court Reporter be able to	3	both ends of the spectrum; pollutant discharge and
4	take down what you say word-for-word, so you	4	elimination from the system.
5	have to talk a little slower.	5	Q. You mentioned earlier MS4. What is an MS4?
6	It has nothing to do with being deaf, it	6	A. Municipal Support Storm Sewer System, and that
7	has to do with recording the testimony.	7	is MS4s are municipalities or government agencies
8	THE WITNESS: Yes, Your Honor.	8	that have a conveyance for maintaining or for
9	Q. You mentioned compliance. What is your role	9	storm water discharge for water through the US and
10	with respect to compliance?	10	urbanized areas that are set by the government,
11	A. With compliance, I do inspections, I do a	11	usually. That changes every ten years.
12	variety of compliance activities, such as	12	Q. Since 2004, when you mentioned you started
13	inspections, enforcement, when there is	13	doing compliance, what has been your role with
14	non-compliance observed during audits, inspection of	14	respect to MS4 compliance and inspections?
15	MS4 when it's a storm sewer system, and other types	15	A. I have been doing MS4 audits for EPA Region 2
16	of Clean Water Act inspections that I do.	16	since 2004, and, typically I did my first audit in
17	Q. Okay.	17	2007, but I helped setup the MS4 audit in Region 2.
18	ALJ BIRO: Ms. Arviza, are you okay?	18	I have trained MS4 inspectors in my region and also
19	Would you like to take a break?	19	done over 27 audits in that time.
20	THE WITNESS: No, I'm good.	20	Q. What training have you had while you have been
21	ALJ BIRO: Okay; all right. It's not a	21	with EPA?
22	stressful proceeding, right?	22	A. I have taken required training we have to take
23	THE WITNESS: I'm trying to slow down.	23	as part of our credential training, and I have also
24	ALJ BIRO: Nothing is going to happen	24	taken MS4 training we have had offered to us by EPA
25	here today. We are going to take the	25	headquarters, different webinars, I have gone to
	Page 26		Page 28
1	testimony. After this hearing, I will go	1	Washington DC for storm water training and storm
2	back and I will review everything. Nobody is	2	water conferences that we have national storm
3	going to jail. You're not going to jail. It	3	water conferences, although not in the last few
4	will be okay, so you need to just we want	4	years. I have also done MS4 train-the-trainer, where
5	to hear your honest testimony, and I don't	5	I have presented, and also gone to EPA Region 10,
6	want you to stress about it. Just relax, but	6	where I have presented training to Region 10 staff at
7	if you want to take a break or want some	7	the request of EPA headquarters and Region 10.
8	water, I will get it for you.	8	Q. And can you briefly tell us about your
9	THE WITNESS: I'm good. I have water	9	education?
10	right here. Thank you, Your Honor.	10	A. I graduated college in 1998 with a degree,
11	ALJ BIRO: And that is true for everyone	11	Bachelor's degree in Soil Science and Environmental
12	who testifies. We don't want to get	12	Science.
13	emotional testimony, we want to get the best	13	Q. Okay. Did there come a time when you became
14	honest testimony we can.	14	involved in a case involving New York State DOT?
15	THE WITNESS: Okay.	15	A. I'm sorry, can you say that again?
16	ALJ BIRO: If you don't understand me or	16	Q. Did there come a time, while you were working
17	any of the witnesses, you can ask for added	17	at EPA, that you became involved in a case involving
18	translation. Whatever you need; okay?	18	New York State DOT?
19		19	A. Yes.
	THE WITNESS: Okay; thank you.		
20	Q. How long have you worked at the EPA?	20	Q. Approximately, when was that?
21	Q. How long have you worked at the EPA?A. I have worked for the EPA for 17-1/2 years.	20 21	A. It started in 2012.
21 22	Q. How long have you worked at the EPA?A. I have worked for the EPA for 17-1/2 years.Q. And have you had different positions during	20 21 22	A. It started in 2012.Q. And how did you become involved in that?
21 22 23	Q. How long have you worked at the EPA?A. I have worked for the EPA for 17-1/2 years.Q. And have you had different positions during your 17-1/2 years?	20 21 22 23	A. It started in 2012.Q. And how did you become involved in that?A. I was a I did an audit of New York State DOT
21 22 23 24	Q. How long have you worked at the EPA?A. I have worked for the EPA for 17-1/2 years.Q. And have you had different positions during your 17-1/2 years?A. Yes. For the first four years, I worked at EPA	20 21 22 23 24	 A. It started in 2012. Q. And how did you become involved in that? A. I was a I did an audit of New York State DOT in 2012, and started in Binghamton, New York.
21 22 23	Q. How long have you worked at the EPA?A. I have worked for the EPA for 17-1/2 years.Q. And have you had different positions during your 17-1/2 years?	20 21 22 23	A. It started in 2012.Q. And how did you become involved in that?A. I was a I did an audit of New York State DOT

	Page 29		Page 31
1	compliance officer?	1	Q. And the one the initial one, that would be
2	A. Yes, that's correct.	2	that would be considered for DOT Region 9?
3	Q. Okay. What was your role with respect to this	3	A. That's correct. Region 9, yes.
4	case?	4	Q. And was that approximately June 19th through
5	A. I was the can I clarify something about my	5	the 21st of 2012?
6	title?	6	A. Yes, that's correct.
7	Q. Sure.	7	Q. Okay. And then, the second audit that you
8	A. Enforcement officer.	8	performed, that was with respect to Region 8?
9	Q. So you do enforcement, as well as compliance?	9	A. Yes, that's correct.
10	A. Yes.	10	Q. Just to link it, what geographic location was
11	Q. Okay. And what is the difference between	11	that?
12	enforcement and compliance?	12	A. That was in the Hudson Valley.
13	A. Compliance is where an inspector so I do	13	Q. And that was approximately November 27th
14	inspections and I also do soil enforcement, so I have	14	through 29th of 2012?
15	to clarify that.	15	A. Yes, that's correct.
16	Q. Okay; thank you. And you mentioned that you	16	Q. And the third audit that you did, that was what
17	did an audit with respect to New York State DOT.	17	would be considered Region 5, New York State DOT?
18	What is an audit?	18	A. Yes, that's correct.
19	A. An audit is an in-depth look at the MS4. We	19	Q. And what geographical location is that?
20	typically do a detailed overview of the MS4 program	20	A. That is in the Niagara Falls area, Western New
21	from the start to finish of how the program is	21	York.
22	managed upfront, to how they implement minimum	22	Q. And was that approximately June 25th through
23	control measures, which are public transportation,	23	27th of 2013?
24	public involvement, good housekeeping for the	24	A. Yes, that's correct.
25	extension, construction, post-construction, illicit	25	Q. Okay. What was your role with respect to these
	Page 30		Page 32
1	Page 30 discharge protection and elimination. We look at	1	Page 32 three audits?
1 2	discharge protection and elimination. We look at each and every one of them.	1 2	
	discharge protection and elimination. We look at each and every one of them. Q. Okay. What is the overall purpose for doing		three audits? A. My role with respect to the audits was coordinating the audits, because we had contractors
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	Page 33		Page 35
1	Q. Okay. Has the EPA used that contractor for a	1	automatically designated as getting or requiring
2	significant period of time?	2	coverage at the NOI. The DOT was an automatically
3	A. Yes. PG Environmental has been a key	3	designated MS4, so they were required to submit an
4	contractor of the EPA for quite sometime.	4	NOI. They did so because the DEC issued the
5	Q. You mentioned that you reviewed records prior	5	acknowledgment of Notice of Intent granting coverage
6	to conducting the audit, correct?	6	on April 2, 2003, and they got their coverage in a
7	A. Yes.	7	timely matter at that point in time.
8	Q. Okay. And I would ask that the witness be	8	Q. Okay. And in other words, acknowledge being
9	shown what has already been moved into evidence as	9	covered by the permit?
10	Complainant's Exhibit 1?	10	A. Yes.
11	MR. GARELICK: How do you want the	11	Q. Did those permits continue?
12	dynamic might be of the introduction of	12	A. When this first permit expired, it was expired
13	records to go? Shall I approach the Witness	13	in 2008, a new permit was issued in 2008. Any MS4
14	myself?	14	that was covered under the 2003 permit, that permit
15	ALJ BIRO: Whatever is most efficient	15	coverage automatically rolled over the 2008 permit.
16	for you, as long as we have already marked	16	So the DOT did not need to do anything because it
17	them and it's identified.	17	automatically rolled over. The 2008 permit was a
18	MR. GARELICK: Sure.	18	2-year permit. So when that permit, MS4 permit, was
19	Q. I will show you what has been marked as	19	issued again in 2010, MS4s that were covered under
20	Complainant's Exhibit 1 in evidence.	20	the 2008 permit, in order to get coverage on the 2010
21	Do you recognize this document?	21	permit, coverage at that time was not automatically
22	A. Yes, it's an acknowledgment of a Notice of	22	rolled over into the 2010 permit; instead, this MS4
23	Intent that the DEC sends to the MS4 when they apply	23	submitted their annual report in a timely matter,
24	for coverage.	24	within 180 days, and permit coverage was granted,
25	Q. What is the significance can you explain	25	because DEC considered the annual report to be the
	Page 34		Page 36
	1436 51		rage 30
1	what this document is and what its significance is?	1	NOI for the 2010 permit.
1 2		1 2	
	what this document is and what its significance is?		NOI for the 2010 permit.
2	what this document is and what its significance is? A. I'm sorry, can you say that again?	2	NOI for the 2010 permit. Q. Did that happen in this case? A. To my knowledge, yes. Q. And looking at Complainant's Exhibit 1, is
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	Page 37		Page 39
1	contain?	1	Q. Okay. And what was the final minimal control
2	A. It contains the requirements that MS4 needs to	2	measure that you looked at?
3	be complied with, such as the minimum control	3	A. Good housekeeping and pollution prevention.
4	measures.	4	Q. And what does that mean?
5	Q. That's fine. Prior to conducting these audits,	5	A. That's looking at the residency or maintenance
6	did you have conversations with either EPA employees	6	yard to ensure that DOT was evaluating its site to
7	or contractors regarding did you have	7	ensure that pollutants are not being discharged or
8	conversations with contractors and other EPA	8	running off-site into storm sewers and being
9	employees prior to conducting the audits?	9	discharged to waters of the United States.
10	A. Conversations about what?	10	Q. I'm going to ask you some questions about the
11	Q. Pre-audit conferences.	11	individual audits that we have discussed, and I want
12	A. I had conversations with the contractors about	12	to direct your attention to Complainant's Exhibit 8
13	how to plan and conduct the audit, and the gist of	13	already in evidence.
14	it, yes.	14	Do you recognize this document?
15	Q. Did you also have conversations with New York	15	A. Yes.
16	State DOT staff regarding the upcoming audits?	16	Q. And what is that document?
17	A. No, not until we sent the audit notification	17	A. It's the MS4 audit notification letter we sent
18	letter.	18	for the audit we did in DOT Region 9, Binghamton.
19	Q. Okay. And that was still prior to actually	19	Q. And what does it basically say?
20	conducting the audit?	20	A. It basically says that we are going to do an
21	A. That we had a pre-audit conference call.	21	audit in Region 9 on June 19th through the 21st, and
22	Q. Okay. What you mentioned minimum control	22	what we're going to review. We would like to have
23	measures that are contained within the 2010 permit,	23	staff available, and we have a conference call prior
24	correct? A. Yes.	24	to the audit, and we are requesting records ahead of the audit.
25	A. Tes.	25	the audit.
	Page 38		Page 40
1	Page 38 Q. What was the scope of the audits with respect	1	Page 40 Q. So, essentially, let's them know you're coming
1 2		1 2	Q. So, essentially, let's them know you're coming and that they should prepare for your visit?
	Q. What was the scope of the audits with respect to New York State DOT concerning minimum control measures?		Q. So, essentially, let's them know you're coming and that they should prepare for your visit?A. That's correct.
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	Page 41		Page 43
1	control measure.	1	just discussed, did you follow the same procedure
2	Q. So is it fair to say that the document requests	2	with respect to Region 8 and Region 5?
3	are directly related to the minimum control measures	3	A. Yes.
4	that you previously mentioned?	4	Q. In other words, you sent an audit notice
5	A. Yes.	5	letter, pre-audit records request, audit agenda, you
6	Q. I want to direct your attention to what has	6	received an audit confirmation letter, a response to
7	previously been moved into evidence as Complainant's	7	your records request, and an audit report was
8	Exhibit 10.	8	completed?
9	Do you recognize this document?	9	A. We do not always receive an audit confirmation
10	A. Yes.	10	letter. We might have received an e-mail
11	Q. And what do you recognize this document to be?	11	confirmation or something, but not a formal
12	A. This is the agenda that we had sent with the	12	confirmation letter.
13	audit notification letter for Region 9 audit.	1.3	Q. But besides that, the process was the same for
14	Q. What is the purpose of this document?	14	the other two regions?
15	A. It's to frame the audit so DOT had an idea of	15	A. Yes. The process was the same, yes.
16	what we had hoped to achieve.	16	Q. After the audit reports were completed with
17	Q. Now, I'm going to direct your attention to	17	respect to Regions 9, 8 and 5, respectively, what
18	Complainant's Exhibit 11 in evidence.	18	happened next?
19	Do you recognize this document?	19	A. After the reports were completed, we reviewed
20	A. Yes.	20	the findings and evaluation, and determined that DOT
21	Q. And what is this document?	21	was in violation, and proceeded to draft an
22 23	A. It's a response from DOT Region 9 acknowledging the audit notification letter that we had sent out.	22	Administrative Compliance Order.
24	Q. Okay. And that is for the audit in Region 9?	24	Q. Okay. I will show you what has been marked as Complainant's Exhibit 40 in evidence.
25	A. Yes.	25	Do you recognize this document?
23	A. 16.	25	Do you recognize this document:
	Page 42		Page 44
1	Page 42 Q. Now, I'm going to direct your attention to what	1	Page 44 A. Yes.
1 2		1 2	
	Q. Now, I'm going to direct your attention to what		A. Yes.
2	Q. Now, I'm going to direct your attention to what has been previously moved into evidence as	2	A. Yes. Q. And what do you recognize this document to be?
2	Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13.	2 3	A. Yes.Q. And what do you recognize this document to be?A. This is the Administrative Compliance Order
2 3 4	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? 	2 3 4	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of
2 3 4 5	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response 	2 3 4 5	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation.
2 3 4 5 6 7 8	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. 	2 3 4 5 6 7 8	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA?
2 3 4 5 6 7	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? 	2 3 4 5 6 7	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director.
2 3 4 5 6 7 8 9	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. 	2 3 4 5 6 7 8 9	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance
2 3 4 5 6 7 8 9 10	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? 	2 3 4 5 6 7 8 9 10	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports?
2 3 4 5 6 7 8 9 10 11	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. 	2 3 4 5 6 7 8 9 10 11	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were
2 3 4 5 6 7 8 9 10 11 12	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well	2 3 4 5 6 7 8 9 10 11 12 13	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the
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2 3 4 5 6 7 8 9 10 11 12 13 14	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well Now, I will show you what has been marked as Complainant's Exhibit 30 in evidence.	2 3 4 5 6 7 8 9 10 11 12 13 14 15	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the Binghamton Region 9, the Poughkeepsie Region 8 and Buffalo Region 5 audits in 2012 and 2013.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well Now, I will show you what has been marked as Complainant's Exhibit 30 in evidence. Do you recognize this rather large document? 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the Binghamton Region 9, the Poughkeepsie Region 8 and Buffalo Region 5 audits in 2012 and 2013. Q. And the violations that you mentioned, are they
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well Now, I will show you what has been marked as Complainant's Exhibit 30 in evidence. Do you recognize this rather large document? A. Yes. Q. And what do you recognize the document to be?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the Binghamton Region 9, the Poughkeepsie Region 8 and Buffalo Region 5 audits in 2012 and 2013. Q. And the violations that you mentioned, are they with respect to the minimum control measures that we previously discussed?
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well Now, I will show you what has been marked as Complainant's Exhibit 30 in evidence. Do you recognize this rather large document? A. Yes. Q. And what do you recognize the document to be? A. This is the audit report for DOT Region 9. Q. And you mentioned this briefly, but what was 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	 A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the Binghamton Region 9, the Poughkeepsie Region 8 and Buffalo Region 5 audits in 2012 and 2013. Q. And the violations that you mentioned, are they with respect to the minimum control measures that we previously discussed? A. Yes. Q. Okay. What happened after you issued the
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well Now, I will show you what has been marked as Complainant's Exhibit 30 in evidence. Do you recognize this rather large document? A. Yes. Q. And what do you recognize the document to be? A. This is the audit report for DOT Region 9. Q. And you mentioned this briefly, but what was your role with respect to this audit report? 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the Binghamton Region 9, the Poughkeepsie Region 8 and Buffalo Region 5 audits in 2012 and 2013. Q. And the violations that you mentioned, are they with respect to the minimum control measures that we previously discussed? A. Yes. Q. Okay. What happened after you issued the Administrative Compliance Order?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well Now, I will show you what has been marked as Complainant's Exhibit 30 in evidence. Do you recognize this rather large document? A. Yes. Q. And what do you recognize the document to be? A. This is the audit report for DOT Region 9. Q. And you mentioned this briefly, but what was your role with respect to this audit report? A. I worked with the contractor to finalize the 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the Binghamton Region 9, the Poughkeepsie Region 8 and Buffalo Region 5 audits in 2012 and 2013. Q. And the violations that you mentioned, are they with respect to the minimum control measures that we previously discussed? A. Yes. Q. Okay. What happened after you issued the Administrative Compliance Order? A. After the order was sent, we received they
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well Now, I will show you what has been marked as Complainant's Exhibit 30 in evidence. Do you recognize this rather large document? A. Yes. Q. And what do you recognize the document to be? A. This is the audit report for DOT Region 9. Q. And you mentioned this briefly, but what was your role with respect to this audit report? A. I worked with the contractor to finalize the audit report after it was drafted by the contractor. 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the Binghamton Region 9, the Poughkeepsie Region 8 and Buffalo Region 5 audits in 2012 and 2013. Q. And the violations that you mentioned, are they with respect to the minimum control measures that we previously discussed? A. Yes. Q. Okay. What happened after you issued the Administrative Compliance Order? A. After the order was sent, we received they had a 20-day period for let me get the exact term
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	 Q. Now, I'm going to direct your attention to what has been previously moved into evidence as Complainant's Exhibit 13. Do you recognize this document? A. Yes. Q. And what is this document? A. This is the filled-out record response records request response from DOT Region 9. Q. And who filled it out, to your knowledge? A. I don't know specifically who filled it out. Q. You received this from DOT? A. Yes. Q. Okay. And, well Now, I will show you what has been marked as Complainant's Exhibit 30 in evidence. Do you recognize this rather large document? A. Yes. Q. And what do you recognize the document to be? A. This is the audit report for DOT Region 9. Q. And you mentioned this briefly, but what was your role with respect to this audit report? A. I worked with the contractor to finalize the 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Yes. Q. And what do you recognize this document to be? A. This is the Administrative Compliance Order that was issued March 5, 2014. Q. Who was it issued to? A. It was issued to New York State Department of Transportation. Q. And who signed the order from EPA? A. Dore LaPosta, Division Director. Q. And how does this Administrative Compliance Order relate to the findings in the audit reports? A. It was issued with the violations that were identified during the three audits of DOT at the Binghamton Region 9, the Poughkeepsie Region 8 and Buffalo Region 5 audits in 2012 and 2013. Q. And the violations that you mentioned, are they with respect to the minimum control measures that we previously discussed? A. Yes. Q. Okay. What happened after you issued the Administrative Compliance Order? A. After the order was sent, we received they

	Page 45		Page 47
1	We received a letter, or an e-mail, I can't remember	1	Q. What do you recognize this document to be?
2	exactly, from DOT wishing to take advantage of that	2	A. It's the revised Administrative Compliance
3	20-day period. So we granted that 20-day period and	3	Order that memorializes the deadlines that we agreed
4	gave DOT time, because they wished to review the	4	to with DOT at our May 2014 meeting.
5	order in depth. So we gave them that time. I can't	5	Q. Besides the compliance dates, are there any
6	remember exactly how much time, but that was some	6	substantive differences in the two compliance order
7	time until mid-April.	7	documents?
8	Q. Okay. When was the date of the order?	8	A. No, they are identical.
9	A. The date was March 5th.	9	Q. What happened after you issued the second
10	Q. Of what year?	10	compliance order?
11	A. 2014.	11	A. After the second compliance order was issued,
12	Q. And so, did there come a time in approximately	12	DOT started working towards compliance and submitting
13	May of 2014, when you met with individuals from New	13	information once they met different deadlines, and
14	York State DOT?	14	they submitted quarterly progress reports.
15	A. Yes.	15	Q. And how long a period of time did this process
16	Q. Okay. And what was the purpose of that	16	take?
17	meeting?	17	A. From June of 2014 until final compliance was
18	A. The purpose of that meeting was to go over the	18	achieved in February of 2016, so just over a
19	questions and issues that had arisen from DOT's	19	year-and-a-half.
20	review of the order. So we offered to meet with them	20	Q. And approximately, how many times did you meet
21	face-to-face at their offices in Albany.	21	during that time period?
22	Q. Is that standard practice for compliance at	22	A. Approximately two, possibly three, and
23	EPA?	23	conference calls and phone calls in-between, too.
24	A. We are always willing to work with	24	Q. Okay. During this meeting with DOT staff,
25	municipalities and anybody that we issue an order to,	25	what, if anything, did you discuss relating to
	Page 46		Page 48
1	Page 46 so whether face-to-face or over the phone.	1	Page 48 penalties?
1 2	_	1 2	
	so whether face-to-face or over the phone.		penalties?
2	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting?	2	penalties? A. No discussion about a penalty.
2	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the	2	penalties? A. No discussion about a penalty. Q. And do you recall having any written
2 3 4	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an	2 3 4	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no.
2 3 4 5	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else.	2 3 4 5	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the
2 3 4 5 6	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an	2 3 4 5 6	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately
2 3 4 5 6 7	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else.	2 3 4 5 6 7	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016?
2 3 4 5 6 7 8 9	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for	2 3 4 5 6 7 8	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal.
2 3 4 5 6 7 8 9 10	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what	2 3 4 5 6 7 8 9 10	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint
2 3 4 5 6 7 8 9 10 11	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we	2 3 4 5 6 7 8 9 10 11	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry.
2 3 4 5 6 7 8 9 10 11 12	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that	2 3 4 5 6 7 8 9 10 11 12	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved
2 3 4 5 6 7 8 9 10 11 12 13 14	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more	2 3 4 5 6 7 8 9 10 11 12 13 14	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint.
2 3 4 5 6 7 8 9 10 11 12 13 14	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with	2 3 4 5 6 7 8 9 10 11 12 13 14	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with you on that, and we came up with a schedule that	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why we're here today?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with you on that, and we came up with a schedule that worked for both, EPA and DOT.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why we're here today? A. Yes.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with you on that, and we came up with a schedule that worked for both, EPA and DOT. Q. And when you say you came up with a schedule,	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why we're here today? A. Yes. Q. Okay. How, if at all, does the complaint
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with you on that, and we came up with a schedule that worked for both, EPA and DOT. Q. And when you say you came up with a schedule, did you put this in any documentation?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why we're here today? A. Yes. Q. Okay. How, if at all, does the complaint differ from the Administrative Compliance Orders in
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with you on that, and we came up with a schedule that worked for both, EPA and DOT. Q. And when you say you came up with a schedule, did you put this in any documentation? A. Yes. We memorialized a new schedule in a new	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why we're here today? A. Yes. Q. Okay. How, if at all, does the complaint differ from the Administrative Compliance Orders in this case?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with you on that, and we came up with a schedule that worked for both, EPA and DOT. Q. And when you say you came up with a schedule, did you put this in any documentation? A. Yes. We memorialized a new schedule in a new and revised Administrative Compliance Order.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why we're here today? A. Yes. Q. Okay. How, if at all, does the complaint differ from the Administrative Compliance Orders in this case? A. The complaint is an assessment of penalties.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with you on that, and we came up with a schedule that worked for both, EPA and DOT. Q. And when you say you came up with a schedule, did you put this in any documentation? A. Yes. We memorialized a new schedule in a new and revised Administrative Compliance Order. Q. Now, I'm showing you what has been previously	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why we're here today? A. Yes. Q. Okay. How, if at all, does the complaint differ from the Administrative Compliance Orders in this case? A. The complaint is an assessment of penalties. Q. And does it reflect the findings that were in
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	so whether face-to-face or over the phone. Q. And do you recall who was at that meeting? A. From EPA, it was Justine Modigliani, the section chief, myself; and from DEC, was Carol Lamphe, Meredith Streeter, and there was from DOT, Jonathan Bass, Dan Hitt, Ellen Kubek I'm sorry, an attorney from the DOT, I can't remember anybody else. Q. Okay. What was generally discussed at that meeting? A. We discussed the order and the time frames for the compliance schedule, as well as clarifying what the compliance schedule was for and, basically, we talked about DOT's concerns with the schedule that was in their DOT expressed that they needed more time to comply, and we said okay, we can work with you on that, and we came up with a schedule that worked for both, EPA and DOT. Q. And when you say you came up with a schedule, did you put this in any documentation? A. Yes. We memorialized a new schedule in a new and revised Administrative Compliance Order.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	penalties? A. No discussion about a penalty. Q. And do you recall having any written correspondence with DOT relating to penalties during this period of time? A. Written correspondence, no. Q. So you mentioned that DOT complied with the Administrative Compliance Order in approximately February of 2016? A. Yes, the final submittal. Q. What happened next relating to this complaint or relating to this case? Sorry. A. After the February 5, 2016 submittal, we moved forward with the next phase, which was the complaint. Q. Okay. And is that essentially the reason why we're here today? A. Yes. Q. Okay. How, if at all, does the complaint differ from the Administrative Compliance Orders in this case? A. The complaint is an assessment of penalties.

reflected in the complaint.

25

A. Yes.

	Page 49		Page 51
1	Q. Can you explain that?	1	storm drain system connectivity, structural control,
2	A. Yes. During the course of the Administrative	2	outfalls, and receiving waters.
3	Compliance Order, we determined that some of the	3	Q. Okay. And did they did the DOT provide any
4	violations in the Administrative Compliance Order	4	documentation to the request?
5	were not, in fact, violations and DOT had some	5	A. They said no, but, they will present that
6	documentation, so we did not include those in the	6	example during the EPA visit.
7	complaint.	7	Q. I will direct your attention to Exhibit
8	Q. Okay. And like the previous documents that we	8	Complainant's Exhibit 34 in evidence, and
9	discussed, the complaint essentially groups	9	particularly, records request number 14.
10	violations by minimum control measures?	10	A. 34, you said?
11	A. I would have to take a look at the complaint to	11	Q. Yes.
12	be certain, but	12	A. Okay. 14.
13	Q. That's fine. It's actually a legal question,	13	Q. And was this the records request with respect
14	so no worries.	14	to Region 8?
15	Are you fine? If you need to take a break or	15	A. Yes.
16	anything, we are going to go onto the next phase of	16	Q. Okay. And for the same requirement regarding
17	questioning. I want to make sure	17	outfalls, did you request documentation from DOT?
18	A. I'm fine.	18	A. Yes, something similar to the Region 9 same
19	Q. Okay. I want to talk to you a little bit about	19	thing, on-site demonstration.
20	specific violations and the record requests relating	20	Q. Okay. And was this responsive to your request,
21	to those violations.	21	the documentation that they provided.
22	I'm going to direct your attention to Exhibits	22	A. They said, yes, and they said there was an
23	13, 34 and 37 for this set of questions.	23	outfall mapping inventory project, record plan
24	ALJ BIRO: Would you like to take a	24	showing storm drain construction, and specifically,
25	break?	25	they stated that the storm drain conveyance system
			j j
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1	MR. GARELICK: Sure. If we could take a	1	information is found in record plans, and they used
2	quick break, that would be great.	2	GIS to identify the record plans for an area and the
3	ALJ BIRO: We will stand in recess for	3	outfalls already mapped at that location.
4	15 minutes.	4	Q. Okay. Did you do any follow-up on this at this
5	(At which time, 10:05 a.m., a brief	5	time, or were these other individuals to do follow-up
6	recess is taken until 10:21 a.m.)	6	on the record requests?
7	ALJ BIRO: Okay.	7	A. That follow-up, I believe, was done during the
8	BY MR. GARELICK:	8	audits.
9	Q. Hello, again. I want to direct your attention	9	Q. Okay. I will direct your attention to
10	to Complainant's Exhibit 13 in evidence, particularly	10	Complainant's Exhibit 37, records request 12.
11	records request or line 12.	11	One question: Was this relating to the same
12	A. Yes.	12	outfall records request that we discussed?
13	Q. What records did you request from DOT relating	13	A. Yes.
14	to DOT permit requirements to develop and maintain a	14	Q. And what was DOT's response?
15			
	map showing the location of all outfalls?	15	A. They stated, yes. And at the time of the
16			A. They stated, yes. And at the time of the audit, Region 5 staff will demonstrate GIS inventory
16 17	map showing the location of all outfalls? A. Map showing location of all outfalls? Q. Correct; is that record request 12?	15 16 17	audit, Region 5 staff will demonstrate GIS inventory
	A. Map showing location of all outfalls?Q. Correct; is that record request 12?	16	audit, Region 5 staff will demonstrate GIS inventory of outfalls receiving waters, MS4 area and permanent
17	A. Map showing location of all outfalls?Q. Correct; is that record request 12?A. Yes. That would be 12, yes.	16 17	audit, Region 5 staff will demonstrate GIS inventory
17 18	A. Map showing location of all outfalls?Q. Correct; is that record request 12?	16 17 18	audit, Region 5 staff will demonstrate GIS inventory of outfalls receiving waters, MS4 area and permanent state pollutant discharge elimination system facilities, et cetera.
17 18 19	A. Map showing location of all outfalls?Q. Correct; is that record request 12?A. Yes. That would be 12, yes.Q. Okay. And can you describe or you can read	16 17 18 19	audit, Region 5 staff will demonstrate GIS inventory of outfalls receiving waters, MS4 area and permanent state pollutant discharge elimination system
17 18 19 20	 A. Map showing location of all outfalls? Q. Correct; is that record request 12? A. Yes. That would be 12, yes. Q. Okay. And can you describe or you can read from the document that is in evidence what you were 	16 17 18 19 20	audit, Region 5 staff will demonstrate GIS inventory of outfalls receiving waters, MS4 area and permanent state pollutant discharge elimination system facilities, et cetera. Q. And was it the contractor's role to follow-up
17 18 19 20 21	 A. Map showing location of all outfalls? Q. Correct; is that record request 12? A. Yes. That would be 12, yes. Q. Okay. And can you describe or you can read from the document that is in evidence what you were actually requesting? 	16 17 18 19 20 21	audit, Region 5 staff will demonstrate GIS inventory of outfalls receiving waters, MS4 area and permanent state pollutant discharge elimination system facilities, et cetera. Q. And was it the contractor's role to follow-up on these responses at the time of their audit?
17 18 19 20 21 22	 A. Map showing location of all outfalls? Q. Correct; is that record request 12? A. Yes. That would be 12, yes. Q. Okay. And can you describe or you can read from the document that is in evidence what you were actually requesting? A. Well, that one, we requested an on-site 	16 17 18 19 20 21 22	audit, Region 5 staff will demonstrate GIS inventory of outfalls receiving waters, MS4 area and permanent state pollutant discharge elimination system facilities, et cetera. Q. And was it the contractor's role to follow-up on these responses at the time of their audit? A. Yes.
17 18 19 20 21 22 23	 A. Map showing location of all outfalls? Q. Correct; is that record request 12? A. Yes. That would be 12, yes. Q. Okay. And can you describe or you can read from the document that is in evidence what you were actually requesting? A. Well, that one, we requested an on-site demonstration of storm drain mapping tools, storm 	16 17 18 19 20 21 22 23	audit, Region 5 staff will demonstrate GIS inventory of outfalls receiving waters, MS4 area and permanent state pollutant discharge elimination system facilities, et cetera. Q. And was it the contractor's role to follow-up on these responses at the time of their audit? A. Yes. Q. Moving on for a second, I will direct your

	Page 53		Page 55
1	What records did you request from DOT, if any,	1	A. Using data that was submitted during the time
2	with respect to its obligation to conduct outfall	2	of the audit, they stated, no, they were not going to
3	reconnaissance inventory addressing every outfall	3	meet it, they were not going to meet it, they were
4	within the perimeters of jurisdiction at least once	4	focusing on Westchester and Eastern Hudson. Using
5	every 5 years?	5	the data that was submitted to us, they were actually
6	A. We requested documentation of outfalls	6	about 50 percent completed by April or May 1,
7	reconnaissance inventory, including records of	7	2013.
8	outfall inspections, dry weather, field screening,	8	Q. Okay. So in other words, they did not complete
9	and monitoring for the most recent reporting year.	9	half of their requirements?
10	Q. What is the significance of this request?	10	A. That's correct.
11	A. It's a permit requirement.	11	Q. And that included all of Rockland County?
12	Q. And this was with respect to the record we	12	A. I would have to take a look at the second
13	are looking at currently, is with respect to Region	13	number.
14	8?	14	Q. Okay. I will direct your attention to
15	A. Yes, that's correct.	15	Complainant's Exhibit 13, particularly records
16	Q. And what was the response from New York State	16	request 16. Exhibit 13, records request 16.
17	DOT?	17	What records did you request from New York
18	A. Number 17, they stated that they were	18	State DOT relating to its obligation to develop and
19	submitting Illicit Discharge Detection Elimination	19	implement a program to detect and address illicit
20	for Westchester County and New York City, DEP, East	20	non-storm water discharges to the small MS4?
21	of Hudson watershed, outfall summary report for March	21	A. We requested written procedures for field
22	of 2011 to February of 2012.	22	screening, outfall, and procedures for illicit
23	Q. Have you evaluated that response, the DOT's	23	detection, or the IDDE.
24	response, to that record request?	24	Q. Is this known as track and fix?
25	A. I can't recall specifically. I would have to	25	A. It's track down.
	Page 54		Page 56
1		1	_
1 2	look at the audit report.	1 2	Q. Okay; thanks. And what was DOT's response?
			Q. Okay; thanks. And what was DOT's response? A. They stated, no, but they had filled out the
2	look at the audit report. Q. Are you aware of whether Region 8 DOT conducted	2	Q. Okay; thanks. And what was DOT's response?
2	look at the audit report. Q. Are you aware of whether Region 8 DOT conducted outfall reconnaissance of its entire region?	2	Q. Okay; thanks. And what was DOT's response? A. They stated, no, but they had filled out the second or third column with a title, Instruction
2 3 4	look at the audit report. Q. Are you aware of whether Region 8 DOT conducted outfall reconnaissance of its entire region? A. During the audit, it was discussed that DOT	2 3 4	Q. Okay; thanks. And what was DOT's response? A. They stated, no, but they had filled out the second or third column with a title, Instruction for Conducting Outfall Inspections, and that they
2 3 4 5	look at the audit report. Q. Are you aware of whether Region 8 DOT conducted outfall reconnaissance of its entire region? A. During the audit, it was discussed that DOT Region 8 was not going to meet the time frame for	2 3 4 5	Q. Okay; thanks. And what was DOT's response? A. They stated, no, but they had filled out the second or third column with a title, Instruction for Conducting Outfall Inspections, and that they would also present an example during EPA visit.
2 3 4 5 6	look at the audit report. Q. Are you aware of whether Region 8 DOT conducted outfall reconnaissance of its entire region? A. During the audit, it was discussed that DOT Region 8 was not going to meet the time frame for completing a hundred percent of its outfall	2 3 4 5 6	Q. Okay; thanks. And what was DOT's response? A. They stated, no, but they had filled out the second or third column with a title, Instruction for Conducting Outfall Inspections, and that they would also present an example during EPA visit. Q. Okay. And did this documentation satisfy your
2 3 4 5 6 7	look at the audit report. Q. Are you aware of whether Region 8 DOT conducted outfall reconnaissance of its entire region? A. During the audit, it was discussed that DOT Region 8 was not going to meet the time frame for completing a hundred percent of its outfall reconnaissance inventory, because they were focusing	2 3 4 5 6 7	Q. Okay; thanks. And what was DOT's response? A. They stated, no, but they had filled out the second or third column with a title, Instruction for Conducting Outfall Inspections, and that they would also present an example during EPA visit. Q. Okay. And did this documentation satisfy your request?
2 3 4 5 6 7 8	look at the audit report. Q. Are you aware of whether Region 8 DOT conducted outfall reconnaissance of its entire region? A. During the audit, it was discussed that DOT Region 8 was not going to meet the time frame for completing a hundred percent of its outfall reconnaissance inventory, because they were focusing on completing the Westchester/Eastern Hudson	2 3 4 5 6 7 8	Q. Okay; thanks. And what was DOT's response? A. They stated, no, but they had filled out the second or third column with a title, Instruction for Conducting Outfall Inspections, and that they would also present an example during EPA visit. Q. Okay. And did this documentation satisfy your request? A. For Region 9?
2 3 4 5 6 7 8	look at the audit report. Q. Are you aware of whether Region 8 DOT conducted outfall reconnaissance of its entire region? A. During the audit, it was discussed that DOT Region 8 was not going to meet the time frame for completing a hundred percent of its outfall reconnaissance inventory, because they were focusing on completing the Westchester/Eastern Hudson activity, and they were not going to do the	2 3 4 5 6 7 8	Q. Okay; thanks. And what was DOT's response? A. They stated, no, but they had filled out the second or third column with a title, Instruction for Conducting Outfall Inspections, and that they would also present an example during EPA visit. Q. Okay. And did this documentation satisfy your request? A. For Region 9? Q. Yes.
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	Page 57		Page 59
1	else.	1	A. In my belief, it did not.
2	Q. Okay.	2	Q. Okay. I will direct your attention to
3	A. It's merely handing it off to DOH or DEC for	3	Complainant's Exhibit 13, particularly records
4	follow-up and their approach.	4	request number 9.
5	Q. I will direct your attention to Complainant's	5	A. What number?
6	Exhibit 34, records request number 18.	6	Q. Complainant's Exhibit 13, records request
7	What records did you request from Region 8 with	7	number 9.
8	respect to the track down requirement?	8	What documentation, if any, did you request
9	A. Written procedures for field screening outfall	9	from New York State DOT regarding its obligation to
10	and procedures for IDDE.	10	inform the public of the hazards associated with
11	Q. And what was DOT's response?	11	illegal discharges and the improper disposal of
12	A. They stated, yes, and they stated they would	12	waste?
13	submit outfall inspection training and procedures.	13	A. We requested procedures for receiving and
14	Q. And I'm going to direct your attention to	14	investigating public/employee complaints.
15	Complainant's Exhibit number 37, records request	15	Q. What was DOT's response?
16	number 16.	16	A. They stated, no; and no procedures.
17	With respect to the same requirement, what did	17	Q. And was that adequate?
18	you request from New York State DOT.	18	A. No.
19	A. Written procedures for field screening outfall	19	Q. I will direct your attention to Complainant's
20	and procedures for IDDE.	20	Exhibit 34, particularly records request number 11.
21	Q. And was this response adequate.	21	With respect to Region 8, what request did you
22	A. They submitted instruction for constructing	22	make with respect to procedures for receiving and
23	outfall inspection and operation storm water outfall	23	investigating public/employee complaints?
24	inventory form. I believe we said it was inadequate	24	A. We requested procedures for receiving and
25	because it was instructions for conducting outfall	25	investigating public/employee complaints.
	Page 58		Page 60
1		1	_
1 2	inspections, not the actual IDDE procedures.	1 2	Q. And what was DOT's response?
	inspections, not the actual IDDE procedures. Q. Can you explain that difference?		Q. And what was DOT's response?A. They stated, yes, and they forwarded an
2	inspections, not the actual IDDE procedures.	2	Q. And what was DOT's response?
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2 3 4 5 6	inspections, not the actual IDDE procedures. Q. Can you explain that difference? A. Without looking at the actual inspection form, it's more than for conducting inspections, not the actual procedure for detecting and eliminating discharges that happen.	2 3 4 5 6	 Q. And what was DOT's response? A. They stated, yes, and they forwarded an operations handbook and snow and ice procedures, and they sent a link to the operation handbook. Q. Did you evaluate the adequacy of this response? A. I can't recall specifically.
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	Page 61		Page 63
1	A. We requested procedures for receipt and	1	Were you asking for similar documents in that
2	follow-up on complaints, or other information	2	regard?
3	submitted by the public, regarding construction	3	A. Yes.
4	sites.	4	Q. And what was DOT's response?
5	Q. And what was what is the importance of this	5	A. DOT cited, what appeared to be a specific
6	request?	6	construction site, and it appeared to be a very
7	A. The importance of this is the public has the	7	specific nomenclature. It was codes that DOT uses
8	permit requires a way for the public to be able to	8	for their site, it had PIN numbers and whatnot.
9	report. I have to have a copy of the permit, that	9	Q. And was that adequately responsive to your
10	would be great.	10	request for the documents describing procedures?
11	Q. Sure. You should have Complainant's Exhibit 4.	11	A. No, it did not appear to be.
12	Okay. So does this help refresh your	12	Q. I will direct your attention, again, to the
13	recollection?	13	same document, Complainant's Exhibit 37, records
14	A. This is important for the public to have the	14	request number 49.
15	permit, not only the permit requirement, but it	15	What records did you request from DOT relating
16	allows the public to report it to the MS4, and the	16	to its obligation to develop, implement and enforce a
17	MS4 can follow-up on environmental concerns that are	17	program to ensure adequate long-term operation and
18	happening, that are perhaps run-offs on the	18	maintenance of management practices by trained staff,
19	construction site that are getting into the storm	19	including assessment to ensure that practices are
20	sewer and discharging to waters of the US, and also	20	performed properly?
21	bring about being a good neighbor to the public,	21	A. We requested documentation of training for DOT
22	being a timely response, as there may be concerns	22	staff that conduct post-construction storm water
23	that the MS4 may not be aware of.	23	management practice inspection and maintenance.
24	Q. And what did you request for documentation, in	24	Q. And was this cited documentation adequately
	Ç		
25	this regard, from Region 9?	25	responsive to your request?
25	this regard, from Region 9?	25	responsive to your request?
25	this regard, from Region 9? Page 62	25	responsive to your request? Page 64
25		25	Page 64 A. DOT stated, yes, and they submitted a document
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24

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Q. I will direct your attention to Complainant's

Exhibit 37, particularly records request number 38.

Template, fuel and petroleum storage, main office and

regional responsibilities, DOT/DEC MOU for spill

	Page 65		Page 67
1	zones along the right-of-way, road-kill deer carcass	1	Complainant's Exhibit 13 in evidence, particularly
2	composting operation and maintenance manual.	2	record request number 21.
3	Q. And did you have a chance to review these	3	What documentation did you request from New
4	documents at some point?	4	York State DOT relating to its obligation to perform
5	A. Yes.	5	a self-assessment of municipal operations?
6	Q. And were any of these documents site-specific?	6	A. We requested copies or documentation of
7	A. No.	7	self-assessment of DOT operations and facilities for
8	Q. Was there a requirement for these BMPs to be	8	the current permit term.
9	site-specific?	9	Q. And what do we mean by self-assessment?
10	A. In relation to?	10	A. A self-assessment is a review or a walk-through
11	Q. Their best management practices; what was the	11	of the maintenance facility for environmental
12	requirement with respect to these documents?	12	concerns. It is from the top-down. We look at the
13	A. Required them for I'm sorry, what's the	13	environmental exposure, what can run off the site,
14	question?	14	and you document what you see, what you can do to fix
15	Q. Did you believe these documents to be	15	it. These are things that need to be implemented.
16	adequately responsive to your request?	16	Q. And what was DOT's response?
17	A. Not wholly responsive, no.	17	A. No, but there was a narrative, or document,
18	Q. Why is that?	18	that said there was a spill prevention control and
19	A. These documents are general guidances for site	19	countermeasure plan, and spill prevention report; and
20	DOT needed site-specific BMPs to adjust	20	they will present examples during EPA visit.
21	site-specific concerns and failures at their	21	Q. Was that an adequate response to your request
22	maintenance facilities. So while these guidances are	22	for self-assessment documents?
23	just State-wide procedures, they need to be an	23	A. No.
24	additional level of detail to address site-specific	24	Q. Why not?
25	concerns at various areas across the state where we	25	A. The spill prevention control and countermeasure
	Dame CC		Dome CO
	Page 66		Page 68
1	saw concerns. In Buffalo, they have different	1	plan is a small component of a self-assessment, but
2	concerns than Poughkeepsie and Binghamton. The	2	not a complete self-assessment. We need to look at
3	topography is different and the environment is	3 4	more than the spill plans.
4	different, there needed to be an additional layer of concern.	5	Q. I will direct your attention to Complainant's Exhibit 34 in evidence, records request number 25.
5 6		6	And what request was this relevant to; what
7	Q. I will direct your attention to Complaint's Exhibit 34 in evidence, particularly record requests	7	requirement?
8	33 and 34.	8	A. This was the self-assessment, similar request
9	Was this request for the similar requirement	9	for documentation of self-assessment of all DOT
10	that we just discussed?	10	operations and facilities, the current permit term
11	A. Yes, that's correct.	11	for DOT Region 8.
12	Q. And is it without getting to the specific	12	Q. And was this documentation reflective of
13	details, is it fair to say that the responses that	13	performing self-assessments?
14	they provided similarly lack site-specific BMPs?	14	A. The response was very similar, that stated,
15	A. Yes.	15	yes, and spill prevention control and countermeasure
16	Q. I will direct your attention to Complainant's	16	plan template, and petroleum bulk storage inspection,
17	Exhibit 37 in evidence, particularly record requests	17	and reporting checklist.
18	20 and 21.	18	Q. Was that a self-assessment?
19	Were these requests responsive to the same	19	A. No.
20	requirement we just discussed?	20	Q. Why not?
21	A. Same requirement, yes.	21	A. Again, it's a small component of what a
22	Q. And were there any site-specific documentation	22	self-assessment would look like would look at, but
23	provided by DOT in response to these requests?	23	there is more to a self-assessment than spill
24	A. Site-specific, no.	24	prevention control and petroleum bulk storage.
25	Q. I would like to direct your attention to	25	Q. I will direct your attention to Complainant's

	Page 69		Page 71
1	Exhibit number 37 in evidence, particularly records	1	And what were you requesting in this records
2	request number 22.	2	request?
3	And what obligation was this record request	3	A. Very similar to the other, this is personnel
4	with respect to?	4	training plan, record or syllabus for pollution
5	A. This is with respect to the documentation of	5	prevention/good housekeeping for DOT Region 5
6	self-assessments of all DOT operations and facilities	6	Buffalo.
7	for the current permit term for DOT Region 5 in	7	Q. And what was DOT's response?
8	Buffalo.	8	A. Same; they stated, no, but they had a comment
9	Q. And were the responses contained within the	9	at the end, the last column, stating that they did
10	Region 5 response directive of actual	10	annual spring safety meeting, informal monthly
11	self-assessments performed?	11	facility inspections with follow-up guidance.
12	A. No. Again, they were spill control plans,	12	Q. Okay. And was this adequate, based on your
13	spill control countermeasure plans, above-ground	13	understanding?
14	storage tank inspection, and reconciliation plan	14	A. No.
15	form, which are not self-assessments.	15	Q. Why not?
16	Q. Did you take a post-construction conference	16	A. Because spring safety meetings typically
17	call July 25, 2013 relating to the inspection?	17	covered safety items, not environmental components,
18	A. I believe so, yes.	18	and informal monthly facility inspections do not have
19	Q. And do you recall a conversation relating to	19	a structured agenda, and it's not documented.
20	whether DOT had conducted self-assessments of New	20	MR. GARELICK: One second, Your Honor.
21	York State DOT facilities, specifically for storm	21	Q. I would like to direct your attention to
22	water purposes?	22	Complainant's Exhibit 13 in evidence, particularly
23	A. I don't recall specifically.	23	records request number 22.
24	Q. I will direct your attention to Complainant's	24	What did you request in this records request
25	Exhibit 13 in evidence, records request number 27.	25	number 22?
	D		D
	Page 70		Page 72
1	What documentation, if any, did you request	1	A. Records of DOT facility inspections conducted
2	with respect to training relating to pollution	2	for storm water purposes, most recent reporting year.
3	prevention and good housekeeping?	3	Q. What is the relevance of that request?
4	A. We requested employee maintenance personnel	4	A. Probably part of it is related to the
5	training plan, records and syllabus pertaining to	5	self-assessment.
6	pollution prevention/good housekeeping training.	6 7	Q. And what was DOT's response?
7	Q. And what was DOT's response?		A. They stated, no, not available.
8	A. They stated nothing, no, none available.	8	Q. I will direct your attention, on the same
9	Q. Was that adequate?A. No.	9	document, to records request number 47. What did EPA request from DOT relating to that
10 11	A. No. Q. I will direct your attention to Complainant's	11	question?
12	Exhibit 34 in evidence, particularly records request	12	A. Records of maintenance for post-construction
13	number 33.	13	storm water management practices for the most recent
14	What was this request requesting?	14	reporting year.
15	A. This is similar. The training plan records and	15	Q. And what was DOT's response?
16	syllabus of good housekeeping for DOT Region 8.	16	A. They stated, no, nothing for the most recent
17	Q. And what was their response?	17	reporting year.
18	A. They stated, yes, and indicated employee	18	Q. Was that an adequate response?
19	maintenance personnel training.	19	A. It depends.
20	Q. Okay. And was that adequate for training	20	Q. What does that depend on?
21	purposes?	21	A. It depends on how many processes there are in
22	A. Without looking at the actual training plan,	22	DOT's region. This is Region 9, so if they do more
23	off the top of my head, I can't recall.	23	or less if they had more or they have less, it
24	Q. I will direct your attention to Complainant's	24	depends on the you know, any source of their storm
25	Exhibit 37, records request number 28.	25	water management, but most likely, it may not have
		I	

	Page 73		Page 75
1	been, but not knowing the universe, I can't say.	1	break for lunch, which should be around noon,
2	Q. Same analysis with respect to records request	2	in order to allow them to fix the blinking
3	number 46?	3	light. So I don't want to cut off your
4	A. 46 is the same as 47.	4	questioning, but in an effort to eliminate
5	Q. Okay. And the response from DOT was?	5	this annoyance, you know
6	A. 46's response was, not available.	6	MR. WINANS: You are the boss. Whatever
7	****	7	you want to do.
8	FURTHER DIRECT EXAMINATION	8	ALJ BIRO: We will take a break then,
9	BY MR. SAPORITA:	9	because I think it really needs to be fixed
10	Q. With regard to those last lines	10	because they are kind enough to come and do
11	ALJ BIRO: Wait, wait. What is this	11	it today. I would like to get it done; okay.
12	switch-hitting rule we are doing here?	12	MR. WINANS: Are you saying to start
13	MR. SAPORITA: Just one last question	13	now?
14	before we	14	ALJ BIRO: Start now, but when they
15	ALJ BIRO: You want to ask a few more	15	arrive, we are going to take a break for
16	questions?	16	lunch and we will come back.
17	MR. SAPORITA: Just one or two to finish	17	MR. WINANS: Very good.
18	the line of questioning.	18	*****
19	ALJ BIRO: Ms. McNally, do you have any	19	CROSS-EXAMINATION
20	objection to this?	20	BY MR. WINANS:
21	MS. McNALLY: Provided we are allowed	21	Q. Ms. Arvisu, my name is David Winans. I'm an
22	the same courtesy, we have no objection.	22	attorney with the Department of Transportation. I
23	ALJ BIRO: Go ahead.	23	work right in that office where you met with the
24	BY MR. SAPORITA:	24	people at the DOT; and I do have a few questions for
25	Q. Thank you.	25	you.
	Page 74		Page 76
			rage 70
1	Regarding rows 46 and 47, the inspections, and	1	If, for some reason, you don't understand one
1 2	Regarding rows 46 and 47, the inspections, and the DOT's answer that they did not have those	1 2	5
			If, for some reason, you don't understand one
2	the DOT's answer that they did not have those	2	If, for some reason, you don't understand one of my questions, please let me know that. I want to
2	the DOT's answer that they did not have those records, is it possible to evaluate and know whether	2	If, for some reason, you don't understand one of my questions, please let me know that. I want to be correct, I want to get to the facts, okay, and I'm
2 3 4	the DOT's answer that they did not have those records, is it possible to evaluate and know whether your post-construction BMPs are in working order	2 3 4	If, for some reason, you don't understand one of my questions, please let me know that. I want to be correct, I want to get to the facts, okay, and I'm not an environmental specialist in any way. A month ago, I didn't know the difference between MS4 and MS13, and I was worried I was getting dragged into
2 3 4 5	the DOT's answer that they did not have those records, is it possible to evaluate and know whether your post-construction BMPs are in working order without completing regular inspections?	2 3 4 5	If, for some reason, you don't understand one of my questions, please let me know that. I want to be correct, I want to get to the facts, okay, and I'm not an environmental specialist in any way. A month ago, I didn't know the difference between MS4 and
2 3 4 5 6	the DOT's answer that they did not have those records, is it possible to evaluate and know whether your post-construction BMPs are in working order without completing regular inspections? A. No.	2 3 4 5 6	If, for some reason, you don't understand one of my questions, please let me know that. I want to be correct, I want to get to the facts, okay, and I'm not an environmental specialist in any way. A month ago, I didn't know the difference between MS4 and MS13, and I was worried I was getting dragged into
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2 3 4 5 6 7 8 9 10 11 12 13	the DOT's answer that they did not have those records, is it possible to evaluate and know whether your post-construction BMPs are in working order without completing regular inspections? A. No. MR. SAPORITA: Thank you. No further questions. ALJ BIRO: Before we proceed, I understand that you intend to recall this Witness at a later time, so she is not being asked any questions on direct regarding penalty; is that correct?	2 3 4 5 6 7 8 9 10 11 12 13	If, for some reason, you don't understand one of my questions, please let me know that. I want to be correct, I want to get to the facts, okay, and I'm not an environmental specialist in any way. A month ago, I didn't know the difference between MS4 and MS13, and I was worried I was getting dragged into something on Salvadorian Crime Families; but at this point, hopefully, we will be able to get through this. Now, when you did the audit of the DOT and their compliance with the MS4 permit, how many audits had you done at the EPA before that? A. Prior to DOT?
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	Page 77		Page 79
1	Q. Well, if you only know about Region 2, by all	1	Q. What about the Virgin Islands; is there a DOT
2	means, tell me that.	2	in the Virgin Islands?
3	MR. SAPORITA: Objection, Your Honor.	3	A. Not I'm not sure.
4	This is irrelevant.	4	Q. Have you been to the Virgin Islands with EPA?
5	ALJ BIRO: Overruled. Go ahead.	5	A. Yes, I have.
6	Q. Had you, in Region 2, ever participated in an	6	Q. And did you do any audits of the DOT there
7	audit of a State transportation department for	7	before 2012?
8	compliance with MS4 permits?	8	A. No.
9	A. No.	9	Q. And what about the other regions of the EPA;
10	Q. To your knowledge, had Region 2 ever engaged in	10	are you aware of any audits of State DOTs for
11	an audit for compliance with MS4 permit requirements	11	compliance with their MS4 permits before 2012?
12	anywhere in Region 2?	12	A. I believe there have been, yes.
13	A. Of MS4?	13	Q. What states?
14	Q. Yes, MS4.	14	A. I can't recall off the top of my head.
15	A. Yes.	15	Q. Okay. Now, Ms. Arvisu, do you know when the
16	Q. Okay. Where had you done an audit for MS4 for	16	Clean Water Act was adopted and became law?
17	a State transportation department before 2012?	17	A. 1973.
18	A. I'm sorry, I'm confused by your question.	18 19	Q. So can we agree that the State transportation
19 20	Q. Okay. If I understand correctly, Region 2 is comprised of the State of New York, New Jersey,	20	system in New York pre-dates the Clean Water Act? A. I believe so.
21	Puerto Rico, and the Virgin Islands; is that correct?	21	Q. Okay. And are you aware that the Clean Water
22	A. Yes.	22	Act has, as one of its goals, one of its
23	Q. And the only states in Region 2 are New York	23	requirements, the control of storm water discharges?
24	and New Jersey; is that correct?	24	A. Yes.
25	A. The only states, yes.	25	Q. Okay. And storm water, can we define that as
	Page 78		Page 80
1	Page 78 Q. Had Region 2 ever engaged in an audit for MS4	1	Page 80 rain water that occurs because of normal
1 2		1 2	
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	Page 81		Page 83
1	A. No.	1	you have to do a line-by-line comparison, but
2	Q. You are aware, Ms. Arvisu I think you said	2	Q. And, once again, when that 2008 permit was
3	on direct, that there are municipal storm water	3	created, was that created by the DEC working as an
4	systems that connect legally to the New York State	4	agent of the EPA?
5	Department of Transportation system; is that correct?	5	A. DEC-delegated authority.
6	A. They are part of the areas that are adjacent to	6	Q. Okay. And was there any negotiation that was
7	New York State.	7	possible between the state DOT and the
8	Q. And sometimes they connect, do they not?	8	MR. GARELICK: Objection; calls for
9	A. They are an interconnected system, yes.	9	speculation.
10	Q. Okay. And is it accurate to say that the Clean	10	ALJ BIRO: Sustained.
11	Water Act and the MS4 permits do contemplate that	11	Q. Okay. Are you aware of any negotiations that
12	rainfall will occur, it will enter the storm water	12	occurred between the State DOT and the DEC in
13		13	formulating the terms of the 2008 MS4 permit?
14	system, and it will pass through that system into the waters of the United States?	14	A. I have no knowledge of that.
15	A. Yes.	15	Q. That MS4 permit in 2008, that only had a 2-year
		16	term; is that correct?
16 17	Q. Okay. And since the Clean Water Act was	17	A. Yes.
	adopted, was there a requirement that municipal		
18	systems, including the State of New York, obtain an	18	Q. And that permit was replaced by a 2010 MS4
19	MS4 permit?	19	permit, which is in evidence as Exhibit 4.
20	A. Urbanized areas automatically designated, yes.	20	Was that permit, the 2010 permit, the permit
21	Q. You indicated on direct testimony that the	21	that you were operating under when you performed the
22	first MS4 permit for New York State was in 2003; did	22	series of three audits in 2012?
23	I get that correct?	23	A. At that time, that was the permit that was in
24	A. Yes.	24	effect.
25	Q. And when I look at the exhibit, it appears	25	Q. And that permit appears to be 116 pages in
	Page 82		Page 84
1	that it's 28 pages in length in 2003.	1	length, as opposed to the 2008 permit, which is 91
2	Did you write that permit?	2	pages, and the 2003 permit, which was 28 pages.
3	A. I did not write that permit.	3	Would it be accurate to say that all of the
4	Q. Do you know who wrote that permit?	4	terms in that 2010 permit were formulated by the DEC
5	A. New York State DEC.	5	as a delegated agent of the EPA?
6	Q. The DEC was working for whom in creating that	6	A. A delegated authority.
7	permit?	7	Q. Delegated authority; thank you.
8	A. I'm sorry?	8	Now, is it fair to say that in those 116 pages,
9	Q. Who was the DEC working for; were they working	9	in the MS4 permit, there are many provisions, many
10	for the State of New York or were they working as an	10	requirements, that were not covered by your audit?
11	agent of the EPA?	11	A. There are two sections to the permit. One for
12	A. A delegated entity.	12	traditional MS4, non-traditional MS4, then there is
13	Q. And was there any negotiation between the State	13	another section of the permit that has special
14	DOT and the DEC in formulating the contents of the	14	conditions, like Part 9 bridges, and Long Island
15	2003 MS4 permit?	15	Sound, and special watersheds.
16	A. I have no knowledge of that.	16	Q. But you only audited the portions of the MS4
17	Q. The 2003 permit was replaced, I believe you	17	permit that are covered in your audit report; is that
18	testified, by a 2008 permit; is that correct?	18	a fair statement?
19	A. Yes.	19	A. Can you say that again? I'm not following your
20	Q. And I note in the exhibit that the MS4 permit	20	question.
21	from 2008 went from the original 28 pages to 91	21	Q. I just want to know, I want to make it clear,
22	pages.	22	okay, and you correct me if I'm wrong, that the
		1	

24

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2003 to 2008?

Do you know what was added when they went from

A. More substantial requirements in the different

entire contents of the 116-page MS4 permit were not

A. Re-evaluating the minimum control measures was

audited by you in 2012?

	Page 85		Page 87
1	the key component of the permit, the minimum control	1	records do not always go by the names that appear in
2	measures.	2	the MS4 permit?
3	Q. Okay. And this audit process that you followed	3	A. We learned that, yes. They are different, but
4	in 2012, it did consist of three separate and	4	there are still requirements in the permit that need
5	distinct audits, correct?	5	to be met. They may be called a different name, but
6	A. Yes.	6	still requirements of the records that need to be
7	Q. And the first audit was in DOT Region 9, which	7	met.
8	is based primarily in the Binghamton area. Do you	8	Q. For example, the records you just went over,
9	recall that?	9	there is a requirement in the MS4 permit for records
10	A. That's correct.	10	showing outfall mapping; is that one of the
11	Q. And then, the second audit was in DOT Region 8,	11	requirements?
12	which is in the Poughkeepsie area, correct?	12	A. Yes.
13	A. That's correct.	13	Q. Is that a fair way of restating it?
14	Q. And then, the third audit was a mini-audit of	14	A. Yes.
15	DOT Region 5, which is in the Niagara and Erie County	15	Q. And that was one of the areas that you have
16	area; is that correct?	16	testified that the DOT was deficient in its
17	A. That's correct. They were all the same types	17	recordkeeping, correct?
18	of audits.	18	A. Yes.
19	Q. Okay. Now, when the MS4 permits were	19	Q. And did you, in the process of your audit,
20	developed, was there any thought given as to how New	20	review the as-built drawings for the highway
21	York had operated its transportation system since	21	locations where you performed the audits?
22	before the American Revolution and what records DOT	22	A. Yes.
23	maintained?	23	Q. Were the outfalls depicted in all of the
24	MR. GARELICK: Objection, Your Honor.	24	as-built drawings?
25	She has not given any indication that she was	25	A. We did not cite that as a violation in the
	Page 86		Page 88
1	the one who personally developed the permit,	1	complaint.
2	the one who personally developed the permit, so as to speculate what someone was thinking	2	complaint. Q. So that
2	the one who personally developed the permit, so as to speculate what someone was thinking about during the American Revolution	2	complaint. Q. So that A. That was for the preliminary storm sewer shed
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	the one who personally developed the permit, so as to speculate what someone was thinking about during the American Revolution ALJ BIRO: Assumes facts not in evidence; sustained. Restate. Q. The records that are specified in the MS4 permit, are those the records that you requested when you made your initial record requests? A. Can you say that again? Q. Did your audit process include a request to DOT for records? A. Yes. Q. And you have multiple exhibits, one for each of the three audits, that contains a list of records that you requested. Do you recall those? A. Yes. Q. And where did you identify the names for the records that are listed on those record requests? A. The record requests were developed based on the specific permit requirements. We identified records that would be applicable to substantiate what we needed for those. Q. So, since you began the audit process and since	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	complaint. Q. So that A. That was for the preliminary storm sewer shed mapping. That was not cited as a violation in the complaint because that was the presentation that DOT gave us. That was the record plan, that was not a violation. Q. Okay. Your investigation included records related to illicit discharges. Can you tell the Judge what an illicit discharge is? A. Illicit discharge is a pollutant that is entering a storm sewer, that could be dumped in a storm sewer, that could be motor oil, that could be leaking into a catch basin, that makes its way to the storm sewer. Q. Is rain water enters a catch basin during a rain storm, is that illicit discharge? A. Only if pollutants enter first. Q. Did you ever, in the case of your audits, make any determination or find any evidence that the New York State Department of Transportation was engaging in illicit discharges into the storm water system to reach the waters of the United States?

	Page 89		Page 91
1	A. At the Poughkeepsie audit, where we saw paint	1	water system. My note said that you were looking for
2	in catch basins.	2	records regarding New York State DOT's outreach to
3	O. Paint?	3	the public about illicit connections?
4	A. Paint residue in catch basins.	4	A. That's correct. And that is the connection,
5	Q. Anything else?	5	yes, that's correct.
6	A. I can't recall off the top of my head.	6	Q. Okay. And if you have a connection to the
7	Q. Would it be possible, Ms. Arvisu, for a person	7	State municipal storm water system and you don't know
8	not working for the DOT to utilize the storm water	8	what's coming from that connection, is that something
9	system to engage in the process of making illicit	9	that the State is required to know about under its
10	discharges?	10	permit?
11	A. I'm sorry, I couldn't hear you with the	11	A. Who, the State?
12	coughing?	12	Q. Yes, the State that owns the catch basin that
13	Q. Would it be possible for someone, other than	13	someone connects a pipe to.
14	the DOT, to use the storm water system to make an	14	A. That part of the State I'm sorry, I'm not
15	illicit discharge?	15	following your question.
16	A. In the DOT system?	16	Q. Is that part of the State's responsibility, to
17	Q. Yes.	17	know who is connected to the State's system?
18	A. Absolutely.	18	A. That is part of the State's IDDE program to
19	Q. And that could be paint or oil, I think you	19	track down.
20	said; is that correct?	20	Q. So it's a responsibility, is that what you're
21	A. Yes.	21	saying?
22	Q. Could it also be an illicit connection that	22	A. If there is discharge and you see something
23	discharges affluent, sewage?	23	coming down, it's part of the State's MS4
24	A. Yes.	24	responsibility, that is the connection part of the
25	Q. And what about a discharge from a downspout or	25	track down program.
			Page 92
1	a sump pump of groundwater, or water collected on a	1	Q. Okay. So, Ms. Arvisu, is the State only
2	roof, does EPA regard that to be illicit discharge?	2	responsible for tracking down illicit discharges or
3	A. No.	3	are they also responsible for tracking connections?
4	Q. Are such connections from either a downspout or	4	A. Normally, you would find illicit discharge to
5	a sump pump that goes into the storm water system and	5	be something that is at a connection. So illicit
6	carries exclusively ground water or rain water, is	6	connections you find through you find sewage
7	there a requirement in the MS4 permit that those	7	coming out into your water body of the US, and you
8	connections be regulated?	8	find it at the source of the connection. That is how
9	A. Regulated, no.	9	you find it, at the connection.
10	Q. So it would be possible for a Citizen to go out	10	Q. Did you find any illicit connections to the
11	and connect their sump pump to a catch basin and,	11	State system during the course of your three audits?
12	still, New York would be in compliance with the	12	A. I don't believe we did.
13	A. It's recommended not to. There are certain	13	Q. And so, the problems that you cited in your
	categories under the permit where they have allowable	14	audit report and the problems that you have testified
14	_ 1		
14 15	non-storm water discharges. If I'm able to look at	15	to today, are with the State's failure to have
	non-storm water discharges. If I'm able to look at the permit, I can read it there in the permit. It's	15 16	to today, are with the State's failure to have records in compliance with the permit; is that
15	the permit, I can read it there in the permit. It's		records in compliance with the permit; is that
15 16	the permit, I can read it there in the permit. It's allowable non-storm water discharges, and there is	16	records in compliance with the permit; is that correct?
15 16 17	the permit, I can read it there in the permit. It's allowable non-storm water discharges, and there is exemptions for non-storm water discharges, and New	16 17	records in compliance with the permit; is that correct? A. Not specifically, no.
15 16 17 18	the permit, I can read it there in the permit. It's allowable non-storm water discharges, and there is	16 17 18	records in compliance with the permit; is that correct?
15 16 17 18 19	the permit, I can read it there in the permit. It's allowable non-storm water discharges, and there is exemptions for non-storm water discharges, and New York State permits specifically identify them as	16 17 18 19	records in compliance with the permit; is that correct? A. Not specifically, no. Q. Okay. Well, how is it not specifically related

23

24

25

is that you're questioning on?

Q. To be honest, I was -- the attorneys for the

record requests, and I have been listening to you

EPA were meticulous in covering three exhibits with

22

23

24

25

Q. I may have misunderstood your testimony, but I

thought that one of the things that you found the

State to be deficient on was in the regulations of

these connections, people connecting to the storm

	Page 93		Page 95
1	testify for sometime, and I cannot identify each one,	1	audit report or excuse me, the third audit, that
2	so I guess I will just move on.	2	occurred June 25th to June 27th in 2013?
3	From the time that you first notified the New	3	A. Okay.
4	York State DOT of EPA's intention to perform an	4	Q. Now, Ms. Arvisu, it appears as though in the
5	audit, and the first audit would be in of the	5	Region 8 audit, you also audited for compliance with
6	Region 9 area, were the DOT employees cooperative	6	minimum control measures for construction; isn't that
7	with you?	7	right?
8	A. Yes.	8	A. Yes.
9	Q. At any point in time in the process, did DOT	9	Q. And did it surprise you, after you had not told
10	employees refuse to cooperate with you?	10	the DOT about the deficiencies on minimum control
11	A. No.	11	measures from the Region 9 audit, that you found the
12	Q. Did you hear any instances where a DOT employee	12	same things when you did the Region 8 audit?
13	refused to cooperate with any other personnel working	13	A. No.
14	on the audits?	14	Q. And the goal of your process was compliance,
15	A. No.	15	was it not?
16	Q. The Region 9 audit includes what I did write	16	A. That's correct.
17	down your testimony was; minimal minimum control	17	Q. And so, was it the EPA's approach to this that
18	measures related to construction work?	18	compliance was something that could wait until you
19	A. Yes.	19	did the audit report and did the Administrative
20	Q. And you did find deficiencies in connection	20	Compliance Order?
21	with the control measures exercised in the	21	MR. GARELICK: Objection, Your Honor.
22	construction supervision for Region 9; is that	22	As to, generally, EPA's legal interpretation
23	correct?	23	of how they should handle enforcement
24	A. Yes.	24	matters.
25	Q. When you identified those deficiencies, did you	25	ALJ BIRO: Overruled, go ahead.
	Page 94		Page 96
1	notify the DOT employees?	1	MR. WINANS: I will try to
2	A. During the audit, if we noticed we had a	2	ALJ BIRO: Do you understand the
3	closing conference where we summarized issues and	3	question, Ms. Arvisu?
4	concerns, but told them the issues were preliminary	4	THE WITNESS: Not really.
5	until delivery of an audit report.	5	ALJ BIRO: Please restate it.
6	Q. Let me go over the dates with you.	6	Q. Ms. Arvisu, you did wait to tell DOT they were
7	You did the Region 9 audit between June 19th	7	not in compliance with the minimal control measures
8	and June 21st of 2012? I have written the dates	8	until the audit reports were sent out, and you say
9	down, if you think I'm wrong, tell me.	9	they weren't sent out until the time of the
10	A. That's correct.	10	administrative
11	Q. Okay. My information is that you did not	11	MR. SAPORITA: Objection; asked and
12	furnish the Region 9 audit report to DOT until	12	answered.
13	January 13, 2013, that is the date on the audit	13	MR. WINANS: I was trying to repeat it.
14	report; is that right?	14	I was just looking for an answer.
15	A. It was not sent until March of 2014.	15	ALJ BIRO: Overruled.
16	Q. The audit report wasn't sent until March of	16	Ms. Arvisu, do you understand the
17	2014?	17	question?
18 19	A. That's when the Administrative Compliance Order	18 19	THE WITNESS: It keeps getting
20	was sent. Q. Okay. So would it be accurate, then, that EPA	20	interrupted. ALJ BIRO: Let's have a short direct
21	performed its second and third audits on November 27,	21	question of whatever point you're making.
22	2012 through November 29, 2012, before DOT got any	22	Q. Ms. Arvisu, did you tell the people at the DOT
23	audit report?	23	that they were not in compliance with the minimum
	·F		
24	A. That's correct.	24	control measures for construction before the
24 25	A. That's correct.Q. And isn't it true that there was also the third	24 25	control measures for construction before the compliance order was sent out?

	Page 97		Page 99
1	A. No.	1	MR. WINANS: May I approach?
2	Q. Okay. Did EPA treat the New York State	2	ALJ BIRO: You may.
3	Department of Transportation the way that the EPA	3	MR. WINANS: I am not as fast-learned
4	treats all State Departments of Transportation in	4	with the exhibits yet.
5	connection with these audits?	5	Q. I'm going to show you this is my copy of
6	A. DOT was treated the same way you treat all	6	Exhibit 40. Would you agree with me it starts out
7	MS4s.	7	with a letter to the Commissioner of Transportation?
8	Q. And MS4 includes other municipal systems; is	8	A. Yes.
9	that right?	9	Q. And it has a date stamp on it of May 5, 2014?
10	A. All municipalities, including non-MS4 colleges,	10	A. Yes.
11	universities and counties.	11	Q. And attached to that I don't want to get too
12	Q. And that process started with the permit,	12	close to you, but there is an Administrative
13	correct? In other words, compliance begins with the	13	Compliance Order attached; is that correct?
14	permit that spells out the requirements; isn't that	14	A. Yes, that is correct.
15	correct?	15	Q. And who prepared this Administrative Compliance
16	A. Yes.	16	Order?
17	Q. And then, in order to ensure compliance with	17	A. That was prepared by me, in consultation with
18	the Clean Water Act and with the terms of the permit,	18	my management and my regional office regional
19	does EPA rely on DEC to do any of that enforcement?	19	counsel.
20	A. Rely on DEC to do enforcement?	20	Q. Who is your manager?
21	Q. Yes.	21	A. My manager is Doug McKenna.
22	A. If EPA doesn't audit, we take the enforcement	22	Q. Who is Justine Modigliani?
23	action.	23	A. Compliance section chief.
24	Q. In the event of an illicit discharge into the	24	Q. And is she in a different part of the EPA, or
25	storm water system, is that something that can be	25	does she work with you?
	Page 98		Page 100
1	enforced by either EPA or DEC?	1	
2	A. What do you mean by that?	2	A. She is in my branch. So I'm a part of the National Pollutant Discharge Elimination System
3	Q. An illicit discharge, someone finding something	3	Region 9, it's the NIFTE team.
4	in the storm water system that is not rain water.	4	Q. I would like to be in the NIFTE team, it sounds
5	A. Yes. An MS4, for failure to take an action,	5	like a lot of fun.
6	EPA or DEC can take can enforce against the MS4	6	A. And then Justine is in the compliance section.
7	for failure to enforce.	7	We both report to Doug McKenna.
8	Q. Thank you; that was what I was asking.	8	Q. Did Justine Modigliani have anything to do with
9	But your audit wasn't regarding an illicit	9	the creation of the Administrative Compliance Order?
10	discharge, was it?	10	A. She is the person for that.
11	A. No.	11	Q. Would she have seen it before it went out?
12	Q. Your audit was to ensure compliance with the	12	A. Absolutely, yes.
13	terms of the MS4 permit; is that correct?	13	Q. I notice in Exhibit 40, the portion which is
14	A. That's correct.	14	the Administrative Compliance Order, there is a long
15	Q. And in connection with those problems that you	15	list, I counted 15 things that are detailed, that EPA
16	found, they culminated in the service of the	16	said DOT was not in compliance with. Does that sound
17	Administrative Consent [sic] Order?	17	about right?
18	A. Compliance order.	18	A. That sounds about right.
19	Q. Excuse me, Administrative Compliance Order; and	19	Q. And when you sent this out, on the last page of
20	that was in March of 2014?	20	the Administrative Compliance Order, right above
21	A. That's correct.	21	it's on page 19, it's right above the signature of
22	Q. And have you reviewed Complainant's Exhibit 40,	22	Dore LaPosta. There is an article here and it's
23	which is actually, it's a letter. There is a	23	number 6, I'm going to read it.
24	letter attached to it; have you noticed that?	24	It says: Notice is hereby given that failure
25	A. I don't know what exhibit you're talking about?	25	to comply with the terms of the Clean Water Act,
			25 (Dagge 97 to 100)

	Page 101		Page 103
1	Section 309(a)3, compliance order may result in your	1	Q. Did you know what his job was at the DOT?
2	liability for civil penalty for each violation up to	2	A. At that time, no.
3	\$37,500 per day under Section 309 of the Clean Water	3	Q. Did you understand him to have some
4	Act, 33 USC13-19(d), as modified by 40 CFR Part 19.	4	responsibility for the environmental unit at DOT?
5	Upon suit by EPA, the United States District Court	5	A. Yes.
6	may impose such penalties if, after notice and	6	Q. And, initially, when Dan contacted the EPA
7	opportunity for hearing, the Court determines that	7	about this, did he mention anything about that part
8	you have violated the Clean Water Act, as described	8	that I read on the Administrative Compliance Order,
9	above, and failed to comply with the terms of the	9	that talks about the fine?
10	compliance order. The District Court has the	10	A. Not that I was aware of, because he contacted
11	authority to impose separate civil penalties for any	11	Justine.
12	violations of the Clean Water Act and for any	12	Q. So he talked to Justine?
13	violations of this compliance order.	13	A. Yes.
14	Was that section in the Administrative	14	Q. So you don't know what he talked about with
15	Compliance Order when it went out to DOT?	15	Justine?
16	A. Yes.	16	A. That's correct.
17	Q. And is this a provision that you had seen in	17	Q. And were you aware that Dan requested that
18	other Administrative Compliance Orders sent out by	18	there be a meeting with EPA officials?
19	EPA in the past?	19	A. Yes, because we got a letter from DOT in
20	A. That is boilerplate language in every	20	mid-April or so requesting it.
21	Administrative Compliance Order.	21	Q. When Dan contacted the EPA about the meeting,
22	Q. And now, when you send out these Administrative	22	did he indicate that DOT wanted to comply?
23	Compliance Orders, is it your goal, as an officer of	23	A. Yes. He said that they intend to comply to the
24	the EPA, to assure that the Respondent gets into	24	fullest extent, or something like that.
25	compliance with the EPA regulations?	25	Q. And I think you said on direct testimony, that
	Page 102		Page 104
1	A. It's our goal to get the Respondent to return	1	Page 104 the first thing that they did was requested an
1 2		1 2	
	A. It's our goal to get the Respondent to return to compliance, yes.Q. And does that include compliance with the terms		the first thing that they did was requested an
2	A. It's our goal to get the Respondent to return to compliance, yes.	2	the first thing that they did was requested an extension of time? A. Yes. Q. Because there was a lot here. I mean, I have
2 3 4 5	A. It's our goal to get the Respondent to return to compliance, yes.Q. And does that include compliance with the terms of their MS4 permit?A. Yes.	2 3 4 5	the first thing that they did was requested an extension of time? A. Yes. Q. Because there was a lot here. I mean, I have never seen so many pieces of paper in connection with
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	Page 105		Page 107
1	evidence subject to redaction.	1	Capeller, an attorney from my office, Keith Martin,
2	MR. SAPORITA: Pages 1 and 4?	2	and Dan Hitt, and he put his title down there as the
3	MR. WINANS: Yes, I think pages 1 and 4;	3	Director of the Office of the Environmental. There
4	yes, it is.	4	is Ellen Kubek, who you will recognize is sitting
5	ALJ BIRO: Respondent's Exhibit 16,	5	over there, and Carl Cochesberger, then the other DEC
6	consisting of two pages of it, 1 and 4, as	6	person, and then Justine Modigliani?
7	redacted.	7	A. Yes.
8	MR. WINANS: Yes.	8	Q. Am I saying her name right?
9	ALJ BIRO: Are there redactions on the	9	A. Yes.
10	pages, itself?	10	Q. It says she is the Compliance Section Chief?
11	MR. WINANS: There are not presently.	11	A. Yes.
12	ALJ BIRO: Are there meant to be?	12	Q. And now, of the two EPA people who were there
13	MR. WINANS: The other two pages may	13	at the meeting, would it be fair to say you were the
14	come in from another witness.	14	most hands-on person; you had the most knowledge of
15	ALJ BIRO: I just want to know, are	15	the dealings with DOT and the interpretation of the
16	there redactions on the two pages we are	16	MS4 permit?
17	admitting now?	17	A. Not as we went through the compliance process,
18	MR. WINANS: No.	18	but submitting material, yes.
19	ALJ BIRO: So I will admit Respondent's	19	Q. And but in terms of someone speaking for EPA,
20	Exhibit 16, which now consists of pages 1 and	20	would Justine have any authority to speak for the
21	4 of the document, without objection.	21	EPA?
22	MR. WINANS: Correct.	22	A. Yes, she is the manager, but speaking on behalf
23	MR. SAPORITA: Correct.	23	of EPA, decisions and all of that, comes from
24	Q. Ms. Arvisu, I'm going to show you a sign-in	24	management.
25	sheet from the meeting. This is in Exhibit 16; and	25	Q. We all answer to management, I understand that.
	Page 106		Page 108
1	it appears to be a sign-in sheet for a meeting on May	1	Dut Instinct was the samely described as a substitute
_			But Justine, was she somebody with more authority
2	13, 2014, and I will direct your attention to the	2	But Justine, was she somebody with more authority than you at this meeting, or were you equals?
3	13, 2014, and I will direct your attention to the first name on the page.		than you at this meeting, or were you equals? A. She had more than me at this meeting.
		2	than you at this meeting, or were you equals?
3	first name on the page.	2	than you at this meeting, or were you equals? A. She had more than me at this meeting.
3 4	first name on the page. A. Yes.	2 3 4	than you at this meeting, or were you equals? A. She had more than me at this meeting. Q. Okay. And now, there is also I don't want
3 4 5	first name on the page. A. Yes. Q. And that appears to be your name; is that your	2 3 4 5	than you at this meeting, or were you equals? A. She had more than me at this meeting. Q. Okay. And now, there is also I don't want to crowd your space here, but I want to cover this
3 4 5 6	first name on the page. A. Yes. Q. And that appears to be your name; is that your handwriting?	2 3 4 5 6	than you at this meeting, or were you equals? A. She had more than me at this meeting. Q. Okay. And now, there is also I don't want to crowd your space here, but I want to cover this with you.
3 4 5 6 7	first name on the page. A. Yes. Q. And that appears to be your name; is that your handwriting? A. Yes, Christy Arvizu.	2 3 4 5 6 7	than you at this meeting, or were you equals? A. She had more than me at this meeting. Q. Okay. And now, there is also I don't want to crowd your space here, but I want to cover this with you. There is an agenda for the meeting of May 13th,
3 4 5 6 7 8	first name on the page. A. Yes. Q. And that appears to be your name; is that your handwriting? A. Yes, Christy Arvizu. Q. And you put down that you are Region 2 EPA, and	2 3 4 5 6 7 8	than you at this meeting, or were you equals? A. She had more than me at this meeting. Q. Okay. And now, there is also I don't want to crowd your space here, but I want to cover this with you. There is an agenda for the meeting of May 13th, and it's also in evidence right now, and it starts
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3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	first name on the page. A. Yes. Q. And that appears to be your name; is that your handwriting? A. Yes, Christy Arvizu. Q. And you put down that you are Region 2 EPA, and environmental scientist, and you have your phone number and e-mail there? A. Yes. Q. And you will note that there are other people in the meeting, and I will just direct your attention to some of them. There are two people from DEC, and then Jonathan Bass? A. There are three people from DEC. Q. One further down. And Jonathan Bass, was he the main contact through this compliance process? A. Yes. Q. So Jonathan would regularly send you e-mails as you went through the compliance process; is that	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	than you at this meeting, or were you equals? A. She had more than me at this meeting. Q. Okay. And now, there is also I don't want to crowd your space here, but I want to cover this with you. There is an agenda for the meeting of May 13th, and it's also in evidence right now, and it starts it's very short, so I will go through the list. It starts with Introduction, so I take it, at this meeting, there was a conference room; is that correct? A. Yes. Q. And that was at DOT offices, at 50 Wolf Road? A. Yes. Q. Where I wish I was? A. Yes. Q. And when you came into this room, did everyone sit down at the table? A. Yes. Q. And where did you sit in relation to the other people at the table?

	Page 109		Page 111
1	A. I think it was Dan at the other end.	1	to make sure I had done everything correctly from the
2	Q. Okay. So he was like the it was like a big	2	discussion, and Jonathan said we were in agreement,
3	conference of people that were in a dispute. They	3	and we went forward and drafted a new order and sent
4	were on two sides of the table; is that right?	4	it to DOT in early June.
5	A. Kind of.	5	Q. Okay. And those changes in the deadlines, were
6	Q. And Justine is seated next to you?	6	they in order to give DOT an opportunity to comply
7	A. Yes, she was seated next to me.	7	with what the EPA wanted?
8	Q. After the introduction, it says, Review of NYS	8	A. Yes.
9	DOT 418 Comments Spreadsheet; was that a document	9	Q. Were there any changes made after the original
10	that was prepared by DOT?	10	or I shouldn't say the original, but the
11	A. Yes.	11	compliance order that was actually signed by the
12	Q. And did that detail DOT's, I don't want to say	12	chief engineer at DOT, his name is Phil Eng. Were
13	disagreements, but comments about the findings of	13	there any changes made to the deadlines after that
14	your audit?	14	finalized version was signed?
15	A. Yes, that was a response to the order.	15	A. After the June 2014 order, yes. At the request
16	Q. And then, there is an item that says Schedule?	16	of DOT, there was some compliance deadlines that DOT
17	A. Yes.	17	said we need some additional time because we are
18	Q. And did Dan express and make it clear, both in	18	running into some challenges, or we need more time.
19	phone calls and letters and at this meeting, that New	19	The EPA had some comments and some submissions, and
20	York State DOT wanted to comply with EPA?	20	we said okay, we can extend the deadline. So some
21	A. Yes, I remember seeing an e-mail from Dan	21	deadlines got changes informally. He said, no
22	saying that DOT intended to fully comply.	22	problem, document it in the file. So DOT was making
23	Q. Did Dan explain that some of the things that	23	a good compliance effort, good faith effort, so they
24	EPA was looking for in connection with their audit	24	got changed, and we didn't need to issue a new order
25	and in their compliance order, they would be	25	to do that.
	Page 110		Page 112
1	extensive; it would be significant devotion of staff	1	Q. Very good. And then, during the compliance
2	time and money to do those things?	2	period, which, I think I think you testified to
3	A. I remember some discussion on staff time.	3	how long it took, but there was a period of time,
4	Q. Okay. And then, it says, New York State DEC's	4	from the May 2014, meeting until EPA was satisfied
5	role, and what was the DEC's role in this?	5	with the compliance; is that correct?
6	A. I really don't remember that discussion.	6	A. Yes. So from June 2014 until February 2016,

- 7 Q. Okay. And then, it says, Next steps. Do you 7 yes.
- 8 remember what the next steps were? 8 Q. Okay. And during that period of time, did you 9 A. The next steps -- I remember that discussion 9
- receive regular, I think they call them, progress 10
- 10 talking about how to formalize and memorialize the reports? schedule, you know, deadlines, and what the EPA's 11 11 A. That's correct.
- 12 next step would be, the new compliance order, and how 12 Q. And the progress reports documented DOT's
- 13 we would do that. 13 efforts to comply with the terms of the 14
- 14 Q. And I will step down here. Administrative Compliance Order; is that right? 15 15 Going back to that compliance order, I think A. Yes, status updates, as well as actual
- 16 you said that following the meeting, a new compliance 16 submittals that they matched up at the same time. 17 order was formulated; is that correct? 17 Q. Okay. And did you go back to DOT at any point
- 18 A. That's correct. 18 when they sent you a progress report and say, no, no,
- 19 Q. And were there some changes of some kind from 19 no, that's not acceptable, you have to do something
- 20 the original requirements of the compliance order 20 different, or you have to do something better? 21 that were based upon the discussion at the meeting? 21 A. If the submittal -- if we needed more
- 22 22 A. The only thing not changed were the deadlines. clarification and said this is inadequate, or
- 23 23 Q. Okay. And so, the deadlines were extended out? something about we need more information or clarify
- 24 A. Yes, at DOT's request. That very next day, I 24 this, yes, we did have some back and forth.
- 25 sent the new deadlines and new table to Jonathan Bass 25 Q. Well, Ms. Arvisu, the reason I ask is that I

	Page 113		Page 115
1	have been through the documents and I have seen the	1	conference room after getting an Administrative
2	progress reports, but what I'm not seeing is any	2	Compliance Order that mentioned fines for them not
3	letters going back, you know, saying, no, you have to	3	doing their job, would it surprise you to learn that
4	do this differently or you have to do it better or	4	they might be concerned about that portion of the
5	you have to do it faster, whatever; you think there	5	order?
6	were?	6	A. It wouldn't surprise me.
7		7	Q. Do you think that, you know, they might be a
8	A. Maybe my definitions and your's are different. I would say there were some where I needed EPA	8	little worried that that might make them look bad to
9	needed clarification and something was pending, DOT	9	their bosses?
10	sent something and said it was pending, more	10	A. Yes.
11	information is needed. So that we had plenty of	11	
12	dialogue with DOT. One was the Illicit Discharge	12	Q. Would it surprise you that the environmental employees at DOT didn't want there to be any fines or
	Detection Elimination, we needed more clarification.		penalties?
13		13	•
14	We had a comment, please address it.	14	A. Yes.
15	Q. So to the extent you did have the	15	Q. Would it surprise you if the acting Director of
16	conversations, did there come a point in time when	16	the Office of the Environment, who was at the meeting
17	you and the other people at EPA were satisfied with	17	with you on May 13, 2014, would it surprise you if he
18	New York State DOT's compliance with the terms that	18	raised a question about whether there would be a
19	were agreed upon?	19	penalty?
20	A. What do you mean?	20	A. No.
21	Q. I want to know: Is there anything left?	21	Q. Now, are you saying that he didn't raise it or
22	A. As things were submitted, we would say	22	are you saying that you just don't you can't say
23	complete, complete. So the list got shorter and	23	he did raise it?
24	shorter. The final submittal was February 5, 2016,	24	A. I can't recall.
25	but complete. Then we moved forward with the next	25	Q. Okay. So you're not saying that Dan Hitt
	Page 114		Page 116
1	phase.	1	didn't raise the question of a penalty, are you?
2	Q. Okay. So that is the date of compliance,	2	A. I can't recall.
3	February 5, 2015; is that right?	3	Q. That's fair enough, Ms. Arvisu.
4	A. 2016.	4	You are certainly not going to call Mr. Hitt a
5	Q. 2016; okay. Thank you; so that is the date.	5	liar if he comes in here and says he did raise it,
6	And at that point, everything you found in the audit,	6	are you?
7	every violation that you thought existed for the MS4	7	A. Certainly not.
8	permit, was resolved by February 5, 2016; is that	8	Q. What about Ms. Modigliani at the meeting, do
9	right?	9	you recall her indicating that there would be no
10	A. The final submittal, yes.	10	penalty associated with the violations?
11	Q. Okay. Now, going back to that meeting in May	11	A. No, she would not say that. We talked about
12	of 2014, I believe you testified that you didn't have	12	penalties, that this is an order for compliance.
13	any discussion about that portion of the compliance	13	Q. Okay. And, Ms. Arvisu, I would ask that you
14	order that talked about a fine or penalty; is that	14	confine your testimony to what you remember and not
15	right?	15	what you think she would or would not do.
16	A. I did not, no.	16	A. Okay.
		1	

17 Q. Okay. Now, there were other people at the meeting, we have already gone down the list? 18

19 A. Yes.

20 Q. And they included Justine?

21 A. That's correct.

22 Q. And Justine was seated next to you?

23 A. That's correct.

24

Q. Ms. Arvisu, would it surprise you to hear that

25 a bunch of State workers sitting around in a big

Q. Is that fair enough? 17

18 A. Yes, sorry.

19 Q. And so, would it be correct to state that you

20 didn't hear her or see her, reading her lips, say

21 anything about the penalty?

22 A. I can't recall.

24

23 Q. Fair enough. Now, were you aware of the

history that DOT has had with the Department of

25 Environmental Conservation concerning DEC's

	Page 117		Page 119
1	enforcement over DOT operations?	1	You start with a permit, because, obviously,
2	A. I have no knowledge of that.	2	you have to have a permit?
3	Q. Do you know what enforcement process DEC uses	3	A. Yes.
4	when they go after DOT because of some problems that	4	Q. Then, the next process is the audit?
5	they perceive?	5	A. Yes.
6	A. I have no knowledge of that.	6	Q. And the next part is the Administrative
7	Q. So you don't know about Notices of Violation	7	Compliance Order?
8	issued by DEC?	8	A. Yes.
9	A. To DOT?	9	Q. And that is the order that threatens possible
10	Q. Yes.	10	penalties?
11	A. I have no knowledge of that.	11	A. Yes, part of the form language.
12	Q. Did you know that when DEC issues a Notice of	12	Q. And the next process is, after you get the
13	Violation to anyone, they include the penalty right	13	Respondent to comply, then you go back for a penalty;
14	in the Notice of Violation?	14	is that the process?
15	A. I know the DEC's general procedures, yes.	15	A. If we perceive a complaint, yes.
16	Q. And do you know that, as a fact, that normally	16	Q. Okay. Now, in this situation with DOT, you're
17	if they are seeking a penalty, they put it right in	17	not asserting that DOT was responsible for any
18	the Notice of Violation?	18	illicit discharges, are you?
19	A. Yes.	19	MR. SAPORITA: Asked and answered.
20	Q. And are you aware that DEC procedures normally	20	MR. GARELICK: Objection. Calls for a
21	involved some negotiations as to the terms of their	21	legal conclusion.
22	Notice of Violation?	22	ALJ BIRO: Sustained.
23	MR. SAPORITA: Objection; irrelevant.	23	Q. Okay. Ms. Arvisu, do you get involved in the
24	Your Honor, DEC process has nothing to do	24	process of collecting penalties from Respondents; is
25	with the EPA process of determining	25	that part of your job?
	Page 118		Page 120
1	penalties.	1	A. I'm an enforcement officer.
	F		A. THE ALL CHICKETHEIR OFFICEL.
2	ALJ BIRO: Overruled. Go ahead.	2	
2 3			Q. Well, there is a law, it's 334 USC 13 19, it's
	Q. I'm just asking whether you're aware of the	2	Q. Well, there is a law, it's 334 USC 13 19, it's why we're all here today, and there is a process of
3		2	Q. Well, there is a law, it's 334 USC 13 19, it's
3 4	Q. I'm just asking whether you're aware of the DEC's process, in that the DEC normally includes the	2 3 4	Q. Well, there is a law, it's 334 USC 13 19, it's why we're all here today, and there is a process of issuing a complaint to the Respondent.
3 4 5	Q. I'm just asking whether you're aware of the DEC's process, in that the DEC normally includes the penalty in the Notice of Violation, and work out of a	2 3 4 5	Q. Well, there is a law, it's 334 USC 13 19, it's why we're all here today, and there is a process of issuing a complaint to the Respondent. Are you involved at all in that process, or
3 4 5 6	Q. I'm just asking whether you're aware of the DEC's process, in that the DEC normally includes the penalty in the Notice of Violation, and work out of a compliance order?	2 3 4 5 6	Q. Well, there is a law, it's 334 USC 13 19, it's why we're all here today, and there is a process of issuing a complaint to the Respondent. Are you involved at all in that process, or should I be asking somebody else about it?
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	Page 121		Page 123
1	going through the compliance process with the DOT	1	A. No.
2	employees, they might be less inclined to cooperate	2	Q. Did you tell Jonathan Bass that once you were
3	with you if they knew that after they complied and	3	finished and once that compliance was reached in
4	did everything that you wanted, you were going to	4	February of 2016, you were, then, going to seek
5	send a document telling them they should have to pay	5	\$150,000 penalties?
6	\$150,000 in penalties?	6	A. No.
7	A. No.	7	Q. Why didn't you tell him that?
8	Q. Is that why you don't tell them, Ms. Arvisu?	8	A. Because that decision is made by my management.
9	MR. GARELICK: Objection, Your Honor.	9	Q. Why was it kept as a secret and used to
10	ALJ BIRO: Overruled. Go ahead.	10	surprise the DOT?
11	Do you know the reason for your process?	11	MR. GARELICK: Objection, Your Honor.
12	THE WITNESS: No.	12	Characterizing it is as a secret
13	Q. Ms. Arvisu, I just want to know, you are	13	ALJ BIRO: I already sustained it. Go
14	working with Jonathan Bass on, sometimes, a weekly	14	ahead.
15	basis, you are in touch with him, you go to their	15	MR. GARELICK: as to compliance and
16	offices, you have a meeting with him. You don't	16	enforcement.
17	remember anybody asking about the penalty at the	17	Q. Did you know there was a process where EPA has
18	meeting, but you have this ongoing working	18	to seek public they have to file a public notice
19	relationship with him afterwards; isn't that fair?	19	when they are seeking a penalty?
20	Isn't that true?	20	A. We did. We followed that process.
21	A. Yes, that is true.	21	Q. Do you always follow that process, Ms. Arvisu?
22	Q. Isn't it also true, Ms. Arvisu, you, in your	22	A. Yes.
23	capacity as an EPA employee during that compliance	23	Q. Do you do that every time?
24	period, you went to every one of the eleven New York	24	A. Yes.
25	State DOT regions?	25	Q. Did you do it with DOT in this situation?
	Page 122		Page 124
1	A. I did not go to every eleven of them.	1	A. Yes.
2	Q. Did you go to some of them?	2	Q. Where is that published; where do you publish
3	A. I went to three.	3	it?
4	Q. Okay. And did you meet with DOT employees	4	A. On the EPA's website, a public notifier on the
5	there?	5	website.
6	A. At the three offices, yes.	6	Q. And how often do you get comments?
7	Q. Did you tell them at the meeting that	7	A. Rarely. I can't recall.
8	everything was fine and you just wanted compliance,	8	Q. Okay.
9	and they were making positive steps in the direction	9 10	A. Rarely, but our public regional clerk can get to it if there are comments.
10 11	of compliance; did you tell them that? A. We told them that they we were with the audit	11	Q. We will get into that with other witnesses, I'm
12	and we did preliminary and closing conferences. The	12	
13	preliminary told them there will be an audit report.	13	sure. When you did the public notice for DOT seeking
14	Q. Did you tell them there was a penalty coming	14	their penalty, do you know when that was filed?
15	after they did their work?	15	A. I know it was in our records somewhere. I
16	A. No.	16	or my records, but I don't recall. It was probably
17	Q. Did you explain to them that you weren't	17	filed right after the complaint was filed.
18	getting compliance?	18	Q. Sometime around July 1, 2016?
19	A. No.	19	A. Right after the complaint was filed.
20	Q. Were any of them mean to you?	20	Q. And did the public notice indicate that EPA was
21	A. No.	21	seeking a proposed penalty of \$150,000?
22	Q. And during this process of working with DOT	22	A. Yes.
23	employees, you went to three regions. Did you tell	23	Q. And you don't know whether you got any
24	any of them that there was going to be a penalty	24	comments; is that correct?
25	coming down the road?	25	A. I would check with the regional hearing clerk.
			· · · · ·

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1	Q. I have to ask, if I happen to go to EPA's	1	Q. And that was in 2003?
2	website and see it there, and I comment, said I don't	2	A. Yes.
3	think they have to pay, would it make any difference?	3	Q. Okay. And is it fair to say that many of the
4	A. It would be filed.	4	obligations of DOT began at or around the time in
5	Q. Okay. Is that what you do with all of the	5	2003?
6	comments, file them?	6	A. Yes.
7	MR. GARELICK: Objection, Your Honor.	7	Q. And so, is it also fair to say that in 2012,
8	It's not clear if she does anything with the	8	when you began the first audit, many of these
9	comments. That hasn't been established.	9	obligations had been in place for nine years?
10	ALJ BIRO: Okay.	10	A. Yes.
11	MR. WINANS: That's fine. I'm sure we	11	Q. I ask that the Witness be shown Exhibit 40,
12	will come back to that later.	12	which is the Administrative Compliance Order that Mr.
13	Thank you, Ms. Arvisu. I don't have any	13	Winans was discussing with you.
14	further questions.	14	ALJ BIRO: Do you still have that, Ms.
15	ALJ BIRO: So the maintenance people are	15	Arvisu?
16	still not here to fix the light. Let's go on	16	Q. I will direct your attention to page 21 of that
17	until we get there.	17	document.
18	MR. GARELICK: Okay. I just have a	18	And Mr. Winans read to you or had you read
19	couple of follow-up questions regarding Mr.	19	paragraph 6 of that document, correct?
20	Winans's questions.	20	A. Yes.
21	****	21	Q. I'm going to direct your attention slightly
22	REDIRECT EXAMINATION	22	above that, to paragraph 5.
23	BY MR. GARELICK:	23	Can you read paragraph 5 to the Court?
24	Q. Mr. Winans mentioned the illicit discharge	24	A. This order does not constitute a waiver from
25	detection program. Is it fair to say a covered	25	compliance with, or a modification of, the effective
	Page 126		Page 128
1	entity has numerous obligations to comply with its	1	terms and conditions of the CWA. It implies meeting
2	illicit discharge program?	2	regulations for any applicable permit which remains
3	A. Yes.	3	in full force and effect. This order is an
4	Q. And is one of those obligations the requirement	4	enforcement action taken by EPA to ensure swift
5	to implement a program to detect and address illicit	5	compliance with the CWA's issuance of this order and
6	non-storm water discharges?	6	shall not be deemed an election by EPA to forego any
7	A. Yes.	7	civil or criminal actions for penalty, fines,
8	Q. And is a second one of those requirements to	8	imprisonment, or other appropriate relief under the
9	develop and maintain a map showing the location of	9	CWA.
10	all outfalls?	10	Q. Is your understanding of EPA compliance and
11	A. Yes.	11	enforcement process consistent with this paragraph?
12	Q. And is a third requirement to conduct outfall	12	A. Yes.
13	reconnaissance inventory?	13	Q. And did you make any statements or hear any
14	A. Yes.	14	statements in your meetings with DOT that were
15			
	Q. And is a separate fourth requirement to inform	15	inconsistent with what is contained within this
16	Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal	15 16	paragraph?
17	Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges?	15 16 17	paragraph? A. No.
17 18	Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges?A. Yes.	15 16 17 18	paragraph? A. No. Q. What is the standard practice at actually,
17 18 19	Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges?A. Yes.Q. Okay. And are those obligations covered in the	15 16 17 18 19	paragraph? A. No. Q. What is the standard practice at actually, withdrawn.
17 18 19 20	Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges?A. Yes.Q. Okay. And are those obligations covered in the complaint?	15 16 17 18 19 20	paragraph? A. No. Q. What is the standard practice at actually, withdrawn. Are you familiar with anyone who likes
17 18 19 20 21	Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges?A. Yes.Q. Okay. And are those obligations covered in the complaint?A. Yes.	15 16 17 18 19 20 21	paragraph? A. No. Q. What is the standard practice at actually, withdrawn. Are you familiar with anyone who likes penalties?
17 18 19 20 21 22	 Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges? A. Yes. Q. Okay. And are those obligations covered in the complaint? A. Yes. Q. Earlier today, we discussed a Notice of Intent 	15 16 17 18 19 20 21 22	paragraph? A. No. Q. What is the standard practice at actually, withdrawn. Are you familiar with anyone who likes penalties? A. Who likes penalties? No.
17 18 19 20 21 22 23	 Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges? A. Yes. Q. Okay. And are those obligations covered in the complaint? A. Yes. Q. Earlier today, we discussed a Notice of Intent that was filed by New York State DOT to be covered 	15 16 17 18 19 20 21 22 23	paragraph? A. No. Q. What is the standard practice at actually, withdrawn. Are you familiar with anyone who likes penalties? A. Who likes penalties? No. MR. GARELICK: No further questions.
17 18 19 20 21 22 23 24	 Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges? A. Yes. Q. Okay. And are those obligations covered in the complaint? A. Yes. Q. Earlier today, we discussed a Notice of Intent that was filed by New York State DOT to be covered under the DEC permit, correct? 	15 16 17 18 19 20 21 22 23 24	paragraph? A. No. Q. What is the standard practice at actually, withdrawn. Are you familiar with anyone who likes penalties? A. Who likes penalties? No. MR. GARELICK: No further questions. MR. WINANS: I have a couple of
17 18 19 20 21 22 23	 Q. And is a separate fourth requirement to inform the public of the hazards associated with illegal discharges? A. Yes. Q. Okay. And are those obligations covered in the complaint? A. Yes. Q. Earlier today, we discussed a Notice of Intent that was filed by New York State DOT to be covered 	15 16 17 18 19 20 21 22 23	paragraph? A. No. Q. What is the standard practice at actually, withdrawn. Are you familiar with anyone who likes penalties? A. Who likes penalties? No. MR. GARELICK: No further questions.

	Page 129		Page 131
1	ALJ BIRO: Okay.	1	A. It was not an EPA permit.
2	*****	2	Q. It was a DEC permit?
3	RECROSS-EXAMINATION	3	A. That's correct.
4	BY MR. WINANS:	4	Q. Okay. But isn't it true that the 2003 permit
5	Q. So, Ms. Arvisu, after you look for the penalty,	5	does have time frames in it and gives the permittees,
6	do you try to put them in jail; is that what comes	6	in some instances, up to five years to become
7	next?	7	compliant?
8	A. No.	8	A. That is correct, gave them five years.
9	Q. Okay. No one is going to jail.	9	Q. Okay. And are you, as you sit here today,
10	Do we have assurances on that; after all, it's	10	personally aware about the logistics and the manpower
11	in Exhibit 40 there might be imprisonment in the	11	resources and the cost that would be necessitated by
12	future?	12	doing a complete survey of DOT's 40,000 lane miles of
13	ALJ BIRO: Are we talking about in this	13	highway and 17,000 storm water outfalls?
14	case	14	A. I'm not fully aware.
15	MR. WINANS: We are talking about	15	Q. So you don't know whether it's reasonable to
16	ALJ BIRO: or generally?	16	expect that to be done or not?
17	MR. WINANS: What is in Exhibit 40.	17	A. No.
18	Exhibit 40 threatens that we might go to	18	MR. WINANS: Okay; thank you.
19	jail.	19	ALJ BIRO: Okay. Ms. Arvisu, I don't
20	ALJ BIRO: Are we talking about DOT, in	20	have any questions for you, but you are going
21	this case?	21	to be asked to come back, so please don't
22	MR. WINANS: Yes, DOT in this case.	22	discuss your testimony that you gave with
23	MR. SAPORITA: What is the question?	23	anybody until you are released.
24	ALJ BIRO: You're not a lawyer.	24	THE WITNESS: Okay.
25	Q. Is it the process of EPA, after they collect	25	ALJ BIRO: We are going to break for
	Page 130		Page 132
1	the penalty, to seek imprisonment?	1	lunch and hope that the maintenance people
2	MR. GARELICK: She never mentioned a	2	come and fix the light, which has stopped
3	single word that she is a part of the	3	making noise and now just blinks, so that is
4	criminal program.	4	an improvement; and there is no cafeteria in
5	ALJ BIRO: Restate your question for	5	this building, so how long do you think you
6	this Respondent, in this case.	6	would like for lunch?
7	Q. Are you aware of any situations where,	7	MR. GARELICK: 1:30, maybe, coming back?
8	following the service of a complaint seeking a I	8	ALJ BIRO: We will stand in recess until
9	withdraw the question.	9	1:30.
10	Are you aware of any instance where, after the	10	(At which time, 12:34 p.m., a lunch
11	issuance of an Administrative Compliance Order, that	11	recess was taken until 1:35.)
12 13	action has been taken by the EPA to seek someone's	12	ALJ BIRO: Mr. Garelick, are you all set
13	imprisonment? A. No, I'm not aware of that.	13 14	with your next Witness? MR. GARELICK: Mr. Saporita will be
15	A. No, 1 m not aware of that. Q. Okay. And now, just to go back on the MS4	15	taking over at this point.
16	permits, your initial permit was 2003; is that	16	MR. SAPORITA: Yes. We will call
17	correct?	17	Kourtney Kirkeby.
18	A. Yes.	18	ALJ BIRO: Madam Court Reporter, would
19	Q. And now, isn't it true that the 2003 permit was	19	you please swear in the Witness?
20	the first permit?	20	****
21	A. Yes.	21	KOURTNEY KIRKEBY,
22	Q. And isn't it true that under that 2003 permit,	22	called as a witness, being duly sworn,
23	there was at least a little bit of understanding that	23	testifies as follows:
24	maybe the permittee might not meet all of the	24	DIRECT EXAMINATION
	, 1	1	
25	requirements that EPA ultimately wanted?	25	BY MR. SAPORITA:

	Page 133		Page 135
1	Q. Would you please state your name for the	1	A. This was for Region 9. Region 9.
2	record?	2	Q. Okay.
3	A. Kourt Kirkeby.	3	A. And so, I attended day 2 and day 3, and was on
4	Q. And where are you employed?	4	the inspections with Max throughout the construction.
5	A. A Biologist with PG Environmental.	5	So we looked at MCM-4 and MCM-6 during that time.
6	Q. And what are your duties with PG Environmental?	6	Q. And MCM-4, for recollection, is dealing with
7	A. So, as a biologist, I do a lot of water	7	construction storm water management?
8	resource work for various different projects that we	8	A. That's correct.
9	work on. My duties as a compliance inspector, I do a	9	Q. And 6 deals with pollution prevention and good
10	lot of audits for various EPA regions across the	10	housekeeping?
11	country. I do a lot of work in water resource and	11	A. Yes, that's correct.
12	jurisdictional water determinations, and I also do	12	Q. Thank you. And before you went on-site to do
13	work in fisheries and wetlands.	13	the audits, did you review any records or submissions
14	Q. And what is your educational background?	14	that the DOT had provided?
15	A. My undergraduate was in Biology at Concordia	15	A. Yes. I had reviewed the pre-inspection request
16	College, and Environmental Studies, and when I	16	that we had put out to DOT. I had reviewed that
17	graduated, the course work was Environmental	17	prior to the site visits.
18	Engineering. That is it for school.	18	Q. Okay. And so, can you tell us a little bit
19	Q. Okay. And how long have you been at PGE?	19	about the procedure or the method you followed in the
20	A. I have been at PGE about 7-1/2 years.	20	beginning when you started the audit?
21	Q. And were you involved with the EPA audits of	21	A. Sure. Should I talk about a particular one or
22	the New York State Department of Transportation?	22	just in general?
23	A. Yes.	23	Q. Just in general, what was your, kind of,
24	Q. And prior to doing this audit, what kind of	24	approach and the method that you followed, and then
25	training had you done on the job, or through other	25	we will drill down to the specific sites?
	Page 134		Page 136
1	audits, to get prepared?	1	A. Okay. So our approach, with any inspection,
2	A. So when I started at PGE, I conducted Nette	2	and the inspections that I conducted on this,
3	Court work, which is EPA-certified in industrial	3	typically if it's a construction inspection, what we
4	construction storm water, as well as MS4. Prior, I	4	will do is ask to meet with the engineer in charge,
5	conducted MPDS. I reviewed and, basically, did a	5	or the person who is responsible for the construction
6	report on the MPDS inspector's manuals for industrial	6	project. We will discuss with them, kind of, what
7	storm water construction, storm water MS4s, including	7	the project is, the status of the construction
8	CEI and collection systems, you name it. And then,	8	project and the type of the inspection. So we will
9	for on-the-job training, I had conducted	9	go through with them where they are at, and, you
10	approximately 60 industrial and construction storm	10	know, various phases of a construction project. We
11	water inspections prior to the audit.	11	typically ask for a site map or something to show us
12	Q. How many of those were MS4?	12	the layout of the location or the facility. We go
13	A. This was my first MS4. So this particular	13	over what storm water controls they have in place or
14	inspection, I was getting trained by the lead	14	are planned to be in place, and at that time, if we
15	inspector, who was Max Kuker at the time, with PG	15	have time, we will review the plan specs with the
16	Environmental.	16	construction usually the USC.
17	Q. Have you done other MS4 inspections since this	17	Q. Is there a name for the plan specs?
18	one?	18	A. The design specs, and that usually includes the
19	A. I have conducted fifteen other MS4 inspections	19	erosion and sediment control components. So they

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the audit?

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since.

Q. And so, what was your involvement in the audits

A. My involvement was, I was involved with day 2

that the EPA conducted of the DOT?

and day 3 of the three-day inspection.

Q. For which region was that?

will have plan specs, designs of the different

erosion and sediment control portion of that.

phases, and then during those phases, there is an

Q. Great. How did you document your findings for

	Page 137		Page 139
1	site visit, we will document in our field notebooks	1	and it was just outside of Binghamton. We worked
2	our interactions we are having with various	2	with Bothar Construction, who was the main
3	individuals. We will typically note, you know, who	3	construction company; and so, what the status was on
4	we are talking to, what we are discussing, and the	4	that, was they had built four infiltration basins
5	time that we are discussing those things throughout a	5	around, basically, an exit ramp.
6	site visit. And then, after we discuss, kind of, the	6	Q. Okay. And with respect to the requirement that
7	layout of the facility, we will do a facility	7	DOT inspect all temporary controls every 7 days, and
8	walk-through with that individual, and our facility	8	within 24 hours of each rainfall of greater than .5
9	walk-through will document, both, with our notebooks	9	inches, what, if anything, did you learn during this
10	and photographs, what we are observing at the time of	10	part of your inspection?
11	the site visit.	11	A. So myself and Max, as the inspectors, talked
12	Q. And then, afterwards, what do you how do you	12	with the engineer in charge, which was Mr. John
13	compile your findings? What do you do with your	13	Baylor, regarding their practices for inspections of
14	findings once you have completed your inspection?	14	the various controls that they had in place at the
15	A. So, afterward, we will summarize our notes.	15	facility.
16	There is a post-inspection summary that we will go	16	Q. What did they say?
17	over as a group internally at PGE. We then will	17	A. And what we found out from that is, we reviewed
18	discuss that with our client, where we will go over	18	approximately three months of record of their storm
19	our preliminary observations, at which case at	19	water inspections, and we found that there were times
20	which time, we will, then, begin developing a draft	20	through that three-month period where there was a gap
21	report of our observations.	21	of longer than 7 days.
22	Q. Okay. And do you work with the EPA in	22	Q. Okay. With respect to the requirement to
23	finalizing this draft report?	23	ensure that all erosion and sediment control
24	A. No. The draft report really, in our initial	24	practices identified in the storm water pollution
25	draft, we will draft that out based on our	25	prevention plan are maintained and effective
	Page 138		Page 140
1	preliminary observations. We provide that to EPA for	1	operating conditions at all times, what, if anything,
2	review and they can comment on what is in the report,	2	did you learn during this part of the audit?
3	and then, there are edits that we need to make in the	3	A. Can I go through examples?
4	record. We will make the edits and then send them	4	Q. Yes, please. If you would like to point me to
5	their final draft, and that is really our job as	5	anything in your report?
6	contractors.	6	A. So I can start with kind of going through the
7	Q. And did you create a report for your inspection	7	different locations. It's probably the easiest
8	of Region 9 DOT?	8	thing. So the photograph log goes in order from the
9	A. Yes.	9	way we walk through a facility. So I would like to
10	Q. I'm going to refer to the Witness to	10	start at the southwest infiltration basin, if I can
11	Complainant's Exhibit 30, which is in evidence, and	11	do that. That would be Photograph 1.
12	you have got a copy on the desk in front of you, Mr.	12	ALJ BIRO: What page?
13	Kirkeby.	13	Q. On what page of the exhibit is this, please?
14	During your inspection of DOT Region 9, did you	14	A. This is Appendix G. It's under the Route
15	go to the site known as New York State Route 201	15	201/434 Bridge Project.
16	Bridge Replacement over New York State 434 on Vestal	16	Q. So 636?
17	Road.	17	A. Yes, 636 no, 638.
18	A. Yes.	18	Q. Photos begin on 638, okay.
19	Q. And what date and time was that, approximately?	19	Tell us what you saw there.
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A. So that was on June 20th, and we arrived

Q. Okay; great. And can you describe what the

A. Yes. So this was a bridge replacement project,

site, generally, its location in relation to any

approximately 1 p.m.

water bodies?

A. So at the southwest infiltration basin, again

on the southwest corner of the cloverleaf, I noted

there was a silt fence BMP that was installed, and

fence, adjacent to the southwest infiltration basin.

there was basically a stockpile that had been pushed over the silt fence and was on both sides of the silt

	Page 141		Page 143
1	Q. Why is this a problem?	1	Photograph 7, unstabilized sediment, located around
2	A. Well, the BMP is designed to prevent the	2	the storm drain, and that sediment has the potential
3	stockpile from entering into the infiltration basin,	3	to discharge to the northeast infiltration basin at
4	and the exposure of the stockpile entering the	4	this particular location.
5	infiltration basin is the concern.	5	Q. And that would also limit the effectiveness of
6	Q. And what impact would that have on the	6	the basin?
7	functioning of the infiltration basin?	7	A. Yes.
8	A. Well, the issue that I'm documenting is the	8	Q. And what would a proper practice or BMP look
9	silt fence being, basically, compromised, which would	9	like in this circumstance?
10	then, in turn, allow stockpile material to enter the	10	A. So in our conversations with the EIC at this
11	infiltration basin. The infiltration basin is	11	location, they said they typically had sandbags as an
12	designed to infiltrate storm water, and if you have	12	inlet protection, but they were removed because they
13	any storm water or other materials, it could effect	13	were conducting active construction in Photograph 6;
14	the effectiveness of the BMP.	14	however, that was not documented on Photograph 7
15	Q. And what other photos did you take that show	15	or Photograph 8.
16	concerns with the implementation of the controls?	16	Q. So those are well, what is the relationship
17	A. Photograph number 5 also indicates a sand pile	17	I see the relationship between 6 and 7.
18	on the southwest location of the cloverleaf that had	18	Is 7 a close-up of one of the drains, storm
19	a plastic covering over the sand pile, but it was	19	drains, in 6?
20	compromised. Representatives noted they had some	20	A. So Photograph 7 is actually on the just
21	wind recently and it hadn't been replaced since the	21	immediately north of Photograph 6 on the other side
22	wind moving on.	22	of the road. And then if you continue north,
23	Q. Let me stop you there.	23	Photographs 8, 9, 10, 11 I'm sorry, 8, 9 and 10
24	So what is the problem or the potential harm of	24	are all northeast infiltration basins.
25	this finding?	25	Q. Okay; I see. So those are separate. Those are
	Page 142		Page 144
1	A. So that, again, is the storage of sand. This	1	all separate storm drains that have been impaired by
2	is immediately adjacent to the southwest infiltration	2	lack of BMP?
3	basin shown in Photographs 1 and 2. So the exposure	3	A. Correct.
4	of sand has the potential to enter the southwest	4	Q. Okay. And is this storm drain in 8 the same as
5	infiltration basin.	5	the storm drain in 9, you might have just
6	Q. And limit its effectiveness?	6	A. Yes.
7	A. Correct.	7	Q. And what is the problem that you see in
8	Q. And what would be the proper practice, or a	8	Photograph 9?
9	proper practice, for Photograph 5 be?	9	A. The accumulation of sediment and debris over
10	A. Well, coverage and containment are the two	10	the storm drain inlet.
11	things we look for, and in this regard, the silt	11	Q. What is the problem with that?
12	fence was compromised, so they don't have any	12	A. It has the potential to discharge to the
13	containment; and they attempted to have overhead	13	northeast infiltration basin and effect the
14	coverage, and that was also compromised.	14	effectiveness of the drop inlet.
15	Q. That is the little pieces of plastic there?	15	Q. To reduce the amount of water that it can
16	A. The plastic, yes.	16	convey?
17	-		
	Q. Okay. And moving on, what do we see in	17	A. Yes.
18	Q. Okay. And moving on, what do we see in Photograph 6?	17 18	Q. Okay. And, again, what would be the proper
18 19	Q. Okay. And moving on, what do we see in Photograph 6?A. Yes. So Photographs 6 and 7, there were some	17 18 19	Q. Okay. And, again, what would be the proper practice in that circumstance to prevent or alleviate
18 19 20	Q. Okay. And moving on, what do we see in Photograph 6?A. Yes. So Photographs 6 and 7, there were some storm drain drop inlets in the construction area,	17 18 19 20	Q. Okay. And, again, what would be the proper practice in that circumstance to prevent or alleviate that problem?
18 19 20 21	Q. Okay. And moving on, what do we see in Photograph 6?A. Yes. So Photographs 6 and 7, there were some storm drain drop inlets in the construction area, right in the median, basically, of the cloverleaf,	17 18 19 20 21	Q. Okay. And, again, what would be the proper practice in that circumstance to prevent or alleviate that problem?A. Have some sort of structural control in place
18 19 20 21 22	Q. Okay. And moving on, what do we see in Photograph 6?A. Yes. So Photographs 6 and 7, there were some storm drain drop inlets in the construction area, right in the median, basically, of the cloverleaf, right in the center of it. The storm drains did not	17 18 19 20 21 22	Q. Okay. And, again, what would be the proper practice in that circumstance to prevent or alleviate that problem?A. Have some sort of structural control in place to reduce the amount of sediment.
18 19 20 21 22 23	 Q. Okay. And moving on, what do we see in Photograph 6? A. Yes. So Photographs 6 and 7, there were some storm drain drop inlets in the construction area, right in the median, basically, of the cloverleaf, right in the center of it. The storm drains did not have any inlet protection on them. So there was 	17 18 19 20 21 22 23	Q. Okay. And, again, what would be the proper practice in that circumstance to prevent or alleviate that problem?A. Have some sort of structural control in place to reduce the amount of sediment.Q. What could that be, in this case?
18 19 20 21 22 23 24	Q. Okay. And moving on, what do we see in Photograph 6? A. Yes. So Photographs 6 and 7, there were some storm drain drop inlets in the construction area, right in the median, basically, of the cloverleaf, right in the center of it. The storm drains did not have any inlet protection on them. So there was active construction going on in the area, so we	17 18 19 20 21 22 23 24	 Q. Okay. And, again, what would be the proper practice in that circumstance to prevent or alleviate that problem? A. Have some sort of structural control in place to reduce the amount of sediment. Q. What could that be, in this case? A. In this case, the representative had identified
18 19 20 21 22 23	 Q. Okay. And moving on, what do we see in Photograph 6? A. Yes. So Photographs 6 and 7, there were some storm drain drop inlets in the construction area, right in the median, basically, of the cloverleaf, right in the center of it. The storm drains did not have any inlet protection on them. So there was 	17 18 19 20 21 22 23	Q. Okay. And, again, what would be the proper practice in that circumstance to prevent or alleviate that problem?A. Have some sort of structural control in place to reduce the amount of sediment.Q. What could that be, in this case?

	Page 145		Page 147
1	practices at this location.	1	site?
2	Q. Was that in the plan; the erosion and sediment	2	A. At this site, we also noted in Photographs 14
3	control plan for this?	3	and 15, there were some gaps along the silt fence.
4	A. I don't recall.	4	So it wasn't continuous, as I mentioned earlier.
5	Q. And how about Photograph 12; can you describe	5	Q. And do those both, the gap of the downhill
6	what you observed and documented in Photograph 12?	6	slope in 14 and 15, lead to the creek you identified
7	A. Yes. So Photographs 11, 12, 13, 14, and 15 are	7	in Photograph 15?
8	all on the northwest infiltration basin. So this is	8	A. Correct. This is in that same line along the
9	located on the northwest side of the cloverleaf, and	9	northwest infiltration basin.
10	what we had documented here in Photograph 11, you can	10	Q. Okay. And would that allow sediment to, then,
11	see, there was an outlet from the infiltration basin,	11	potentially discharge into the creek?
12	and the discussion with the EIC noted they had had	12	A. It's basically limited the effectiveness of the
13	issues at this location with large rain events,	13	BMP, which is the structural control of the silt
14	flooding in the infiltration basin. And so, they	14	fence.
15	created an outlet as a result, and so, number 11	15	Q. Okay. With respect to the requirements to
16	shows this outlet on the infiltration basin side.	16	ensure that construction site contractors received
17	Photograph 12 shows the outfall of that infiltration	17	erosion and sediment control training, what, if
18	basin, as does Photograph 13.	18	anything, did you learn during this part of the
19	Q. And is that a proper practice, to create a new	19	audit; did you ask any questions about that?
20	outlet from an infiltration basin?	20	A. Yes. We at every facility we asked what
21	A. Well, the design of the infiltration basin was	21	their level of training was.
22	to infiltrate all of the storm water that would occur	22	Q. Okay. And what kind of response did you get
23	at the location.	23	from folks?
24	Q. So it wouldn't need an outlet like that?	24	A. I don't recall at this particular location.
25	A. You wouldn't need an outlet.	25	Q. Okay. And did you also do an inspection at a
	Page 146		Page 148
1	Q. So this is a result of the basin not	1	site known as Prospect Mountain Phase 1/Route 17
2	functioning properly?	2	Reconstruction Project?
3	A. According to the representative.	3	A. Yes.
4	Q. Okay. And what is the concern with the	4	Q. Okay. And when did you do that?
5	Photograph 13; what do you see there that raises	5	A. That was conducted on June 20th, as well, at
6	concerns?	6	approximately 3 p.m.
7	A. So Photographs 12 and 13, we observed that	7	Q. Okay. And did you document your inspection in
8	there was sediment and gravel accumulation on the	8	the audit report?
9	downstream side, leading towards a creek that was	9	A. Yes, documented with our field notebook and
10	adjacent.	10	during our site inspection. We documented that with
11	Q. And you indicated that creek in Photograph 13?	11	photographs, as well.
12	A. Correct. In addition to that, as you can see	12	Q. And is that documentation located in the
13	on Photograph 12, the silt fence, the BMP that was	13	exhibit pages 643 to 47?
14	installed to prevent sediment from discharging into	14	A. Correct, 643 to 647.
15	the creek, was removed from that location.	15	Q. And with respect to the requirements that the
16	Q. So was that silt fence intended to go across	16	DOT inspect all temporary controls every 7 days and
17	the outfall?	17	within 24 hours of each rainfall of greater than half
18	A. Be continuous.	18	an inch, what, if anything, did you learn at this
19	Q. So any flow coming out of the pipe would be	19	site?
20	somewhat filtered?	20	A. I don't believe we had any observations of
21	A. I don't think the pipe was designed to be	21	that.
22	there.	22	Q. And with respect to the requirement that DOT

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Q. That is separate?

Q. Okay. What other concerns did you see in this

A. Correct.

ensure that all erosion and sediment control practices identified in the SWMP are maintained in

all operating conditions at all times, what, if

	Page 149		Page 151
1	anything, did you learn at this site?	1	you think it would be likely that soil would wash off
2	A. At this time, we met with Tom Phillips, who was	2	of this exposed area?
3	the engineer in charge, as well as some other folks	3	MR. WINANS: Objection; hypothetical
4	with NYS DOT Mr. Larry Cutting and Ellen Hahn who is	4	question.
5	with New York State DEC, who also visited this site	5	ALJ BIRO: Sustained. He is not being
6	with us. This was a large construction project along	6	qualified as an expert.
7	Interstate 81, and we looked at two particular	7	Q. Let's move on to Photograph 4, please.
8	locations.	8	What did you see there?
9	If I could start with Photograph 1, the first	9	A. So this was, again, along Interstate 81, New
10	area we looked at was an area immediately east of	10	York State 17, over Mygatt Street. This was a bridge
11	Q. Hold on a second. Go ahead.	11	replacement project. What we noted here in
12	A. So the first area was immediately east of	12	Photographs 5, 6 and 7 were some storm drain drop
13	Chenango River and South of 81. This is where we met	13	inlets, and we noticed some fine sediment and debris
14	the facility representatives and discussed the	14	that accumulated over the storm drain drop inlet.
15	present status of the project, and we noted that	15	Q. And why is that a problem?
16	there was active construction occurring at this site	16	A. Those pollutants have the potential to
17	during our inspection.	17	discharge into their MS4.
18	We also noted that, in Photograph 2, when we	18	Q. And what would have been the proper practice in
19	arrived at the site, staff were installing the silt	19	this circumstance?
20	fence around the perimeter of the construction site,	20	A. Again, that is based on the construction
21	along the Chenango River. This area had already been	21	specifications, but some sort of inlet protection is
22	graded and the silt fence was being installed after	22	typically what is observed at an area that is
23	it was being graded, instead of being installed	23	immediately adjacent to active construction.
24	before.	24	Q. Is that something you would put around the
25	Q. The proper practice is to install it prior to	25	inlet to prevent
	Page 150		Page 152
1	the grading?	1	A. Yes, there are a number of designs.
2	A. Correct.	2	Q. And what do we see in Photograph 7?
3	Q. And you note that the Chenango River is down	3	A. So Photograph 7 is showing where the active
4	gradient of that graded area in Photograph 2; is that	4	construction is and the adjacency of the storm drain.
5	right?	5	Q. So that is the storm drain indicated in
6	A. That's correct.	6	Photograph 7, the same as the one in Photographs 5
7	Q. Okay. And what did you observe in Photograph	7	and 6?
8	3?	8	A. 5 and 6, correct.
9	A. So, in Photograph 3, that is basically just	9	Q. Okay. And how about Photograph 8, where is
10	east of Photograph 1. It's facing west towards the	10	that taken?
11	Chenango River, and we noticed an area where the silt	11	A. That is immediately to the east of that
12	fence didn't encompass the active construction area.	12	intersection shown in Photographs 4 and 5, and that
13	So the silt fence basically stopped and there was a	13	was an area that was recently cleared adjacent
14	disturbed area that did not have any containment.	14	along Prospect Street and Interstate 81, and that
15	Q. Was that up gradient of the Chenango River?	15	area did not have any erosion or sediment control BMP
16	A. That is up gradient.	16	in place, and they had conducted active grading
17	Q. So could sediment have washed off of that into	17	there.
18	the Chenango River?	18	Q. Okay. And was that up gradient of the storm
19	MR. WINANS: Objection.	19	drain noted in Photographs 5, 6 and 7?
20	ALJ BIRO: What is the basis for the	20	A. Correct.
21	objection.	21	Q. Does that cover both of the sites that you
22	MR. WINANS: It calls for speculation.	22	both of the areas of the construction that you said
23	The question is whether it did.	23 24	you observed there? A. Yes.
			A T PC
24 25	Q. Based on your experience with erosion and		
24 25	Q. Based on your experience with erosion and sediment control and storm water overexposed soil, do	25	Q. Okay; thank you. And did you also visit a site

Page 155 Page 153 1 referred to as Interstate 81/86 Bridge Replacement? 1 certain height of the silt fence. 2 2 Q. Underground? 3 Q. And when did you do that? 3 A. To prevent sediment from discharging through it 4 4 A. That was conducted on June 21st, approximately or under or over it. 5 5 Q. Thank you. And what about Photograph 4, what 6 Q. Okay. And you can give us an overview of what 6 do we see there? 7 7 A. That was just an example of a BMP that was was going on there? 8 A. Yes. So that was along Interstate 81. This 8 located adjacent to I-81, that had actually fallen 9 9 was east of Binghamton, near the Town of Kirkwood. into Park Creek. 10 ALJ BIRO: What page are we looking at? 10 Q. How was that -- it looks like the caption says 11 A. I'm sorry. This is page 361. 11 straw bale. How is the straw bale a BMP? 12 Q. I'm sorry, 631? 12 A. Another BMP, like a sandbag, like an 13 13 A. Yes. I'm sorry, 631 through 635, yes. un-structural control to help prevent sediment from 14 14 So the bridge construction project, they were entering the creek. 15 15 replacing a bridge and there is an exit ramp and Q. Okay. And why did you take a photograph of 16 interchange there. When we visited the site, they 16 this piece of straw bale in the creek; what does that 17 were replacing a bridge section and, basically, 17 tell you about? 18 18 filling concrete into a form. A. It tells me that the straw bale was not 19 Q. And these photographs, starting on page 633, 19 functioning as it was designed to along I-81 from 20 these are the photographs you took of the site? 20 preventing sediment to enter the creek. 2.1 A. Correct. 21 Q. All right; thank you. And Photograph 5 on page 22 Q. And tell us what you -- what these show about 22 634, what do we see there? 23 23 your observations? A. Okay. So, let's see. Photographs 5, 6, 7, and 2.4 A. Okay. So Photograph 1 showed an active 24 8 are all showing the same area. This was along I-81 25 construction area that we had observed and silt fence 25 in the construction zone, and we noted a concrete Page 154 Page 156 1 that was immediately up gradient of Park Creek, which 1 washout that was not designated, per the engineering 2 2 is a tributary to the Susquehanna. We noticed that charts that they gave us at our facility tour. He 3 the silt fence had collapsed in a section, which is 3 was unaware that this concrete washout waste had been 4 4 shown in Photograph 2, and there were large boulders discharged there, and were unsure why. 5 5 that were piled up against it, and compromised the Q. Can you say a little bit more about what a 6 6 silt fence. concrete washout area is? 7 In Photograph 1, you can see the form, the 7 A. A concrete washout area is, essentially, when 8 8 gentleman standing on a piece of wood there, that is you're done pouring your concrete, you have a 9 9 the concrete form. That is the adjacency of the designated area, typically, that is contained, that 10 bridge project at Park Creek. 10 you would then wash the concrete mixer out so it 11 Q. In Photograph 2, that is boulders on top of the 11 doesn't stick to it, and that area is then collected 12 silt fence? 12 and removed at a later time. 13 13 A. Correct. Q. Allowed to dry, allowed to --14 14 Q. Okay. And what about Photograph 3, what do you A. Correct. Q. Okay. And so, this one, you said, was 15 see there? 15 16 A. Well, that was also in the same location as 16 happening in a place where it was not planned to be

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happening?

potential?

A. According to the representative.

Q. And what is the potential problem with this,

A. Photograph 6 will show where the concrete

and we observed the concrete waste leading down

gradient to a storm drain drop inlet shown in

washout waste was located, as shown in Photograph 5,

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Photograph 2, where the silt fence was not

to run underneath the fence?

Q. When you say entrench?

entrenched, so it was not functioning as designed.

A. It has the potential to, yes. NYS DOT has

A. Standard practice is to basically bury a

construction specs for how to entrench a silt fence,

Q. Okay. And would it -- it would allow sediment

Photographs 7 and 8. And in Photograph 7, you can

	Page 157		Page 159
1	see that there was a silt fence installed to prevent	1	might have related to what you're inspecting. Did
2	anything from entering the storm drain drop inlet,	2	you do any of that at the site?
3	but what we observed the concrete waste on both sides	3	A. Yes. We talked to facility representatives.
4	of both sides of the silt fence, as shown in	4	So my description of what they conduct at the
5	Exhibit 8.	5	facility is what I put in my field notes, and that
6	Q. Meaning, it likely had washed through or	6	happened during our initial discussions with the
7	around?	7	representatives.
8	A. It was located on both sides of it.	8	Q. And what kind of written plan, if any, did they
9	Q. And would that, then, have the possibility to	9	have for pollution prevention and good housekeeping
10	wash into the storm drain?	10	at this facility?
11	A. Yes.	11	A. At this particular location, they could not
12	MR. WINANS: Objection.	12	provide us with a storm water solution plan.
13	ALJ BIRO: Sustained.	13	Q. Let me direct your attention to the photographs
14	Q. And what about 8 and 9, is that all part of the	14	in Complainant's Exhibit 30, pages 656 through 687.
15	same?	15	Can you tell us what kind of concerns you're
16	A. That is another location where we observed	16	documenting here?
17	active concrete washout activities, in an uncontained	17	A. I'm sorry, could you repeat?
18	area located to the east of the bridge project.	18	Q. What kind of concerns with pollution
19	Q. All right; thank you.	19	prevention/good housekeeping were you documenting
20	You also looked at pollution prevention and	20	with these photographs?
21	good housekeeping practices.	21	A. So in photograph so, Photographs 1 and 2
22	Did you visit a site known as Broome	22	depict an oil water separator. That was the
23	Residency/Barlow Road Facility?	23	discussion we had with the representative, and the
24	A. Yes.	24	oil water separator is designed to take the water
25	Q. And when did you do that?	25	that is collected in the facility, and discharge it
	Page 158		Page 160
1	A. On June 21st.	1	to the sanitary sewer. That is all that is
2	Q. And tell us a little about that site; what was	2	documenting.
_			
3	going on there? What was that facility: what was	3	-
3 4	going on there? What was that facility; what was happening at that facility?	3 4	Q. Okay.
3 4 5	happening at that facility?	3 4 5	Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of
4	happening at that facility? A. So that is a the Broome Residency was an NYS	4	Q. Okay.A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the
4 5	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a	4 5	Q. Okay.A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain.
4 5 6	happening at that facility? A. So that is a the Broome Residency was an NYS	4 5 6	Q. Okay.A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the
4 5 6 7	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of	4 5 6 7	Q. Okay.A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain.Q. And what is the concern with the petroleum product stain?
4 5 6 7 8	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment	4 5 6 7 8	Q. Okay.A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain.Q. And what is the concern with the petroleum
4 5 6 7 8 9	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment storage area, vehicle washing area, and it included a	4 5 6 7 8 9	 Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain. Q. And what is the concern with the petroleum product stain? A. So the petroleum product stain was on an
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4 5 6 7 8 9 10	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment storage area, vehicle washing area, and it included a vehicle fueling island, petroleum bulk storage, stockpiles, road paint equipment, and storage.	4 5 6 7 8 9 10	 Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain. Q. And what is the concern with the petroleum product stain? A. So the petroleum product stain was on an impervious service and the vehicles were stored adjacent to the ditch.
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4 5 6 7 8 9 10 11 12	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment storage area, vehicle washing area, and it included a vehicle fueling island, petroleum bulk storage, stockpiles, road paint equipment, and storage. Q. And who did you speak with there? A. At that location, we talked to the resident	4 5 6 7 8 9 10 11 12 13	 Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain. Q. And what is the concern with the petroleum product stain? A. So the petroleum product stain was on an impervious service and the vehicles were stored adjacent to the ditch. Q. Is that the ditch photographed in Photograph 3? A. That is shown in Photograph 3, correct.
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4 5 6 7 8 9 10 11 12 13 14 15	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment storage area, vehicle washing area, and it included a vehicle fueling island, petroleum bulk storage, stockpiles, road paint equipment, and storage. Q. And who did you speak with there? A. At that location, we talked to the resident engineer, Jim Masser. Q. And what concerns with pollution prevention and good housekeeping did you find at this site?	4 5 6 7 8 9 10 11 12 13 14 15 16	 Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain. Q. And what is the concern with the petroleum product stain? A. So the petroleum product stain was on an impervious service and the vehicles were stored adjacent to the ditch. Q. Is that the ditch photographed in Photograph 3? A. That is shown in Photograph 3, correct. Q. And you note that there is a or you indicate, but with an arrow, that the Stratton Mill Creek runs by there?
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4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment storage area, vehicle washing area, and it included a vehicle fueling island, petroleum bulk storage, stockpiles, road paint equipment, and storage. Q. And who did you speak with there? A. At that location, we talked to the resident engineer, Jim Masser. Q. And what concerns with pollution prevention and good housekeeping did you find at this site? A. So at this location, we did a facility walk-through with the representatives. We noted, in the vehicle storage area, multiple instances where petroleum product was on the surface in the area, staining below the vehicle and staining on the	4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	 Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain. Q. And what is the concern with the petroleum product stain? A. So the petroleum product stain was on an impervious service and the vehicles were stored adjacent to the ditch. Q. Is that the ditch photographed in Photograph 3? A. That is shown in Photograph 3, correct. Q. And you note that there is a or you indicate, but with an arrow, that the Stratton Mill Creek runs by there? A. That was per the facility representative. They explained the drainage, the ditches lead to Stratton Mill Creek. Q. And so, what would have what would good practice be in this good housekeeping/pollution
4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment storage area, vehicle washing area, and it included a vehicle fueling island, petroleum bulk storage, stockpiles, road paint equipment, and storage. Q. And who did you speak with there? A. At that location, we talked to the resident engineer, Jim Masser. Q. And what concerns with pollution prevention and good housekeeping did you find at this site? A. So at this location, we did a facility walk-through with the representatives. We noted, in the vehicle storage area, multiple instances where petroleum product was on the surface in the area, staining below the vehicle and staining on the impervious ground surface.	4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	 Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain. Q. And what is the concern with the petroleum product stain? A. So the petroleum product stain was on an impervious service and the vehicles were stored adjacent to the ditch. Q. Is that the ditch photographed in Photograph 3? A. That is shown in Photograph 3, correct. Q. And you note that there is a or you indicate, but with an arrow, that the Stratton Mill Creek runs by there? A. That was per the facility representative. They explained the drainage, the ditches lead to Stratton Mill Creek. Q. And so, what would have what would good practice be in this good housekeeping/pollution prevention practice be in this circumstance?
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4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment storage area, vehicle washing area, and it included a vehicle fueling island, petroleum bulk storage, stockpiles, road paint equipment, and storage. Q. And who did you speak with there? A. At that location, we talked to the resident engineer, Jim Masser. Q. And what concerns with pollution prevention and good housekeeping did you find at this site? A. So at this location, we did a facility walk-through with the representatives. We noted, in the vehicle storage area, multiple instances where petroleum product was on the surface in the area, staining below the vehicle and staining on the impervious ground surface. Q. Let me step back for a second. You said, when you go to sites, you will talk	4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	 Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain. Q. And what is the concern with the petroleum product stain? A. So the petroleum product stain was on an impervious service and the vehicles were stored adjacent to the ditch. Q. Is that the ditch photographed in Photograph 3? A. That is shown in Photograph 3, correct. Q. And you note that there is a or you indicate, but with an arrow, that the Stratton Mill Creek runs by there? A. That was per the facility representative. They explained the drainage, the ditches lead to Stratton Mill Creek. Q. And so, what would have what would good practice be in this good housekeeping/pollution prevention practice be in this circumstance? A. Typically, if there is staining on the ground, the practice is to clean it up.
4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	happening at that facility? A. So that is a the Broome Residency was an NYS DOT maintenance facility. They had conducted a number of different things there. It consisted of offices, vehicle maintenance garage, equipment storage area, vehicle washing area, and it included a vehicle fueling island, petroleum bulk storage, stockpiles, road paint equipment, and storage. Q. And who did you speak with there? A. At that location, we talked to the resident engineer, Jim Masser. Q. And what concerns with pollution prevention and good housekeeping did you find at this site? A. So at this location, we did a facility walk-through with the representatives. We noted, in the vehicle storage area, multiple instances where petroleum product was on the surface in the area, staining below the vehicle and staining on the impervious ground surface. Q. Let me step back for a second.	4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	 Q. Okay. A. And Photographs 3, 4, and 5, and 6 are all of the vehicle storage area, where we observed the petroleum product stain. Q. And what is the concern with the petroleum product stain? A. So the petroleum product stain was on an impervious service and the vehicles were stored adjacent to the ditch. Q. Is that the ditch photographed in Photograph 3? A. That is shown in Photograph 3, correct. Q. And you note that there is a or you indicate, but with an arrow, that the Stratton Mill Creek runs by there? A. That was per the facility representative. They explained the drainage, the ditches lead to Stratton Mill Creek. Q. And so, what would have what would good practice be in this good housekeeping/pollution prevention practice be in this circumstance? A. Typically, if there is staining on the ground,

	Page 161		Page 163
1	happening, or to	1	a fueling station located on the premises.
2	A. No.	2	Q. And what is the concern with that?
3	Q. Let's turn to Photographs 7 and 8.	3	A. Fueling operations, in general, there is no
4	What do those photographs indicate?	4	overhead coverage. With fueling operations, it's
5	A. So this was also located in that same location	5	something that we always document during inspection.
6	as the vehicle and equipment storage area, and we	6	Q. Is that because there is a potential for the
7	observed a bucket of paint that had spilled on the	7	fuel to spill and wash off?
8	ground adjacent to the ditch.	8	A. That's correct, yes.
9	Q. And is that the same ditch that is indicated in	9	Q. Okay. And what is in what do we see in
10	Photograph 3?	10	Photograph 13?
11	A. Photograph 3, correct.	11	A. So Photograph 13 is an area on the southeast
12	Q. And with the same flow to Stratton Mill Creek?	12	corner of the facility where they had done some road
13	A. Correct.	13	paint testing in this location. And again, just
14	Q. And just because I have to ask it: What would	14	noting some rusted metal buckets and materials that
15	the proper practice be there?	15	were stored outside without overhead coverage or any
16	A. Yes. If there is a spill, to clean it up. If	16	containment, and the rusted metal product contained
17	it is exposed to storm water, you should try to	17	metal products.
18	contain it and clean it up.	18	Q. You mean, pieces of metal?
19	Q. Okay. Let's turn to Photographs 9 through 11.	19	A. Correct.
20	I believe those document are the same areas; is	20	Q. Okay. And is 15 related to 13
21	that right?	21	A. So
22	A. Yes. So this is a material storage area	22	Q or is this all the same area?
23	located on the east side of the residency. A few	23	A. So same location. This is in Photograph 14,
24	different things we are noting here, all within the	24	there was a 55 gallon drum that was sitting out in
25	same storage area. There is a number of materials	25	the road paint testing area, that contained some sort
25 	same storage area. There is a number of materials Page 162	25	the road paint testing area, that contained some sort Page 164
25 1		25 1	
	Page 162		Page 164
1	Page 162 that are stored outside without coverage or	1	Page 164 of a black substance, and didn't have any sort of
1 2	Page 162 that are stored outside without coverage or containment. They are located immediately adjacent	1 2	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view
1 2 3	Page 162 that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And	1 2 3	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum.
1 2 3 4	Page 162 that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and	1 2 3 4	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment
1 2 3 4 5	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from	1 2 3 4 5	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean?
1 2 3 4 5	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up	1 2 3 4 5	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to
1 2 3 4 5 6	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with	1 2 3 4 5 6	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to
1 2 3 4 5 6 7 8	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in	1 2 3 4 5 6 7 8	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging.
1 2 3 4 5 6 7 8	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs.	1 2 3 4 5 6 7 8	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like?
1 2 3 4 5 6 7 8 9	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place	1 2 3 4 5 6 7 8 9	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy
1 2 3 4 5 6 7 8 9 10	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection	1 2 3 4 5 6 7 8 9 10	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances
1 2 3 4 5 6 7 8 9 10 11 12	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site.	1 2 3 4 5 6 7 8 9 10 11 12	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges?
1 2 3 4 5 6 7 8 9 10 11 12 13	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site. Q. And what might be a containment practice that	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges? A. Yes.
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site. Q. And what might be a containment practice that would prevent the discharge?	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges? A. Yes. Q. Okay. And how about Photograph 16 are 16
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site. Q. And what might be a containment practice that would prevent the discharge? A. It would have to be specified in the storm	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges? A. Yes. Q. Okay. And how about Photograph 16 are 16 and 17 related?
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site. Q. And what might be a containment practice that would prevent the discharge? A. It would have to be specified in the storm water prevention plan.	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges? A. Yes. Q. Okay. And how about Photograph 16 are 16 and 17 related? A. Yes, 16 and 17 are related.
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site. Q. And what might be a containment practice that would prevent the discharge? A. It would have to be specified in the storm water prevention plan. Q. But silt fences and	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges? A. Yes. Q. Okay. And how about Photograph 16 are 16 and 17 related? A. Yes, 16 and 17 are related. Q. Okay; tell us about those.
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site. Q. And what might be a containment practice that would prevent the discharge? A. It would have to be specified in the storm water prevention plan. Q. But silt fences and A. A silt fence would be an example of one.	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges? A. Yes. Q. Okay. And how about Photograph 16 are 16 and 17 related? A. Yes, 16 and 17 are related. Q. Okay; tell us about those. A. This was a drive-by on the this was located
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site. Q. And what might be a containment practice that would prevent the discharge? A. It would have to be specified in the storm water prevention plan. Q. But silt fences and A. A silt fence would be an example of one. Q. And why did you take Photograph 12; what are	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges? A. Yes. Q. Okay. And how about Photograph 16 are 16 and 17 related? A. Yes, 16 and 17 are related. Q. Okay; tell us about those. A. This was a drive-by on the this was located at the bridge crew facility, which we just did what
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	that are stored outside without coverage or containment. They are located immediately adjacent to the ditch and Stratton Mill Creek. And Photographs 10 and 11 are depicting millings and particular stockpiles that are collected from street-sweeping vehicles that are used to clean up the streets, and they are stored in an area with standing water, adjacent to that ditch referenced in previous photographs. Q. Okay. And you said coverage or containment, what might that look like in this circumstance? A. Well, there are no structural controls in place to prevent the millings and the different collection materials from discharging off of the site. Q. And what might be a containment practice that would prevent the discharge? A. It would have to be specified in the storm water prevention plan. Q. But silt fences and A. A silt fence would be an example of one.	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	Page 164 of a black substance, and didn't have any sort of secondary containment; and Photograph 15 is the view inside of the 55 gallon drum. Q. And what was what does secondary containment mean? A. A secondary containment would be a device to prevent if there was a spill from the bucket to prevent it from discharging. Q. And what might that look like? A. There are various structures that you could buy that would prevent a leak from hazardous substances that you're supposed to store an exposed drum like that in. Q. And those would capture any discharges? A. Yes. Q. Okay. And how about Photograph 16 are 16 and 17 related? A. Yes, 16 and 17 are related. Q. Okay; tell us about those. A. This was a drive-by on the this was located

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pollutants when we do an inspection, as well as their

controls. So Photograph 12 is showing that they have

24 25 going on at the location. And what we noted was,

again, material stockpile areas without any overhead

	Page 165		Page 167
1	coverage or containment; and Photograph 17 shows we	1	interpretation of the permit and its application?
2	observed a bucket with a hazardous substance sticker	2	A. No.
3	on it and material stockpiles, rusted metal parts and	3	Q. You relied on your own intuition?
4	various things that were stored outside.	4	A. I read the permit prior to conducting the
5	Q. Okay; thank you. Are there any other concerns	5	inspection.
6	in relation to the MCM-4/MCM-6 that you observed in	6	Q. Okay. What about DEC and EPA jurisdiction in
7	your inspection that I didn't get a chance to ask you	7	New York State over non-traditional MS4s; did you
8	about today?	8	discuss any of that with them, where their
9	A. I think we covered it all.	9	jurisdiction begins and ends?
10	MR. SAPORITA: Thank you for your	10	A. So my involvement with the inspection was that
11	testimony. I'm done, Your Honor.	11	I was there to support the lead inspector, Max Kuker,
12	MS. McNALLY: Can we have just one	12	who would have had the conversations with EPA prior
13	minute?	13	to the inspection.
14	ALJ BIRO: Of course.	14	Q. Okay. So is Max still employed by PGE?
15	MS. McNALLY: All right.	15	A. He is not.
16	****	16	Q. That is why you are here today instead of him?
17	CROSS-EXAMINATION	17	A. Correct.
18	BY MS. McNALLY:	18	Q. So, I'm not going to I'm going to have you
19	Q. I'm Alicia McNally, I'm with the DOT. I'm	19	look at some of the pictures, but as a
20 21	going to ask you some questions.	20 21	generalization, for the items like silt fences that
22	If you need me to rephrase because you don't understand something, let me know and I will do so.	21	were down, or the stockpile on page 639 that the wind had blown the plastic off of, did you do any
23	So you stated in your testimony this was the	23	additional investigation as to how long those had
24	first MS4 that you have ever dealt with; is that	24	been that way; did they happen the day before?
25	correct?	25	A. So we ask those questions, it's a component of
	contect.		71. So we ask alose questions, it's a component of
	Page 166		Page 168
	rage 100		rage 100
1	A. Yes.	1	our follow-up questions when we are conducting the
1 2		1 2	
	A. Yes.Q. Okay. And so, had you ever had any experience in New York State with regulatory audits?		our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for
2	A. Yes.Q. Okay. And so, had you ever had any experience in New York State with regulatory audits?A. So my experience was, I had conducted	2	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I
2	A. Yes.Q. Okay. And so, had you ever had any experience in New York State with regulatory audits?A. So my experience was, I had conducted approximately 60 industrial construction storm water	2	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me.
2 3 4	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. 	2 3 4 5 6	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for
2 3 4 5 6 7	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? 	2 3 4 5 6 7	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes?
2 3 4 5 6 7 8	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. 	2 3 4 5 6 7 8	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just
2 3 4 5 6 7 8	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in 	2 3 4 5 6 7 8	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the
2 3 4 5 6 7 8 9	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear 	2 3 4 5 6 7 8 9	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection.
2 3 4 5 6 7 8 9 10	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? 	2 3 4 5 6 7 8 9 10	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA,
2 3 4 5 6 7 8 9 10 11	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS 	2 3 4 5 6 7 8 9 10 11	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations?
2 3 4 5 6 7 8 9 10 11 12 13	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. 	2 3 4 5 6 7 8 9 10 11 12 13	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the
2 3 4 5 6 7 8 9 10 11 12 13 14	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional 	2 3 4 5 6 7 8 9 10 11 12 13 14	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors.
2 3 4 5 6 7 8 9 10 11 12 13 14	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? 	2 3 4 5 6 7 8 9 10 11 12 13 14 15	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. Q. And what was your familiarity with the general 	2 3 4 5 6 7 8 9 10 11 12 13 14 15	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way? A. If it's applicable.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. Q. And what was your familiarity with the general MS4 permit written by the DEC in this case? 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way? A. If it's applicable. Q. In that case, it would be applicable, right?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. Q. And what was your familiarity with the general 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way? A. If it's applicable.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. Q. And what was your familiarity with the general MS4 permit written by the DEC in this case? A. So my familiarity with it was, prior to 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way? A. If it's applicable. Q. In that case, it would be applicable, right? A. I would have to read the inspection report
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. Q. And what was your familiarity with the general MS4 permit written by the DEC in this case? A. So my familiarity with it was, prior to conducting the inspection, I read through the permit. 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way? A. If it's applicable. Q. In that case, it would be applicable, right? A. I would have to read the inspection report again to look it up.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. Q. And what was your familiarity with the general MS4 permit written by the DEC in this case? A. So my familiarity with it was, prior to conducting the inspection, I read through the permit. Q. The whole thing? 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way? A. If it's applicable. Q. In that case, it would be applicable, right? A. I would have to read the inspection report again to look it up. Q. It would be in there?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. Q. And what was your familiarity with the general MS4 permit written by the DEC in this case? A. So my familiarity with it was, prior to conducting the inspection, I read through the permit. Q. The whole thing? A. I read through the entire permit. 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way? A. If it's applicable. Q. In that case, it would be applicable, right? A. I would have to read the inspection report again to look it up. Q. It would be in there? A. I can't recall.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	 A. Yes. Q. Okay. And so, had you ever had any experience in New York State with regulatory audits? A. So my experience was, I had conducted approximately 60 industrial construction storm water inspections prior to this. Q. But none of them were for MS4 systems? A. No. Q. Okay. And so, did you have any training in non-traditional MS4 systems, like a linear transportation agency, for example? A. Yes, but NETTE training, as well as MPDS training. Q. And they specifically specialize in traditional MS4? A. Traditional and non-traditional. Q. And what was your familiarity with the general MS4 permit written by the DEC in this case? A. So my familiarity with it was, prior to conducting the inspection, I read through the permit. Q. The whole thing? A. I read through the entire permit. Q. How long did that take? That's a long permit. 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	our follow-up questions when we are conducting the inspection at the site. So I would have to look at my field notes, as far as the duration, but for example, how long ago had the wind blown that off, I don't have an exact number in front of me. Q. Is it a violation just to have it uncovered for ten minutes? A. I don't make those determinations. I just document site conditions at the time of the inspection. Q. Okay. So when you give your report to the EPA, they make those determinations? A. Yes. We send off our report and that is the end of our job as contractors. Q. Do you have to indicate to them how long it has been that way? A. If it's applicable. Q. In that case, it would be applicable, right? A. I would have to read the inspection report again to look it up. Q. It would be in there? A. I can't recall. Q. So, I'm going to ask you, just generally, do

	Page 169		Page 171
1	A. Yes.	1	correct?
2	Q. And so, you said that the area to the right, it	2	A. Yes.
3	was disturbed, and you saw them putting up the silt	3	Q. Are you aware of some type of cleaning product
4	fence, and clearly, they should have put it up before	4	that does not also create a hazardous discharge into
5	they disturbed the area?	5	the waterway?
6	A. Yes.	6	A. I don't design them, but there are mechanisms
7	Q. They seem to fall all the time, as you see	7	to clean up petroleum stains that don't cause
8	throughout all of the pictures?	8	petroleum to discharge to
9	A. They require proper maintenance and operation,	9	Q. I'm talking about the detergent, itself, which
10	like everything else.	10	is considered an illicit discharge; is it not?
11	Q. Of course, but would it surprise you that they	11	A. There are other things than detergent. There
12	had to reinstall the silt fence, that there was an	12	is kitty litter, for example, things we will see at
13	issue and perhaps that is what happened?	13	locations like this for cleaning up of petroleum
14	MR. GARELICK: Objection, Your Honor.	14	stain.
15	Calling for speculation.	15	Q. Did you advise them that that would be
16	ALJ BIRO: Sustained.	16	A. I don't do that during inspections, that's not
17	Q. Did you ask whether or not that is what	17	my job.
18	occurred?	18	Q. Okay. Let's go to page 659, Photograph 15.
19	A. Can you repeat the question?	19	Did you do any investigation as to what was in
20	Q. Did you just assume they were installing it for	20	that bucket?
21	the first time, or did you do an investigation as to	21	A. We asked the facility representative that was
22	whether there was a silt fence?	22	with us if they knew what the black substance was in
23	A. We don't assume anything. We just know what	23	the bucket, they were unaware of what it was, where
24	happened at the point in time we were there.	24	it came from, or what it was.
25	Q. You know they were building silt fence?	25	Q. And that is something that you put in the
25	Q. Tou know they were building shi tence?	25	Q. And that is something that you put in the
	Page 170		Page 172
1	Page 170 A. We know they were installing it when we arrived	1	Page 172 report to the EPA, that there is a substance, no one
1 2		1 2	
	A. We know they were installing it when we arrived		report to the EPA, that there is a substance, no one
2	A. We know they were installing it when we arrived at the site.	2	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to
2	A. We know they were installing it when we arrived at the site.Q. Not whether there was one there and they had to reinstall it?A. Correct.	2 3	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential
2 3 4	A. We know they were installing it when we arrived at the site.Q. Not whether there was one there and they had to reinstall it?	2 3 4	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge?
2 3 4 5	A. We know they were installing it when we arrived at the site.Q. Not whether there was one there and they had to reinstall it?A. Correct.	2 3 4 5	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor.
2 3 4 5 6	 A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there 	2 3 4 5 6	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a
2 3 4 5 6 7	 A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around 	2 3 4 5 6 7	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of
2 3 4 5 6 7 8	 A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? 	2 3 4 5 6 7 8	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit.
2 3 4 5 6 7 8	 A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? A. Yes. We noted that there was sediment over the 	2 3 4 5 6 7 8 9	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit. MS. McNALLY: I'm asking where the
2 3 4 5 6 7 8 9	 A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? A. Yes. We noted that there was sediment over the storm drain. 	2 3 4 5 6 7 8 9	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit. MS. McNALLY: I'm asking where the information goes and what happens to it, to
2 3 4 5 6 7 8 9 10	 A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? A. Yes. We noted that there was sediment over the storm drain. Q. And were you familiar with catch basins as a 	2 3 4 5 6 7 8 9 10	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit. MS. McNALLY: I'm asking where the information goes and what happens to it, to his knowledge.
2 3 4 5 6 7 8 9 10 11	 A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? A. Yes. We noted that there was sediment over the storm drain. Q. And were you familiar with catch basins as a pollution prevention measure? 	2 3 4 5 6 7 8 9 10 11	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit. MS. McNALLY: I'm asking where the information goes and what happens to it, to his knowledge. ALJ BIRO: Restate your question.
2 3 4 5 6 7 8 9 10 11 12 13	A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? A. Yes. We noted that there was sediment over the storm drain. Q. And were you familiar with catch basins as a pollution prevention measure? A. Yes.	2 3 4 5 6 7 8 9 10 11 12 13	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit. MS. McNALLY: I'm asking where the information goes and what happens to it, to his knowledge. ALJ BIRO: Restate your question. Q. So you didn't know what it was. If you asked
2 3 4 5 6 7 8 9 10 11 12 13 14	 A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? A. Yes. We noted that there was sediment over the storm drain. Q. And were you familiar with catch basins as a pollution prevention measure? A. Yes. Q. Did you look inside to see if there was a catch 	2 3 4 5 6 7 8 9 10 11 12 13 14	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit. MS. McNALLY: I'm asking where the information goes and what happens to it, to his knowledge. ALJ BIRO: Restate your question. Q. So you didn't know what it was. If you asked them the question and they told you they didn't know
2 3 4 5 6 7 8 9 10 11 12 13 14 15	A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? A. Yes. We noted that there was sediment over the storm drain. Q. And were you familiar with catch basins as a pollution prevention measure? A. Yes. Q. Did you look inside to see if there was a catch basin? A. Yes. Q. I assume there was not?	2 3 4 5 6 7 8 9 10 11 12 13 14 15	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit. MS. McNALLY: I'm asking where the information goes and what happens to it, to his knowledge. ALJ BIRO: Restate your question. Q. So you didn't know what it was. If you asked them the question and they told you they didn't know what it was, and you would put that in your report,
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	A. We know they were installing it when we arrived at the site. Q. Not whether there was one there and they had to reinstall it? A. Correct. Q. Okay. How about page 647, Photograph 6; there should be some pollution prevention measures around the storm drain, correct? A. Yes. We noted that there was sediment over the storm drain. Q. And were you familiar with catch basins as a pollution prevention measure? A. Yes. Q. Did you look inside to see if there was a catch basin? A. Yes.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	report to the EPA, that there is a substance, no one knows what it is, and they make a determination as to whether that substance would, then, be a potential discharge? MR. GARELICK: Objection, Your Honor. She is asking him what EPA makes as a determination when it's obviously outside of the role he played in this audit. MS. McNALLY: I'm asking where the information goes and what happens to it, to his knowledge. ALJ BIRO: Restate your question. Q. So you didn't know what it was. If you asked them the question and they told you they didn't know what it was, and you would put that in your report, yes? A. That is what we document in the report, yes. Q. Okay. And as far as you know, it would be up
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	Page 173		Page 175
1	O. And what state?	1	water inspections the same as we did here.
2	A. What state? I do these all over the country.	2	Q. Are the types of tools used, controls used, in
3	Q. For EPA, have you done any State DOTs?	3	industrial settings different than the type in a
4	A. I have not done any other DOTs.	4	construction site?
5	Q. This is the only one?	5	A. No.
6	A. Correct.	6	MR. SAPORITA: Thank you. No further
7	MS. McNALLY: Okay.	7	questions.
8	MR. WINANS: With the Court's	8	MR. WINANS: Thank you. Nothing
9	permission, I just wanted to clarify one	9	further.
10	thing.	10	ALJ BIRO: Thank you very much. Is
11	****	11	there any intent to recall this Witness at a
12	FURTHER CROSS-EXAMINATION	12	later date?
13	BY MR. WINANS:	13	MR. SAPORITA: No, Your Honor.
14	Q. You know, Mr. Kirkeby, that when they are doing	14	ALJ BIRO: Thank you very much.
15	construction work, the State normally has a contract	15	(Whereupon, the Witness excused.)
16	with the contractor that does the work, correct?	16	ALJ BIRO: Would you like to take a
17	A. Correct.	17	break or proceed on to your next witness?
18	Q. And were you familiar with the specifications	18	MR. GARELICK: Yes. Just for timing
19	of the New York State Department of Transportation in	19	purposes, because we haven't discussed
20	terms of the contractor's responsibility for these	20	overall timing, we have one more witness
21	projects and the compliance with the MS4 permit?	21	ready to proceed today. I suppose he will
22	A. Yes, and that is described in the inspection	22	probably take a similar amount of time as the
23	report.	23	last witness, and then we have an additional
24	Q. And so, just to summarize it, basically, you do	24	two witnesses and Ms. Arvisu scheduled for
25	know that the State requires of its contractors that	25	tomorrow. So if we want to take a break now
	Page 174		Page 176
		l .	
1	they take on these responsibilities and do the	1	
1 2	they take on these responsibilities and do the erosion control?	1 2	and call the next witness, as long as that is acceptable, that will be the end of the
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	Page 177		Page 179
1	BY MR. GARELICK:	1	50. I don't know the exact number.
2	Q. Would you state your name for the record?	2	Q. Have any of your MS4 inspections included state
3	A. Bobby Jacobsen. My given name was Robert	3	highways?
4	Jacobsen.	4	A. Yes. Prior to doing New York inspections, I
5	Q. Thank you. Who do you work for?	5	have done California, Arizona and Virginia; and then
6	A. PG Environmental.	6	subsequent to New York, I looked at Maryland State
7	Q. And what is PG Environmental?	7	Highway Association and the West Virginia Department
8	A. PG Environmental is a consulting firm, and we	8	of Transportation.
9	work primarily for our regulatory partners, state and	9	Q. And was that a similar scope of work to what
10	federal agencies. We do primarily water	10	you did in this DOT case?
			-
11	quality-related work.	11	A. Yes, similar approach, you know. They are each
12	Q. What is your position with PGE?	12	a little different in their scale and exact number of
13	A. Environmental Scientist in the Colorado office,	13	sites and everything, but the approach was the same.
14	the operation manager, and	14	A lot of the minimum control measures we looked at
15	staffing/scheduling/training for staff.	15	were the same.
16	Q. What are your duties involved as in both	16	Q. Okay. Can you briefly go over your education?
17	capacities?	17	A. Yes. For college, I went to the College of
18	A. As an environmental scientist, you know, I have	18	William and Mary in Virginia. I have a Bachelor's of
19	a whole slew of different projects I work on:	19	Science in Environmental Geology. It was Geology
20	Environmental compliance inspector, Clean Water Act	20	with an environmental science-type focus,
21	inspection in different places, do training for	21	hydrology-related focus. I did the Bachelor's, did
22	different programs, primarily in the storm water	22	not do Master's.
23	arena, work on policy, regulatory-type development	23	Q. Okay. Obviously, since we have discussed it,
24	research tasks. My span of projects is wide. I have	24	there came a time when you became involved in a case
25	been at PGE for ten years.	25	involving the New York State DOT?
	Page 178		Page 180
1	Q. So you started in 2008?	1	A. Yes.
2	A. Yes. And in kind of the operation's manager	2	Q. And, approximately, when was that involvement?
3	position, primarily: Staffing, ensuring the	3	A. I was involved on-site in the Region 8
4	workload, getting appropriate people on different	4	inspection in November of 2012.
5	tasks, keeping projects moving and done	5	Q. What was your role with respect to Region 8?
6	appropriately.	6	A. I was a support inspector. So my colleague,
7	Q. Do your duties include municipal separate storm	7	Max Kuker was the lead on the regional inspection,
8	sewer system work?	8	but I led one of the when we were in the field, we
9	A. They do.	9	broke into two teams. I led one of the field teams
10	Q. And in what capacity?	10	with an EBA, Chris Mercozzi.
11	A. I'm an inspector. I do a lot of annual report	11	Q. What minimal control measures were you
12	reviews, hosted a couple of workshops lately about	12	responsible for evaluating?
13	the MS4 program and program-related improvements,	13	A. Primarily, in the field, we look at
	done training. The past four years, I have been a	14	construction and one maintenance facility for
14			pollution prevention/good housekeeping.
14 15	trainer at the MPS for EPA for the MS4 component. I		polition prevention good nousekeeping.
15	trainer at the MPS for EPA for the MS4 component. I	15	
15 16	do other internal staff trainings.	16	Q. I will direct your attention to Complainant's
15 16 17	do other internal staff trainings. Q. Have you done so how many MS4 inspections	16 17	Q. I will direct your attention to Complainant's Exhibit 35, page 647.
15 16 17 18	do other internal staff trainings. Q. Have you done so how many MS4 inspections have you done prior to the DOT inspection?	16 17 18	Q. I will direct your attention to Complainant'sExhibit 35, page 647.Do you have that there?
15 16 17 18 19	do other internal staff trainings. Q. Have you done so how many MS4 inspections have you done prior to the DOT inspection? A. Prior to the DOT, I think I had done	16 17 18 19	Q. I will direct your attention to Complainant'sExhibit 35, page 647.Do you have that there?A. I have the audit report.
15 16 17 18	do other internal staff trainings. Q. Have you done so how many MS4 inspections have you done prior to the DOT inspection?	16 17 18	Q. I will direct your attention to Complainant'sExhibit 35, page 647.Do you have that there?

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DOT inspection?

Q. Have you done MS4 inspections subsequent to the

A. I have done at least that many, maybe around

an inspection at a Sprain Brook Parkway over Route

119 Construction Project.

Q. When was that?

A. Yes.

	Page 181		Page 183
1	A. That was November 28th in 2012.	1	side, so that was helpful to speak with them, and,
2	Q. And were these observations documented in	2	you know, get a sense for the activities that were
3	Complainant's Exhibit 35, that you have in your hand?	3	occurring.
4	A. I'm sorry, can you state that again?	4	Q. Was there information regarding when this
5	Q. Were the observations, or report of your work,	5	construction project began?
6	documented in Complainant's Exhibit 35, the document	6	A. Yes.
7	you have in your hand?	7	Q. Okay. And when was that?
8	A. Yes. This was the site visit. We developed a	8	A. It looks like it started in August 2012, so
9	document to document our site visit observations.	9	about three months prior to our site visit.
10	Q. Did you meet with anyone when you arrived at	10	Q. And while at the site, did you make any
11	the site?	11	observations with regard to construction site storm
12	A. Yes. The folks listed here, including Aileen	12	water run-off control and storm water drainage at the
13	Helsley and Gretchen Fitzgerald, and we spoke with	13	construction site?
14	Jason Hilton at the site.	14	A. Yes.
15	Q. And was that the standard practice, to meet	15	Q. Did you take photographs of the observations?
16	with individuals before going to the site?	16	A. I did.
17	A. We try to when we go there, there are some	17	Q. I'm going to direct your attention to pages
18	sites that we go to where the site representatives	18	651, 652, 653, 654, 655, 656.
19	are not available, but it's common practice to go	19	Were those the photographs that you took on
20	with the site representative. That is more popular,	20	site at the Sprain Brook Parkway over Route 119
21	to meet with them while they are there on the project	21	Construction?
22	site.	22	A. Yes, I did.
23	Q. What is the purpose of meeting with them prior	23	Q. And do they fairly and accurately represent
24	to walking around?	24	your observations on that date?
25			
	A. Primarily, to orient ourselves with the current	25	A. Yes.
	A. Primarily, to orient ourselves with the current Page 182	25	-
	Page 182		A. Yes. Page 184
1	Page 182 activities and, you know, what phase of the	1	A. Yes. Page 184 Q. I will direct your attention to page 651.
1 2	Page 182 activities and, you know, what phase of the construction, as we like to talk to them about the	1 2	A. Yes. Page 184 Q. I will direct your attention to page 651. A. Okay.
1 2 3	Page 182 activities and, you know, what phase of the construction, as we like to talk to them about the purpose of being there, you know. There is kind of a	1 2 3	A. Yes. Page 184 Q. I will direct your attention to page 651. A. Okay. Q. Is this looking at Photographs 1 and 2, is
1 2 3 4	Page 182 activities and, you know, what phase of the construction, as we like to talk to them about the purpose of being there, you know. There is kind of a there is a, you know, scope for the MS4	1 2 3 4	A. Yes. Page 184 Q. I will direct your attention to page 651. A. Okay. Q. Is this looking at Photographs 1 and 2, is this the staging area location for this site?
1 2 3 4 5	Page 182 activities and, you know, what phase of the construction, as we like to talk to them about the purpose of being there, you know. There is kind of a there is a, you know, scope for the MS4 inspection, and it's, you know, not necessarily as	1 2 3 4 5	A. Yes. Page 184 Q. I will direct your attention to page 651. A. Okay. Q. Is this looking at Photographs 1 and 2, is this the staging area location for this site? A. Yes.
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1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	activities and, you know, what phase of the construction, as we like to talk to them about the purpose of being there, you know. There is kind of a there is a, you know, scope for the MS4 inspection, and it's, you know, not necessarily as detailed as if you were to go to a construction site and just do an inspection of that one site for the construction general permit. So we tend to meet with the site representatives to make sure they understand why we're there and to understand everything, the status of the construction, and a lot of times, we will meet with them to look at the site map together, because a lot of DOT projects are large, and the amount of time that we have to do the site visits, we can't visit every portion of the project. So multiple reasons that we try to meet with the site	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	A. Yes. Page 184 Q. I will direct your attention to page 651. A. Okay. Q. Is this looking at Photographs 1 and 2, is this the staging area location for this site? A. Yes. Q. Okay. And what observations, if any, did you make with respect what was documented in Photographs 1 and 2? A. One and 2 is probably about the silt fence, section of silt fence that had collapsed around the stockpile in the staging area. Q. Okay. And what were your concerns, you know, relating to these observations? A. Primarily, maintenance of the control practice that is supposed to be implemented there, that it wasn't properly maintained.
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4 and 5.

A. Okay.

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status of the project, what it consisted of and what

stage they were in, you know, for this project, you

know. We talked about the location of the staging

area, which was separate from the active construction

Q. I will direct your attention to Photographs 3,

Q. And what observations can we see in these

	Page 185		Page 187
1	photographs?	1	housekeeping-type of issues on the construction site.
2	A. I mean, again, it's collapsed silt fence, and	2	Waste, where you would see in the staging area, as
3	the fence had not been maintained and put back	3	compared to the active construction area, is not
4	properly, and there are a couple of examples where	4	always due to generalization, but we are looking for
5	materials had been placed adjacent or on top of the	5	similar things; the BMPs that are installed,
6	silt fence, like in Photographs 4 or 5.	6	potential pollutant sources, and if those pollutant
7	Q. And would the appropriate measures be similar	7	sources are mobilizing.
8	to what you just discussed with regard to Photographs	8	Q. Okay. And so, did you also make observations
9	1 and 2?	9	relating to storm water run-off controls or storm
10	A. Yes. Ensuring it's still properly installed	10	water drainage at the active construction site?
11	and if it's knocked over, which sometimes happen on	11	A. Yes.
12	construction sites, to put it back in its original	12	Q. I will direct your attention to Photographs 9
13	place, or ensuring that the site operators are	13	through 12.
14	knowledgeable not to place materials on top of the	14	Starting with Photographs 9 and 10, what do we
15	controls.	15	see in the photographs?
16	Q. And that example is in Photograph 4?	16	A. So this was an area that was used for
17	A. 4, yes. There is an item placed directly	17	construction vehicles to enter the site. There was
18	adjacent to it. 5, there is one placed on top of it.	18	some sediment observed on the adjacent roadway,
19	Q. I will direct your attention to Photographs 6,	19	tracked by the vehicles off-site. I'm just checking
20	7 and 8.	20	to see here yes, one of the issues, you know. So
21	What are your observations that are documented	21	on the control plans, we expect that they identify
22	in those photographs?	22	where construction site entrances are and what
23	A. This one is just a lack of BMP installation.	23	controls might be placed there to prevent pollutants
24	So a stockpile that was not stabilized and there was	24	from leaving the site, such as sediment. In this
25	not a control or silt fence around it in the site	25	case, we documented the sediment control plan
			ease, we documented the sediment control plan
	Page 186		Page 188
1	Page 186 visit. Item 3, it identifies that the NYS DOT	1	
1 2			Page 188
	visit. Item 3, it identifies that the NYS DOT	1	Page 188 established a construction area would be in this
2	visit. Item 3, it identifies that the NYS DOT inspector had identified this issue during inspection	1 2	Page 188 established a construction area would be in this area, and what we were shown did not encompass the
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2 3 4	visit. Item 3, it identifies that the NYS DOT inspector had identified this issue during inspection 8 days prior to our site visit, that it hadn't been addressed, and so that was the issue we saw, is that	1 2 3 4	Page 188 established a construction area would be in this area, and what we were shown did not encompass the full area that the plan identified would be installed, and there was some sediment that had been
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what is called for in the plan, but I don't believe I

evaluated it in this one, but that is one of the

Page 189 reasons we often take a photo of -- a close-up photo 1 A. Two primary issues. One being the, again, of the material at the time. 2 portion of that silt fence is collapsed or collapsing Q. And what is the concern with having smaller 3 and that would be accumulated sediment pushed up 4 against the silt fence. So this would be this BMP 5 A. That it doesn't -- it doesn't -- it may not that had not been maintained, and again, it should remove as much sediment as the vehicles drive through 6 have been maintained to make sure it's still it, might not capture as much of it. Ultimately, it 7 vertical. And also, that the accumulated material is, what does the specification say that it should 8 had been removed from the silt fence. 9 Q. What is the relationship with that observation 10 and what is depicted in Photographs 17 through 20? A. So I'm not trying to raise that as a 11 A. 17 through 20, these are basically additional significant point here, because it's not something I 12 examples of similar issues of sections of collapsed fully evaluated on-site, but I'm telling you, 13 silt fence along that portion of the parkway. So it 14 generally, that is something that is often evaluated. is demonstrating that there are multiple areas where 15 Q. Okay. Moving forward to Photographs 13, 14 and the silt fence had collapsed. So they are not all 16 photographs of the same exact length of silt fence. 17 Q. So all photographs, 16, 17 and 18, 19 and 20, Q. What observations or -- what is indicated in 18 all depict various areas where there is silt fence 19 these photographs? failure, essentially? 20 A. So 13, 14 and 15 is the area where there is a

20	A. Yes. I'm looking at 16 and 1/ I think they
21	are all different, yes. I was looking at 16 and 17
22	to see if they were similar, and I believe they are
23	separate areas.
24	Q. Okay.
25	A. No, I'm sorry, 16 and 17 17 is a closer view

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this area.

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Page 191

3 excess sediment control plans identify that inlet 4 protection comprised of concrete blocks should be 5 used instead of -- it did not identify that silt 6 fence should be used as the inlet protection. 7 So, to me, the main couple of issues here are 8 the BMP selection that their plan called for was a 9 different BMP, and maintenance of the BMP that was 10 installed. 11 Q. And certainly, looking at 13, 14, 15, that 12 would not be an adequate procedure to, you know,

storm drain inlet along the highway. There is silt

fence around it and there are portions of the silt

fence that are partially collapsed, and a little in

material that had been pushed up against the silt

fence. Another issue in the site visit write-up,

Observation No. 5, part of it states that there was

13 and 15, I suppose, you can see where there is some

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rocks?

be.

15.

A. Okay.

Q. Okay.

13 appropriately maintain that drain inlet? 14 A. It doesn't appear to be, to me. 15 Q. Okay. What are the concerns with failing to, 16 you know, properly comply with BMP as to protect the 17 drain inlets? 18 A. In this case, the primary concern is the 19 pollutant sediment, the main pollutant source that 20 would get past the silt fence or BMP into the storm

23 storm drain through that inlet. 24 Q. Now, taking a look at Photograph 16, what do we 25 observe in that photograph?

drain inlet and into the separate storm unit, and

then to the water. So receiving sediment through the

of 16. O. And 18, 19 and 20 are additional areas from 16 A. 18, 19, 20 are separate additional areas, yes. Q. Okay. And did you have a conversation with anyone at that site regarding the silt fence issues? A. I'm confident we did, but I don't recall the exact people or the exact dialogue that we had, but folks like Ms. Helsley or Ms. Fitzgerald, we would have been identifying what the observations are as we went through the site. Q. I will direct your attention to Photographs 21 through 23. What are we looking at in these photographs? A. This is another example of a storm drain, but different as compared to the other one. This is one

that was -- just had not had inlet protection

installed. So this was a lack of installation of the

visit; and looking at the sediment control plan,

Q. What would be the appropriate measure to

A. In this case, based on what they put in the

address this drain inlet protection?

BMP, based upon what we documented from the site

there should have been inlet protection installed for

	Page 193		Page 195
1	control plan, it would have been some sort of inlet	1	another inspection at the Interstate 287 Interchange
2	protection consisting of concrete blocks, and there	2	Construction Project?
3	are various configurations for inlet protection that	3	A. There was.
4	are used by different programs. So it comes down to	4	Q. I will direct your attention to Complainant's
5	what the plan for this site said, and whatever the	5	Exhibit 35, starting on pages 658 and 659, which has
6	specifications are that they are supposed to be	6	the substantive information.
7	following. I have	7	So just to repeat my question: Did there come
8	Q. Yes?	8	a time when you did an inspection at the
9	A. I have one other thing I wanted to add from a	9	287/Interchange 8 Construction Project?
10	previous question. I don't know if I can do that?	10	A. Yes, an afternoon on November 28, 2012.
11	Q. Sure.	11	Q. And did you meet with anyone prior to
12	A. The one about Photos 16 through 20, you know,	12	conducting the inspection?
13	one of the observations from that is that, you know,	13	A. Yes. There was several different people. They
14	we reviewed the NYS DOT inspection reports for this	14	are listed on the site report.
15	site. So that was an issue. These sections of	15	Q. And what information, generally, did you learn
16	collapsed silt fence displayed in 16 through 20, that	16	from interacting with them?
17	was one provided by NYS DOT. They identify 8 days	17	A. From this, again, it was an overview of the
18	prior to the site visit, so it was a site condition	18	product to understand what the status is, what were
19	that was observed there, but when we went on-site, it	19	the phases of the project, you know, what were some
20	had not been corrected. I'm not aware if there was	20	of the notes with documents about significant
21	communication to the contractor to fix those things,	21	components being a culvert crossing or for the river
22	but that was one of observations that we made based	22	to flow beneath the new westbound ramp. We talked
23	on the records, and included in this part of the site	23	about those issues. We talked about who was,
24	visit report.	24	basically, involved in the project, what were the
25	Q. Great; thanks. After the inspection, did you	25	roles of the contractors or NYS DOT employees, and
۷۷	Q. Great, manks. After the hispection, and you	25	foles of the contractors of NTS DOT employees, and
	Page 194		Page 196
1	Page 194 review any records relating to this site?	1	Page 196 again, probably talked about the different areas of
1 2	review any records relating to this site? A. Yes, and I reviewed inspection reports provided	1 2	
	review any records relating to this site?		again, probably talked about the different areas of
2	review any records relating to this site? A. Yes, and I reviewed inspection reports provided by NYS DOT, and the control plan, and there have been other records, but I'm not certain.	2	again, probably talked about the different areas of the site to determine whether they where we physically wanted to visit during the site visit. Q. Did you make any observations at that site with
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	Page 197		Page 199
1	pollutants, mainly sediment, and discharge it into	1	Q. I will direct your attention to Photographs 11
2	the river adjacent to the site.	2	through 14.
3	Q. Looking at Photographs 4 through 6, what is	3	Starting at Photograph 11, what is observed in
4	depicted in these photographs?	4	these photographs?
5	A. This was an area where construction vehicles	5	A. In 11 let's see. So 11 and 12 are
6	were entering a portion of the site entering or	6	photographs of the same inlet. 12 is a closer
7	exiting a portion of the site. One of the issues or	7	photograph of 11, but it's basically just displaying
8	observations we had here was sediment that had been	8	the existence of the storm drain inlet without BMP
9	tracked from the disturbed area onto the impervious	9	for inlet protection and sediment surrounding the
10	roadway surface next to it. In the site visit, we	10	inlet, and there is sediment observed within the
11	noticed another issue, or an observation was that the	11	inlet itself on 11 and 12. And Photograph 14 is a
12	control plan for the erosion control plan for the	12	photograph taken looking, basically, up gradient from
13	site didn't indicate there was a construction	13	the inlet shown in 11 and 12 and 13. So this one is
14	entrance in this area, but you will see in	14	identifying there is sediment up gradient of the
15	Observation 2 in the site report, it shows there is a	15	storm drain inlet without BMP for protection, and
16	note on the erosion control plan, the entrance that	16	sediment stockpiles that don't have any perimeter
17	is shown on the plans is minimum, and the entrances	17	control around them.
18	can be adjusted in the field, if necessary.	18	Q. And what would be the BMP, or an appropriate
19	So, again, an observation here was that there	19	BMP, with respect to Photograph 14?
20	was not a stabilized construction entrance installed,	20	A. Well, for 14, itself, I don't believe I'm
21	and sediment that had been tracked onto the adjacent	21	not certain whether the erosion control plan
22	impervious roadway.	22	identifies the stockpiles, or a practice for them,
23	Q. Okay. Looking at Photographs 7 through 10.	23	but sometimes silt fences are used, as we saw in the
24	A. Okay.	24	other stockpiles at the other site. The fact that
25	Q. What is depicted in these photographs?	25	this is impervious surface, we will see fiber rolls
	Page 198		Page 200
1	A. 7 through 10, this is an area another	1	or straw bales, as some people call them, or another
2	disturbed area of soil disturbance up gradient of the	2	type of BMP that can sit on top of the surface, since
3	river there, and the main issue related to the BMP	3	it wouldn't be able to be staked into the ground.
4	installation or maintenance is that the silt fence	4	For the inlet itself in Photograph 11 and 12 we

installation or maintenance is that the silt fence 4 5 note in Observation number 4 in the site visit had collapsed, similar to what we saw in other areas. A more significant issue here is that it's directly 6 report, that the erosion control plan identified 7 storm drain inlet protection for the inlet, and silt adjacent to the water body. 8 Q. Is that the Mamaroneck River, right in the fence was what had been proposed, or should have been 9 installed for the inlet. bottom of Photograph 7? A. Yes, that's correct. So in Photograph 8, that 10 is a little closer view of what is in Photograph 7, 11 the sediment there? so the river is a little beneath the photograph that 12 13 there is sediment adjacent directly to the inlet, and 14 Q. And what is the relationship of Photographs 9

19

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- 15 and 10 to 7 and 8? that sediment will be discharged to the nearby water A. So these are additional photographs of sections 16 of silt fence in adjacent areas here. 17
- 18 Q. I notice you indicate disturbed area. Is that 19 near the -- where the BMP should be installed?
- 20
- A. Are you talking about Photograph 9?
- 21

you can see.

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- 22 A. Photograph 9, there is also a call-out with the
- 23 arrow that says where there is a section of collapsed
- 24 silt fence, so that is down gradient of that area of
- 25 disturbance.

- For the inlet, itself, in Photograph 11 and 12, we

- Q. And in Photograph 12, what is the concern with
- A. So Photograph 12, you know, the concern is that
- it will get into the inlet, as in Photograph 13, and

- Q. And that was the Mamaroneck River?
- 18 A. Correct.
 - Q. Looking at Photographs 15 through 18, what
- 20 observations are depicted in these photographs?
- 21 A. 15 through 18. So the primary issue in 15 --
- 22 or an issue in 15 is sediment that had been tracked
- 23 onto the adjacent impervious roadway from vehicles
 - entering the location site, so the soil in this area
- 25 had not been stabilized so that sediment was being

	Page 201		Page 203
1	mobilized and moved to the impervious surface. There	1	gradient and leading to that BMP, and some of the
2	is also a storm drain inlet in 15 and 16 called out	2	sediment observed within the BMP, itself.
3	with the red call-out there, and there was not inlet	3	Q. What is the concern with that failure?
4	protection installed around that inlet.	4	A. So the primary concern, if you look at well,
5	Q. What is the relationship with Photographs 17	5	Photograph 22 well, in 19, it showed where the
6	and 18?	6	outlet location is from the BMP, from the sand filter
7	A. 17 and 18. So 17 is a close-up view of the	7	BMP, as they call it, and there was erosion up
8	inlet in 15 and 16. 18 is, then, a view into the	8	gradient from that. Photo 24 shows the sediment
9	storm drain inlet itself that is shown in 17, 16 and	9	there, and it shows the sediment is engrained and
10	15.	10	down gradient of that area.
11	Q. And what would be the best management practices	11	Q. What would be an example of an appropriate BMP?
12	to resolve the issues in 15, 16, 17, 18?	12	A. You know, stabilizing the area of erosion is
13	A. So inlet protection, installing the BMP. I	13	ideal. In this case, you know, I don't know when
14	don't know. I have to look at the notes here. I	14	these straw bales had been installed, you know. It
15	don't know if the sediment control plan called out a	15	appears that they put in some BMP to try to slow the
16	specific inlet protection.	16	flow of water, but basically dissipating the velocity
17	So based on observations here, it says the	17	of flow to reduce erosion would be the primary way to
18	sediment control plan did not identify this inlet	18	reduce that situation, and then ensuring that, you
19	or the BMP should be implemented for this inlet.	19	know, you have perimeter control, like silt fence,
20	There are different types of inlet protection that	20	making sure they are well-maintained and keeping the
21	could be used for that inlet. It seems, based on the	21	sediment out of the sand filter we have here.
22	Sprain Brook Parkway, the concrete block was a spec	22	Q. Okay. We have discussed, I believe, 24. What
23	that was used. So that could be used, or a silt	23	is the relationship between Photographs 25 and 26 to
24	fence, and stabilized construction entrance, or	24	the issues we just discussed?
25	simply not you know, if you can limit the amount	25	A. So I would like to, I guess, also, refer you to
	Page 202		Page 204
1	of vehicle access to the disturbed areas, if	1	Photo 19 to make that relationship. So
2	possible.	2	Q. Sure.
3	Q. And does appropriate BMPs list all inlets at a	3	A. Photo 25 is at the far end of the area
4	site, or should an appropriate BMP take note of all	4	surrounded by silt fence in Photo 19, so towards the
5	inlets at a site?	5	top right part of the corner in an up gradient area,
6	A. I'm not sure I fully understand. Should,	6	and Photo 26 depicts the storm drain inlet that is
7	like I would expect that the site has accounting	7	kind of in the bottom left of Photo 19. So the
8	for all inlets at the site and can't provide	8	relation is that Photograph 25 is up gradient of 26.
9	sufficient protection for all inlets that are there.	9	Does that make sense?
10	Does that answer your question?	10	Q. Yes; thank you. And looking at Photograph 27
11	Q. Yes; thank you.	11	and 28, what is depicted in these photographs?
12	A. So back to Photograph 18, like 16 15, 16,	12	A. So 27 and 28, this is a view of another area
13	17, 18, again, is a series of photographs, you know,	13	with some disturbed soil up gradient of the river,
14	storm drain inlets in the background, and 15 a closer	14	and this is an area where there did not appear to be

15 view, and 16 even closer view, 17 showing the 16 sediment around it, and 18 is a view into the inlet 17 itself, and there was sediment inside of the catch 18 basin. 19 Q. Moving on to Photographs 19 through 23, what is 20 depicted in these photographs? 21 A. So 19 through 23, this was an area of the site 22 where there had been installed, essentially, a more 23 permanent storm water control. So this is called 24 their sand filter BMP, you know. The primary issue 25 noted in this series of photographs is the erosion up

15 any BMPs installed for perimeter control, or 16 basically, to keep the sediment from entering the 17 river. There is also -- you can see in the photo, 18 there is a relatively small sediment stockpile in 19 that area, and that did not have perimeter controls 20 directly around it, or down gradient of it. 21 Q. So we have been talking the last couple of 22 photographs about MCM-4 at construction sites; is 23 that correct? 24 A. Yes. 25 Q. What did you also make observations with

	Page 205		Page 207
1	respect to pollution prevention/good housekeeping	1	not secured, that could easily be spilled on the
2	issues at this site?	2	ground and, you know, it's in close proximity to the
3	A. We did, basically, within the context of MCM-4.	3	river. I couldn't tell you exactly how or if it
4	Q. Okay.	4	would flow and make it to the river, but it's in
5	A. So I think you're referring to the staging area	5	pretty close proximity.
6	that we visited at the site.	6	Q. Looking at Photographs 33 and 34, what is
7	Q. Yes. Particularly moving to Photographs 29 and	7	depicted in these photographs?
8	30.	8	A. 33 and 34, again, it's an area in the staging
9	A. Yes. So the observations that we were just	9	area that is used for storage of materials. So this
10	talking about, mainly related to sediment erosion	10	one is just showing a few different drums that were
11	and sediment control, and this is related to other	11	stored up gradient of the river. You know, again,
12	construction site materials, such as oils or other	12	there is 34 is calling out that there wasn't a cap
13	materials that they use on-site as part of the	13	or bung on the barrel shown in 34. So, again, it's
14	process.	14	kind of the issue of if the barrel were to be knocked
15	Q. So 29 is a photograph of, essentially, the	15	over or if there was enough somehow if there was
16	staging area?	16	enough water or other liquid to enter there, it could
17	A. It's a photograph into the staging area,	17	overflow. So this, again, we are calling out there
18	basically, at the entrance.	18	is no coverage or containment in the area.
19	Q. And I see that you note the Mamaroneck River.	19	Oftentimes, we will see that these areas are stored
20	What is the location of the Mamaroneck River to the	20	under coverage and/or in some sort of containment
21	staging area?	21	area, or on a modular platform that provides some
22	A. It's just behind it. I if I'm visualizing	22	level of secondary containment if there was a leak or
23	it, the aerial, like the location of it, I believe it	23	spill.
24	is just to the north of the staging area.	24	Q. Okay. Looking at Photographs 35 and 36, what
25	Q. Okay.	25	is depicted in these pictures?
	Page 206		Page 208
1	A. But it is you know, there is the staging	1	A. 35 and 36 is the entrance or exit to the
2	area, an embankment, and a river, kind of a little	2	staging area. You know, the observation here was
3	bit of a wooded embankment with some trees on it.	3	that there was sediment that was tracked to the
4	Q. Okay. And looking at Photograph 30, what is	4	adjacent impervious roadway. So the entrance to the
5	depicted in that photograph?	5	area wasn't stabilized. A common practice that we
6	A. So Photograph 30 shows an area where a number	6	would see is that, you know, crush rock or something
7	of different signs and containers are stored; and 30	7	would be used to provide temporary stabilization to
8	is kind of giving you the context for this area	8	that area.
9	within the staging area; and 31 and 32 is giving	9	Q. Okay. And Photographs 37 and 38, what is
10	close-ups of some containers that were observed	10	depicted in those?
11	within that area shown in 30. So 31 is just a view	11	A. 37 is showing an area with a fuel tank that is
12	of a bucket there that had what appeared to be a	12	under cover, but it's noting there is some staining
13	petroleum product in it and did not have a lid, no	13	on the adjacent ground surface. 38 is not I don't
14	cover on top of the bucket. 32 is a closer view of	14	believe it's right next to 37, but it's a little
15	that bucket.	15	further away, I think, to the east, if I'm
16	Q. And what are the concerns with the matter of	16	envisioning the layout correctly; and 38 is primarily
17	storage here and the uncovered bucket?	17	calling out, again, the perimeter control issue.
18	A. Primarily, the concerns are that it could get	18	There was a silt fence that had been installed, but
19	knocked over easily if people aren't aware of it.	19	subsequently has been knocked down, like the pallets
20	Another concern is the time, if there is enough	20	or something had been placed there and knocked it
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river.

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precipitation that falls, it could fill up the volume

of the bucket and overtop. On construction sites,

materials, if the bucket had material in it and was

If they use a piece of equipment to move the

there are vehicles used to have materials moved over.

down, so the fence in that area up gradient of the

Q. I'm going to direct your attention to page 661

of Complainant's Exhibit 35, particularly paragraph

	Page 209		Page 211		
1	Similar to the last site we discussed, you made	1	equipment maintenance that goes on there, salt		
2	notations regarding records in this paragraph?	2	storage, you know, it could be used by some		
3	A. Correct.	3 construction vehicles, potentially, to get mate			
4	Q. And can you explain to us what you are	4	or access, but primarily, in my view, it's for		
5	documenting here?	5	building construction is for building new projects		
6	A. So this is documenting the fact that we	6	and the residency is for the equipment and staff to		
7	reviewed the inspection reports provided by NYS DOT	7	go out and maintain the roadways.		
8	for a period of time, and observed that there are two	8	Q. Did there come a time when you did an		
9	occasions in which the time between the inspections	9	inspection at the Katonah Residency Facility in		
10	that they conducted were more than 7 days. There is	10	Westchester County?		
11	one example where it was 14 days apart and one	11	A. Yes.		
12	example where it was 8 days apart, based on the	12	Q. What date was that? I'm going to direct your		
13	records provided.	13	attention to 726 of Complainant's Exhibit 35.		
14	Q. Did there come a time when you visited a	14	A. I'm sorry, what page did you say?		
15	residency facility?	15	Q. 726.		
16	A. Yes, there was. I have one other additional	16	A. Yes. We visited that on November 29, 2012.		
17	thing about this site.	17	Q. What was the purpose of your visit to the		
18	Q. Sorry, yes. Please, go ahead.	18	Katonah Facility?		
19	A. The one thing that was observed on the staging	19	A. The purpose was to visit the site and visit		
20	area so the second part of the site we were	20	or meet with staff that was there, to understand		
21	looking at, not the active construction area, is that	21	what, sort of basically, what levels of storm		
22	that part, based on the folks that we talked to	22	water training they had, if they had a plan on-site		
23	on-site, that part of the site was not part of the	23	for pollution prevention, and observe the interaction		
24	inspection that NYS DOT or the contractor did. So if	24	for the activities that go on there, and potential		
25	they went on a weekly basis, that would not have been	25	pollutants at the facility, and what sources had been		
	Page 210		Page 212		
-1					
1	part of what they were looking at as a course of the	1	implemented to keep pollutants from leaving the site.		
2	inspections. Q. So what is the significance of that?	2 3	Q. Did you meet with anyone when you went to the Katonah Facility?		
4	A. To me, the significance is that it's a part of	4	A. Yes. As noted in the site visit report, it's		
5	the construction site where there are potential	5	the highway maintenance supervisor, level 2, who was		
6	pollutants that could leave the site or enter a water	6	the primary site contact that we spoke with there,		
7	body, and it was a location where there was not an	7	and we were accompanied by another environmental		
8	inspector viewing them on a regular base to identify	8	specialist from NYS DOT.		
9	issues and seek corrective action to prevent any	9	Q. What information did you learn, if any, with		
10	pollution from the area.	10	regards to whether the site had a formal plan for		
11	Q. Thanks.	11	addressing storm water pollution prevention and good		
12	Is there anything else of note at this site	12	housekeeping at the facility?		
13	that you observed?	13	A. We learned that the site did not have a written		
14	A. Not no, I don't think so.	14	site-specific plan for storm water pollution		
15	Q. Okay. I just mentioned that there also came a	15	prevention at the facility.		
16	time where you visited a residency site?	16	Q. Okay. Was that needed?		
17	A. That's correct.	17	A. Pardon me?		
18	Q. And can you just explain the difference between	18	Q. Was that needed?		
19	a construction site and residency site?	19	A. In my opinion, yes, and the permit has language		
20	A. Yes. A construction site is essentially where	20	about developing procedures and identifying		
21	active construction is taking place for DOT,	21	MS. McNALLY: Objection. If he hasn't		
22	primarily to build a road or enhance a road or	22	been qualified as an expert and he testified,		
23	replace a road. A residency is a location,	23	at least from my understanding, that the EPA		
24	essentially, where, primarily, the operations are	24	makes the final determination as to what		
25	based out of. So there could be vehicle maintenance,	25	violates the permit, I don't think his		

	Page 213		Page 215
1	opinion on this matter is relevant.	1	material if that bucket were to be knocked over,
2	ALJ BIRO: Sustained.	2	if it were to be by a person or by equipment, you
3	A. So they did not have a plan.	3	know, if it were if that bucket, in particular,
4	Q. What formal documentation, if any, did they	4	filled up and overtopped, you know. Same thing with
5	maintain with respect to storm water inspections?	5	those other containers there, if they were to be
6	A. Based on our conversations, they really did not	6	knocked over, if there was a spill or leak from those
7	have documentation of storm water inspections at the	7	materials in there
8	facility.	8	Q. Okay. And how about looking at Photographs 6
9	Q. And what information, if any, did you learn	9	through 8; what is depicted in these photographs?
10	regarding their training procedure at this residency	10	A. 6 through 8. So 6 through 8 is showing a piece
11	facility?	11	of equipment, basically, a mowing trailer that is
12	A. Based on discussions there, we learned that	12	towed behind a tractor to cut grass, and it's
13	they do have health and safety trainings there, but	13	identifying that there was staining underneath of
14	there was not a there was not a specific storm	14	that, underneath of that piece of equipment, and
15	water training that occurred for the staff. There is	15	there was also rusted metal material that had come
16	an observation and site visit report here, number 3,	16	off of that piece of equipment that was on the ground
17	that previous you know, in the years past, there	17	surface.
18	had been an environmental staff member from NYS DOT	18	Q. And what would be the concerns with those two
19	that would discuss some environmental issues at the	19	issues?
20	meetings, but at the time we did the staff visit,	20	A. The concerns are that the material coming from,
21	from what the employees told us, that staff member	21	you know, that caused the stain, or that piece of
22	was no longer there and they haven't had that kind of	22	equipment leaked, whether hydraulic fluid or whatever
23	component to the safety trainings.	23	the material was, you know, and the rusted metal that
24	Q. For how long; was there a duration that they	24	would come from that piece of equipment or previous
25	indicated?	25	piece of equipment, that those were on the ground
	D 014		
	Page 214		Page 216
1	A. In the notes here that were documented, it says	1	Page 216 surface, and when it rains, those pollutants could
1 2		1 2	
	A. In the notes here that were documented, it says		surface, and when it rains, those pollutants could
2	A. In the notes here that were documented, it says since that staff member left a couple of years prior	2	surface, and when it rains, those pollutants could possibly be mobilized from that location at the
2	A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit.	2	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility.
2 3 4	A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit.Q. Did you make any observations at this site with	2 3 4	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry.
2 3 4 5	A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit.Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there?A. Yes, we did.	2 3 4 5	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where
2 3 4 5 6	 A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit. Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there? A. Yes, we did. Q. And do the photographs document those 	2 3 4 5 6 7 8	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where they store salt for the winter snow season. 9 is
2 3 4 5 6 7 8	A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit. Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there? A. Yes, we did. Q. And do the photographs document those observations?	2 3 4 5 6 7 8	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where they store salt for the winter snow season. 9 is basically just giving a prospective shot, showing
2 3 4 5 6 7 8 9	A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit. Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there? A. Yes, we did. Q. And do the photographs document those observations? A. They do.	2 3 4 5 6 7 8 9	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where they store salt for the winter snow season. 9 is basically just giving a prospective shot, showing this is the location where they store that; and Photo
2 3 4 5 6 7 8 9 10	 A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit. Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there? A. Yes, we did. Q. And do the photographs document those observations? A. They do. Q. I'm going to direct your attention to page 662, 	2 3 4 5 6 7 8 9 10	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where they store salt for the winter snow season. 9 is basically just giving a prospective shot, showing this is the location where they store that; and Photo 10 is essentially a side view from, kind of, the left
2 3 4 5 6 7 8 9 10 11	 A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit. Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there? A. Yes, we did. Q. And do the photographs document those observations? A. They do. Q. I'm going to direct your attention to page 662, particularly starting at Photograph 1 wait, sorry. 	2 3 4 5 6 7 8 9 10 11	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where they store salt for the winter snow season. 9 is basically just giving a prospective shot, showing this is the location where they store that; and Photo 10 is essentially a side view from, kind of, the left side of the salt dome on Photo 9. It was identifying
2 3 4 5 6 7 8 9 10 11 12	A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit. Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there? A. Yes, we did. Q. And do the photographs document those observations? A. They do. Q. I'm going to direct your attention to page 662, particularly starting at Photograph 1 wait, sorry. Wrong document. Page 729.	2 3 4 5 6 7 8 9 10 11 12	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where they store salt for the winter snow season. 9 is basically just giving a prospective shot, showing this is the location where they store that; and Photo 10 is essentially a side view from, kind of, the left side of the salt dome on Photo 9. It was identifying there was some salt material outside of the covered
2 3 4 5 6 7 8 9 10 11 12 13 14	A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit. Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there? A. Yes, we did. Q. And do the photographs document those observations? A. They do. Q. I'm going to direct your attention to page 662, particularly starting at Photograph 1 wait, sorry. Wrong document. Page 729. A. Okay.	2 3 4 5 6 7 8 9 10 11 12 13 14	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where they store salt for the winter snow season. 9 is basically just giving a prospective shot, showing this is the location where they store that; and Photo 10 is essentially a side view from, kind of, the left side of the salt dome on Photo 9. It was identifying there was some salt material outside of the covered area of the salt dome.
2 3 4 5 6 7 8 9 10 11 12 13 14 15	A. In the notes here that were documented, it says since that staff member left a couple of years prior to the site visit. Q. Did you make any observations at this site with respect to the pollution prevention/good housekeeping practices there? A. Yes, we did. Q. And do the photographs document those observations? A. They do. Q. I'm going to direct your attention to page 662, particularly starting at Photograph 1 wait, sorry. Wrong document. Page 729. A. Okay. Q. Looking at Photographs 1 and 2, what is	2 3 4 5 6 7 8 9 10 11 12 13 14 15	surface, and when it rains, those pollutants could possibly be mobilized from that location at the facility. Q. Moving on to Photographs 9 and 10, what is depicted in this photograph or these two photographs? Sorry. A. This is showing an area in the facility where they store salt for the winter snow season. 9 is basically just giving a prospective shot, showing this is the location where they store that; and Photo 10 is essentially a side view from, kind of, the left side of the salt dome on Photo 9. It was identifying there was some salt material outside of the covered area of the salt dome. Q. And what are the concerns with the exposed
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- reduce the potential of that salt leaving the site.
- 3 There are various other practices that programs use

the covered area would be one example of an action to

- 4 to try to minimize the occurrence of salt being
- 5 stored outside of the covered area.
- 6 Q. And looking at Photograph 12, what is depicted
- 7

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- 8 A. Photograph 12 is just an area on-site with a
- 9 dumpster that was used for disposing of waste at the
- 10 facility, you know. The dumpster, at the time, was
- 11 uncovered; has a cover on it, but was uncovered,
- 12 which is a fairly common observation that we have,
- 13 but the issue is just with rain water. If there is
- 14 no cover on it, the water can collect in there, and
- 15 oftentimes, the dumpsters are not the most
- 16 leak-proof, and so, if the rain water accumulates in
- there, it has the potential to get out of that 17
- 18 container and is transported.
 - The other aspect of the photograph is this red plastic container in there, that had -- you can see
- 21 in Photographs 13 and 14 a blue container labeled
- 22 "kerosene" on it, and there is some collected water
- 23 in the bottom of this red bin, and there appeared to
- 24 be a sheen off the surface of the water, and the same
 - with the container outside without coverage; more

- 1 Q. And Photographs 21 through 25?
 - A. 21 through 25, this was an area where scrap

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- 3 metal was stored. So one of the -- in 21, it was
- 4 just an overall view of it. You can see there are a
- 5 couple of call-outs amongst the mass of material.
- 6 It's calling out there was a mixed fuel container and
- 7 diesel tank in there. Photo 23 is a close-up of the
- 8 diesel tank, again, doesn't have a cap on it. I
- 9 don't know if there was material inside of those or
- 10 not, but the concern is that there is just, you know,
- 11 potentially -- potential pollutants and hazardous
 - materials included in the overall scrap metal pile
- 13 that is uncovered and exposed to precipitation.
- 14 Q. What would be an appropriate BMP with respect
- 15 to the mixed fuel and diesel tank containers?
- 16 A. You know, not storing it with all of the other
 - scrap metal, having it contained, having a process in
- 18 place to ensure that any materials, like that were
- 19 emptied prior to being put into a location like that,
- 20 and ensuring that the cover is on top of it, you
- 21 know, various different things that could be done to
 - reduce that potential. The photograph, I think, you
- 23 asked me about was Photo 25?
- 24 O. Yes.
 - A. So 24 is just showing the back corner of that

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- 1 water could accumulate in there, or there is the
- 2 potential for the container to be knocked over and
- 3 those to be spilled on the ground surface.
- 4 Q. And looking at Photographs 15 through 18, what
- 5 is depicted in these photographs?
- 6 A. 15 through 18, this is an area at the facility
- 7 where there was equipment stored, and the site visit
- 8 representative explained it was paving equipment and,
- 9 you know, the observations shown in 17 and 18 is that
- 10 there was staining adjacent to the equipment on the
- 11 ground surface; and 18, it's kind of a close-up view
- 12 of the equipment, itself, and it appeared that there
- 13 was a material or staining on the equipment. So the 14 concern there -- you know, the concern there is that,
- 15 again, that material being exposed to rain water
- 16 could potentially mobilize those pollutants on the
- 17 ground surface and off-site.
- 18 Q. And looking at Photographs 19 through 20, what
- 19 issue is depicted there?
- 20 A. 19 and 20, this is another storage area. 20 is
- 21 calling out that there was lawn mower equipment that
- 22 was stored there with the gas cap not on it. Similar
- 23 concept to any other containers, with no coverage,
- 24 accumulating rain water, potential for spilling
- 25 contents out of it.

- Page 220
- scrap metal storage area, and 25 is showing a 2 different angle of that corner, where there is a gap
- 3 between the concrete -- excuse me, the concrete
- 4 barriers that are there. So based on being there, it
- 5 appeared that if storm water accumulated in that
- 6 area, that that corner in Photograph 25 was a
- 7 potential location where storm water would flow, you
- 8 know, off-site or flow beyond that scrap metal
- 9 storage area.
- 10 Q. Looking at Photographs 26 through 31, are they
- 11 all in the same -- or the vicinity of the same
- 12 building?
- 13 A. 26, yes.
- 14 Q. And what are the issues depicted in these
- 15 photographs?
- 16 A. So 26 through 32 is essentially just
- 17 documenting what the facility was doing to manage
- 18 flows from inside the facility. And so, 26 is a
- 19 little -- it's described in the site visit report,
- 20 but basically, they had -- there is a trench drain in
- 21 this building which collects -- could collect spills
- 22 or is used to direct water if you wash the floors; 23 and my understanding is that that -- I need to refer
- 24 to my description here briefly.
- 25 Yes. So 26, 27 are showing these trench drains

Page 223 Page 221 1 that, based on our observations on-site were 1 A. Okay. 2 2 Q. So from your direct testimony, I understand you connected to an underground oil/water separator that 3 was located outside of the building, and that is what 3 actually have some experience with State DOTs? 4 4 is shown in Photo 28. It's showing the access 5 5 structure for the oil/water separator outside of the Q. Which is great. So you did California, 6 building. So materials on the ground surface that 6 Virginia, and what other State DOT? 7 7 A. Arizona, prior to the NYS DOT inspection. would enter the trench drain would go to the 8 oil/water separator. 8 Q. And when did you do those; what years, do you 9 9 And the other part of this is that NYS DOT had 10 a pretty interesting practice here. That in the area 10 A. I don't recall the exact years. They were 11 that they used for equipment washing, so this is 11 within the previous few years of the NYS DOT 12 Photograph 29, I know there are a lot of oil and 12 inspection. 13 call-outs here, but trying to depict that this area 13 Q. And so, they were fairly recent? 14 14 within the yellow berm is used for equipment washing A. Yes. 15 15 and that that berm separated the equipment washing Q. And did you find similar violations? 16 from the trench drain that went out to the oil/water 16 A. Well, I was not tasked with identifying 17 separator. So my understanding, from the site visit 17 18 discussions, is that the water that was actually used 18 Q. Did you find similar site conditions? 19 for vehicle washing would then be captured by this 19 A. You know, I find that question hard to answer. I guess, I mean, could you be more specific? 20 20 area within the berm and directed to storage tanks, 21 an underground storage container, which 31 is showing 21 Q. Well, we went through a lot of documents, 22 the access structure for that outside of the 22 pictures that had reoccurring issues at construction 23 23 building, and that this facility actually reused its sites. 24 water for wash water. So 32 is showing a treatment 24 A. Sure. 25 system where the water from the containment tank 25 Q. Specific, partially, to transportation Page 222 Page 224 1 would be pulled back in and treated, and reused for 1 agencies? 2 vehicle washing. 2 A. Uh-huh. 3 Q. Okay. 3 Q. Like the unsecured entrances, things like that. 4 4 A. So this, essentially, was documenting site I would assume that is kind of common for 5 5 transportation agencies, but you would know better conditions, not necessarily conveying, you know, 6 potential pollution issues. I found that reuse 6 than I would? 7 7 system pretty interesting. A. I would say I have observed the issues before. 8 8 MR. SAPORITA: No further questions for I don't feel like I can really comment on how common 9 9 it is or not. I have only been to three prior to this Witness. 10 MS. McNALLY: Can we have one minute, 10 this one. I have been to a couple since. I have 11 11 Your Honor? seen issues similar to that before. 12 ALJ BIRO: Ms. McNally, you are a 12 O. Okay. And are those issues that you would 13 13 consider common to non-traditional MS4s? disembodied voice, so please stand. 14 MS. McNALLY: I'm sorry. Can we have 14 A. Honestly, I have a hard time answering that, 15 15 that general question. You know, I would reiterate, one second? 16 ALJ BIRO: Yes. 16 I have seen issues relating to BMP installation and **** 17 17 maintenance at non-traditional and traditional MS4s. 18 **CROSS-EXAMINATION** 18 Q. Sure. There is separate training for MS4s and 19 BY MS. McNALLY: 19 non-traditional MS4s, right? 20 20 Q. Hi. I'm Alicia McNally. I'm with the A. They are different kinds of programs. 21 Department of Transportation. I'm going to ask you a 21 Q. So there would be different potential issues 22 22 few questions. associated with traditional MS4s as opposed to 23 23 If you need me to slow down or repeat myself, non-traditional MS4s; you look for different things sometimes, yes? 24 or you don't understand the question, please let me 24 25 know. 25 A. I mean, I'm looking for -- I'm looking -- when

	Page 225		Page 227
1	I'm tasked with the inspections, what the permit	1	ALJ BIRO: Do you have that in front of
2	requires, and the permit requirements from my	2	you?
3	experience, the permit requirements are fairly	3	THE WITNESS: Yes; thank you.
4	similar, traditional and non-traditional, for perhaps	4	Q. Okay. Now, regarding all four of the pictures,
5	what legal authority the entities have.	5	can you show me where the access to the water is?
6	Q. Did you review the permit prior to doing the	6	A. I cannot show you in these photographs, no.
7	audit?	7	Q. Do you recall?
8	A. Yes.	8	A. I do not recall exactly where the water flowed
9	Q. Did you read it?	9	from the staging area.
10	A. Yes, I read the permit.	10	Q. So looking at just Photograph 1, there is a
11	Q. The whole thing?	11	stockpile that is covered in grass, correct?
12	A. I couldn't tell you if I read every single word	12	A. Uh-huh.
13	of it, but I'm certain that I read what the	13	Q. And grass, itself, is a stabilizer; is that
14	requirements of the MCM we were.	14	correct?
15	Q. Did you have conversations with the DEA and EPA	15	A. Grass can be used as a yes, to stabilize
16	about the interpretation of the permit?	16	sediment.
17	A. We talked to the EPA about the minimum control	17	Q. So you really wouldn't need the silt fence
18	measures we were evaluating, but I don't recall	18	there if it's already stabilized by grass; is that
19	having specific discussion on EPA or DEC with sheer	19	correct?
20	permit language interpretation.	20	A. To prevent the sediments from leaving the
21	Q. What is your experience regarding the	21	grass, probably as to hold sediment there; and in
22	jurisdictional requirements with the DEC and EPA	22	this case, we were in observations that there was
23	regarding MS4? You know they have jurisdictional	23	silt fence and grass, you know.
24	boundaries; are you aware of that?	24	Q. You are making observations, I get it. I'm
25	A. In terms of their oversight on MS4?	25	just asking you questions.
	Page 226		Page 228
	1490 220		1490 220
1	O. Vas	1	A Okov
1	Q. Yes.	1	A. Okay.
2	A. Generally.	2	Q. Okay. And 653, can you show me in these
2	A. Generally.Q. So one of the things that you had indicated	2	Q. Okay. And 653, can you show me in these pictures where the water access is?
2 3 4	A. Generally.Q. So one of the things that you had indicated during your testimony is that you found it odd that	2 3 4	Q. Okay. And 653, can you show me in these pictures where the water access is?A. In these photographs, I do not have the
2 3 4 5	A. Generally.Q. So one of the things that you had indicated during your testimony is that you found it odd that there were no inspections of the off-site staging of	2 3 4 5	Q. Okay. And 653, can you show me in these pictures where the water access is?A. In these photographs, I do not have the location of the closest storm drain where the water
2 3 4 5 6	A. Generally. Q. So one of the things that you had indicated during your testimony is that you found it odd that there were no inspections of the off-site staging of the construction site; do you recall that?	2 3 4 5 6	 Q. Okay. And 653, can you show me in these pictures where the water access is? A. In these photographs, I do not have the location of the closest storm drain where the water body is. I do not know where on Route 119, where
2 3 4 5 6 7	A. Generally. Q. So one of the things that you had indicated during your testimony is that you found it odd that there were no inspections of the off-site staging of the construction site; do you recall that? A. Yes.	2 3 4 5 6 7	 Q. Okay. And 653, can you show me in these pictures where the water access is? A. In these photographs, I do not have the location of the closest storm drain where the water body is. I do not know where on Route 119, where the closest storm drain inlet is.
2 3 4 5 6 7 8	 A. Generally. Q. So one of the things that you had indicated during your testimony is that you found it odd that there were no inspections of the off-site staging of the construction site; do you recall that? A. Yes. Q. Would it surprise you to know that the DOT has 	2 3 4 5 6 7 8	 Q. Okay. And 653, can you show me in these pictures where the water access is? A. In these photographs, I do not have the location of the closest storm drain where the water body is. I do not know where on Route 119, where the closest storm drain inlet is. Q. Okay. And how about can we go to the next
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Generally. Q. So one of the things that you had indicated during your testimony is that you found it odd that there were no inspections of the off-site staging of the construction site; do you recall that? A. Yes. Q. Would it surprise you to know that the DOT has no jurisdiction to regulate its off-site staging, considering it's not on DOT property? A. I don't know if I find it surprising. I find it, I guess, interesting. Q. So let's go through some of the pictures that you talked about. Let's start at I think I left some of my papers over there. Let's start at page 651. A. Okay. Q. Give me one second. MS. McNALLY: Is there any chance we can put this on the screen so we can move this along? I have all of the papers over there. Can you put it on the screen, page 651? ALJ BIRO: This is page 651 of	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Q. Okay. And 653, can you show me in these pictures where the water access is? A. In these photographs, I do not have the location of the closest storm drain where the water body is. I do not know where on Route 119, where the closest storm drain inlet is. Q. Okay. And how about can we go to the next page, 654? A. Okay. ALJ BIRO: What is the question here? Q. So Photo number 16, I think it is, where the silt fence is against the concrete barrier, what does silt fence normally do, catch sediment, right? A. I didn't hear the whole question. Can you repeat that, please? Q. Photograph 16, at the bottom, silt fences are meant to catch sediment, right, and prevent it from getting into waterways? A. Or prevent it from leaving the site. Q. And what is the silt fence abutting against? A. There is a concrete barrier. Some people refer to them as jersey barriers.

	Page 229		Page 231
1	A. They may be, sometimes.	1	at the Fairview Residency Facility, in general? I
2	Q. I mean, I'm pretty sure you said in your	2	couldn't find it in any of the photos. There was an
3	testimony they were in the plans for pollution	3	indication there was an inlet.
4	prevention control?	4	A. I know there is an inlet in the parking area of
5	A. Not highway and safety barriers. Oftentimes,	5	the facility that is not pictured. The facility
6	we will see actual	6	itself is based on a peninsula and is surrounded
7	Q. We don't want the	7	mostly on three sides by a reservoir.
8	MR. GARELICK: She is not letting the	8	Q. That is not indicated in any of the photos; is
9	Witness answer the questions she's asking.	9	that correct?
10	ALJ BIRO: Sustained.	10	A. It may not be in the description for the site.
11	A. So I was saying, I did not come to see highway	11	It says it is a peninsula and is surrounded by water
12	safety barriers used for preventing sediment from	12	on three sides, north, west and south. There are
13	leaving sites. What I was referring to was the inlet	13	three inlet in the employee parking area in the
14	protection, and some of the plans called for concrete	14	western portion of the area.
15	blocks, like a concrete cinderblock kind of	15	Q. And so, do you recall, in reference to where
16	configuration, yes.	16	these photos were taken, where the employee parking
17	Q. Okay. And so, this silt fence is supposed to	17	facility is?
18	be keeping the debris from hitting the concrete	18	A. I don't remember, like directionally where they
19	barrier, and potentially, going into the roadway; is	19	were.
20	that correct?	20	Q. Is it downstream, the down flow?
21	A. You know, I wasn't tasked to look at the	21	A. I don't recall.
22	purpose of the silt fences. I was asked to look	22	Q. Were you aware that EPA had conducted an audit
23	one of the issues we see sometimes, where you have it	23	prior to the Region 8 audit?
24	abutting another item that is not for erosion or	24	A. What audit? What do you mean?
25	sediment control, as you see with that concrete	25	Q. The Region 9 one. Were you aware that the EPA
	Page 230		Page 232
1	barrier, there is some junk at the bottom of it. So,	1	conducted a Region 9 audit for the DOT?
2	I didn't fully evaluate the concrete barrier to see	2	A. Yes.
3	if there was sediment to escape that.	3	Q. Were you aware there were similar violations
4	Q. Okay. Can you go to Photographs 19, 20; okay.	4	found at the Region 9 audit that were found at the
5	And can you show me in these pictures where the	5	- · · · · · · · · · · · · · · · · · · ·
_		_	Region 8 audit?
6	waterway is located?	6	Region 8 audit? MR. SAPORITA: Objection, Your Honor;
6 7	waterway is located? A. There is not a waterway located in those		_
	•	6	MR. SAPORITA: Objection, Your Honor;
7	A. There is not a waterway located in those	6 7	MR. SAPORITA: Objection, Your Honor; relevance?
7 8	A. There is not a waterway located in those photos.	6 7 8	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead.
7 8 9	A. There is not a waterway located in those photos.Q. Do you know or recall if there was a waterway	6 7 8 9	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead. A. Are you asking me, was I aware at the time I
7 8 9 10	A. There is not a waterway located in those photos.Q. Do you know or recall if there was a waterway near them?	6 7 8 9 10	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead. A. Are you asking me, was I aware at the time I conducted the inspection, or am I aware now?
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7 8 9 10 11 12 13 14 15 16 17 18	 A. There is not a waterway located in those photos. Q. Do you know or recall if there was a waterway near them? A. I do not know exactly where the closest waterway was to that location. Q. Okay. Can we go to 662, please? And in Photograph 4, can you show me where the access to the water is there? A. I'm going to need a minute to find a page or if you can scroll down, I can't see it on my page. In Photograph 4, I do not see where the access to waterway is in that specific photograph. 	6 7 8 9 10 11 12 13 14 15 16 17 18	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead. A. Are you asking me, was I aware at the time I conducted the inspection, or am I aware now? Q. Either. A. Well, I'm certainly aware now, based on having read the complaint that was filed. At the time of doing the inspection, I don't recall if I was aware of site-specific observations found at the other region. Q. So you weren't, at any time, told to or you weren't, at any time, aware that DOT was never told of any of the violations or potential issues at the
7 8 9 10 11 12 13 14 15 16 17 18 19 20	 A. There is not a waterway located in those photos. Q. Do you know or recall if there was a waterway near them? A. I do not know exactly where the closest waterway was to that location. Q. Okay. Can we go to 662, please? And in Photograph 4, can you show me where the access to the water is there? A. I'm going to need a minute to find a page or if you can scroll down, I can't see it on my page. In Photograph 4, I do not see where the access to waterway is in that specific photograph. Q. And do you recall from being there? 	6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead. A. Are you asking me, was I aware at the time I conducted the inspection, or am I aware now? Q. Either. A. Well, I'm certainly aware now, based on having read the complaint that was filed. At the time of doing the inspection, I don't recall if I was aware of site-specific observations found at the other region. Q. So you weren't, at any time, told to or you weren't, at any time, aware that DOT was never told of any of the violations or potential issues at the Region 9 audit prior to the Region 8 audit?
7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	 A. There is not a waterway located in those photos. Q. Do you know or recall if there was a waterway near them? A. I do not know exactly where the closest waterway was to that location. Q. Okay. Can we go to 662, please? And in Photograph 4, can you show me where the access to the water is there? A. I'm going to need a minute to find a page or if you can scroll down, I can't see it on my page. In Photograph 4, I do not see where the access to waterway is in that specific photograph. Q. And do you recall from being there? A. No. 	6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead. A. Are you asking me, was I aware at the time I conducted the inspection, or am I aware now? Q. Either. A. Well, I'm certainly aware now, based on having read the complaint that was filed. At the time of doing the inspection, I don't recall if I was aware of site-specific observations found at the other region. Q. So you weren't, at any time, told to or you weren't, at any time, aware that DOT was never told of any of the violations or potential issues at the Region 9 audit prior to the Region 8 audit? A. You lost me on the question. Can you restate
7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	 A. There is not a waterway located in those photos. Q. Do you know or recall if there was a waterway near them? A. I do not know exactly where the closest waterway was to that location. Q. Okay. Can we go to 662, please? And in Photograph 4, can you show me where the access to the water is there? A. I'm going to need a minute to find a page or if you can scroll down, I can't see it on my page. In Photograph 4, I do not see where the access to waterway is in that specific photograph. Q. And do you recall from being there? A. No. Q. 669 no, keep going. Go to 730. We already 	6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead. A. Are you asking me, was I aware at the time I conducted the inspection, or am I aware now? Q. Either. A. Well, I'm certainly aware now, based on having read the complaint that was filed. At the time of doing the inspection, I don't recall if I was aware of site-specific observations found at the other region. Q. So you weren't, at any time, told to or you weren't, at any time, aware that DOT was never told of any of the violations or potential issues at the Region 9 audit prior to the Region 8 audit? A. You lost me on the question. Can you restate that, please?
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7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	 A. There is not a waterway located in those photos. Q. Do you know or recall if there was a waterway near them? A. I do not know exactly where the closest waterway was to that location. Q. Okay. Can we go to 662, please? And in Photograph 4, can you show me where the access to the water is there? A. I'm going to need a minute to find a page or if you can scroll down, I can't see it on my page. In Photograph 4, I do not see where the access to waterway is in that specific photograph. Q. And do you recall from being there? A. No. Q. 669 no, keep going. Go to 730. We already went over that aspect. Okay. And just a similar line of questioning:	6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead. A. Are you asking me, was I aware at the time I conducted the inspection, or am I aware now? Q. Either. A. Well, I'm certainly aware now, based on having read the complaint that was filed. At the time of doing the inspection, I don't recall if I was aware of site-specific observations found at the other region. Q. So you weren't, at any time, told to or you weren't, at any time, aware that DOT was never told of any of the violations or potential issues at the Region 9 audit prior to the Region 8 audit? A. You lost me on the question. Can you restate that, please? Q. You were never aware that DOT was not told of any violations regarding the Region 9 audit prior to
7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	 A. There is not a waterway located in those photos. Q. Do you know or recall if there was a waterway near them? A. I do not know exactly where the closest waterway was to that location. Q. Okay. Can we go to 662, please? And in Photograph 4, can you show me where the access to the water is there? A. I'm going to need a minute to find a page or if you can scroll down, I can't see it on my page. In Photograph 4, I do not see where the access to waterway is in that specific photograph. Q. And do you recall from being there? A. No. Q. 669 no, keep going. Go to 730. We already went over that aspect. 	6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	MR. SAPORITA: Objection, Your Honor; relevance? ALJ BIRO: Overruled. Go ahead. A. Are you asking me, was I aware at the time I conducted the inspection, or am I aware now? Q. Either. A. Well, I'm certainly aware now, based on having read the complaint that was filed. At the time of doing the inspection, I don't recall if I was aware of site-specific observations found at the other region. Q. So you weren't, at any time, told to or you weren't, at any time, aware that DOT was never told of any of the violations or potential issues at the Region 9 audit prior to the Region 8 audit? A. You lost me on the question. Can you restate that, please? Q. You were never aware that DOT was not told of

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1	MR. SAPORITA: Objection. This is	1	protection, and good housekeeping?
2	beyond the scope.	2	A. I didn't review them with the contractors. I
3	ALJ BIRO: Sustained. There is a	3	reviewed the manual to some level prior to
4	double-negative in there.	4	inspection.
5	MR. WINANS: With your permission, I	5	Q. So you do know, as you sit here today, that DOT
6	will just follow-up.	6	did have requirements for its contractors?
7	****	7	A. I know that there was a manual that has
8	FURTHER CROSS-EXAMINATION	8	requirements and general practices that had their
9	BY MR. WINANS:	9	requirements for contractors.
10	Q. I will call you Mr. Jacobsen; is that okay?	10	Q. You said that you reviewed various records
11	A. Sure.	11	related to the four projects that you did inspections
12	Q. Mr. Jacobsen, in connection with your work on	12	on; is that correct?
13	behalf of the EPA, the Region 8 audit, you had one	13	A. Uh-huh.
14	residency that you went to; is that correct?	14	Q. And your testimony, I believe, is that in some
15	A. That's correct.	15	instances, these records these inspection reports,
16	Q. And you had two construction projects; is that	16	which I think you testified are required to be done
17	correct?	17	every 7 days, there were some lapses in them; is that
18	A. No, I had four.	18	correct?
19	Q. Four construction projects in Region 8?	19	A. There were some instances where inspections
20	A. Correct.	20	occurred more than 7 days apart from the prior one.
21	Q. And when you went to the construction projects	21	Q. And were there also instances where the
22	in Region 8, were they all active projects, projects	22	inspections indicated findings consistent with what
23	where there was work being done?	23	you found, and that had been communicated to the
24	A. The first one there was not active	24	contractors?
25	construction, it was awaiting final stabilization.	25	A. There were a couple of examples where I saw an
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-	Page 234		Page 236
1	The second one, we were not there in the time of day there was active construction going on. I don't	1 2	inspection report that noted issues that we then,
2	5 5	3	subsequently, saw on-site at a later date. I don't
3 4	recall exactly what was going on during that time. Q. Mr. Jacobsen, are you similar with the fact	4	know of the exact communication that was relayed to the contractor.
5	that we do have a construction season?	5	Q. But in any event, what you saw in the DOT
6	A. I'm not aware of the exact construction season.	6	records and what you saw when you did your
7	I'm aware there are generally construction seasons in	7	inspection, they did, in some cases, indicate the
8	different places.	8	same thing?
9	Q. You have one in Colorado, don't you?	9	A. You're asking, in some cases, the DOT
10	A. Yes.	10	inspection report indicated a similar finding that a
11	Q. You can't lay asphalt in the winter?	11	DOT inspector had identified previously?
12	A. Depends on the part of the state that you're	12	Q. Yes.
13	in.	13	A. Yes, there were a couple of examples of that.
14	Q. All of the inspections that you did of the	14	Q. So isn't it possible, Mr. Jacobsen, that the
15	construction sites in Region 8, they would have been	15	contractors weren't doing their job pursuant to their
16	towards the end of November; isn't that right?	16	job contract with the DOT?
17	A. Yes.	17	MR. GARELICK: Objection, Your Honor.
18	Q. And when you did your inspection of the	18	Possible speculation.
19	documents, did you understand that DOT had contracts	19	ALJ BIRO: Sustained.
20	with all of those contractors; did you understand	20	MR. WINANS: Thank you. I don't have
21	that?	21	anymore questions for you, sir.
22	A. Generally, I think I understood that.	22	ALJ BIRO: Any more redirect?
23	Q. And did you review the DOT specifications that	23	MR. GARELICK: We have no redirect for
24	we have in our contracts with our contractors for the	24	this Witness.
25	requirements on things like erosion control and slope	25	ALJ BIRO: Do we have any intention to
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1	call Mr. Jacobsen at a later time?	1	
2	MR. SAPORITA: No, Your Honor.	2	CERTIFICATION
3	ALJ BIRO: You are released then.	3	
4	(Whereupon, the Witness is excused.)	4	I, DIANA M. RUSSELL, Court Reporter and
5	ALJ BIRO: Mr. Garelick, where is your	5	Notary Public in and for the State of New York,
6	next witness?	6	state that I attended the foregoing
7	MR. GARELICK: It's 4:21.	7	proceedings, took stenographic notes of the
8	ALJ BIRO: 40 minutes going to waste, at	8	same, and state that the foregoing is a true
9	least.	9	and correct copy of the same, and the whole
10	MR. GARELICK: We apologize, Your Honor,	10	thereof, to the best of my ability.
11	but based on travel, they all came from	11	diction, to the best of my donity.
12	Colorado, and timing, when they were going to	12	
13	come. We figured this would be an	13	
14	appropriate distribution of timing, to end at	14	
15	4:21.	15	
16	ALJ BIRO: What time do you think we can	16	
17	start tomorrow?	17	
18	MR. SAPORITA: We can be available at	18	
19	8:30.	19	
20	MS. McNALLY: 8:30 is fine.	20	
21	ALJ BIRO: So let's plan on starting	21	DIANA M. RUSSELL, Court Reporter
22	tomorrow at 8:30. I think we can get the	22	DIANA W. ROSSELL, Court Reporter
23		23	
24	courtroom locked up. So you can leave all of	24	
	your materials here, although I wouldn't		
25	leave any expensive electronic equipment	25	
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1	because I'm not guaranteeing the safety,		
2	although I did get the light fixed.		
3	So, okay. We will stand in recess until		
4	8:30 tomorrow morning.		
5	(Whereupon, the Hearing stood in recess		
6	at 4:22 p.m.)		
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UNITED STATES 1 A P P E A R A N C E S :	
ENVIRONMENTAL PROTECTION AGENCY 2	
3 Appearing for COMPLAINANT(S) ENVIRONMEN	ITAL
IN THE MATTER OF: 4 PROTECTION AGENCY:	
New York State Department of Transportation 5 CHRISTOPHER SAPORITA, ESQ.	
50 Wolf Road 6 JASON GARELICK, ESQ.	
Albany, NY 12232 7 ENVIRONMENTAL PROTECTION AGENCY	REGION 2
SPDES Permit No. NYR20A288 8 290 BROADWAY, 16TH FLOOR	, ILLOIOI V Z
9 NEW YORK, NY 10007	
Docket No. CWA-02-2016-3167	
)F
12 TRANSPORTATION:	<i>,</i> 1
HELD: WEDNESDAY, APRIL 4, 2018 13 ALICIA L. MCNALLY, ESQ. 10:30 A.M 4:37 P.M. 14 DAVID WINANS, ESQ.	
BEFORE ADMINISTRATION LAW JUDGE SUSAN L. BIRO 15 50 WOLF ROAD	
16 ALBANY, NY 12205	
10 ALBAN1, N1 12203	
18 ALSO PRESENT:	
18 ALSO PRESENT:	
21 Interpreter	
22 JESS YOCOM, Sign Language Interpreter	
23	
24	
25	
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1 This is the Hearing in the Matter of NEW YORK 1 INDEX OF EXAMINATION	ATION
2 STATE DEPARTMENT OF TRANSPORTION, held at: 2 WITNESS: ANTHONY D'ANG	
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6 445 BROADWAY, COURTROOM 6 6 By ALJ Biro 290	209
7 ALBANY, NY 12207 7	
8 WITNESS: JACOB ALBRIGH	ſΤ
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11 within and for the State of New York. 11 By Mr. Saporita 320	
12 By Wil. Suportia 320	
13 WITNESS: CHRISTY ARVIZ	ſΤ
14 WITNESS. CIRCSTT ARVIZA	
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18 18 18	
19 WITNESS: ELLEN KUBEK	
20 WITNESS. ELLEN ROBER	
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22 Sylvis, Welvany 363, 22 Voir Dire By Mr. Winans 40	
22 Voli Bite By Wi. Wildlis 40 23 By ALJ Biro 414	,
23 By ALJ Bill 414	
1 4 4	
25 25	I.

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1	PROCEEDINGS	1	A. PG Environmental.
2	ALJ BIRO: We are going to go back	2	Q. What do you do for PG Environmental?
3	on the record today.	3	A. I'm an environmental scientist.
4	New York State Department of	4	Q. And what does an environmental scientist
5	Transportation Division versus EPA,	5	do?
6	docket number CWA 02-2016-3167.	6	A. Part of my duty is to conduct Clean Water
7	Good morning, everybody.	7	Act compliance inspections.
8	MR. SAPORITA: Good morning.	8	Q. And does that include stormwater
9	MS. MC NALLY: Good morning,	9	inspections?
10	Your Honor.	10	A. It does.
11	MR. GARELICK: Good morning,	11	Q. How long have you worked for
12	Your Honor.	12	PG Environmental?
13	MR. WINANS: Good morning.	13	A. Since February of 2012.
14	SIGN LANGUAGE INTERPRETERS: Good	14	Q. And how many stormwater inspections have
15	morning.	15	you done?
16	ALJ BIRO: Before we proceed, I want	16	A. Upwards of 350 to 400 approximately.
17	to remind Ms. Yocom and Ms. Kahler-	17	Q. Do your duties also include working with
18	Braaten that you remain under oath, and	18	respect to MS4 inspections?
19	that you will accurately gesture	19	A. It does.
20	testimony from English to sign language.	20	Q. What do you do with respect to MS4
21	SIGN LANGUAGE INTERPRETERS: Yes.	21	inspections?
22	ALJ BIRO: I think where we left off	22	A. Interactively, I support inspector
23	yesterday, Mr. Garelick was going to call	23	environmentalists conducting or facilitating the
24	his next witness.	24	audits.
25	MR. GARELICK: That is correct,	25	Q. How many MS4 inspections have you
	Page 245		Page 247
1	Your Honor.	1	conducted?
1 2	Your Honor. Plaintiff calls Anthony D'Angelo to	1 2	
	Your Honor. Plaintiff calls Anthony D'Angelo to the stand.		conducted? A. To date, approximately 25. Q. And have any of those 25 included MS4s
2	Plaintiff calls Anthony D'Angelo to	2	A. To date, approximately 25.
2 3	Plaintiff calls Anthony D'Angelo to the stand. (Witness takes the stand.)	2	A. To date, approximately 25.Q. And have any of those 25 included MS4s
2 3 4	Plaintiff calls Anthony D'Angelo to the stand.	2 3 4	A. To date, approximately 25. Q. And have any of those 25 included MS4s related to Howells?
2 3 4 5	Plaintiff calls Anthony D'Angelo to the stand. (Witness takes the stand.) ALJ BIRO: Madam Court Reporter,	2 3 4 5	A. To date, approximately 25.Q. And have any of those 25 included MS4s related to Howells?A. Six of them.
2 3 4 5 6	Plaintiff calls Anthony D'Angelo to the stand. (Witness takes the stand.) ALJ BIRO: Madam Court Reporter, would you please swear in the witness.	2 3 4 5 6	A. To date, approximately 25.Q. And have any of those 25 included MS4s related to Howells?A. Six of them.Q. Where were those?
2 3 4 5 6 7	Plaintiff calls Anthony D'Angelo to the stand. (Witness takes the stand.) ALJ BIRO: Madam Court Reporter, would you please swear in the witness. ANTHONY D'ANGELO,	2 3 4 5 6 7	 A. To date, approximately 25. Q. And have any of those 25 included MS4s related to Howells? A. Six of them. Q. Where were those? A. The New York State Department of
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	Page 248		Page 250
1	install programs on which you could I don't	1	there is a pollutant picture municipal
2	see a requirement. MS4 and stormwater protective	2	operations or DOT operations, which primarily are
3	training through the EPA's National Enforcement	3	on highway activity such as street cleaning,
4	Training Department as well as multiple on-the-	4	vegetation management as well as a residency
5	job trainings.	5	under the maintenance department station
6	Q. Prior to working at PG Environmental,	6	facilities.
7	have you had any other environmental-related	7	Q. And is this minimal control measure
8	jobs?	8	derived from a permit?
9	A. I worked as a seasonal park ranger for	9	A. Yes.
10	two years for the Howells Company of Parks and	10	Q. And what permit is that?
11	Wildlife.	11	A. The MS4 permit, DOT permit.
12	Q. What did you do for them?	12	Q. How many sites did you visit in relation
13	A. I worked in a state park that wasn't yet	13	to your audit?
14	open to the public, so my duties primarily were	14	A. Between both audits, I've done 16 sites.
15	related to natural resource management.	15	Q. And what process did you engage in to
16	Q. Can you briefly describe your educational	16	conduct the inspections at these 16 sites,
17	background?	17	generally?
18	A. I attended high school in Boulder,	18	A. As far as the records request,
19	Colorado. I graduated in 2006, and then I	19	PG Environmental requires
20	attended the University of Colorado where I	20	COURT REPORTER: Slow down. I can
21	graduated with a Bachelor of Environmental	21	barely understand what you're saying.
22	Science in 2010.	22	"As far as the PG requests," what?
23	Q. Did there come a time when you became	23	A. As far as the records request that EPA
24	involved in a case relating to the New York State	24	and PG submitted to DOT prior to the audit, we
25	DOT and the support it operates?	25	had asked what facilities would DOT operate that
	Page 249		Dago 251
	1030 11		Page 251
1	A. There was.	1	
1 2		1 2	would be subject to MCM6. Using that list, we
	A. There was.		
2	A. There was. Q. And approximately when did you become	2	would be subject to MCM6. Using that list, we then target the facilities based on the
2	A. There was. Q. And approximately when did you become involved in that?	2 3	would be subject to MCM6. Using that list, we then target the facilities based on the geographic areas we would be inspecting. And
2 3 4	A. There was.Q. And approximately when did you become involved in that?A. I was probably engaged in September,	2 3 4	would be subject to MCM6. Using that list, we then target the facilities based on the geographic areas we would be inspecting. And then after our opening conference, we visited
2 3 4 5	A. There was.Q. And approximately when did you become involved in that?A. I was probably engaged in September, October of 2012.	2 3 4 5	would be subject to MCM6. Using that list, we then target the facilities based on the geographic areas we would be inspecting. And then after our opening conference, we visited those facilities throughout the course over
2 3 4 5 6	 A. There was. Q. And approximately when did you become involved in that? A. I was probably engaged in September, October of 2012. Q. And what did you do in preparation for 	2 3 4 5 6	would be subject to MCM6. Using that list, we then target the facilities based on the geographic areas we would be inspecting. And then after our opening conference, we visited those facilities throughout the course over multiple days.
2 3 4 5 6 7	 A. There was. Q. And approximately when did you become involved in that? A. I was probably engaged in September, October of 2012. Q. And what did you do in preparation forwell, what was your role with respect to becoming 	2 3 4 5 6 7	would be subject to MCM6. Using that list, we then target the facilities based on the geographic areas we would be inspecting. And then after our opening conference, we visited those facilities throughout the course over multiple days. BY MR. GARELICK:
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. There was. Q. And approximately when did you become involved in that? A. I was probably engaged in September, October of 2012. Q. And what did you do in preparation for well, what was your role with respect to becoming involved in this case? A. I was a support inspector working with Max Kuker for PG Environmental. My role primarily was on-the-job learning at that point, shadowing Max, knowing how he prepped for an inspection. And I attended an audit in Region 8 in November 2012. Q. Are you familiar with minimum control measures? A. I am. Q. And what was the focus of your role at the New York State DOT audit? A. For both Region 8 and the Department, I was primarily MCM6 pollution prevention and good housekeeping. Q. Can you briefly explain what that means?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	would be subject to MCM6. Using that list, we then target the facilities based on the geographic areas we would be inspecting. And then after our opening conference, we visited those facilities throughout the course over multiple days. BY MR. GARELICK: Q. You mentioned "opening conference." Can you describe what that means? A. Prior to the at the beginning of the audit, we had a face-to-face meeting with PG, EPA, and DOT staff where we discussed the MS4 program as a whole and outlined the process over the few days we were there. Q. And skipping the actual audit for a second, what happens after the audit in this process? A. What happens once the audit is complete? Q. Once the audit is completed, yeah, what's the next step in the process? A. After we finish the on-site audit, we typically go back to our office and continue a review of records that we had requested prior to

Page 252 Page 254 1 the audit report. 1 Q. Similarly, at the 16 sites that you 2 Q. And when you actually physically leave 2 visited, did you speak to individuals at the 3 3 the sites, do you meet with individuals at the sites relating to whether or not they had 4 4 conducted and documented self-assessments of 5 A. Yeah. When we arrive on site, we meet 5 their facilities with respect to stormwater 6 with individuals at the beginning, typically walk 6 management? 7 7 the site with representatives of the facility, A. We did. That was also asked during the 8 8 and then we conduct a closing conference and opening conference. 9 that's it. 9 Q. And what did you learn from these 10 Q. What's the purpose of the closing 10 conversations? 11 conference? 11 A. We learned that there were no documented 12 12 A. To identify any observations that we've site-specific self-assessments that had been 13 13 been making during that site visit. conducted with regard to stormwater. 14 Q. "Identify" meaning indicating to the DOT 14 Q. What's the purpose of the self-15 staff at the site? 15 assessment? 16 16 A. Yes, of our preliminary observations at A. Again, to identify the pollutant sources 17 that time. 17 on site and to ensure that the material storage 18 18 Q. At each of these 16 facilities that you and handling, as well as operations, are being 19 19 inspected in Region 5 and Region 8, did you speak conducted per the permit requirements. 20 to someone at the sites regarding the existence 20 Q. During the course of your audit in 21 of site-specific pollution prevention in the good 21 Region 8, do you recall having a conversation 22 housekeeping program? 22 with the acting maintenance environmental 23 A. We did. That would have been asked at 23 coordinator, Chris Kappeller, regarding whether 24 our opening conference with a facility's 24 DOT had performed these documented self-25 representatives. 25 assessments in the New York State DOT facilities? Page 253 Page 255 1 1 A. Yes. Q. And what did you learn from speaking to 2 2 individuals at each of the 16 sites regarding the Q. Can you explain what you guys discussed 3 existence or lack of site-specific plans? 3 in that conversation? 4 4 A. That are site-specific, that's when the A. That form, documented self-assessment had 5 5 not been conducted at any of the DOT facilities practice plan with regards to stormwater had not 6 6 that we visited. been developed at each of the 16 facilities we 7 7 visited. Q. And with respect to the Region 5 audit, 8 8 Q. What is the purpose of the site-specific did you take part in the post-inspection 9 9 telephone conference call on July 25th, 2013, related to that inspection? 10 A. The site-specific plan outlines the BMPs 10 11 that should be implemented at that site specific 11 A. I did. 12 to the pollutant sources in operation -- the 12 Q. And do you recall a conversation or 13 13 discussion during that conversation relating to site-specific BMP plan is the plan site specific 14 14 to the BMPs and pollutants that are maintained at whether DOT had conducted the documented self-15 15 assessments of the New York State DOT facilities that site with regards to the operations at that 16 16 at Region 5 for stormwater purposes? 17 Q. And what is the concern of not having a 17 A. I do recall having that conversation. 18 18 site-specific best management plan? Q. And can you describe what was discussed? 19 19 A. A site-specific best management practice A. We were informed that the self-20 plan is intended to educate and guide employees 20 assessments had not been formally documented for 21 on how to handle storm pollutant sources. 21 any of the Region 5 facilities we visited during 22 22 Without such site-specific guidance, employees the audit. 23 23 may not have the knowledge of how to properly Q. And with respect to you training, what 24 handle some materials or conduct operations on 24 documented training did you request and review at 25 site. 25 the 16 sites that you visited in Region 5 and

	Page 256		Page 258
1	Region 8 relating to pollution prevention and	1	A. We visited the facility on November 28th
2	good housekeeping?	2	of 2012.
3	A. During the opening conference at each	3	Q. Who, if anyone, did you speak to relating
4	facility, we had asked the facility employees if	4	to the site when you arrived there?
5	they had received any stormwater pollution	5	A. When we arrived on site, we met the
6	prevention training, which we were notified that	6	acting manager, Chris Copella. And when we
7	no training had been conducted or documented.	7	arrived on site, we spoke with the resident
8	Q. Did you make observations at the 16 site	8	engineer, Keith C. Savery (phonetic).
9	locations that you visited with respect to issues	9	Q. And what, if anything, did those
10	of concern at these sites relating to their	10	individuals tell you with respect to all these
11	pollution prevention and good housekeeping	11	storm drains at that facility?
12	practices?	12	A. There were multiple storm drains on site
13	A. Yes.	13	that discharged west that they believed the
14	Q. And did you document these observations	14	municipal that the storm drain is tied to a
15	with photographs?	15	municipal set of storm drains that discharge to
16	A. Yes.	16	the Hudson River.
17	Q. And generally speaking, what were these	17	Q. I want to direct your attention to
18	observations contained in the photographs	18	photographs 2 through 4, which are on page 692.
19	indicative of?	19	What is depicted in well, did you take
20	A. Pollutant sources on-site that had	20	these photographs?
21	potential to be commingled with stormwater and	21	A. I took the photographs.
22	discharge off-site.	22	Q. And generally speaking, for the sites
23	Q. What is the relationship with your	23	that we are speaking to, did you take all of
24	observations in the lack of the best management	24	those photographs?
25	practices, documented best management practices?	25	A. I took all of the photographs.
	Page 257		Page 259
			1490 239
1	A. Can you repeat that?	1	
1 2	A. Can you repeat that?Q. What is the relationship between the	1 2	Q. What's depicted in photographs 2 through 4?
	A. Can you repeat that? Q. What is the relationship between the issues of concern that you observed and the lack		Q. What's depicted in photographs 2 through 4?
2	Q. What is the relationship between the	2	Q. What's depicted in photographs 2 through
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2 3 4	Q. What is the relationship between the issues of concern that you observed and the lack of the best management practices, site-specific	2 3 4	 Q. What's depicted in photographs 2 through 4? A. Photographs 2 through 4 depict a vehicle washing area that was identified by the resident
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2 3 4 5 6	Q. What is the relationship between the issues of concern that you observed and the lack of the best management practices, site-specific best management practices? A. That BMPs had not been implemented for	2 3 4 5 6	Q. What's depicted in photographs 2 through 4? A. Photographs 2 through 4 depict a vehicle washing area that was identified by the resident engineer. It was wintertime, so they were actively doing de-icing operations.
2 3 4 5 6 7	Q. What is the relationship between the issues of concern that you observed and the lack of the best management practices, site-specific best management practices? A. That BMPs had not been implemented for certain pollutants on the site, which was	2 3 4 5 6 7	Q. What's depicted in photographs 2 through 4? A. Photographs 2 through 4 depict a vehicle washing area that was identified by the resident engineer. It was wintertime, so they were actively doing de-icing operations. Photo 2 is a picture of a snow plow over
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Q. What is the relationship between the issues of concern that you observed and the lack of the best management practices, site-specific best management practices? A. That BMPs had not been implemented for certain pollutants on the site, which was indicative that a site-specific plan had not been developed either on the BMPs that should have been on site to control the pollutants. Q. I want to direct your attention to Complainant's Exhibit 35, particularly page 689. A. One moment. Q. You should have the hard copies up there. It might be easier. A. 689, yes. Q. Did there come a time during your inspection of the Region 8 facility where you visited the Kingston Residency Facility?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Q. What's depicted in photographs 2 through 4? A. Photographs 2 through 4 depict a vehicle washing area that was identified by the resident engineer. It was wintertime, so they were actively doing de-icing operations. Photo 2 is a picture of a snow plow over where they've identified as the vehicle wash area. Photographs 2, 3, and 4 identify the storm drain that receives wash water from that vehicle washing operation. And photos 2 and 3 identify salt that had slid off of the snow plow in that vehicle wash area. Q. What are the concerns with respect to the observations in these photographs? A. Vehicle wash water is a pollutant source that could contain salt, oils, and grease and
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Q. What is the relationship between the issues of concern that you observed and the lack of the best management practices, site-specific best management practices? A. That BMPs had not been implemented for certain pollutants on the site, which was indicative that a site-specific plan had not been developed either on the BMPs that should have been on site to control the pollutants. Q. I want to direct your attention to Complainant's Exhibit 35, particularly page 689. A. One moment. Q. You should have the hard copies up there. It might be easier. A. 689, yes. Q. Did there come a time during your inspection of the Region 8 facility where you visited the Kingston Residency Facility? A. There was. Q. Just to clarify, what is a residency	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Q. What's depicted in photographs 2 through 4? A. Photographs 2 through 4 depict a vehicle washing area that was identified by the resident engineer. It was wintertime, so they were actively doing de-icing operations. Photo 2 is a picture of a snow plow over where they've identified as the vehicle wash area. Photographs 2, 3, and 4 identify the storm drain that receives wash water from that vehicle washing operation. And photos 2 and 3 identify salt that had slid off of the snow plow in that vehicle wash area. Q. What are the concerns with respect to the observations in these photographs? A. Vehicle wash water is a pollutant source that could contain salt, oils, and grease and that it was being washed into a storm drain that's connected to MS4.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Q. What is the relationship between the issues of concern that you observed and the lack of the best management practices, site-specific best management practices? A. That BMPs had not been implemented for certain pollutants on the site, which was indicative that a site-specific plan had not been developed either on the BMPs that should have been on site to control the pollutants. Q. I want to direct your attention to Complainant's Exhibit 35, particularly page 689. A. One moment. Q. You should have the hard copies up there. It might be easier. A. 689, yes. Q. Did there come a time during your inspection of the Region 8 facility where you visited the Kingston Residency Facility? A. There was. Q. Just to clarify, what is a residency facility?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Q. What's depicted in photographs 2 through 4? A. Photographs 2 through 4 depict a vehicle washing area that was identified by the resident engineer. It was wintertime, so they were actively doing de-icing operations. Photo 2 is a picture of a snow plow over where they've identified as the vehicle wash area. Photographs 2, 3, and 4 identify the storm drain that receives wash water from that vehicle washing operation. And photos 2 and 3 identify salt that had slid off of the snow plow in that vehicle wash area. Q. What are the concerns with respect to the observations in these photographs? A. Vehicle wash water is a pollutant source that could contain salt, oils, and grease and that it was being washed into a storm drain that's connected to MS4. Q. What would be the best management
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Q. What is the relationship between the issues of concern that you observed and the lack of the best management practices, site-specific best management practices? A. That BMPs had not been implemented for certain pollutants on the site, which was indicative that a site-specific plan had not been developed either on the BMPs that should have been on site to control the pollutants. Q. I want to direct your attention to Complainant's Exhibit 35, particularly page 689. A. One moment. Q. You should have the hard copies up there. It might be easier. A. 689, yes. Q. Did there come a time during your inspection of the Region 8 facility where you visited the Kingston Residency Facility? A. There was. Q. Just to clarify, what is a residency facility? A. It's a maintenance garage, basically. Q. And what date did you visit this	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Q. What's depicted in photographs 2 through 4? A. Photographs 2 through 4 depict a vehicle washing area that was identified by the resident engineer. It was wintertime, so they were actively doing de-icing operations. Photo 2 is a picture of a snow plow over where they've identified as the vehicle wash area. Photographs 2, 3, and 4 identify the storm drain that receives wash water from that vehicle washing operation. And photos 2 and 3 identify salt that had slid off of the snow plow in that vehicle wash area. Q. What are the concerns with respect to the observations in these photographs? A. Vehicle wash water is a pollutant source that could contain salt, oils, and grease and that it was being washed into a storm drain that's connected to MS4. Q. What would be the best management practices dealing with these issues of concern? A. Wash water vehicle wash water is
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Q. What is the relationship between the issues of concern that you observed and the lack of the best management practices, site-specific best management practices? A. That BMPs had not been implemented for certain pollutants on the site, which was indicative that a site-specific plan had not been developed either on the BMPs that should have been on site to control the pollutants. Q. I want to direct your attention to Complainant's Exhibit 35, particularly page 689. A. One moment. Q. You should have the hard copies up there. It might be easier. A. 689, yes. Q. Did there come a time during your inspection of the Region 8 facility where you visited the Kingston Residency Facility? A. There was. Q. Just to clarify, what is a residency facility? A. It's a maintenance garage, basically.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Q. What's depicted in photographs 2 through 4? A. Photographs 2 through 4 depict a vehicle washing area that was identified by the resident engineer. It was wintertime, so they were actively doing de-icing operations. Photo 2 is a picture of a snow plow over where they've identified as the vehicle wash area. Photographs 2, 3, and 4 identify the storm drain that receives wash water from that vehicle washing operation. And photos 2 and 3 identify salt that had slid off of the snow plow in that vehicle wash area. Q. What are the concerns with respect to the observations in these photographs? A. Vehicle wash water is a pollutant source that could contain salt, oils, and grease and that it was being washed into a storm drain that's connected to MS4. Q. What would be the best management practices dealing with these issues of concern?

Page 262 Page 260 1 oil-water separator and/or discharged through 1 pavement. 2 sanitation, not the storm system. 2 Q. What is the concern with respect to this 3 O. Directing your attention to photographs 5 3 activity? 4 through 9 on pages 693 and 694, what is depicted 4 A. That that's a pollutant source that's 5 5 in these photographs? being drained onto the surface that has the 6 A. It had recently rained at the facility. 6 potential to commingle with stormwater, 7 The pavement was wet, and we observed a visible 7 discharging to MS4, potentially discharging to 8 petroleum sheen on multiple surfaces around the 8 the Hudson River. 9 facility. 9 Q. Photograph 28, what is depicted in this 10 Q. What's the concern with this dynamic? 10 photograph? 11 A. That the petroleum product had leaked 11 A. Photograph 28 is a picture of used 12 from either a vehicle or equipment and that it 12 vehicle batteries that were stored outside on a 13 had been commingled with stormwater and was 13 wooden pallet. Typically, used batteries are 14 mobilizing with the stormwater running through. 14 considered a pollutant source and should be 15 Q. What would be the best management 15 either contained, covered or be stored inside. 16 practice to deal with this issue? 16 Q. Photographs 30 through 31, I ask you to 17 A. Cleaning up spills when they're 17 take a look at that. 18 identified and preventing stormwater contaminated 18 A. Okay. 19 19 with petroleum from entering the sewer. Q. What is depicted in these photographs? 20 Q. Directing your attention to photograph 18 20 A. Photograph 30 and 31 identify salt that 21 through 20 on pages 690 -- you know, all on page 21 had spilled on the surface of the yard that had 22 696. What is depicted in this photograph? 22 not yet been cleaned up. They were in close 23 A. Photograph 18 identifies the storm drain 23 proximity to the storm drain. They have the 24 inlet located south of the maintenance shop. 24 potential for salt to mobilize into the storm 25 You'll notice quite a lot of sediment and mud 25 drain with salt water run-off. Page 261 Page 263 1 1 Q. Directing your attention to the same accumulated around the storm drain. When we 2 looked inside the catch basin of that storm 2 exhibit, Complainant's 35, page 710, did there 3 drain, it was turbid. 3 come a time during your Region 8 audit when you 4 4 Q. That is depicted in photograph 20? visited the New York State DOT Region 8 Special 5 5 A. Correct. Crews Facility? 6 Q. And what is concern with these 6 A. Yes. 7 7 observations? Q. What date was this? 8 8 A. That the contribution of sediment and A. We visited the Special Crews Facility of 9 9 other pollutants that were entering the storm Region 8 on November 28, 2012. Q. Did you meet with anyone at that site, 10 drain connected to MS4s, which ultimately had the 10 11 potential to discharge to the Hudson River. 11 DOT staff? 12 Q. I ask you to take a look at photographs 12 A. When we arrived on site, most of the 13 25 through 27 contained on page 698. What 13 special crews were actually out working, and so 14 observations are depicted in these photographs? 14 we spoke with the clerk, Ms. Marjorie Brown. 15 A. As part of the operations conducted at 15 Q. What, if anything, did you learn from 16 the Residency, DOT staff was charged with mixing 16 speaking with staff there at the site with 17 brine with de-icing operations on the highways. 17 respect to where its storm drains go? 18 18 They had recently loaded brine into a vehicle for A. The clerk, as well as the other NYSDOT 19 19 use on a highway. The hose that had connected representatives that were with us, indicated that 20 the brine to the truck had been detached from the 20 stormwater runoff was conveyed to form multiple 21 truck and placed on the surface floor below the 21 storm drains off site which discharge to 22 truck where it was improperly draining. As a 22 conveyances that flow into Casper Creek. 23 23 result, as children approached, as shown in Q. I want to direct your attention to page 24 photograph 27, they needed some help, and brine 24 712, particularly photographs 2 through 4. What 25 was actively leaking out of the hose onto the 25 observations are depicted in this photograph?

Page 264 Page 266 1 A. We identified a storm drain located at 1 the facility representatives, flows to 2 the south central side of the maintenance shop. 2 Casper Creek. 3 We identified a white paint residue on the inlet, 3 Q. Looking at photograph 13, what is 4 4 the grate inlet. We observed inside the catch depicted in that photograph? 5 5 basin that white paint staining was prevalent on A. These were totes of wash water from paint 6 the pipes as well as in the stormwater 6 supply cleaning. The paint leads to wash water, 7 7 accumulated in the catch basin. as we refer to it. This was the storage area 8 8 Q. And is that depicted in the photograph 4 (indicating) that they informed us where paint 9 inside that catch basin? 9 waste wash water is stored until it is hauled off 10 10 A. It is. site by the third-party. The concern is that it 11 Q. What is the concern with the issues 11 is a wastewater and that we did not observe 12 12 depicted in photographs 2 through 4? containment or overhead coverage for this 13 13 A. One of the special crews that operated at wastewater. 14 this facility was the painting crew, and our 14 Q. What would be your best management 15 concern, based on this observation, was that 15 practice to deal with these paint wash water 16 paint crews were washing paint equipment into the 16 17 storm drain resulting in flows to Casper Creek. 17 A. Storing them indoors and under covers, in 18 18 Q. What would be the best management an abandoned area, in the event that one of the 19 19 practice to deal with this issue? totes ruptured, to prevent any spilling by wash 20 A. Paint wash water is a pollutant source 20 21 21 that should not be discharged through municipal Q. I direct your attention to the same 22 storm systems. Paint wash water is typically 22 exhibit, Complainant's Exhibit 35, page 718. Did 23 23 collected and recycled at a facility that can there come a time during your Region 8 audit 24 process that type of wastewater. 24 where you inspected a facility named Carmel 25 They were collecting paint wash water in 25 Residency? Page 265 Page 267 1 1 A. Yes. other totes, which they informed us were being 2 hauled off site by a third-party for proper 2 O. What date was that on? 3 disposal, so we were perplexed as to why there 3 A. We visited the Carmel Residency in 4 4 was evidence of paint wash at these facilities as Region 8 on November 29, 2012. 5 5 well as facility representatives that were Q. Did you speak with any individuals when 6 unaware that this existed. 6 you arrived at the site? 7 7 Q. Let me direct your attention to A. The facility representative we spoke with 8 8 photographs 5 through 9. What is depicted in was Lance McMillan (phonetic), who was the 9 these photographs? 9 resident engineer. We also spoke with Dave 10 A. 5 through 8 identify a chemical storage 10 Colmer (phonetic), the assistant resident 11 11 area outdoors in the southwest corner of the engineer; Heath Worhan (phonetic), the field 12 12 facility. It appeared that the containers had coordinator in residency; as well as Jerroy 13 13 been outside for some time, as labels were not Williams (phonetic), the HMSC. 14 14 visible. The facility representatives were Q. And what information, if any, did you 15 15 unaware of what chemicals were stored in these learn from speaking with staff at the facility 16 16 with respect to where its storm drains go? containers. 17 At a closer look, we identified two 17 A. The stormwater was conveyed into storm 18 18 drains as well as a culvert which discharged off containers of concern, a 55-gallon drum that 19 19 site along the western perimeter, which contained an unknown fluid, as depicted in photos 20 20 eventually flows to Stump Pond Creek. 6 and 7, as well as a 5-gallon bucket that 21 21 Q. I direct your attention to photographs 2 contained an unknown fluid depicted in photograph 22 22 through 7 on pages 721 through 722. What is 8.

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Photograph 9 identifies the storm drain

located down through the chemical stockpile area.

That storm drain, per what we were informed by

depicted in these photographs?

A. Photograph 2 identifies a large sand

stockpile at the Residency. Below is a

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conveyance that appeared to be inundated with sediment. We observed evidence of erosion on the sand stockpile.

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We followed that conveyance, as shown in photos 2, 3, and 4, and again, followed that around the nearby salt sorter/snow sorter, which was 5, 6, and 7. We observed the potential for sand that had eroded off the pile immobilized via that conveyance into a culvert-pipe inlet that's shown in photograph 7, which we learned from dispatchers off site flows to Stump Pond Creek.

- Q. What would be the best management practices to deal with this issue?
- 14 A. Eliminating erosion of sediment controls 15 to keep that stockpile from eroding via that 16 culvert and letting excess sediment get into 17 Stump Pond Creek.
 - Q. I'd like to direct your attention to photographs 9 through 10 on page 723. What observations are depicted in these photographs?
- 21 A. While walking around the facility, we 22 identified a bucket that had appeared to have 23 overflowed and which was indicated by the 24 petroleum staining around the bucket on the 25 ground surface. I believe the HMS individual

1 13 and 14, what observations are depicted in 2 these two photographs?

A. Photographs 13 and 14 depict a salt dispensing truck parked immediately over a storm drain, and that salt was observed on the premises.

- Q. What are the issues concerning these observations?
- A. All the pollutant sources that may leak from the salt and petroleum product and drain directly into that storm drain inlet. Best management practice would be to strategically park vehicles away from storm drains to prevent spills or leaks into the MS4.
- Q. You mentioned that you also conducted inspections at Region 5 facilities, correct?
- A. That is correct.
- 18 Q. I'm going to direct your attention to 19 Complainant's Exhibit 39, page 622. Did there 20 come a time when you inspected the Buffalo
- 21 Sub-Residency Facility? 22 A. Yes.
- 23 Q. What was the date of this visit?
- 24 A. We visited the Buffalo Sub-Residency 25

Facility in Region 5 on June 25th, 2013.

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informed us that one of his facility employees had recently drained hydraulic oils off a piece of equipment shown in photograph 9 into that bucket.

It appeared that he had not properly disposed of that transmission fluid out of that bucket prior to departing for the day. Our observation was that it appeared that the bucket had filled up with stormwater as it rained, causing an overflow and putting fluids onto the ground surface.

- Q. What was the concern with that?
- A. In addition to the contaminated soil around the bucket, that any residual on the surface may get into stormwater runoff and discharge offsite.
- Q. I guess I should ask this: What would be the best management practice with dealing with that issue?
- A. Typically, when you drain a petroleum product, it should be stored in a waste container such as a waste oil tank. This was a by-product, a waste product that had been left outside and had not been properly disposed of.
 - Q. Directing your attention to photographs

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- 1 Q. Did you speak with any DOT staff at site 2 at the initiation of your visit?
 - A. Yes. We initiated contact with the resident engineer, Mr. Dave Christopher. There were quite a few other NYSDOT employees on site. Facility-specific employees would be Scott Slade, the HMS-1, and Mike Dolhasky (phonetic), the HMS-2.

There was also a subcontractor on site with Nature's Way who decided to participate in the site visit as well.

- O. What, if anything, did you learn from speaking with these individuals on site with respect to where the storm drains from the site were discharged into?
- A. We were informed that the three storm drains located on site discharged to two arterial stormwater pipes that run underneath Holmes Street and Oak Street and that they were confident that they were storm sewers and not
- Q. Can you explain what that means?

combined systems.

A. That the sewer that the subject led to, strictly prevents stormwater from receiving water and was not connected to the wastewater treatment

Page 272 Page 274 1 1 Q. What was the date of this inspection? plant. 2 Q. Directing your attention to photographs 3 2 A. We visited the Region 5 Equipment 3 3 through 6, on pages 624 and 625, what is depicted Management Facility on June 26, 2013. 4 4 in these photographs? Q. And upon arriving at the scene, did you 5 5 A. They depict two stockpiles, one of speak to any individuals, including New York 6 sediment, one of aggregate, stored against the 6 State DOT staff? 7 salt dome and that the stockpiles were 7 A. Yes, we spoke with the fleet manager, 8 8 uncontained and uncovered. Jeffrey Krall (phonetic). 9 Photograph 5 identified the sediment had 9 Q. What, if anything, did you learn while 10 10 been immobilized off of the stockpile, and that speaking to Jeffrey Krall regarding where the discharge points, discharge meaning the outfall 11 had immobilized towards the storm drain. And it 11 12 occurred toward the gutter line that's shown in 12 discharged into? 13 13 6, 7, and 8. A. That stormwater received in the storm 14 Q. What are the concerns with respect to 14 drains flows to the outfall, discharges into 15 these issues? 15 Foster Brook, which runs along the perimeter of 16 A. Contribution of sediment and aggregate to 16 the vicinity, and also that part of shoreline 17 the municipal storm systems. 17 runoff from the facility flows as overload flow 18 18 Q. What would be the best management to Foster Brook as well. 19 19 practices to resolve these issues? Q. I'd like to direct your attention to 20 A. Implementing sediment controls to prevent 20 photographs 2 and 3. What is depicted in these 21 sediment and aggregates running off these 21 photographs? 22 stockpiles, covering them to prevent sediment 22 A. Photograph 2 identifies the outfall 23 from leaking, coming in contact with them. 23 from -- to the city's storm drain as identified 24 Q. Directing your attention to photographs 9 24 by the facility representative. 25 through 11, what is depicted in these 25 Photograph 3 is standing from that Page 273 Page 275 1 1 photographs? outfall facing Southwestern Boulevard and Foster 2 A. We identified a 5-gallon bucket of 2 Brook, which that outfall discharges, goes out 3 asphalt that had been left outside under the 3 through there. 4 4 awning of the maintenance shop. The bucket was Q. It goes directly into Foster Brook? 5 5 A. Foster Brook, correct. uncovered and leaking. 6 Q. What was concerning with this practice? 6 Q. I direct your attention to photographs 4 7 7 A. Asphalt Tack-5 is a pollutant source and through 8. What's observed in these photographs? 8 8 should be stored such as a chemical, under cover, A. We identified a scrap metal pile that was 9 9 kept in containment and indoors. stored outdoors in the southwestern portion of 10 Q. Directing your attention to photographs 10 the facility. Most of the scrap metal is rusted. 11 11 13 through 14, what observations are depicted in Other scrap metal appeared to contain petroleum 12 12 products such as the diesel tank shown in photos these photographs? 13 A. We identified the vehicle parking area, 13 as 4, 5, and 6. Other rusted metals shown in 14 14 and there is evidence of petroleum staining on photos 7 and 8 contained a greasy residue. 15 the very surface underneath that piece of 15 Q. What was your concern with the activity 16 equipment. The storm drain shown in photo 12 16 depicted in these photographs? 17 would be the nearest storm drain to that vehicle 17 A. That the scrap metal pile was stored 18 18 parking lot. By petroleum leaking from that outdoors and exposed to the elements so when it 19 19 equipment, you immobilize that storm drain. rained, it would rain on top of the storm pile 20 20 Q. Directing your attention to Page 635, the and commingle pollutants into stormwater runoff. 21 same exhibit, Complainant's Exhibit 39. During 21 Q. Where was the concern with the discharge? 22 your Region 5 inspection, did there come a time 22 A. Due to the proximity of Foster Brook, 23 23 there was a potential for metals and petroleum when you conducted an inspection at the facility 24 known as Equipment Management Facility? 24 pollutants to mobilize through Foster Brook with 25 A. Yes. 25 someone.

Page 276 Page 278 Q. Let me direct your attention to ultimately flows into Cayuga Creek. 1 1 2 photographs 9 through 13. What is depicted in 2 Q. I'd like to direct your attention to page 3 3 these photographs? 658, particularly two photographs, 2 through 4. 4 4 A. They had an outdoor vehicle and equipment What is depicted in these photographs? 5 parking area located in the southern portion of 5 A. We identified a facility employee who was 6 the facility. That parking area was paved. We 6 actively power-washing a vehicle outside. 7 7 identified multiple petroleum stains on that Q. What is your concern with this activity? 8 8 equipment throughout the parking area. A. That wash water from the vehicle may 9 Q. Okay. We've already discussed the issues 9 mobilize to a nearby storm drain as shown in 10 10 concerning petroleum on sites. This would be photograph 4. 11 similar? 11 Q. What would be the best management 12 A. Correct. 12 practices for not letting this happen? 13 13 Q. Directing your attention to photographs A. Vehicle wash water has the potential to 14 14 and 15, what is depicted in these photographs? 14 contain pollutants such as oils and grease. Best 15 A. Photograph 14 identifies a storm drain 15 practice would be to retain that wash water, 16 inlet on the southern portion of the facility 16 treat it with an oil-water separator to enable --17 located within a paved portion. Adjacent to that 17 to discharge it to a sanitary sewer and not into 18 18 stormwater inlet, there was a gravel surface. As stormwater. 19 19 we approached the storm drain, we viewed inside Q. I'd like to direct your attention to 20 the catch basin and identified that there had 20 photographs 5 through 8. What is depicted in 21 21 been accumulated sediment and gravel in that these photographs? 22 catch basin, which we believe to be coming from 22 A. We identified a storm drain inlet, and we 23 the gravel surface nearby. 23 identified a fuel container and a 55-gallon drum 24 24 Q. What would be the best management stored adjacent to that storm drain. 25 practices to remediate this issue? 25 Q. What was the concern of these Page 277 Page 279 1 1 A. Implementing some sort of storm drain for observations? 2 protection to prevent gravel and sediment from 2 A. The fuels and antifreeze were uncontained 3 falling into the catch basin. 3 and may spill into the storm drain material in 4 4 Q. I'd like to direct your attention to page the event of a storm. 5 5 Q. What would be the best management 655 of the same exhibit, Complainant's Exhibit 6 39. Did there come a time during your Region 5 6 practice used? 7 7 A. Fuel and chemicals should be stored audit where you conducted a site inspection of a 8 8 facility known as North Erie Residency Facility? inside, under cover, and away from storm drains 9 9 A. Yes. We attended the North Erie and within a secondary containment. 10 Residency Facility in Region 5 on June 26th, 10 Q. I direct your attention to photographs 9 11 11 through 11. What is observed in these 12 Q. Who, if anyone, did you speak with when 12 photographs? 13 13 A. While we were in the western portion of you arrived at the site? 14 14 A. We had quite a large group of people with the facility, we identified these four 5-gallon 15 us at that site visit. I remember speaking with 15 asphalt buckets. We observed that a hole had 16 the Residency resident engineer, Dave 16 been cut in the top of each of the lids of each 17 Christopher. 17 bucket. When we had asked the facility 18 18 Q. What, if anything, did you learn from representative about that, they believed that 19 speaking with Dave Christopher with respect to 19 those buckets had been emptied and that they had 20 20 what preceding orders involved with storm drains slowly filled up with stormwater because they had 21 at the site discharged into? 21 been left outside. 22 A. Overall flow direction was unknown by the 22 Q. What is the concern with this practice? 23 23 facility representatives with regards to the A. That the stormwater now in these buckets 24 storm drain system but that they believed that 24 has been contaminated with Tack-5 and stored

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the storm will discharge to a runoff, which

outside without containment.

	Page 280		Page 282
1	Q. Directing your attention to photograph 12	1	Q. Hello, Mr. D'Angelo. My name is
2	through 13, what is depicted in these two	2	Alicia McNally. I'm with the New York State
3	photographs?	3	Department of Transportation.
4	A. We identified a 5-gallon bucket that was	4	I'm going to ask you a few questions. If
5	stored outside the pavement crew building. Upon	5	you need me to slow down or you need me to
6	a closer look, we observed a black liquid inside	6	clarify some of my questions, let me know.
7	that bucket. When we had asked about the	7	We'll get started. Okay?
8	contents of that bucket, we were informed by the	8	A. Okay.
9	facility representative that the bucket contained	9	Q. So you testified that you did have some
10	a citrus cleaner which they use to clean asphalt	10	prior experience with New York State or with DOT
11	Tack-5 brushes which gave it that black look.	11	in general.
12	Q. Is that black look what you're referring	12	I've got New Jersey, Maryland, Michigan,
13	to as depicted in photograph 13?	13	Hawaii, and California. Were all of those before
14	A. It is.	14	your audits in New York State?
15	Q. What is the concern with this practice?	15	A. No. Those are all after my audit
16	A. The contents of the bucket are a	16	excuse me. California, those individual
17	pollutant source, being a citrus cleaner and	17	construction sites, those were done before the
18	water, and that was commingled with an asphalt,	18	audit. I actually left one out by accident,
19	Tack-5. The bucket was stored outdoors,	19	which was the Virginia Department of
20	uncovered, and without containment.	20	Transportation. That one was conducted prior
21	Q. Directing your attention to photographs	21	to
22	14 through 16, what is depicted in these	22	Q. So Virginia and California are
23	photographs?	23	construction sites?
24	A. We identified a scrap metal pile on the	24	A. Virginia was a MS4 audit.
25	ground surface in the western portion of the	25	Q. California was just a construction site?
	Page 281		Page 283
1	facility. Upon a closer look, we identified a	1	Okay. Great.
2	facility. Upon a closer look, we identified a lid of a container from a lithium grease	2	Okay. Great. So you characterized your role as kind of
	facility. Upon a closer look, we identified a lid of a container from a lithium grease container. The lid was coated with a lithium	2 3	Okay. Great. So you characterized your role as kind of on-the-job training.
2 3 4	facility. Upon a closer look, we identified a lid of a container from a lithium grease container. The lid was coated with a lithium grease residual.	2 3 4	Okay. Great. So you characterized your role as kind of on-the-job training. Max Kuker was the lead in this case; is
2 3 4 5	facility. Upon a closer look, we identified a lid of a container from a lithium grease container. The lid was coated with a lithium grease residual. Q. What's the concern with this practice?	2 3 4 5	Okay. Great. So you characterized your role as kind of on-the-job training. Max Kuker was the lead in this case; is that correct?
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2 3 4 5 6 7	facility. Upon a closer look, we identified a lid of a container from a lithium grease container. The lid was coated with a lithium grease residual. Q. What's the concern with this practice? A. That the scrap metal was stored outside, uncovered, and that scrap metal was coated with	2 3 4 5 6 7	Okay. Great. So you characterized your role as kind of on-the-job training. Max Kuker was the lead in this case; is that correct? A. Max Kuker, K-U-K-E-R. Q. Got it. He was the lead in this case; is
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	Page 284		Page 286
1	Did you have a draft audit report to show	1	Q. Let me know when you get to it.
2	pictures of what you had taken?	2	A. Can you repeat the question one more
3	A. No. We don't we did not develop a	3	time, please?
4	draft audit report until after the closing	4	Q. You testified that site-specific BMPs are
5	conference.	5	required as part of the permit; is that correct?
6	Q. Okay. So why don't you just walk me	6	A. I testified that site-specific BMP plans
7	through the closing conference.	7	had not been developed for any of the sites we
8	A. The closing conferences were facilitated	8	visited.
9	by Max Kuker where we identified our preliminary	9	Q. Does the permit require them?
10	observations for each MCM observation.	10	A. The permit requires the permittee to
11	Q. So how would we determine what your	11	determine the sources of pollutants potentially
12	preliminary observations were today?	12	generated by the operation of the facilities and
13	A. Based on our verbal discussions with	13	to determine management practices, policies, and
14	NYSDOT during closing conferences, based on them,	14	procedures that would be developed and
15	there were preliminary observations.	15	implemented to reduce or prevent the discharge of
16	Q. You don't recall what they were?	16	pollutants.
17	A. All of them?	17	ALJ BIRO: Where are you reading
18	MR. GARELICK: Objection,	18	from?
19	Your Honor. He's testified as to 16	19	THE WITNESS: I'm sorry. CX-4, page
20	sites. Is she asking him every single	20	64 and 65.
21	communication that he had with respect to	21	ALJ BIRO: Thank you.
22	every single individual that he spoke to	22	BY MS. MC NALLY:
23	at these 16 facilities?	23	Q. So it doesn't say "site-specific" in the
24	MS. MC NALLY: I don't think I need	24	permit, correct?
25	the answer to the question. That's fine.	25	A. From where I'm currently looking, it does
	Page 285		Page 287
			3
1	ALJ BIRO: Okay.	1	not.
1 2	ALJ BIRO: Okay. BY MS. MC NALLY:	1 2	not.
2	BY MS. MC NALLY:	2	not. Q. Do you routinely inspect construction
2	BY MS. MC NALLY: Q. So in preparing for the audit, what did	2	not. Q. Do you routinely inspect construction sites in the off season?
2 3 4	BY MS. MC NALLY: Q. So in preparing for the audit, what did you do? I know you said that Max Kuker was the	2 3 4	not. Q. Do you routinely inspect construction sites in the off season? A. Off season
2 3 4 5	BY MS. MC NALLY: Q. So in preparing for the audit, what did you do? I know you said that Max Kuker was the lead, he did most of the preparation. But I	2 3 4 5	not. Q. Do you routinely inspect construction sites in the off season? A. Off season Q. Off season of construction, wherein you
2 3 4 5 6	BY MS. MC NALLY: Q. So in preparing for the audit, what did you do? I know you said that Max Kuker was the lead, he did most of the preparation. But I assume you did some prep as well, correct?	2 3 4 5 6	not. Q. Do you routinely inspect construction sites in the off season? A. Off season Q. Off season of construction, wherein you said you inspected the facilities in the
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2 3 4 5 6 7 8	BY MS. MC NALLY: Q. So in preparing for the audit, what did you do? I know you said that Max Kuker was the lead, he did most of the preparation. But I assume you did some prep as well, correct? A. Yes. Q. So what did you do?	2 3 4 5 6 7 8	not. Q. Do you routinely inspect construction sites in the off season? A. Off season Q. Off season of construction, wherein you said you inspected the facilities in the wintertime? A. Maintenance facilities.
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2 3 4 5 6 7 8 9	BY MS. MC NALLY: Q. So in preparing for the audit, what did you do? I know you said that Max Kuker was the lead, he did most of the preparation. But I assume you did some prep as well, correct? A. Yes. Q. So what did you do? A. I read the permit. Q. You read the whole thing?	2 3 4 5 6 7 8 9	not. Q. Do you routinely inspect construction sites in the off season? A. Off season Q. Off season of construction, wherein you said you inspected the facilities in the wintertime? A. Maintenance facilities. Q. Wasn't the entire Region 8 audit done in November in three days?
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	Page 288		Page 290
1	Q. There is nothing actively draining into	1	EXAMINATION BY
2	them in the photographs.	2	ALJ BIRO:
3	A. They're still photographs. It may be	3	Q. Mr. D'Angelo, I want to ask you a couple
4	hard to see, but it was raining quite a bit in	4	of questions to clarify some things.
5	the Region 8 audit, and we observed stormwater	5	How did you choose these locations that
6	actively draining into the storm drains on site.	6	you went and audited?
7	Q. You saw stormwater draining?	7	A. That was most likely up to Max where we
8	A. Correct.	8	inspected. Although it was such a short time, he
9	Q. But you didn't see any petroleum draining	9	probably identified facilities that would be
10	in	10	close to the geographical areas to the district
11	A. We observed quite a bit of petroleum	11	office.
12	sheen on the stormwater at the facility that was	12	Q. So did you take a certain percentage of
13	ultimately draining into the storm drain as well.	13	the possible targets that you could access, or
14	MS. MC NALLY: Okay. I'm good. I	14	did you just pick a number you could do in three
15	don't have anything else.	15	days, or how did you choose?
16	REDIRECT EXAMINATION	16	A. Typically, we attempted to hit two or
17	BY MR. GARELICK:	17	three a day, but the total number was probably
18	Q. Just one question. Is it possible to	18	based on how much time we had for field
19	develop a site-specific complete best methods and	19	activities that we outlined in the draft agenda
20	practices without it being written?	20	prior to the audit.
21	A. I would say it would be difficult.	21	Q. Did these locations receive any advanced
22	However, a robust employee training program may	22	notice that you were going to audit them?
23	be able to cover the topics without it being	23	A. We identified the facilities we intended
24	written on paper.	24	to visit, both maintenance and construction,
25	Q. Did you observe any robust training	25	during open conference.
	Page 289		Page 291
	1430 207		Page 291
1	_	1	
1 2	programs at any of these 16 facilities that you visited?	1 2	Q. During the opening conference A. With the overall audit with the district
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2 3 4 5	programs at any of these 16 facilities that you visited? A. I did not. MR. GARELICK: I have no further questions.	2 3 4 5	Q. During the opening conferenceA. With the overall audit with the district office.Q. And how long before you actually showed up at the facility did that occur?
2 3 4 5 6	programs at any of these 16 facilities that you visited? A. I did not. MR. GARELICK: I have no further questions. RECROSS-EXAMINATION	2 3 4 5 6	 Q. During the opening conference A. With the overall audit with the district office. Q. And how long before you actually showed up at the facility did that occur? A. The first one would have been after lunch
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- we did identify one contractor working on site.
- 2 They were installing a new fuel tank at the
- Buffalo Region 5. That was our only contractor
- 4 facility.

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Q. Okay. And you talked a lot about the difference between sanitary sewer and storm sewer, and I wanted to make sure I understand exactly what the difference is and record it for the record.

Sanitary sewage may include treated water, and treated within the drain system before it's released to waters of the United States; is that correct?

- 14 A. Correct.
 - Q. Okay. Whereas storm sewer systems, trying to prevent the pollutants from entering the sewer system in the first place, don't engage
- in any treatment before it's released; is that
- 19 correct?
- A. Not entirely.
- Q. Can you explain?
- A. I would say the MS4 program is designed
- 23 to prevent pollutants from entering into the
- storm drain system. The storm drain system is
- designed to convey stormwater runoff without

- with local control, pretreatment program but not always; however, the discharge from the oil-water separator to a storm sewer requires water controls.
- Q. You talked a little bit about the closing meeting you had. So as you are going through these audits and going around, you are talking about what you see in these photographs; is that correct?
 - A. Correct.
- Q. And when you sit down for your closing meeting, you go over -- do you have the photographs accessible to you at the meeting?
 - A. We have them on our cameras. We do not normally show them to the regulated entity during that closing conference.
 - Q. Okay. Do you show them your notes?
- 18 A. No, not -- no.
- Q. Do you verbally convey what is in your notes to them during the conference?
 - A. We have an internal meeting before we do our closing conference. All the auditors get together with our notes. And I guess we could refer to our cameras if we wanted to look at photographs. We then compile a list of our

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- 1 treatment. Storm systems don't -- they're not
- 2 considered a treatment control. There are
- 3 components of a storm system in MS4, they may
 - have a treatment component control, but the MS4
- 5 program is the primary defense to prevent
- 6 pollutants initially from entering the storm
- 7 sewer system.
 - Q. You talked a little bit about an oil and grease separator. Tell me more what that is and how it works and where it would be in the system.
 - A. An oil-water separator would be installed at the facility, not within the storm system itself. The separation -- structural separation is to allow petroleum products to flow and allow uncontaminated water to pass underneath. It's designed to remove oil, grease from wastewater
 - Q. After the wastewater has gone through this separator, is the water allowed to be released to the water system?

A. To discharge from the oil-water separator

to the storm system in rivers -- that oil, water,
everything that separates into rivers to
discharge to the sanitary sewer -- most likely
would require a permit through the municipality

- observations, which we share with the permittee, and we'll allow them to respond for -- we do it as a courtesy to allow them an opportunity to provide any additional information that we might not have.
- Q. In terms of your observations, are you telling them all the good things about their facility, this is done right, this is done right, or this is done right, or is it just a list of essentially the violations you found -- or not violations -- the concerns that you have about various things you've seen?
- A. We typically try to start with the positive things we do in a program. But, normally, they want us to just list the negatives.
- Q. Do you try to hit everything that is a negative during a conference that you're likely to see in your final report?
- A. Typically, we won't go over every individual item. However, but we'll go kind of a high-level, big picture. And if they have additional questions about that observation, we'll obviously take additional time to explain

	Page 296		Page 298
1	Q. Do you discuss with them what they need	1	Q. What are some of your duties as an
2	to do to come into compliance?	2	environmental scientist for PG?
3	A. That's not the role of PG Environmental.	3	A. I conduct a variety of mostly Clean Water
4	We try to identify compliance observations. We	4	Act, MPS compliance-related inspections. I
5	don't assess compliance on site.	5	manage and oversee work on the company contracts
6	ALJ BIRO: All right. Thank you.	6	and things of that nature.
7	Mr. Garelick, did my questions raise	7	Q. How long have you been with PG?
8	any questions for you?	8	A. A little over six years now.
9	MR. GARELICK: No. Thank you.	9	Q. And before working for PG, what is your
10	ALJ BIRO: Ms. McNally?	10	educational background?
11	MS. MC NALLY: No. Thank you.	11	A. I have a bachelor in science from the
12	ALJ BIRO: Thank you so much. Do	12	College of William and Mary in chemistry.
13	you intend to recall Mr. D'Angelo in the	13	Q. How many audits related to stormwater
14	future?	14	controls have you conducted in your career at PG,
15	MR. GARELICK: No.	15	approximately?
16	ALJ BIRO: You are released. Thank	16	A. Numerous. Related specifically to MS4,
17	you.	17	I'd say it's maybe about 40. We do a variety of
18	(Witness is excused, 10:10 a.m.)	18	other stormwater-related activities on industrial
19	ALJ BIRO: Mr. Garelick, any other	19	sites, and that's probably close to the hundred
20	witnesses you'd like to call?	20	realm.
21	MR. GARELICK: Yes, Your Honor. The	21	Q. With regard to the industrial versus the
22	witness will be coming in. One moment.	22	MS4s, are you looking for similar types of
23	ALJ BIRO: Would you like to take a	23	controls in all these stormwater contacts?
24	break?	24	A. Yeah. Oftentimes, industrial and
25	MR. GARELICK: Sure. Let's	25	construction components are parts of the things
	The Gritzbieth date. Bets	23	construction components are parts of the unings
	Page 297		Page 299
1	Page 297 MR. WINANS: It's up to you.	1	Page 299 of MS4 that we evaluate.
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Page 302 Page 300 1 activity was the third or forth MS4 activity I 1 properly in procedures while conducting the 2 2 conferences? had participated in, in California, and other 3 parts of the country before this one. 3 A. Yes. 4 4 Q. Thank you. And so we're talking about Q. And can you tell me what you learned in 5 5 your involvement in the audit of New York State those conversations and in your field work about 6 DOT's Region 5. Did you participate in that 6 the staff's understanding of the procedures and 7 7 trainings in those years? 8 8 A. Yes. A. Right. So when we were out at site 9 9 Q. What dates were you involved in that locations, we were accompanied by DOT staff. And 10 10 we had conversations about, in general, are you 11 A. I was on site from June 25th to the 27th. 11 able -- do you know what a listed discharge is, 12 2013. 12 what are the steps you would take to mitigate one 13 Q. Can you describe for me -- I understand 13 if you suspected there was a listed discharge at 14 that you focused your inspections on a number of 14 that location. 15 minimum control measures from your past 15 In general, we found that at that point 16 testimony. I'm going to talk to you today about 16 in time the DOT staff -- they are also the 17 your observations regarding Minimum Control 17 consulting staff -- but the DOT staff we were 18 Measure 3 -- that's the discharge protection and talking to had a general unawareness of what a 18 19 elimination -- and Minimum Control Measure 5, 19 listed discharge was and the proper steps to 20 discharge instructions for water controls. 20 follow up to mitigate it. 21 Q. Did you ask them if they had taken any Regarding MCM3, what was the approach 21 22 that you took or the procedure you took to 22 training on how to do those things? 23 investigate DOT's compliance with that, just 23 A. We requested training documentation from 24 generally? 24 the agency. 25 A. In general, we initially did a records 25 Q. And was that part of the records request? Page 301 Page 303 1 1 A. Yes. request where we asked the agency to provide 2 certain documents. Some of them they provided 2 Q. And did you receive any documentation 3 for the audit; some of them they provided during 3 from them indicating they had a training program? 4 4 or directly after the audit. A. Quick look here. 5 5 When we were on site, we had office-based Q. It may be helpful if I show you what's 6 discussions with each of the MCMs. We let the 6 marked Complainant's Exhibit 37, the Records 7 7 agency know and put them on notice to invite the Request. Is that in the document before you? It 8 8 personnel that would be there for those should be. 9 9 discussions for each one of the control measures I'm showing you Complainant's Exhibit 10 for MCM3. 10 37, and I want to direct your attention to Row 11 11 We talked to staff about their approach 12 for implementing how far a conference do we need. 12 A. Yes. So Row 11. In this case, we 13 13 And then, finally, talked with them about the requested training records and syllabus 14 14 discharge records, the office-based discussions. pertaining to the discharge program. No 15 And we also needed a field component while we 15 documentation was provided; however, there is a 16 went out to identify locations of potential totes 16 note here that I believe the agency provided that 17 of discharge that had been reported through 17 there were annual safety -- spring safety 18 18 complaints through field observations from staff meetings and some of this information may have 19 19 records that I think they were utilizing at the been conveyed informally. But we did not receive 20 20 time as well and just to talk about their any documentation or formal presentation or

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procedural approach and especially general safety

Q. Okay. And you're trying to get a sense

understood the procedures and had to be trained

conditions at the time we were there.

through that activity of whether the staff

syllabus for the discharge training.

spring safety meeting covered?

Q. Thank you. And did you follow up with

any questions in the field about what an annual

A. We did. I can't testify to the exact

1 content of 2 Q. Did it cover training and a list of 3 discharge detection? 4 A. No, the DOT boys were genuinely unaware. 1 in Region 5? 2 A. It was an example of what w 3 for. In this case, it was specific to 4 subset of BMPs, whereby the ager	
2 Q. Did it cover training and a list of 2 A. It was an example of what w discharge detection? 3 for. In this case, it was specific to	
3 discharge detection? 3 for. In this case, it was specific to	ve were asking
· · · · · · · · · · · · · · · · · · ·	
A. No, the DOT boys were genumery unaware. 4 subset of bivies, whereby the ager	ncy had brought in
5 Q. Thank you. I'd like to move on to your 5 contractors to sit and inspect and r	
6 findings regarding MCM5, please. And because 6 whatever, baseline and frequency	for a specific
7 these are slightly different areas, were there 7 type of BMP, but it wasn't compre	ehensive for all
8 any procedural or methodological differences in 8 types of BMPs.	
9 how you approached the examination or this part 9 Q. That reference, SWTS, is that	at a reference
10 of the inspection? 10 to the type of BMPs being used or	r
A. From an overall approach, not really. We 11 A. Yes.	
12 did office-based discussions. There was a 12 Q. And what is an SWTS?	
13 records request involved in the field-based 13 A. I forget what the acronym ex	xactly refers
activities. Obviously, different measures if the 14 to. But the structure is stormwater	er hydrodynamic
topics we were observing were different in 15 devices proprietary for stormwater	er. But there
16 nature. 16 are other types of devices.	
Q. Let's take the records request up front. 17 Q. There are other types of prop	prietary
Complainant's Exhibit 37, on page 5, are there 18 devices	
let me draw your attention the column 46. Can 19 A. There are other types of stor	mwater
you read the first cell in that column, please, 20 controls beyond that point.	
21 after the number? 21 Q. Let's move on the Row 48.	What records
A. Yes, if you could just 22 were you requesting in that?	
23 Q. Oh, I'm sorry. 23 A. In 48, we are requesting reco	ords of post
A. 46? 24 inspection stormwater construction	on maintenance
25 Q. 46, yes. 25 records.	
Page 305	Page 307
1 A. "Procedures for post-construction 1 Q. And I see the answer is "Yes	
2 stormwater management past its inspection 2 looks like the documents are the s	
3 enforcement including applicable checklist." 3 Are those records of maintena	
4 Q. I see DOT answered "yes," and submitted 4 post-construction stormwater man	nagement practices
5 some documents. Did you review any of those 5 in Region 5?	1
6 documents to see whether they were sufficient 6 A. They are. They are specific	
7 for as far as responsive to your requests? 7 devices I was describing earlier.	-
8 A. Yes. We reviewed them briefly, found out 8 referring to that contracting proce	
9 the document provided was actually specific for 9 Q. And, again, a small subset o	of the control
the Region 8 portion of the agency. And that's 10 types of controls that really all I can say about that. 11 A. Right, yeah. For instance, it	. 1
	-
	-
Row 47. And what is the request you were seeking 13 well as in Exhibit 2, six months of in that, if you recall? 14 the that BMP system, stormwat	~ '
15 A. We were looking for records of 15 roads, things like that, and those t	-
16 inspections, the post-inspections, clean water 16 were not included in this inspection	. –
17 management practices from the New York State 17 Q. Thank you. You mentioned	
18 water unit. 18 conversations with DOT staff at the	
19 Q. In regard to their answer, the answer is 19 throughout the inspections. Did y	
20 "yes." 20 them, did you ask them whether the	-
21 A. Yes. 21 procedures for long-term mainten	
22 Q. In regard to Region 5, do any of these 22 post-construction stormwater cont	
23 documents that are listed as responsive to the 23 5?	
24 notice, responsive as to records of inspection as 24 A. We did. And the response w	we got was the
25 post-inspection stormwater management practices 25 Region 8 guidance that was provided as the response of the response of the response of t	

	Page 308		Page 310
1	Q. Likewise for the training and	1	drains to that hydrodynamic device, HWTS. And it
2	documentation?	2	shows the devices more attributed to 30-feet in
3	A. Correct.	3	water. It's a street issue.
4	Q. And you did some field work to check	4	Q. And that's a down-gradient?
5	compliance with this requirement; is that right?	5	A. Down-gradient, uh-huh.
6	A. Yes.	6	Q. So this is actually one of the devices
7	Q. I'm going to draw your attention now to	7	that would have been included in the records
8	Plaintiff's Exhibit 39, pages 44 to 53. I'll	8	that were submitted
9	start with 44. I'm looking at photograph 5, page	9	A. Correct.
10	44 on CX-39.	10	Q the maintenance records submitted?
11	A. Okay.	11	And photograph 12, what does that depict?
12	Q. And we are going to talk about a few	12	What did you document in that photograph?
13	photos here. Did you take these photographs?	13	A. Photograph 12 shows an area downstream of
14	A. This particular photograph (indicating),	14	where the outfall was in the downstream of
15	I did not take.	15	where the outfall was and upstream was where Rush
16	Q. Are you aware of who took this	16	Creek was, where there's erosion that happened
17	photograph?	17	past this eroded area, which would indicate
18	A. Yes.	18	concentrated flow possibly from the outfall pipe
19	Q. Who was that?	19	that would cause that erosion.
20	A. Max Kuker.	20	Q. So just to be clear, based on the
21	Q. Who is Max Kuker?	21	topography and what you observed, you believe
22	A. Max Kuker was my supervisor and the	22	that the water discharged through this in this
23	project leader for this task at that time.	23	photo would have come through the stormwater
24	Q. Another employee of PG at the time?	24	treatment system down towards Rush Creek?
25	A. Correct.	25	A. Yes, it was very close to the outfall
	Page 309		
	Page 309		Page 311
1	_	1	
1 2	Q. After the inspection, did you collaborate	1 2	location.
1 2 3	Q. After the inspection, did you collaborate on reviewing records and photographs and how to	2	location. Q. And turning your attention to photograph
2	Q. After the inspection, did you collaborate on reviewing records and photographs and how to confirm what they documented?		location. Q. And turning your attention to photograph 13, please. What does this document show?
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Q. After the inspection, did you collaborate on reviewing records and photographs and how to confirm what they documented? A. Yes, yes. Q. All right. So in photograph 5, what are you depicting or what concerns are you documenting with this photograph? A. This photograph shows erosion on the side slope of a wet pond type BMP, shows an area where the ground had eroded and was no longer stabilized along the edge of the pond. Q. Why is that a problem? A. It's a concern because if there is no stabilization to prevent the slope from going into the pond, that soiled sanitation can wreak havoc on the pond and the facility. Q. Turning your attention to photograph 9 on page 46, and I believe there are several there. There's a few photos that relate to I'm going to ask you about photograph 9 depict? A. Photograph 9 shows a stormwater catch	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	location. Q. And turning your attention to photograph 13, please. What does this document show? A. This photograph also shows erosion down the stream of the outfall location, where the pipe was, right underneath, on Rush Creek. Q. And what's the relationship between photograph 12 and photograph 13? A. Photograph 13 is an alternate viewpoint. It expands the viewer's perspective of the location. You can see more of what the scale of the actual erosion was. Q. In relationship to Rush, in 13? A. Correct. Q. So this scouring, what's the concern about that one? A. Like we explained about the pond before, anytime there's an unstabilized portion of landscape around a pond or receding water, grout, soil or sediment that contaminates. In this case, it contaminated the water body. Q. What kind of practice would have been appropriate in this instance to alleviate or

	Page 312		Page 314
1	inspection of the area was conducted, if this was	1	Whether it's an erosion or grout, it's all going
2	identified as a maintenance need, and that it	2	into the pond.
3	will be recommended to an appropriate entity to	3	Q. And I asked you already about possible
4	mitigate it.	4	control sediments, so I won't repeat it. I
5	Q. And in what form could that mitigation	5	assume your answer will be the same?
6	take?	6	A. Yes. In this case it appears they're
7	A. It could take many different forms. I'm	7	using rip rap grout, it dissipates well. It
8	not a civil engineer, but there are a lot of	8	looks like either the flow exceeded the rip rap
9	different practices that can be used to stabilize	9	or the rip rap exceeded or rip rap itself had
10	it.	10	not been adequately installed to prevent erosion.
11	Q. Stabilize the soil itself?	11	Q. So rip rap is an option if properly
12	A. Right, stabilize the soil itself.	12	designed and installed
13	Q. I just want to step back actually to	13	A. Right, in specific scenarios, yes.
14	photograph 5, sir, and ask you the same question	14	MR. SAPORITA: I have no further
15	about that photograph.	15	questions, Your Honor.
16	A. Uh-huh.	16	CROSS-EXAMINATION
17	Q. You observed the erosion and sediment in	17	BY MS. MC NALLY:
18	the basin. What kind of practice might have been	18	Q. Good morning. I'm Alicia McNally. I'm
19	appropriate in that sense for sediment control	19	with the New York State Department of
20	disposal in that photo?	20	Transportation.
21	A. Similar. You can see further towards the	21	If you have any questions, or you need me
22	right side of the photo there's a slope that's	22	to rephrase the question, just ask me.
23	vegetated there. And you would expect it to be	23	A. Sure.
24	stabilized and vegetated along the entire	24	Q. You talked a little bit about your prior
25	perimeter.	25	MS4 audit experience. Did you review any audits
	Page 313		Page 315
1	O And by stabilization are there other	1	of state DOTs prior to the Region 5 audit?
1 2	Q. And by stabilization, are there other methods besides vegetation that can be used to	1 2	of state DOTs prior to the Region 5 audit? A. Not prior to this audit, no.
1 2 3	methods besides vegetation that can be used to	2	A. Not prior to this audit, no.
2	methods besides vegetation that can be used to stabilize the perimeter?		= = = = = = = = = = = = = = = = = = = =
2	methods besides vegetation that can be used to stabilize the perimeter? A. In general, yes. But no, you're not	2	A. Not prior to this audit, no.Q. So this was your first one?A. Yes.
2 3 4	methods besides vegetation that can be used to stabilize the perimeter? A. In general, yes. But no, you're not getting detailed information that would be	2 3 4	A. Not prior to this audit, no.Q. So this was your first one?A. Yes.Q. And did you act as a lead or as a lead
2 3 4 5	methods besides vegetation that can be used to stabilize the perimeter? A. In general, yes. But no, you're not getting detailed information that would be appropriate for this situation.	2 3 4 5	A. Not prior to this audit, no.Q. So this was your first one?A. Yes.Q. And did you act as a lead or as a lead or were you a supporting?
2 3 4 5 6	methods besides vegetation that can be used to stabilize the perimeter? A. In general, yes. But no, you're not getting detailed information that would be appropriate for this situation. Q. Turning now to photograph 19 on page 51.	2 3 4 5 6	A. Not prior to this audit, no.Q. So this was your first one?A. Yes.Q. And did you act as a lead or as a lead or were you a supporting?A. Supporting.
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	methods besides vegetation that can be used to stabilize the perimeter? A. In general, yes. But no, you're not getting detailed information that would be appropriate for this situation. Q. Turning now to photograph 19 on page 51. What is this photograph documenting? A. This photograph shows another wet pond. The pond is located at the entrance of the Erie College, top campus (indicating). This is a photograph of the four bay area of that pond. Q. I'm going to jump over actually to photograph 23. Is that the same pond depicted in photograph 19? A. Yes. Q. And what are you documenting in photograph 19? A. Where it's showing an area of a side slope of that same pond that is observed, the scouring. Q. And also back to 21, same question: What are you documenting in that photograph?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Not prior to this audit, no. Q. So this was your first one? A. Yes. Q. And did you act as a lead or as a lead or were you a supporting? A. Supporting. Q. Who took the lead? A. Max Kuker. Q. Did you do anything to prepare for the audit? Did you look at permits? A. Yes. We read the permits. We reviewed, in general whatever was needed prior to the audit, the dec portion, that is, of the audit. I don't recall the number, the COD number. Q. How far back does all of this go? A. I don't have specific dates. It was probably like six or a few months earlier. Q. Were they aware, at all four locations, at every location that A. Not at every single location. Q. So when were they aware of that? A. Those locations were discussed during

	Page 316		Page 318
1	Transportation.	1	correct?
2	Q. Did they provide those for you to use?	2	A. Correct.
3	A. Yeah. And that's typical of our approach	3	Q. And did you explain to them what a list
4	when we talked about protective sites we wanted	4	of discharges was?
5	to look at. We talked to the people that you	5	A. Yes.
6	wanted to work with. We don't have any	6	Q. And they said they weren't aware of any
	·		measures to train?
7	background to know the design recommendations.	7	
8	Q. So during the audit process here, I'm	8	A. They were not aware of any formal
9	assuming it was your first USD, your first linear	9	training or guidance to implement that process.
10	transportation USD MS4 audit, correct?	10	MS. McNALLY: Mark this as my next
11	A. Yes.	11	exhibit.
12	Q. Did you learn that New York State	12	MR. SAPORITA: That's 137.
13	Transportation Agency has limited jurisdiction?	13	MS. McNALLY: Maybe I wrote it
14	A. I learned that, yes.	14	wrong. Sorry.
15	Q. Okay. And so how does that affect their	15	(Respondent's Exhibit Number 137 was
16	ability to enforce certain aspects of that?	16	marked for identification.)
17	MR. SAPORITA: Objection,	17	BY MS. McNALLY:
18	Your Honor. Calls for a legal	18	Q. So regarding the post-construction
19	conclusion.	19	meeting and the construction inspection submitted
20	MS. MC NALLY: He testified about	20	for Region 8, now you had testified that that was
21	the list of discharges at the inspection.	21	non-responsive as it was region-specific; is that
22	That is what this goes to.	22	correct?
23	MR. SAPORITA: Your Honor, this goes	23	A. Correct.
24	beyond the scope of inspection.	24	Q. Were you aware that that was later
25	ALJ BIRO: Overruled.	25	that that was used on a statewide basis and not
	Page 317		Page 319
			1496 317
1	A. Can you ask the question again, please?	1	just in Region 8?
1 2		1 2	
	A. Can you ask the question again, please?		just in Region 8?
2	A. Can you ask the question again, please? BY MS. McNALLY:	2	just in Region 8? A. I was unaware at that point in time.
2 3	A. Can you ask the question again, please? BY MS. McNALLY: Q. Sure. You're aware that DOT has limited	2 3	just in Region 8? A. I was unaware at that point in time. Q. You learned that later?
2 3 4	A. Can you ask the question again, please?BY MS. McNALLY:Q. Sure. You're aware that DOT has limited jurisdiction with respect to some of that right	2 3 4	just in Region 8? A. I was unaware at that point in time. Q. You learned that later? A. I'm learning it now.
2 3 4 5	A. Can you ask the question again, please? BY MS. McNALLY: Q. Sure. You're aware that DOT has limited jurisdiction with respect to some of that right of way. How does that affect their ability to	2 3 4 5	just in Region 8? A. I was unaware at that point in time. Q. You learned that later? A. I'm learning it now. Q. Okay. So it would surprise you to know
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	Page 320		Page 322
1	at the closing conference?	1	ALJ BIRO: You are still under oath
2	A. Yes. The closing conference is typically	2	from yesterday.
3	led by, in our experience, by other staff.	3	THE WITNESS: Yes.
4	Max Kuker led that, the particular discussion.	4	ALJ BIRO: If you need any
5	What he does is he goes through some of our	5	assistance at any time besides the
6	preliminary observations at that point as to what	6	translator, indicate to stop or go slow
7	we talked about and what we had seen over the	7	or repeat yourself so that you
8	couple of days we spent in the field. It	8	understand.
9	provides the permittee a chance to correct and	9	THE WITNESS: Yes, I understand.
10	verify things they hear or concerns they have or	10	CHRISTY ARVIZU,
11	things they have that are incorrect in our	11	having been previously duly sworn by
12	findings. It kind of creates another unended	12	the Notary Public, was examined
13	discussion to make sure that we have our facts	13	and testified as follows:
14	straight before we read the report.	14	*****
15	Q. Did you point out significant problems to	15	DIRECT EXAMINATION
16	them and tell them what needs to be corrected?	16	BY MR. SAPORITA:
17	A. No.	17	Q. Ms. Arvizu, do you consider the proposed
18	MS. McNALLY: Okay. I don't have	18	penalty in this case did you consider the
19	anything else.	19	statutory factors in Clean Water Act Section
20	MR. SAPORITA: Judge, one question.	20	309G3 to determine the proposed penalties in this
21	REDIRECT EXAMINATION	21	case?
22	BY MR. SAPORITA:	22	A. Yes.
23	Q. Since conducting the New York State DOT	23	Q. Did you refer to any guides or documents
24	MS4 inspections, have you conducted any other MS4	24	to help you in that determination?
25	inspections?	25	A. Yes.
	Page 321		Page 323
	3		rage 323
1	A. Yes. I've led inspections for West	1	Q. Okay. I'm going to call your attention
1 2	A. Yes. I've led inspections for West Virginia Department of Highways and New Jersey	1 2	
	A. Yes. I've led inspections for West Virginia Department of Highways and New Jersey Department of Transportation.		Q. Okay. I'm going to call your attention to can you say what guides and documents that is?
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	Page 324		Page 326
1	A. The policy has a formula that we use to	1	A. The document is DOT's submittal to us
2	follow, and that formula basically consists of	2	dated January 29, 2016, and it is e-mailed to us
3	economic factors, plus gravity and other factors,	3	on February 6, 2016. That's the date we received
4	assessment factors, the gravity, and supplemental	4	this notice.
5	and environmental policies. That's it.	5	Q. What date does it state as the end date
6	Q. What is the supplemental environment	6	for that violation?
7	project?	7	A. February 5th, 2016.
8	A. The supplemental environment project is	8	Q. Okay. Thank you. Moving on to the
9	something that respondents can enter into that	9	violation cited in paragraph 10-F, "DOT's failure
10	can be an environmental benefit that can mitigate	10	to develop and implement a program to protect and
11	the penalty.	11	address non-conformative youth structures."
12	Q. So that would act as a reduction of the	12	How did you determine the end date of
13	proposed penalty?	13	that violation?
14	A. Yes.	14	A. Again, that was on the submittal that DOT
15	Q. Was the SEP involved in this case with	15	submitted to us from that program.
16	the final determination with the penalty?	16	Q. I direct your attention to Complainant's
17	A. No.	17	Exhibit 58.
18	Q. And as part of your calculations, your	18	A. Yes.
19	calculation of the proposed penalty, did you	19	Q. Is that the submittal you are referring
20	calculate the duration of each of the violations	20	to?
21	in the complaint?	21	A. Yes.
22	A. Can you restate that?	22	Q. And when was that submitted to you from
23	Q. Did you determine the duration, the	23	the EPA?
24	amount of time or day that each the violations	24	A. That was submitted to us on December 1st,
25	lasted?	25	by DOT, December 1st, 2016.
	Page 325		Page 327
1	A. Yes, it depended on the violation.	1	Q. And what date did you take as an end date
2	Q. Okay. So let's step through that with	2	for that violation?
3	either of the violations.	3	A. December 1st, 2015.
4	With regard to paragraph 10-E of the	4	Q. Step back, actually, to the previous
5	complaint, DOT's failure to have a written	5	exhibit. I need to ask you about the start date
6	directive from a person authorized at the time of	6	for that first violation.
7	the Notice of Intent	7	A. 59?
8	A. Uh-huh.	8	Q. 59. You don't you don't really need
9	Q how did you determine the end date of	9	the exhibit out for this question.
10	that violation?	10	A. Okay.
11	A. It depended on when DOT submitted	11	Q. How did you decide what the start date
12	violations to the EPA.	12	for that, for the violation of failure to have a
13	Q. Do you know offhand what date that was?	13	written directive was?
14	A. I would have to take a look at the	14	A. A written directive, because DOT did not
15	submittals.	15 16	have it, you must ask for the Facts of
16	Q. Can I ask you to refer to, then,	17	Communication. You could file it and then send
17	Complainant's Exhibit 59. They should be in order there.	18	in the complaint.
18 19		19	Q. Do you recall offhand what date what document that was?
	A. 59, yes.	20	
20 21	Q. I don't need you to get into too much detail. I know it's a large document.	20	A. July 1st, 2011. Q. Okay. So we have the end date on the MD
21	Did that help you to determine the end	22	Schedule Analysis. Same question for the failure
23	date for violations cited in paragraph 10E?	23	to develop and implement a program and to protect
24	A. Yes.	24	and address discharges. What did you take as the
25	Q. What are the documents?	25	start date for that violation?
20	Z. What are the documents.		Sale and for the frontion.

	Page 328		Page 330
1	A. I believe I want to say the start date is	1	requirement or with May 1, 2000 dates. That
2	July 1st, 2011.	2	permit expired April 30th, 2013. That permit
3	Q. In regard to paragraph 10-D on the	3	requirement is supposed to have all
4	complaint, the allegation that DOT failed to	4	reconnaissance inventory done within that five-
5	develop and maintain a new map showing all	5	year permit term. DOT is not meeting that hold
6	potential outfalls, how did you determine the end	6	and not we were told that outfall
7	date of that?	7	reconnaissance inventory goal would not be met,
8	A. I have to examine, review that prior to	8	and DOT met with me on April 30th, 2013.
9	the submittal that DOT sent to us.	9	Q. Moving on to the policies, I'm calling
10	Q. I refer you now to Complainant's Exhibit	10	these out of order. But they are grouped
11	53. It would also be on there.	11	according to the minimal control measures, the
12	A. Yes.	12	reconnaissance we focus on only. Moving on to
13	Q. Is that the submittal you are referring	13	paragraph 10-A-2 I'm sorry 10-A-2, and I'll
14	to?	14	draw your attention to Plaintiff's Exhibit 49.
15	A. Yes.	15	A. Okay.
16	Q. And when was that submitted to EPA?	16	Q. What is that exhibit?
17	A. April 30th, 2015.	17	A. It's a submittal from DOT dated September
18	Q. Is that the date you took as the end date	18	2nd, 2014.
19	for that matter?	19	Q. And by submittal, do you mean submittal
20	A. Yes.	20	submitting information about their compliance
21	Q. And for that violation as well, what did	21	with the order?
22	you choose as the start date for the violation?	22	A. Yes.
23	A. I believe I also used the July 1st, 2011	23	Q. And what's the date of that?
24	start date.	24	A. September 2nd, 2014.
25	Q. Now, for the next allegation in 10-D of	25	Q. And what date did you take as the end
	Page 329		Page 331
1	the compliant, the failure to conduct an outfall	1	date for violations ending in paragraphs A-1 of
2	reconnaissance inventory, what did you use to	2	the 2?
3	determine the end date of that violation?	3	A. Can you remind what
4	A. Again, the submittal from DOT.	4	Q. Sure. That failure to fully implement
5	Q. You believe that's the exhibit, same	5	the swamp claims by failing to perform Alcohol
6	exhibit, 53	6	Reconnaissance Field Study according to the
7	A. Yes.	7	
		'	procedures in 4B?
8	Q is that correct, was that the	8	procedures in 4B? A. Yes, September 2nd, 2014.
8 9	Q is that correct, was that the submittal you stated as final compliance?		•
	submittal you stated as final compliance? A. Yes, that's what I said.	8	A. Yes, September 2nd, 2014.
9	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April	8 9	A. Yes, September 2nd, 2014. Q. How about the start date for that
9 10	submittal you stated as final compliance? A. Yes, that's what I said.	8 9 10	A. Yes, September 2nd, 2014. Q. How about the start date for that violation?
9 10 11	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April	8 9 10 11	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation,
9 10 11 12 13 14	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for	8 9 10 11 12	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform
9 10 11 12 13 14 15	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation?	8 9 10 11 12 13 14 15	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal
9 10 11 12 13 14 15	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was	8 9 10 11 12 13 14 15 16	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to
9 10 11 12 13 14 15 16	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was different because it was based on a permit	8 9 10 11 12 13 14 15 16 17	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to Exhibit 52.
9 10 11 12 13 14 15 16 17	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was different because it was based on a permit requirement. So the start date for this	8 9 10 11 12 13 14 15 16 17	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to Exhibit 52. A. Okay.
9 10 11 12 13 14 15 16 17 18	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was different because it was based on a permit requirement. So the start date for this violation would have to be May 1st, 2015 yes,	8 9 10 11 12 13 14 15 16 17 18	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to Exhibit 52. A. Okay. Q. What is that exhibit?
9 10 11 12 13 14 15 16 17 18 19 20	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was different because it was based on a permit requirement. So the start date for this violation would have to be May 1st, 2015 yes, May 1st, 2015.	8 9 10 11 12 13 14 15 16 17 18 19 20	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to Exhibit 52. A. Okay. Q. What is that exhibit? A. It's a submittal from DOT sent to EPA.
9 10 11 12 13 14 15 16 17 18 19 20 21	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was different because it was based on a permit requirement. So the start date for this violation would have to be May 1st, 2015 yes, May 1st, 2015. Q. So say a little bit more about that. Is	8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to Exhibit 52. A. Okay. Q. What is that exhibit? A. It's a submittal from DOT sent to EPA. Q. Regarding their compliance with the
9 10 11 12 13 14 15 16 17 18 19 20 21 22	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was different because it was based on a permit requirement. So the start date for this violation would have to be May 1st, 2015 yes, May 1st, 2015. Q. So say a little bit more about that. Is that date a requirement in the permit itself?	8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to Exhibit 52. A. Okay. Q. What is that exhibit? A. It's a submittal from DOT sent to EPA. Q. Regarding their compliance with the order?
9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was different because it was based on a permit requirement. So the start date for this violation would have to be May 1st, 2015 yes, May 1st, 2015. Q. So say a little bit more about that. Is that date a requirement in the permit itself? A. It's based on the 2008, and as far as	8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to Exhibit 52. A. Okay. Q. What is that exhibit? A. It's a submittal from DOT sent to EPA. Q. Regarding their compliance with the order? A. Yes.
9 10 11 12 13 14 15 16 17 18 19 20 21 22	submittal you stated as final compliance? A. Yes, that's what I said. Q. And so is that did you also take April 30th, 2015 as an end date for that violation? A. Yes. Q. How did you determine the start date for this violation? A. The start date of this violation was different because it was based on a permit requirement. So the start date for this violation would have to be May 1st, 2015 yes, May 1st, 2015. Q. So say a little bit more about that. Is that date a requirement in the permit itself?	8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. Yes, September 2nd, 2014. Q. How about the start date for that violation? A. Start date, I believe July 1st, 2011 is the date. Q. And moving on to the next violation, paragraph 10G in the complaint, failure to inform the public with a hazmat associated with disposal of waste. I want to draw your attention to Exhibit 52. A. Okay. Q. What is that exhibit? A. It's a submittal from DOT sent to EPA. Q. Regarding their compliance with the order?

	Page 332		Page 334
1	Q. And did that submission demonstrate	1	A. Again, that was a one-time violation,
2	compliance with that violation of that	2	based on a one-time violation based on DOT's
3	requirement?	3	certification which they were in compliance which
4	A. Let me take a quick look. Yes.	4	said there was adequacy with the swamp.
5	Q. Okay. Did you take that date as the end	5	Q. Do you recall when that certification was
6	date for that violation?	6	received by DOT?
7	A. April 1st, 2015. Yes.	7	A. That was the exhibit
8	Q. What date did you choose as a start date	8	Q. 49?
9	for your violation calculations?	9	A. No yes. And that was overall the best
10	A. I believe I used the July 1st, 2011 date.	10	professional assessment.
11	Q. All right. For the violation cited in	11	Q. You don't recall the exact date on that?
12	paragraph 10-L, "Failing to fully implement	12	A. No.
13	swamps by failing to establish goals and	13	Q. Do you recall the date you chose as a
14	procedures awaiting systems of checklists of	14	start date for that violation?
15	conducting construction projects used," in 89.	15	A. It depended on the construction and the
16	Drawing your attention to Plaintiff's	16	violations during the audit.
17	Exhibit 49, what is that exhibit?	17	Q. During the audit?
18	A. That's just a submittal from DOT in	18	A. (Nodding head.)
19	response to some letters that's dated September	19	Q. Those are related to violations in Region
20	2nd, 2014.	20	9. The testimony in those audits took place in
21	Q. Did those submissions demonstrate	21	June of 2012, is that right, or July of 2012?
22	compliance with that requirement?	22	A. Yes, June 2012.
23	A. Yes, they do.	23	Q. So it would have been around that date?
24	Q. And so did you take that date as the end	24	A. Yes.
25	date?	25	Q. For violations cited in paragraph 10E of
	Page 333		Page 335
			rage 333
1	A. September 2nd, 2014, yes.	1	the complaint, they're making sure there are all
1 2	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the	1 2	
	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation?		the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective
2	A. September 2nd, 2014, yes.Q. Thank you. What date did you take as the start date for that violation?A. With this one, I believe I used the start	2	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times.
2	 A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't 	2	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end
2 3 4	A. September 2nd, 2014, yes.Q. Thank you. What date did you take as the start date for that violation?A. With this one, I believe I used the start	2 3 4	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times.
2 3 4 5	 A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. 	2 3 4 5	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again?
2 3 4 5 6	 A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the 	2 3 4 5 6	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to
2 3 4 5 6 7	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold	2 3 4 5 6 7	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control
2 3 4 5 6 7 8 9	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all	2 3 4 5 6 7 8 9	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in
2 3 4 5 6 7 8 9 10	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours	2 3 4 5 6 7 8	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times.
2 3 4 5 6 7 8 9 10 11	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch."	2 3 4 5 6 7 8 9 10 11 12	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to
2 3 4 5 6 7 8 9 10 11 12	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's	2 3 4 5 6 7 8 9 10 11 12 13	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure.
2 3 4 5 6 7 8 9 10 11 12 13 14	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance	2 3 4 5 6 7 8 9 10 11 12 13 14	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay.
2 3 4 5 6 7 8 9 10 11 12 13 14 15	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that?	2 3 4 5 6 7 8 9 10 11 12 13 14 15	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that? A. The compliance date for that was can	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the end date for that violation?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that? A. The compliance date for that was can you repeat	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the end date for that violation? A. End date would be again I believe it
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that? A. The compliance date for that was can you repeat Q. The failure to inspect all temporary	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the end date for that violation? A. End date would be again I believe it was a one-time short window.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that? A. The compliance date for that was can you repeat Q. The failure to inspect all temporary controls every 78 and 24 hours of each rainfall	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the end date for that violation? A. End date would be again I believe it was a one-time short window. Q. Then for the allegation in paragraph
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that? A. The compliance date for that was can you repeat Q. The failure to inspect all temporary controls every 78 and 24 hours of each rainfall of half an inch from April to June 2012?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the end date for that violation? A. End date would be again I believe it was a one-time short window. Q. Then for the allegation in paragraph 10-I, "The failure to develop, implement and
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that? A. The compliance date for that was can you repeat Q. The failure to inspect all temporary controls every 78 and 24 hours of each rainfall of half an inch from April to June 2012? A. That's because I was at the construction	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the end date for that violation? A. End date would be again I believe it was a one-time short window. Q. Then for the allegation in paragraph 10-I, "The failure to develop, implement and enforce a program that describes procedures for a
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that? A. The compliance date for that was can you repeat Q. The failure to inspect all temporary controls every 78 and 24 hours of each rainfall of half an inch from April to June 2012? A. That's because I was at the construction site. That was a one-time violation, and this	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the end date for that violation? A. End date would be again I believe it was a one-time short window. Q. Then for the allegation in paragraph 10-I, "The failure to develop, implement and enforce a program that describes procedures for a seat and follow up for complaints or other
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. September 2nd, 2014, yes. Q. Thank you. What date did you take as the start date for that violation? A. With this one, I believe I used the start date of the Region 9 audit. I can't Q. That's fine. We are going to get to your total numbers anyway. So let's move on to 19, for the violations cited in paragraph 10A3, "Various hold implements for swamps by failing to inspect all temporary controls, every 78, and within 24 hours of each rainfall greater than half an inch." I draw your attention to Plaintiff's Exhibit 54. How did you determine the compliance date far that? A. The compliance date for that was can you repeat Q. The failure to inspect all temporary controls every 78 and 24 hours of each rainfall of half an inch from April to June 2012? A. That's because I was at the construction site. That was a one-time violation, and this was a short-term violation.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	the complaint, they're making sure there are all worthy to control erosion and sediment at the site and each slip and remained in effective operating conditions at all times. Do you recall what you chose as the end date for those violations? A. Can you say that again? Q. This is the allegation that DOT failed to ensure that all erosion and sediment control practices identified in each slip remained in effective operating condition at all times. A. Can I look at the compliance again to Q. Sure. A. Okay. Q. Do you recall what date you took as the end date for that violation? A. End date would be again I believe it was a one-time short window. Q. Then for the allegation in paragraph 10-I, "The failure to develop, implement and enforce a program that describes procedures for a seat and follow up for complaints or other submissions submitted by the public regarding

	Page 336		Page 338
1	Exhibit 57.	1	31st, 2014.
2	A. Yes.	2	Q. Did you take that as the date for
3	Q. What does that state?	3	compliance from the allegations of the
4	A. It says response was submitted in to	4	requirement in 10-K?
5	EPA from DOT.	5	A. Yes.
6	Q. From DOT, submissions related to their	6	Q. What did you choose as your start date
7	compliance with the order?	7	for that violation?
8	A. Yes.	8	A. I used July 1st, 2011.
9	Q. What is the date of that submission?	9	Q. For the allegations stated in paragraph
10	A. September 30, 2015.	10	10-L of the complaint, "The failure to develop,
11	Q. Is that the date you chose as the end	11	implement pollution prevention and a good
12	date for that violation?	12	housekeeping program." I draw your attention to
13	A. Yes.	13	Complainant's Exhibit 58.
14	Q. Do you recall what you chose as the start	14	A. 58, yes, good housekeeping program. Can
15	date for that violation?	15	I look at the complaint?
16	A. I believe I used the July 1st, 2011 date.	16	Q. Sure.
17	Q. Statute of limitations date?	17	A. What paragraph are you talking about?
18	A. Yes.	18	Q. Paragraph 10-L.
19	Q. Regarding the allegation in paragraph	19	A. Yes, okay.
20	10-J of the complaint, "Failure to develop,	20	Q. You've already stated that that date is
21	implement and enforce a program that ensures that	21	December 1, 2015, the submittal, correct?
22	construction sites, contractors that received	22	A. Yes.
23	erosion and sediment control training," do you	23	Q. Did you choose that date is that
24	recall the date of determining that DOT had come	24	submission to demonstrate compliance, is that a
25	into compliance?	25	procedural requirement?
	into compitance.		procedurar requirement.
	D-ma 227		
	Page 337		Page 339
1	A. Depending on the submittal from DOT.	1	Page 339 A. Yes.
1 2	A. Depending on the submittal from DOT.Q. That submittal is in the record. So you	1 2	A. Yes. Q. Did you take that date as the end date of
	A. Depending on the submittal from DOT.		A. Yes.
2	 A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. 	2	A. Yes. Q. Did you take that date as the end date of
2	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date	2 3	A. Yes. Q. Did you take that date as the end date of the violation?
2 3 4	 A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. 	2 3 4	A. Yes.Q. Did you take that date as the end date of the violation?A. Yes.
2 3 4 5	 A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. 	2 3 4 5	A. Yes.Q. Did you take that date as the end date of the violation?A. Yes.Q. What date did you take as your start date for that violation?A. I believe I chose July 1st, 2011.
2 3 4 5 6	 A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in 	2 3 4 5 6	 A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding
2 3 4 5 6 7	 A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to 	2 3 4 5 6 7	 A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the
2 3 4 5 6 7 8	 A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that 	2 3 4 5 6 7 8	 A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement
2 3 4 5 6 7 8 9 10	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that ensures adequate long-term operations and	2 3 4 5 6 7 8 9 10 11	A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement self assessment for pollution prevention and good
2 3 4 5 6 7 8 9	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that ensures adequate long-term operations and maintenance, management practices, attorneys,	2 3 4 5 6 7 8 9 10 11 12	A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement self assessment for pollution prevention and good housekeeping." I want to direct your attention
2 3 4 5 6 7 8 9 10	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that ensures adequate long-term operations and maintenance, management practices, attorneys, staff including assessments to ensure practices	2 3 4 5 6 7 8 9 10 11 12 13	A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement self assessment for pollution prevention and good housekeeping." I want to direct your attention back to Complainant's Exhibit 53.
2 3 4 5 6 7 8 9 10 11 12 13 14	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that ensures adequate long-term operations and maintenance, management practices, attorneys, staff including assessments to ensure practices are performing properly." I draw your attention	2 3 4 5 6 7 8 9 10 11 12 13 14	A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement self assessment for pollution prevention and good housekeeping." I want to direct your attention back to Complainant's Exhibit 53. A. Okay.
2 3 4 5 6 7 8 9 10 11 12 13 14 15	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that ensures adequate long-term operations and maintenance, management practices, attorneys, staff including assessments to ensure practices are performing properly." I draw your attention to Exhibit 50.	2 3 4 5 6 7 8 9 10 11 12 13 14 15	A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement self assessment for pollution prevention and good housekeeping." I want to direct your attention back to Complainant's Exhibit 53. A. Okay. Q. You testified that submission was dated
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that ensures adequate long-term operations and maintenance, management practices, attorneys, staff including assessments to ensure practices are performing properly." I draw your attention to Exhibit 50. A. Yes. Q. Do you recognize that exhibit? A. Yes. Q. What is it? A. It's a letter from DOT in response to the order. Q. Attempting to demonstrate compliance? A. Yes.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement self assessment for pollution prevention and good housekeeping." I want to direct your attention back to Complainant's Exhibit 53. A. Okay. Q. You testified that submission was dated April 30, 2015. Did that submission demonstrate compliance with this requirement? A. No. Q. Was there something else, something else that helped you determine they had come into compliance with that requirement? A. Yes. Q. Do you recall what that is?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that ensures adequate long-term operations and maintenance, management practices, attorneys, staff including assessments to ensure practices are performing properly." I draw your attention to Exhibit 50. A. Yes. Q. Do you recognize that exhibit? A. Yes. Q. What is it? A. It's a letter from DOT in response to the order. Q. Attempting to demonstrate compliance? A. Yes. Q. What is the date of that?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement self assessment for pollution prevention and good housekeeping." I want to direct your attention back to Complainant's Exhibit 53. A. Okay. Q. You testified that submission was dated April 30, 2015. Did that submission demonstrate compliance with this requirement? A. No. Q. Was there something else, something else that helped you determine they had come into compliance with that requirement? A. Yes. Q. Do you recall what that is? A. That is Exhibit 58.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Depending on the submittal from DOT. Q. That submittal is in the record. So you do not recall what the date A. I don't recall if there was anything. Q. Do you recall the date that you chose as a start date for that violation? A. Most likely July 1st, 2011. Q. Okay. For the count, the allegation in paragraph 10-K of the complaint, "Failure to develop, implement and enforce a program that ensures adequate long-term operations and maintenance, management practices, attorneys, staff including assessments to ensure practices are performing properly." I draw your attention to Exhibit 50. A. Yes. Q. Do you recognize that exhibit? A. Yes. Q. What is it? A. It's a letter from DOT in response to the order. Q. Attempting to demonstrate compliance? A. Yes.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Yes. Q. Did you take that date as the end date of the violation? A. Yes. Q. What date did you take as your start date for that violation? A. I believe I chose July 1st, 2011. Q. All right. Just a few more. Regarding the allegation in paragraph 10-M of the complaint, "The failure to develop and implement self assessment for pollution prevention and good housekeeping." I want to direct your attention back to Complainant's Exhibit 53. A. Okay. Q. You testified that submission was dated April 30, 2015. Did that submission demonstrate compliance with this requirement? A. No. Q. Was there something else, something else that helped you determine they had come into compliance with that requirement? A. Yes. Q. Do you recall what that is?

	Page 340		Page 342
1	58?	1	And does that refresh your recollection
2	A. 58 is the September 1st, 2015 submittal.	2	about the date you chose as the date of
3	Q. Is that the date you chose	3	compliance for that violation?
4	A. Yes.	4	A. Yes. That was the July 1st, 2015
5	Q as the compliance date for that	5	submittal. That was actually DOT's response to
6	allegation?	6	us where they where the contractor language,
7	A. Yes.	7	fax submittal, a mandatory certification. At
8	Q. What did you choose as the start date for	8	that time, contractor and subcontractor.
9	that violation?	9	Subcontractor, I understand, kept general
10	A. July 1st, 2011.	10	compliant conditions and a response to
11	Q. Again, the statute of limitations?	11	compliance.
12	A. Yes, that's correct.	12	Q. Did you take that as demonstrating
13	Q. Regarding paragraph 10-N, in the	13	compliance with that
14	complaint, that DOT failed to develop and	14	A. Yes.
15	implement pollution prevention, good housekeeping	15	Q. Okay. And you said the date was July
16	program that included employee training	16	1st, 2014?
17	component.	17	A. 2015.
18	I direct your attention to Complainant's	18	Q. Is that the date that you took as the
19	Exhibit 50.	19	compliance date for that requirement?
20	A. 50, okay.	20	A. Yes.
21	Q. What is that?	21	Q. Okay. Thank you for clarifying that.
22	A. It's a submittal from DOT to EPA in	22	Okay. The last one then
23	response to the order.	23	A. Can I also say something? But they, I
24	Q. What is the date of that submittal?	24	believe, going back, I also looked at the
25	A. October 31, 2014.	25	guidance that DOT submitted, and it also applied
	Page 341		Page 343
1	Q. Was that the date you took as the date	1	all of the guidance prior to the audit, so it's
2	DOT had come into compliance with that	2	not included in my calculations.
3	requirement?	3	Q. For J and K?
4	A. Yes.	4	A. No, I'm sorry. I misspoke. I'm
5	Q. What date did you choose as the start	5	mistaken.
6	date for that violation?	6	Q. I know there was lot of back and forth
7	A. July 1, 2011.	7	during the regarding the order
8	Q. Okay. Last one. Regarding paragraph	8	A. Yes, the ordinary process.
9	10-O of the complaint, that DOT failed to select	9	Q. Right. You had already explained that
10	and implement appropriate PM or to prevent good	10	you know there were some 30-on ordered provisions
11	housekeeping.	11	the complainant only in this count, the 17
12	I refer you to Complainant's Exhibit 48.	12	violations.
13	A. You asked me a different question	13	A. Yes.
		14	Q. Is that one of the things that got
14	earlier. I'll get back to you on that.		
15	Q. Well, let's do that now. Tell me about	15	whittled down from the complaint?
15 16	Q. Well, let's do that now. Tell me about that.	15 16	whittled down from the complaint? A. Yes.
15 16 17	Q. Well, let's do that now. Tell me about that.A. You asked about the contractor training.	15 16 17	whittled down from the complaint? A. Yes. Q. Okay. So, 10-O, is the failure to select
15 16 17 18	Q. Well, let's do that now. Tell me about that.A. You asked about the contractor training.Q. Uh-huh.	15 16 17 18	whittled down from the complaint? A. Yes. Q. Okay. So, 10-O, is the failure to select and implement appropriate BMP for pollution
15 16 17 18 19	Q. Well, let's do that now. Tell me about that.A. You asked about the contractor training.Q. Uh-huh.A. That was part of this submittal.	15 16 17 18 19	whittled down from the complaint? A. Yes. Q. Okay. So, 10-O, is the failure to select and implement appropriate BMP for pollution prevention and good housekeeping.
15 16 17 18 19 20	 Q. Well, let's do that now. Tell me about that. A. You asked about the contractor training. Q. Uh-huh. A. That was part of this submittal. Q. Okay. And let's clarify which contractor 	15 16 17 18 19 20	whittled down from the complaint? A. Yes. Q. Okay. So, 10-O, is the failure to select and implement appropriate BMP for pollution prevention and good housekeeping. And I direct your attention to 48.
15 16 17 18 19 20 21	 Q. Well, let's do that now. Tell me about that. A. You asked about the contractor training. Q. Uh-huh. A. That was part of this submittal. Q. Okay. And let's clarify which contractor training. Regarding MCM4? 	15 16 17 18 19 20 21	whittled down from the complaint? A. Yes. Q. Okay. So, 10-O, is the failure to select and implement appropriate BMP for pollution prevention and good housekeeping. And I direct your attention to 48. A. Yes. This is they had submitted
15 16 17 18 19 20 21 22	 Q. Well, let's do that now. Tell me about that. A. You asked about the contractor training. Q. Uh-huh. A. That was part of this submittal. Q. Okay. And let's clarify which contractor training. Regarding MCM4? A. Yes. 	15 16 17 18 19 20 21 22	whittled down from the complaint? A. Yes. Q. Okay. So, 10-O, is the failure to select and implement appropriate BMP for pollution prevention and good housekeeping. And I direct your attention to 48. A. Yes. This is they had submitted photographs of follow-up actions they had taken
15 16 17 18 19 20 21 22 23	 Q. Well, let's do that now. Tell me about that. A. You asked about the contractor training. Q. Uh-huh. A. That was part of this submittal. Q. Okay. And let's clarify which contractor training. Regarding MCM4? A. Yes. Q. MCM4, correct? 	15 16 17 18 19 20 21 22 23	whittled down from the complaint? A. Yes. Q. Okay. So, 10-O, is the failure to select and implement appropriate BMP for pollution prevention and good housekeeping. And I direct your attention to 48. A. Yes. This is they had submitted photographs of follow-up actions they had taken at the ten municipal facilities.
15 16 17 18 19 20 21 22	 Q. Well, let's do that now. Tell me about that. A. You asked about the contractor training. Q. Uh-huh. A. That was part of this submittal. Q. Okay. And let's clarify which contractor training. Regarding MCM4? A. Yes. 	15 16 17 18 19 20 21 22	whittled down from the complaint? A. Yes. Q. Okay. So, 10-O, is the failure to select and implement appropriate BMP for pollution prevention and good housekeeping. And I direct your attention to 48. A. Yes. This is they had submitted photographs of follow-up actions they had taken

	Page 344		Page 346
1	A. Yes.	1	calculations. Do you consider the gravitus
2	Q. Did you choose the July 1st, 2014 date as	2	significance of the violations in determining the
3	the end date for that violation?	3	penalty?
4	A. Yes.	4	A. Yes.
5	Q. What date did you choose as the start	5	Q. You've testified that the focus of this
6	date for that violation?	6	audit was on minimal control measures of
7	A. I believe we chose the 31st of August,	7	assessments finalized.
8	audit start date, so that was June 27.	8	A. Okay.
9	Q. The 1st, I believe, Region 9?	9	Q. Is that how you approached your gravity
10	A. Yes.	10	determination?
11	Q. Okay. And then did you calculate total	11	A. Yes.
12	number of days in violation based on	12	Q. So for the violations related to the
13	A. Yes.	13	listed discharge, protection and elimination
14	Q the duration that you used? And what	14	requirements, what was the significance of the
15	is that number?	15	violations in this case?
16	A. Estimated number 16,216 days, the file	16	A. The sediment can have an adequate
17	was breached.	17	discharge protection elimination program starting
18	Q. Did you then calculate what the statutory	18	to track down inundated issues, and the failure
19	maximum penalty would be for 16,218 violations?	19	to have a training program for staff, that it
20	A. Yes. At 16,000, it would have been	20	would screen potential environmental harms so
21	259,488,000.	21	that we're using a guidance calculation.
22	Q. Okay. So now I'm going to move on to	22	Q. Did you find that to be a significant
23	economic benefit. You mentioned economic	23	violation of failing?
24	benefit. Can you say a little bit about what	24	A. According to my calculations, yes.
25	economic benefit is?	25	Q. And for MCM4 construction site stormwater
			,
	Page 345		D 247
	5		Page 347
1	A. Economic benefit is the cost of	1	controls, what did you consider to be the
1 2		1 2	
	A. Economic benefit is the cost of		controls, what did you consider to be the
2	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs	2	controls, what did you consider to be the significance of the violation related to that?
2	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them.	2 3	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to
2 3 4	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them.Q. So is it money a violator paid by not	2 3 4	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional
2 3 4 5	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate	2 3 4 5	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the
2 3 4 5 6	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description?	2 3 4 5 6	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the
2 3 4 5 6 7	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes.	2 3 4 5 6 7	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as
2 3 4 5 6 7 8	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit	2 3 4 5 6 7 8	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost.
2 3 4 5 6 7 8	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic	2 3 4 5 6 7 8	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction
2 3 4 5 6 7 8 9	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes.	2 3 4 5 6 7 8 9	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the
2 3 4 5 6 7 8 9 10	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic	2 3 4 5 6 7 8 9 10	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for
2 3 4 5 6 7 8 9 10 11 12	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000.	2 3 4 5 6 7 8 9 10 11 12	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs
2 3 4 5 6 7 8 9 10 11 12 13	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of	2 3 4 5 6 7 8 9 10 11 12 13	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and
2 3 4 5 6 7 8 9 10 11 12 13 14	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post
2 3 4 5 6 7 8 9 10 11 12 13 14	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much benefit you arrived at in this case?	2 3 4 5 6 7 8 9 10 11 12 13 14 15	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post construction stormwater management practices are
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much benefit you arrived at in this case? A. I used information from DOT's progress report, as well as my best professional	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post construction stormwater management practices are functioning properly and populating, it would be a factor.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much benefit you arrived at in this case? A. I used information from DOT's progress report, as well as my best professional judgement.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post construction stormwater management practices are functioning properly and populating, it would be a factor. Q. And how significant do you feel those
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much benefit you arrived at in this case? A. I used information from DOT's progress report, as well as my best professional judgement. Q. When you say "best professional	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post construction stormwater management practices are functioning properly and populating, it would be a factor.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much benefit you arrived at in this case? A. I used information from DOT's progress report, as well as my best professional judgement.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post construction stormwater management practices are functioning properly and populating, it would be a factor. Q. And how significant do you feel those violations were? A. Impeccable.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much benefit you arrived at in this case? A. I used information from DOT's progress report, as well as my best professional judgement. Q. When you say "best professional judgment," what do you mean, estimates of various costs?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post construction stormwater management practices are functioning properly and populating, it would be a factor. Q. And how significant do you feel those violations were? A. Impeccable. Q. And finally, for Minimum Control Measures
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Economic benefit is the cost of noncompliance associated with risk, delayed costs as afforded to them. Q. So is it money a violator paid by not complying timely? Is that an accurate description? A. Yes. Q. Did you calculate the economic benefit for DOT's violations in this case? A. Yes. Q. How much did you calculate the economic benefit was in this case? A. I calculated the amount of expenses of around \$89,000. Q. What did you use to determine, what kind of information did you use to estimate how much benefit you arrived at in this case? A. I used information from DOT's progress report, as well as my best professional judgement. Q. When you say "best professional judgment," what do you mean, estimates of various costs?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	controls, what did you consider to be the significance of the violation related to that? A. To have a life in public to report to DOT, that DOT staff were aware of at the regional level and documenting training as well as the physical observations that were observed at the construction site, which could be used as discharged water potentially being lost. Q. Regarding MCM5, post-construction stormwater controls, what did you assess as the gravitus or significance of those violations to be? A. When I was evaluating my gravitus for post construction, the lack of training programs to ensure proper operation and maintenance and trained staff to ensure that communities post construction stormwater management practices are functioning properly and populating, it would be a factor. Q. And how significant do you feel those violations were? A. Impeccable. Q. And finally, for Minimum Control Measures

	Page 348		Page 350
1	did you assess for did you feel was	1	would be Complainant's Exhibit 60, which is the
2	attributable to those violations?	2	actual complaint. Do you have that complaint?
3	A. When I had to do track assessments, it	3	A. Yes.
4	went to a lack of awareness.	4	Q. And I notice that the complaint, it
5	Most pollutants of concern existed at	5	actually starts with a letter from Dore LaPosta;
6	more poor residences, not precluding town	6	is that correct?
7	residences.	7	A. Yes, that's correct.
8	Anybody knows, if you've watched a lot of	8	Q. And the complaint itself is signed by
9	sites and watched potential run-off sites, you	9	Dore LaPosta?
10	would have problems, water problems, and	10	A. Yes, that's correct.
11	potentially other MS4s adjacent to DOT	11	Q. So, is Dore LaPosta the management person
12	residencies can lead to environmental harms, as	12	at EPA who approves the amounts of penalties that
13	well as training staff.	13	go into complaints like this?
14	Q. Okay. And you mentioned that one of the	14	A. Dore, yes. The decisions are up to her.
15	statutory factors is the admissible culpability.	15	My decision is to request a response.
16	Did you consider the DOT's the fact	16	Q. So is she the person who made the
17	that the DOT first obtained permit coverage in	17	decision about the 150,000? You've seen the
18	2003, did that factor in in your culpability?	18	document that she signed?
19	A. The fact that DOT had been permitted to	19	A. Yes.
20	nine years prior to that audit, this one was	20	Q. So what is you role in calculating the
21	non-compliant in 2013.	21	recommended penalty?
22	Q. So after considering all these violations	22	A. I make the calculations. I approve
23	and the potential of environmental harm, what did	23	through management. I make the penalty as
24	you calculate the gravity to be, the penalty	24	determined to date.
25	portion?	25	Q. And did you use the process that you
	Page 349		Page 351
1	A. I believe my gravity came out to be	1	described on direct examination to formulate that
2	around \$77,000.	2	penalty?
3	Q. So you said the economic benefit was	3	A. Yes.
4	89,000. The gravity was 77,000. So those are	4	Q. And if I heard you correctly, you
5	the two main components?		
6		5	indicated that there were the components of
_	A. Yes.	6	economic benefit and gravity; is that right?
7	Q. What are the totals of those numbers?	6 7	economic benefit and gravity; is that right? A. Yes.
8	Q. What are the totals of those numbers?A. About 165,000.	6 7 8	economic benefit and gravity; is that right? A. Yes. Q. And those two elements added up to
8 9	Q. What are the totals of those numbers?A. About 165,000.Q. 165,000. The complaint proposes to	6 7 8 9	economic benefit and gravity; is that right? A. Yes. Q. And those two elements added up to \$166,000?
8 9 10	Q. What are the totals of those numbers?A. About 165,000.Q. 165,000. The complaint proposes to assess a penalty of 150,000.	6 7 8 9 10	economic benefit and gravity; is that right? A. Yes. Q. And those two elements added up to \$166,000? A. Lost from the company, \$65,000.
8 9 10 11	Q. What are the totals of those numbers?A. About 165,000.Q. 165,000. The complaint proposes to assess a penalty of 150,000.A. That's correct.	6 7 8 9 10 11	economic benefit and gravity; is that right? A. Yes. Q. And those two elements added up to \$166,000? A. Lost from the company, \$65,000. Q. Oh, I added in 77 to get 166. Where did
8 9 10 11 12	 Q. What are the totals of those numbers? A. About 165,000. Q. 165,000. The complaint proposes to assess a penalty of 150,000. A. That's correct. Q. So how did you decide to go from 165 to 	6 7 8 9 10 11 12	economic benefit and gravity; is that right? A. Yes. Q. And those two elements added up to \$166,000? A. Lost from the company, \$65,000. Q. Oh, I added in 77 to get 166. Where did I make the mistake?
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8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	 Q. What are the totals of those numbers? A. About 165,000. Q. 165,000. The complaint proposes to assess a penalty of 150,000. A. That's correct. Q. So how did you decide to go from 165 to assessing a penalty of 150? A. After I calculating the penalties, we posted it in the plan of action. The plan of action has a cap. We decided to apply a reasonable penalty, a penalty of \$150,000. MR. SAPORITA: Thank you. That's all. MR. WINANS: May I please The Court. ALJ BIRO: Yes. CROSS-EXAMINATION BY MR. WINANS: 	6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	economic benefit and gravity; is that right? A. Yes. Q. And those two elements added up to \$166,000? A. Lost from the company, \$65,000. Q. Oh, I added in 77 to get 166. Where did I make the mistake? A. I said roughly 89 and roughly 77. So yes, 166, yes. Q. If I understood your testimony correctly, in evaluating the different alleged components of the violation and calculating the daily penalty which you set at \$16,000 per day, that worked out to \$259,488,000. Did I hear that correctly? A. Yes. Q. That's based upon your calculation of 16,218 dates? A. Yes, that's correct.

	Page 352		Page 354
1	year, and since you only went back five years on	1	Q. And I understand you don't recall any
2	the worst, in your estimation, violation, you	2	conversation about a penalty at the meeting that
3	must have like counted days multiple times in	3	occurred after the administrative compliance
4	that calculation. Would that seem correct?	4	order that was served; is that correct?
5	A. That's day per violation.	5	A. Yes.
6	Q. Right. So there were your letter O.	6	Q. And we did go over last time the fact
7	O is the 15th letter in the alphabet. So there	7	that the administrative compliance order does
8	are 15 different alleged violations in the	8	mention a penalty of \$37,500 per day. Do you
9	complaint, and some of them, I think you will	9	remember that?
10	agree, were just one-time violations, correct?	10	A. Yes, we discussed that.
11	A. I'm not sure.	11	Q. And when you met with the people from
12	MR. SAPORITA: Your Honor, it states	12	DOT, you don't recall any questions about the
13	for the record there are actually 17	13	penalties, but at some point you calculated a
14	ALJ BIRO: I understand.	14	penalty; isn't that right?
15	MR. WINANS: Subparts.	15	A. After they returned the compliance.
16	MR. SAPORITA: Oh, there's subparts	16	Q. Did you ever mention or think to mention
17	to (Overlapping)	17	that anyone that you were working with at DOT
18	MR. WINANS: There's three, but	18	that I'm keeping track of the number of days that
19	they're inseparable	19	you're out of compliance and we're going to
20	MR. SAPORITA: Literally the letter	20	assess a penalty when this is over. Did you tell
21	O is the 15th letter of the alphabet.	21	them that?
22	Okay. We'll stipulate to that.	22	A. No.
23	BY MR. WINANS:	23	Q. Why didn't you tell them that?
24	Q. So were some of the violations one-time	24	A. (No response.)
25	violations that you found?	25	Q. Did it ever occur to you, Ms. Arvizu,
			Q. 21010 0.01 00001 00 you, 112012 1.220,
	Page 353		Page 355
1	A. In the process of my calculation, I	1	that if the employees at DOT thought that there
2	considered it once for the time of this	2	would be a daily penalty assessed for their delay
3	calculation, but from the gravity estimate, would	3	in complying, that they might get the job done
4	be one.	4	faster to save money?
5	Q. So it was a one-time, you didn't count it	5	MR. SAPORITA: Objection, Your
6	for a full five years; is that correct?	6	Honor. It's a hypothetical.
7	A. I'm sorry. Do you want to	7	ALJ BIRO: Sustained.
8	Q. If there was a one-time violation, if you	8	BY MR. WINANS:
9	went out and you did an audit and you found, for	9	Q. Okay. Ms. Arvizu, is this the only
10	example, a situation where a silt fence had been	10	matter that you've worked on at EPA in the last
11	knocked down, did you calculate the penalties for	11	five years?
12	that violation based upon a five-year occurrence,	12	A. No.
13	or did you calculate it based on a one-time	13	Q. Have you worked on other compliance
14	occurrence?	14	orders?
15	A. No.	15	A. Yes.
16	Q. Which, Ms. Arvizu, was it, five years	16	Q. And I direct your attention to Exhibit
17	A. To answer your question, no, it was one	17	60. There is a number attached to this
18	time, via one time	18	proceeding, and the number is CWA02-2016-3403.
19	Q. Thank you. That's all I was trying to	19	Do you see that?
20	figure out.	20	A. Yes.
21	Now, you testified earlier in these	21	Q. Now, I take it CWA is a reference to the
22	proceeding about the initial administrative	22	Clean Water Act. Would that be correct?
23	compliance order that was served back in March of	23	A. Yes.
24	2014.	24	Q. And it looks like a 02. Is that a
25	A. Correct.	25	reference to your region?

	Page 356		Page 358
1	A. Yes.	1	dates of penalties?
2	Q. And 2016, I take it that's the year that	2	A. Yes.
3	the matter is issued?	3	Q. Do these public notices that are issued
4	A. Yes.	4	by the EPA also identify alleged violations?
5	Q. Then the last number, where does that	5	A. Yes.
6	come from, the 3403 number?	6	Q. And do the public notices indicate the
7	A. That is the docket number.	7	amount of the penalties that are being sought?
8	Q. Does that suggest that Region 2 of the	8	A. Yes.
9	EPA issued 3,403 proceedings in the year 2016?	9	Q. Was public notice 2016-26 issued in
10	A. No.	10	connection with the current proceedings against
11	Q. Is that the total number of matters	11	the New York State Department of Public
12	pursued in Region 2 of the EPA?	12	Transportation?
13	A. No.	13	A. Yes.
14	Q. Where does that number come from?	14	Q. And does that public notice indicate the
15	A. That number is the docket number. My	15	penalty being sought of \$150,000?
16	class reissued penalty orders for Class 1 and	16	A. Yes.
17	Class 2. For example, for DOT, this was the	17	Q. And is that penalty consistent with the
18	third Class 2, more than the last three digits	18	penalty that's stated in the complaint, which is
19	indicate how many what that order is to be	19	Exhibit 60?
20	that year, so.	20	A. The penalty
21	Q. So how many matters were pursued by	21	Q. Are they both 150?
22	Region 2 of the EPA 2016?	22	A. No, they're both not 150, no.
23	A. I don't have that information in front of	23	Q. I notice that the date of the complaint
24	me.	24	that was issued is June 15, 2016. So assuming,
25	Q. Would it be correct to state that any	25	and I realize you do not have it in front of you,
	Q. Would it of confect to state that any		and I rounze you do not have to in front of you,
	Page 357		Page 359
			1 4 9 5 5 5 7
1	matter where an administrative penalty is going	1	but assuming that the date of the public notice
1 2	matter where an administrative penalty is going to be assessed, that the EPA, as a regular	1 2	but assuming that the date of the public notice is July 1st, it would have been sent out about
		1	but assuming that the date of the public notice is July 1st, it would have been sent out about two weeks later; is that right?
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	to be assessed, that the EPA, as a regular practice, files a public notice A. Yes. Q and does that public notice indicate the nature of the alleged violation, the identity of the alleged violator and the proposed penalty that was being sought? A. Can you say that again? I want to make sure I understood that. Q. Rather than have her read it back, I will say it again. Okay. Is it correct that the public notices that are issued by the EPA in connection with proposed administrative penalties include upper bid-up work; they include the nature of the violation; is that correct? A. The nature of the violation they normally include the type of the order that's being issued. Q. Well, do they reference the Clean Water Act, the Clean Water Act in connection with the violation?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	but assuming that the date of the public notice is July 1st, it would have been sent out about two weeks later; is that right? A. That's about right, yes. Q. Now, does the EPA issue public notices on all of the matters with Clean Water Act violations where they seek a penalty? A. As a practice, yes. Q. And would you agree that one of the objectives of the EPA in doing enforcement would be to be consistent with the rules of the EPA, the guidelines that you have, and is provided as Complainant's Exhibit 65, that's the guidelines? A. The guidelines of the policies? Q. Yes. A. What was your question again? Q. Is this the guide that's used within the EPA in seeking a penalty? A. For the Clean Water Act, for the settlement policies. Q. Understood. How many matters did the EPA pursue in Region 2 in 2016 to the present in seeking penalties?

1 2	Page 360		Page 362
	testimony. It's completely irrelevant to	1	administrative and civil penalties as
	the issues in front us today.	2	well. And I am required to say that the
3	MR. WINANS: Your Honor, the	3	both the civil proceedings and the
4	Respondent in these proceedings contend	4	administrative proceedings that have been
5	that she expects that it might be	5	conducted by the EPA are well outside the
6	considered appropriate to impose a	6	witness' knowledge both with respect to
7	penalty upon the New York State	7	all of the potential actions taken by
8	Department of Transportation, but the	8	I don't know even know what Region 2 is
9	penalty should be consistent with the	9	here, but it's far beyond the scope of
10	penalty being assessed by the EPA for	10	this witness's testimony, wouldn't be
11	similar violations.	11	anything that could remotely be
12	In short, the penalty should fit the	12	considered relevant.
13	crime; and therefore, I contend that this	13	ALJ BIRO: Overruled. If she knows,
14	agency's history of extracting penalties	14	she can answer.
15	from other respondents is irrelevant.	15	THE WITNESS: I don't know.
16	Now, it may not be that this witness	16	MR. WINANS: Thank you. I don't
17	has knowledge of the specific amounts	17	have anything further of this witness,
18	being assessed.	18	Your Honor.
19	I would point out that EPA does have	19	ALJ BIRO: Did you have anything?
20	a web site that does have the	20	MR. GARELICK: I don't have
21	information. It's sort of a list, sort	21	anything.
22	of like a brag page of what they've	22	ALJ BIRO: Redirect?
23	collected on similar penalties. And it	23	REDIRECT EXAMINATION
24	is the Respondent's intention to	24	BY MR. SAPORITA:
25	introduce evidence from that. This is	25	Q. I'm showing the witness Complainant's
	Page 361		Page 363
1	evidence that comes from the EPA itself.	1	Exhibit 47, which is the June 5th, 2014
2	ALJ BIRO: I think you'll find,	2	Administrative Compliance Order.
3	Mr. Winans, that the Environmental	3	Let's step back. Let's go to
4	Appeals Board has disagreed with your	4	Complainant's Exhibit 47. And if you would turn
5	position on that, and they found that	5	to page 6. Is that a list of approximately 20
6	every case is individual and what has	6	different violations of the Stormwater Pollution
	happened in other cases in terms of		
7		7	Prevention Plan requirement by the DOT?
7 8	penalties is not necessarily even	8	Prevention Plan requirement by the DOT? A. I'm sorry?
	penalties is not necessarily even influential, much less binding, on any		- · · · · · · · · · · · · · · · · · · ·
8		8	A. I'm sorry?
8 9	influential, much less binding, on any	8 9	A. I'm sorry? Q. The list would be in your Findings of
8 9 10	influential, much less binding, on any further penalties determined. But I will	8 9 10	A. I'm sorry?Q. The list would be in your Findings ofViolation, the findings of the fact and the
8 9 10 11	influential, much less binding, on any further penalties determined. But I will reserve your right to make that argument	8 9 10 11	A. I'm sorry?Q. The list would be in your Findings ofViolation, the findings of the fact and the conclusions of law section. You list a number of
8 9 10 11 12	influential, much less binding, on any further penalties determined. But I will reserve your right to make that argument one more time, if you wish, and then	8 9 10 11 12	A. I'm sorry? Q. The list would be in your Findings of Violation, the findings of the fact and the conclusions of law section. You list a number of violations of their construction of storm water
8 9 10 11 12 13	influential, much less binding, on any further penalties determined. But I will reserve your right to make that argument one more time, if you wish, and then proceed with your question.	8 9 10 11 12 13	A. I'm sorry? Q. The list would be in your Findings of Violation, the findings of the fact and the conclusions of law section. You list a number of violations of their construction of storm water control requirements.
8 9 10 11 12 13 14	influential, much less binding, on any further penalties determined. But I will reserve your right to make that argument one more time, if you wish, and then proceed with your question. MR. WINANS: Well, let me simply ask	8 9 10 11 12 13 14	 A. I'm sorry? Q. The list would be in your Findings of Violation, the findings of the fact and the conclusions of law section. You list a number of violations of their construction of storm water control requirements. A. Stormwater controls? Q. Can you read Paragraph 9? A. 9, yes. "Based on the findings, EPA's
8 9 10 11 12 13 14 15	influential, much less binding, on any further penalties determined. But I will reserve your right to make that argument one more time, if you wish, and then proceed with your question. MR. WINANS: Well, let me simply ask the witness this one question. BY MR. WINANS: Q. Isn't it true, Ms. Arvizu, that in the	8 9 10 11 12 13 14 15	 A. I'm sorry? Q. The list would be in your Findings of Violation, the findings of the fact and the conclusions of law section. You list a number of violations of their construction of storm water control requirements. A. Stormwater controls? Q. Can you read Paragraph 9? A. 9, yes. "Based on the findings, EPA's findings, that upon"
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	Page 364		Page 366
1	added protection of the construction in general,"	1	Q. And the construction contracts that DOT
2		2	-
3	right? A. Yes.	3	has, they're supposed to inspect them at least once a week; isn't that right, and have
4	Q. Numerous violations. Okay. I counted	4	documentation?
5	21. Does that sound about right?	5	A. DOT has to ensure compliance with the
6	A. Yes, that sounds about right. Yes.	6	final permit. That permit has four programs.
7	Q. And turning to page 10 starting on	7	Q. And isn't it true that that requirement
8	page 9, but turning to page 10, is that a list of	8	includes the preparation of the inspection report
9	numerous and I count 51 violations of	9	at least once a week?
10	implementation of pollution prevention and good	10	A. I'd have to go back to DOT's program to
11	housekeeping BMP?	11	see.
12	A. No.	12	MR. WINANS: All right. Nothing
13	Q. Okay. In the complaint, how many	13	further.
14	violations is EPA seeking, characterizing the 21	14	MR. SAPORITA: Nothing further for
15	separate violations in the order?	15	this witness.
16	A. Not including us?	16	EXAMINATION BY
17	Q. Yes. How many counts in the complaint do	17	ALJ BIRO:
18	all of those violations amount to?	18	Q. Ms. Arvizu, you said you relied on the
19	A. One.	19	penalty policy?
20	Q. Thank you. And for the list of 51	20	A. Yes.
21	separate EGH violations cited in the order, how	21	Q. Am I correct that the violation in making
22	many violations does that amount to?	22	your the penalty in this case, the penalty
23	A. One. Okay.	23	policy referred to is Complainant's Exhibit 65?
24	MR. SAPORITA: I have no further	24	A. Yes.
25	questions.	25	Q. This penalty policy in 13 refers to
	1		Ç
	Page 365		Page 367
			rage 307
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1 2		1 2	
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	RECROSS-EXAMINATION BY MR. WINANS: Q. If I may inquire very briefly. Ms. Arvizu, in connection with the violations that were related to the construction work by contractors, were you advised after the fact, during the compliance process, that New York State DOT had contract requirements for its contractors, telling them they needed to comply? A. I have to go back into my notes, into my details. I don't have that in front of me. Q. We could agree that on a construction site, where a contractor is working, and there is not anybody there from DOT, that the contractor would be in a better position to be involved in the minutiae of complying? A. On site, yes. However, DOT has the responsibility to ensure compliance with the construction, in general. Q. In fact, they're supposed to do inspections on a regular basis; isn't that right? A. Who? Q. The DOT, because it's a DOT construction	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Exhibit 60; is that correct? A. Yes. Q. Previously, you said that this policy could not be used in litigation; is that correct? A. That's correct. If we reach a settlement again, after we run through the next process. I developed it for settlement purposes. Q. And the number you developed of 150, was that also for settlement purposes? A. It's only for settlement purposes. MR. SAPORITA: Your Honor, she's mistaken about that. ALJ BIRO: I don't think she is. The settlement policy says you're only supposed to use the number calculated on there. It's explicitly for settlement. And it says it's probably not intended to be used in the case today. Why isn't it? Because the administrative judge is the officer who is there for the trial. MS. MC NALLY: Where are you? ALJ BIRO: Or assume, in good faith, that she says she used it to determine

	Page 368		Page 370
1	MS. MC NALLY: So	1	you-all take into account in litigation, you
2	AJR BIRO: I wasn't finished.	2	might calculation in litigation, would be higher
3	MS. MC NALLY: Sorry.	3	than the amount you-all assessed in settlement;
4	BY AJR BIRO:	4	is that correct?
5	Q. My question here is: You developed that	5	A. Possibly in settlement. Yes.
6	proposed penalty of \$160,000 for settlement	6	Q. In this case, you requested the exact
7	purposes; is that correct?	7	same amount in litigation on this settlement; is
8	A. My offer is for settlement purposes.	8	that correct?
9	Q. Is there a different policy or an	9	A. I did not re-calculate for ligation.
10	additional policy that you relied upon to	10	Q. Okay. You put in your Clean Water Act
11	calculate the penalty used that you were	11	public notice \$450,000 as the amount you were
12	proposing in this litigation?	12	seeking. Did you consider that as the absolute
13	A. No, this is only for settlement. This is	13	maximum the agency could obtain in this case or
14	the only policy I used.	14	the settlement amount the agency would obtain?
15	Q. There are no other EPA policies you rely	15	A. We are in the public notice, that was
16	on to determine the penalty for litigation	16	the amount we were seeking.
17	purposes?	17	Q. The most you were seeking?
18	A. Litigation beyond the	18	A. Yes, the most we were seeking.
19	Q. For this case. In this case, did you	19	Q. Okay. There are a few gravity
20	look at any other policies, any other policies	20	instruction factors in this policy, for example,
21	that would apply to determine a penalty you would	21	for internal leave.
22	propose here?	22	A. No.
23	A. I'm not sure I'm following your question.	23	Q. Did you consider that in your
24	With respect to the EPA, it has since 1995	24	calculations?
25	Q. For settlement?	25	A. No.
25	Q. For settlement?	25	A. No.
	Page 369		Page 371
			rage 3/1
1	A. For settlement.	1	Q. And why didn't you consider it?
1 2		1 2	
	A. For settlement.		Q. And why didn't you consider it?
2	A. For settlement.Q. It has no policy for litigation for the	2	Q. And why didn't you consider it? A. Because, like I said, there was no
2	A. For settlement.Q. It has no policy for litigation for the Clean Water Act?	2	Q. And why didn't you consider it? A. Because, like I said, there was no information that was given to us. I maybe think
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2 3 4 5	A. For settlement.Q. It has no policy for litigation for the Clean Water Act?A. No.Q. In this case, you did not look at any	2 3 4 5	Q. And why didn't you consider it? A. Because, like I said, there was no information that was given to us. I maybe think that DOT would not be able to obtain a penalty. Q. Does DOT provide you any information
2 3 4 5 6	 A. For settlement. Q. It has no policy for litigation for the Clean Water Act? A. No. Q. In this case, you did not look at any other agency's policy to determine the penalty of litigation in this case? A. For litigation, like we're in right now, 	2 3 4 5 6	Q. And why didn't you consider it? A. Because, like I said, there was no information that was given to us. I maybe think that DOT would not be able to obtain a penalty. Q. Does DOT provide you any information regarding their financial resources?
2 3 4 5 6 7	 A. For settlement. Q. It has no policy for litigation for the Clean Water Act? A. No. Q. In this case, you did not look at any other agency's policy to determine the penalty of litigation in this case? 	2 3 4 5 6 7	 Q. And why didn't you consider it? A. Because, like I said, there was no information that was given to us. I maybe think that DOT would not be able to obtain a penalty. Q. Does DOT provide you any information regarding their financial resources? A. No. Q. Did you consider any issues of prior history of violations in calculating your
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. For settlement. Q. It has no policy for litigation for the Clean Water Act? A. No. Q. In this case, you did not look at any other agency's policy to determine the penalty of litigation in this case? A. For litigation, like we're in right now, in litigation? Q. Yes. A. No. I only developed the policy for settlement purposes, so I have nothing to follow up, anything beyond settlement, if that's what you're asking. Q. Yes. A. No, I'm not, anything beyond settlement. Q. Okay. The policy says that this policy says that you will not be calculating at a lower amount, to increase through its staff in settlement? A. That is correct. Q. Taking into account each risk, as going to a hearing; is that correct? A. Yes.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	 Q. And why didn't you consider it? A. Because, like I said, there was no information that was given to us. I maybe think that DOT would not be able to obtain a penalty. Q. Does DOT provide you any information regarding their financial resources? A. No. Q. Did you consider any issues of prior history of violations in calculating your penalty? A. No. Q. And why did you not consider that? A. Because like I said, there that was no prior history to include in my Q. So you didn't include the history for that factor? A. It's not a factor. Q. It's not a factor. Okay. Were there any factors you considered in your calculations for determining the settlement now that were not explicitly listed in the policy, what we might call other factors, as justice may require? A. No.
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1	more or less, to 150, what was the rationale for	1	A. When you say "did not do," or attachment
2	that?	2	to DOT, and since we got the audit, we took
3	A. Ten thousand is a small amount of money.	3	everything as far as we did not re-file
4	Q. So you don't know what the specific	4	
5	rational was; is that correct?	5	Q. Thank you. But wouldn't the EPA on its
6	A. Correct.	6	own also take that into account?
7	Q. Did you know, in calculating this penalty	7	A. Here's why. Often it's not the cause,
8	amount, how much the Department of Transportation	8	it's not the intent of the agency.
9	had spent in receiving this compliance?	9	Q. Did you take into account the fact that
10	A. Yes. They had made quarterly progress to	10	they would not, or at least did not answer to
11	us, \$1,000 I never sat down and added it up.	11	their own loss in this case in calculating the
12	Q. But you were aware of those numbers	12	\$150,000 penalty?
13	generally?	13	A. Not since August of '07.
14	A. No.	14	Q. Did you take into account any issue about
15	Q. If they said they spent \$500,000 in	15	whether the respondent was aware or not aware
16	coming into compliance, is that a number that you	16	that a penalty could be imposed in addition to
17	considered in caculating your pentalty?	17	being required to be compliant?
18	A. I wasn't aware of that number. They told	18	A. No.
19	us during the meeting what they were.	19	Q. You said that if you had found out that
20	Q. Did that number is that number, within	20	DOT, for every day that they were non-responsive
21	your experience, a reasonable number?	21	to the violation, it would be 259 million, more
22	A. That number appears to be of staff time.	22	or less, but you've requested a penalty of only
23	Q. Do you think that is of staff time?	23	150,000.
24	A. Yes.	24	A. Okay.
25	Q. Do you think that number is an amount of	25	Q. Therefore, would it have made any
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	Page 3/3		Page 375 I
1	Page 373	1	Page 375
1 2	staff time?	1 2	difference to your calculations if they could
2	staff time? A. Yes.	2	difference to your calculations if they could have come into compliance one day after you
2	staff time? A. Yes. Q. Was it something you considered in		difference to your calculations if they could have come into compliance one day after you issued your compliance order?
2 3 4	staff time? A. Yes. Q. Was it something you considered in determining the \$150,000 proposed settlement	2 3 4	difference to your calculations if they could have come into compliance one day after you issued your compliance order? A. Would it make a difference if they came
2	staff time? A. Yes. Q. Was it something you considered in determining the \$150,000 proposed settlement figure, whether the respondent was intentionally	2	difference to your calculations if they could have come into compliance one day after you issued your compliance order? A. Would it make a difference if they came into compliance in one day?
2 3 4 5	staff time? A. Yes. Q. Was it something you considered in determining the \$150,000 proposed settlement figure, whether the respondent was intentionally violative, negligently violative there's	2 3 4 5	difference to your calculations if they could have come into compliance one day after you issued your compliance order? A. Would it make a difference if they came into compliance in one day? Q. Yes, instead of two years down the road.
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	A. Yes. Q. Was it something you considered in determining the \$150,000 proposed settlement figure, whether the respondent was intentionally violative, negligently violative there's culpability, different types of culpability, like they know it's a violation, they negligently dismiss the violation, or knowingly committed them? A. The 150,000, you call a penalty? Q. Well, you said you calculated it for settlement purposes. Did you take this into account A. I'm sorry. I'm getting confused, Your Honor, with how the question is posed. The question of settlement figure, I'm finding that calculation, the penalty using the guidance. The penalty has a bottom line that's based on the calculation. Q. The fact that the Department of Environmental Compliance, the New York State Department of Environmental Compliance, not filing its own enforcement action a factor in the	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	difference to your calculations if they could have come into compliance one day after you issued your compliance order? A. Would it make a difference if they came into compliance in one day? Q. Yes, instead of two years down the road. A. I would have to ascertain that. Q. How much you viewed it for or suggested on this settlement figure of \$150,000? A. That form was backdated. Q. Right. What I'm thinking here is the start date is already going back in many cases five years. You ended it sometime two years in the process. They actually came into the process, but to a large extent, even on the first day, when the administrative compliance order was issued, were they not already, in many cases, three or five years out of compliance? I mean, if you would have picked an end date, literally one day after the compliance date, they're still going to be given five years in order to comply. A. (Witness nods head.) Q. So would it have made any difference to the settlement figure, as you indicated, if they
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	staff time? A. Yes. Q. Was it something you considered in determining the \$150,000 proposed settlement figure, whether the respondent was intentionally violative, negligently violative there's culpability, different types of culpability, like they know it's a violation, they negligently dismiss the violation, or knowingly committed them? A. The 150,000, you call a penalty? Q. Well, you said you calculated it for settlement purposes. Did you take this into account A. I'm sorry. I'm getting confused, Your Honor, with how the question is posed. The question of settlement figure, I'm finding that calculation, the penalty using the guidance. The penalty has a bottom line that's based on the calculation. Q. The fact that the Department of Environmental Compliance, the New York State Department of Environmental Compliance, not	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	difference to your calculations if they could have come into compliance one day after you issued your compliance order? A. Would it make a difference if they came into compliance in one day? Q. Yes, instead of two years down the road. A. I would have to ascertain that. Q. How much you viewed it for or suggested on this settlement figure of \$150,000? A. That form was backdated. Q. Right. What I'm thinking here is the start date is already going back in many cases five years. You ended it sometime two years in the process. They actually came into the process, but to a large extent, even on the first day, when the administrative compliance order was issued, were they not already, in many cases, three or five years out of compliance? I mean, if you would have picked an end date, literally one day after the compliance date, they're still going to be given five years in order to comply. A. (Witness nods head.) Q. So would it have made any difference to

	Page 376		Page 378
1	day?	1	I can show you the first page.
2	A. I'm not really sure. I'm pulling on the	2	A. Yes, I see. Yes. It's the final
3	question.	3	submittal of DOT. Yes, I recognize this now.
4	Q. All right. Forget it. Fine.	4	BY MR. WINANS:
5	ALJ BIRO: All right. Did any of my	5	Q. You were asked by the judge whether DOT
6	questions raise any questions for you,	6	advised you as to the amounts of money and costs
7	Mr. Saporita?	7	associated with coming into compliance, and you
8	MR. SAPORITA: No.	8	said that you didn't get that. Do you see it
9	MR. WINANS: Can we just have one	9	there on page 9?
10	second to discuss?	10	A. I recognize it now, yes. Thank you.
11	ALJ BIRO: Sorry. Let me ask just	11	Q. Thank you.
12	one more question.	12	MR. WINANS: That's all I wanted.
13	MR. WINANS: Sure.	13	ALJ BIRO: Okay. Thank you.
14	BY ALJ BIRO:	14	Ms. Arvizu, you may step down.
15	Q. In doing your calculations for penalty,	15	Is there any intention by either of
16	did you consider, as to the amounts of	16	you recalling Ms. Arvizu for rebuttal?
17	pollutants, or the type of pollutants that might	17	MR. SAPORITA: No. She is with us.
18	have entered the stormwater system, as a result	18	She's going to stay.
19	of these violations?	19	ALJ BIRO: Okay. It's 12:30. We
20	A. The penalty I don't believe I did	20	can break for lunch. How long do you
21	during the penalty calculation phase.	21	need? Can we come back a little after 1,
22	ALJ BIRO: All right. I'm sorry.	22	do you think, a shorter lunch so we can
23	REDIRECT EXAMINATION	23	have all afternoon for the Respondent's
24	BY MR. SAPORITA:	24	case?
25	Q. I think I might have gotten this out of	25	MS. MC NALLY: Our designated
	Q. Tummi imgili im o gover uni eur er		
	Page 377		Page 379
			rage 319
1	the questions from the Judge, but is there an EPA	1	representative is saying that she doesn't
1 2	the questions from the Judge, but is there an EPA policy for determining proposed penalties in	1 2	
			representative is saying that she doesn't
2	policy for determining proposed penalties in	2	representative is saying that she doesn't think she can eat that fast. She has low
2 3	policy for determining proposed penalties in litigation outside of the content of settlement?	2	representative is saying that she doesn't think she can eat that fast. She has low blood sugar.
2 3 4	policy for determining proposed penalties in litigation outside of the content of settlement? A. Not that I'm aware of.	2 3 4	representative is saying that she doesn't think she can eat that fast. She has low blood sugar. ALJ BIRO: What time do you think,
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2 3 4 5 6	policy for determining proposed penalties in litigation outside of the content of settlement? A. Not that I'm aware of. Q. And your testimony here today about the guidance you took from the settlement penalty	2 3 4 5 6	representative is saying that she doesn't think she can eat that fast. She has low blood sugar. ALJ BIRO: What time do you think, 1:30? MS. MC NALLY: She says 1:30 is
2 3 4 5 6 7	policy for determining proposed penalties in litigation outside of the content of settlement? A. Not that I'm aware of. Q. And your testimony here today about the guidance you took from the settlement penalty policy, was that intended to demonstrate a	2 3 4 5 6 7	representative is saying that she doesn't think she can eat that fast. She has low blood sugar. ALJ BIRO: What time do you think, 1:30? MS. MC NALLY: She says 1:30 is fine.
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	Page 380		Page 382
1	start over?	1	reconnaissance inventory, construction
2	MR. GARELICK: Yes, 13 through 17	2	site inspections, improving DOT erosion
3	ALJ BIRO: 13 through 17, 20 through	3	and sediment control programs, procedures
4	27, 30 through 37. I have it is it	4	MNS WME, construction site inspection, an
5	39A through L, and then 42?	5	acronym, construction site training,
6	MR. SAPORITA: A through H.	6	documentation for employee training,
7	ALJ BIRO: A through H, offered,	7	outfall mapping, watershed mapping, MCM4
8	through L.	8	enforcing, limited discharge infection
9	Are we all in agreement?	9	program, and a list of discharge traps
10	MR. GARELICK: That's fine.	10	found for raccoons, and public outreach,
11	ALJ BIRO: 40 through 42, 44, 45	11	all of which DEC exempted and the mere
12	through 47, 56, 59, 72 through 77.	12	actions, all of which, the EPA issued
13	Now we have Respondent's Exhibits:	13	violations.
14	24 through 29, 31 through 34, 36 through	14	In his opening, opposing counsel
15	38, 41 through 43, 45 through 47, 49, 50,	15	described DOT's failures as fundamental,
16	53, 54, 56, 57, 58, 64, 66, 67, 70	16	a large agency as we actively know.
17	through 72, and Respondent's Exhibit 16,	17	EPA found that these areas were so
18	pages 1 and 4 only. Are we in agreement?	18	important and so fundamental that they
19	MR. SAPORITA: That's correct.	19	waited two years to inform DOT staff of
20	MR. WINANS: Yes, Your Honor.	20	them.
21	ALJ BIRO: Do you still want to rest	21	Even after the audit reports were
22	or do you want to make any other	22	completed, the EPA waited. The Region 9
23	application?	23	audit report was completed in January
24	MR. SAPORITA: We rest.	24	2013. The Region 8 audit report was also
25	ALJ BIRO: Okay. Ms. McNally, would	25	completed in January of 2013. The Region
		1	
	Page 381		Page 383
1	Page 381 you like to make your opening statement	1	Page 383 5 audit report was completed in December
1 2		1 2	
	you like to make your opening statement		5 audit report was completed in December
2	you like to make your opening statement now?	2	5 audit report was completed in December of 2013. The EPA still waited.
2 3	you like to make your opening statement now? MS. MC NALLY: I would. Thank you	2 3	5 audit report was completed in December of 2013. The EPA still waited. It wasn't until March 2014 that EPA
2 3 4	you like to make your opening statement now? MS. MC NALLY: I would. Thank you very much.	2 3 4	5 audit report was completed in December of 2013. The EPA still waited. It wasn't until March 2014 that EPA advised DOT of the fundamental failures
2 3 4 5	you like to make your opening statement now? MS. MC NALLY: I would. Thank you very much. Imposing a penalty in this matter	2 3 4 5	5 audit report was completed in December of 2013. The EPA still waited. It wasn't until March 2014 that EPA advised DOT of the fundamental failures that existed in the MS4 system.
2 3 4 5 6	you like to make your opening statement now? MS. MC NALLY: I would. Thank you very much. Imposing a penalty in this matter would be patently unfair. This is not a	2 3 4 5 6	5 audit report was completed in December of 2013. The EPA still waited. It wasn't until March 2014 that EPA advised DOT of the fundamental failures that existed in the MS4 system. This lapse in time shows exactly how
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	Page 384		Page 386
1	to, to comply with the permit. It	1	A. Yes.
2	expended \$98,000 more than it needed to	2	(Handing witness her glasses.)
3	just to satisfy EPA for items that were	3	Q. Ms. Kubek, who is your current employer?
4	outside of some of the requirements.	4	A. New York State Department of
5	DOT did all of it, happily, because	5	Transportation.
6	they were told the EPA's role was	6	Q. What is your title?
7	compliance. And once compliance was	7	A. I'm an environmental specialist.
8	issued, there would be no penalty.	8	Q. Can you please describe to me your
9	Despite this fact, it is apparently	9	familiarity about MS4 systems?
10	EPA's policy to get compliance and then	10	A. I have worked with MS4 permit
11	issue an order or a penalty once you	11	requirements and compliance with those
12	have done everything that they've asked	12	requirements for over 15 years.
13	you to do.	13	Q. In what capacity have you done so?
14	This is a case where DOT tried to	14	A. My current capacity with the New York
15	comply in the first instance. They tried	15	State Department of Transportation Office of
16	harder to comply once they were issued	16	Environment in compliance with the New York State
17	the compliance order, and they expended	17	work requirements. And prior to that, my
18	\$98,000 more than was required by the	18	employment with the Department of Environmental
19	permit upon reliance upon EPA's	19	Conservation in advising regulated municipalities
20	promise that if compliance was achieved,	20	and other nontraditional MS4s in meeting those
21	there would be no penalty.	21	permit requirements.
22	That was still not enough for the	22	Q. Okay. Do you want to give me a little
23	EPA.	23	bit more of your background? What is your
24	In closing, I would hope that if EPA	24	educational credential?
25	does audit an agency, and it actually has	25	A. I have a bachelor of science degree from
	does dudit an agency, and it detainy has		71. I have a bacheror of science degree from
	Page 385		Page 387
1	fundamental failures, it will not wait	1	the University of New York in environmental
2	two years before notifying them of that.	2	science and forestry and in water resources
3	Thank you.	3	management, with a concentration in stormwater
4	ALJ BIRO: Okay, call your first	4	hydrology and storm management.
5	witness.	5	Q. Do you have any certifications?
6	MS. MC NALLY: Your Honor, the New	6	A. I am a certified professional in erosion
7	State Department of Transportation calls	7	and sediment control, certified professional in
8	Ellen Kubek.	8	stormwater quality, and a certified professional
9	(Witness coming to the stand.)	9	in stormwater erosion.
10	Ms. Reporter, would you swear in the	10	Q. And is all of this contained in
11	witness.	11	Respondent's Exhibit 73 that I handed you?
	ELLEN KUBEK,	12	A. Yes.
12		1	
12 13	having been first duly sworn by	13	Q. Is that correct and accurate, to the best
	having been first duly sworn by the Notary Public, was examined	13 14	Q. Is that correct and accurate, to the best of your knowledge?
13			
13 14	the Notary Public, was examined	14	of your knowledge?
13 14 15	the Notary Public, was examined and testified as follows:	14 15	of your knowledge? A. Yes.
13 14 15 16	the Notary Public, was examined and testified as follows: *****	14 15 16	of your knowledge? A. Yes. MS. MC NALLY: I would like to move
13 14 15 16 17	the Notary Public, was examined and testified as follows: ***** MS. MC NALLY: May I approach the	14 15 16 17	of your knowledge? A. Yes. MS. MC NALLY: I would like to move that into evidence.
13 14 15 16 17 18	the Notary Public, was examined and testified as follows: ***** MS. MC NALLY: May I approach the witness, Your Honor?	14 15 16 17 18	of your knowledge? A. Yes. MS. MC NALLY: I would like to move that into evidence. ALJ BIRO: So moved.
13 14 15 16 17 18	the Notary Public, was examined and testified as follows: ***** MS. MC NALLY: May I approach the witness, Your Honor? ALJ BIRO: You may.	14 15 16 17 18 19	of your knowledge? A. Yes. MS. MC NALLY: I would like to move that into evidence. ALJ BIRO: So moved. (RESPONDENT'S EXHIBIT 73, RECEIVED
13 14 15 16 17 18 19 20	the Notary Public, was examined and testified as follows: **** MS. MC NALLY: May I approach the witness, Your Honor? ALJ BIRO: You may. DIRECT EXAMINATION	14 15 16 17 18 19 20	of your knowledge? A. Yes. MS. MC NALLY: I would like to move that into evidence. ALJ BIRO: So moved. (RESPONDENT'S EXHIBIT 73, RECEIVED IN EVIDENCE AS OF THIS DATE.)
13 14 15 16 17 18 19 20 21	the Notary Public, was examined and testified as follows: **** MS. MC NALLY: May I approach the witness, Your Honor? ALJ BIRO: You may. DIRECT EXAMINATION BY MS. MC NALLY:	14 15 16 17 18 19 20 21	of your knowledge? A. Yes. MS. MC NALLY: I would like to move that into evidence. ALJ BIRO: So moved. (RESPONDENT'S EXHIBIT 73, RECEIVED IN EVIDENCE AS OF THIS DATE.) MS. MC NALLY: And based upon her
13 14 15 16 17 18 19 20 21	the Notary Public, was examined and testified as follows: ***** MS. MC NALLY: May I approach the witness, Your Honor? ALJ BIRO: You may. DIRECT EXAMINATION BY MS. MC NALLY: Q. Ms. Kubek, I'll show you what has been	14 15 16 17 18 19 20 21 22	of your knowledge? A. Yes. MS. MC NALLY: I would like to move that into evidence. ALJ BIRO: So moved. (RESPONDENT'S EXHIBIT 73, RECEIVED IN EVIDENCE AS OF THIS DATE.) MS. MC NALLY: And based upon her testimony, and response to Exhibit 73, I
13 14 15 16 17 18 19 20 21 22 23	the Notary Public, was examined and testified as follows: ***** MS. MC NALLY: May I approach the witness, Your Honor? ALJ BIRO: You may. DIRECT EXAMINATION BY MS. MC NALLY: Q. Ms. Kubek, I'll show you what has been entered or what has been marked as	14 15 16 17 18 19 20 21 22 23	of your knowledge? A. Yes. MS. MC NALLY: I would like to move that into evidence. ALJ BIRO: So moved. (RESPONDENT'S EXHIBIT 73, RECEIVED IN EVIDENCE AS OF THIS DATE.) MS. MC NALLY: And based upon her testimony, and response to Exhibit 73, I would like move to have her qualified as

	Page 388		Page 390
1	MS. MC NALLY: Expert in stormwater	1	member of a subcommittee that was formed in the
2	specialist and sediment control.	2	summer of 2016 to discuss proposed revisions of
3	ALJ BIRO: Expert in stormwater, and	3	renewal of the current MS4 permits, and in that
4	what was the other one?	4	subcommittee representing all nontraditional
5	MS. MC NALLY: Do you have a better	5	MS4s.
6	way to phrase that? Erosion and sediment	6	Q. So there are nontraditional MS4s in that
7	control.	7	subcommittee?
8	ALJ BIRO: Any objection?	8	A. There was not at that time. That
9	MR. SAPORITA: No, Your Honor.	9	subcommittee may be reconvened, and there may be
10	ALJ BIRO: So qualified as an expert	10	additional nontraditional MS4s asked to
11	in stormwater management and erosion and	11	participate. But at this last round, I was the
12	sediment control.	12	only one representing nontraditional.
13	MS. MC NALLY: Thank you,	13	Q. Can you list some other nontraditional
14	Your Honor.	14	MS4s in New York State?
15	BY MS. MC NALLY:	15	A. By "category," they would be
16	Q. Can you just describe for me your	16	universities, prisons, hospitals, post offices.
17	familiarity with DEC and EPA jurisdiction over	17	Q. How about linear transportation?
18	MS4?	18	A. Yes, New York State Thruway Authority is
19	A. The Clean Water Act delegated the	19	also a nontraditional MS4 in New York State.
20	authority or described the authority for	20	Q. Was there a time in which you were
21	administering those aspects of clean water	21	present for some of the audits that we discussed
22	compliance to EPA, and the EPA then delegated	22	in testimony today?
23	that authority to New York State Department of	23	A. Yes, I was present at the audit in the
24	Environmental Conservation.	24	Region 9 or Binghamton area.
25	Q. Thank you.	25	Q. I'm going to ask that you find
	Page 389		
	rage 307		Page 391
1	And you said you had worked with	1	Respondent's 2 and 6, and I will help you.
1 2	And you said you had worked with nontraditional MS4s prior to working with the	1 2	Respondent's 2 and 6, and I will help you. A. Okay.
	And you said you had worked with nontraditional MS4s prior to working with the EPA; is that right?		Respondent's 2 and 6, and I will help you. A. Okay. Q. Start with Respondent's 2. Can you
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	And you said you had worked with nontraditional MS4s prior to working with the EPA; is that right? A. That is correct. Q. Can you tell me some common issues that you have seen in working with nontraditional MS4s? A. The common issues with nontraditional MS4s in complying with permit requirements are that the permit requirements seem to be geared more towards the municipal MS4s, the cities, towns, villages, and to some extent the county, and nontraditional MS4s, such as the Department of Transportation, don't have the regulatory mechanisms or enforcement mechanisms that the permits want them to have. Q. Are you involved in any groups that work with the DEC or EPA in enforcing the nontraditional MS4s?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Respondent's 2 and 6, and I will help you. A. Okay. Q. Start with Respondent's 2. Can you describe for the record what that is. A. This is an excerpt of the geodatabase, part of our geographic information system or GIS database that the department uses to track all of our outfall inspections or outfall reconnaissance inventory. Q. Okay. What is the significance of the highlighted portion? Just tell me why you highlighted. A. Those highlighted portions are three outfalls that were visited during the audit. And this happens to be from Region 5 or our Buffalo/Niagra region. And these are three of the outfalls that were visited during an audit of that region. Q. Can you just describe how this document
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	And you said you had worked with nontraditional MS4s prior to working with the EPA; is that right? A. That is correct. Q. Can you tell me some common issues that you have seen in working with nontraditional MS4s? A. The common issues with nontraditional MS4s in complying with permit requirements are that the permit requirements seem to be geared more towards the municipal MS4s, the cities, towns, villages, and to some extent the county, and nontraditional MS4s, such as the Department of Transportation, don't have the regulatory mechanisms or enforcement mechanisms that the permits want them to have. Q. Are you involved in any groups that work with the DEC or EPA in enforcing the nontraditional MS4s? A. Yes. Q. Can you explain that for me? A. At the New York State Department of Transportation, or I can shorten that to DOT? Q. Yes.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Respondent's 2 and 6, and I will help you. A. Okay. Q. Start with Respondent's 2. Can you describe for the record what that is. A. This is an excerpt of the geodatabase, part of our geographic information system or GIS database that the department uses to track all of our outfall inspections or outfall reconnaissance inventory. Q. Okay. What is the significance of the highlighted portion? Just tell me why you highlighted. A. Those highlighted portions are three outfalls that were visited during the audit. And this happens to be from Region 5 or our Buffalo/Niagra region. And these are three of the outfalls that were visited during an audit of that region. Q. Can you just describe how this document is created? A. During our outfall inspection or outfall reconnaissance inventory, the inspectors visit each of the previously mapped outfalls and gather the information regarding the characteristics of
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	And you said you had worked with nontraditional MS4s prior to working with the EPA; is that right? A. That is correct. Q. Can you tell me some common issues that you have seen in working with nontraditional MS4s? A. The common issues with nontraditional MS4s in complying with permit requirements are that the permit requirements seem to be geared more towards the municipal MS4s, the cities, towns, villages, and to some extent the county, and nontraditional MS4s, such as the Department of Transportation, don't have the regulatory mechanisms or enforcement mechanisms that the permits want them to have. Q. Are you involved in any groups that work with the DEC or EPA in enforcing the nontraditional MS4s? A. Yes. Q. Can you explain that for me? A. At the New York State Department of Transportation, or I can shorten that to DOT?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Respondent's 2 and 6, and I will help you. A. Okay. Q. Start with Respondent's 2. Can you describe for the record what that is. A. This is an excerpt of the geodatabase, part of our geographic information system or GIS database that the department uses to track all of our outfall inspections or outfall reconnaissance inventory. Q. Okay. What is the significance of the highlighted portion? Just tell me why you highlighted. A. Those highlighted portions are three outfalls that were visited during the audit. And this happens to be from Region 5 or our Buffalo/Niagra region. And these are three of the outfalls that were visited during an audit of that region. Q. Can you just describe how this document is created? A. During our outfall inspection or outfall reconnaissance inventory, the inspectors visit each of the previously mapped outfalls and gather

	Page 392		Page 394
1	whether it needs maintenance. But primarily they	1	those individuals that prepared this are
2	are looking for if they have discharged anything	2	the consultant staff that has that
3	other than the stormwater through the outlets at	3	training.
4	the time of the inspection.	4	ALJ BIRO: Who can modify or delete
5	Q. Is this document kept in the regular	5	this information?
6	course of business?	6	THE WITNESS: The database can only
7	A. Yes.	7	be modified by the regional staff or the
8	MS. MC NALLY: I would submit this	8	consultant doing the inspection.
9	document into evidence at this time.	9	ALJ BIRO: And you said you created
10	MR. GARELICK: I don't think it's	10	this page from a database?
11	clear exactly who created this document.	11	THE WITNESS: Yes.
12	ALJ BIRO: Do you want to lay a	12	ALJ BIRO: When did you do that?
13	better foundation?	13	THE WITNESS: I did this in the
14	MR. GARELICK: I don't think, yeah,	14	previous summer, so this would have been
15	a proper foundation was laid as to	15	during July or August of 2017.
16	actually who created it. It is unclear	16	ALJ BIRO: What was your request for
17	to establish it as a business record who	17	information related to this page?
18	actually created it.	18	THE WITNESS: This page was based on
19	MS. MC NALLY: Well, an employee or	19	the audit conducted, specifically the
20	a consultant gives the information that	20	audit of those outfalls.
21	is given to the database.	21	ALJ BIRO: Were all of those
22	ALJ BIRO: You can't testify.	22	outfalls the ones that you looked at?
23	MS. MC NALLY: I'm sorry.	23	THE WITNESS: Just the ones that are
24	ALJ BIRO: Maybe give us more	24	highlighted in blue or in the in each
25	information on how this document comes to	25	section.
	202		205
-	Page 393	1	Page 395
1	be.	1 2	ALJ BIRO: So that's a page that is included on the screen?
2	THE WITNESS: I created this	3	THE WITNESS: Yes. There are far
3	particular page with the description	4	more outfalls than we just show here.
4	below that excerpt, but the geodatabase	5	ALJ BIRO: All right. Do you have
5 6	is created through the use of a tablet or	6	any more specific objections?
7	an iPad or in some cases with geographic	7	I'll take that as a no.
8	positioning system, or GPS unit, hand-	8	MR. GARELICK: No, Your Honor.
9	held unit, taken out into the field	9	ALJ BIRO: Okay. We'll admit
10	during our inspection, and the data are	10	Respondent's Exhibit 2 into the record.
11	entered into the geodatabase in the field.	11	(RESPONDENT'S EXHIBIT 2, RECEIVED IN
12	And this is an excerpt of the	12	EVIDENCE AS OF THIS DATE.)
13	geodatabase in our Region 5 area.	13	BY MS. MC NALLY: (Cont.d)
14	ALJ BIRO: Who is the universe of	14	Q. Ms. Kubek, can you please discuss the
15	people that enters into that database?	15	significance of what was found or what the
	people mai emers into mai database!		database showed for the outfalls listed?
	THE WITNESS. The individual	1 16	
16	THE WITNESS: The individual	16 17	
16 17	conducting the inspection could be our	17	A. The database shows that if you can
16 17 18	conducting the inspection could be our regional staff, but also in a lot of	17 18	A. The database shows that if you can follow over to the fourth column from the right,
16 17 18 19	conducting the inspection could be our regional staff, but also in a lot of cases they are consultant staff that are	17 18 19	A. The database shows that if you can follow over to the fourth column from the right, the inspection results, and in that column the
16 17 18 19 20	conducting the inspection could be our regional staff, but also in a lot of cases they are consultant staff that are hired specifically through a process of a	17 18 19 20	A. The database shows that if you can follow over to the fourth column from the right, the inspection results, and in that column the individual conducting the inspection describes
16 17 18 19 20 21	conducting the inspection could be our regional staff, but also in a lot of cases they are consultant staff that are hired specifically through a process of a request for a proposal from a consultant	17 18 19 20 21	A. The database shows that if you can follow over to the fourth column from the right, the inspection results, and in that column the individual conducting the inspection describes what was found during the inspection.
16 17 18 19 20 21	conducting the inspection could be our regional staff, but also in a lot of cases they are consultant staff that are hired specifically through a process of a request for a proposal from a consultant that wished to do that work for the DOT	17 18 19 20 21 22	A. The database shows that if you can follow over to the fourth column from the right, the inspection results, and in that column the individual conducting the inspection describes what was found during the inspection. Q. What does it say?
16 17 18 19 20 21 22 23	conducting the inspection could be our regional staff, but also in a lot of cases they are consultant staff that are hired specifically through a process of a request for a proposal from a consultant that wished to do that work for the DOT and have the qualifications necessary to	17 18 19 20 21 22 23	A. The database shows that if you can follow over to the fourth column from the right, the inspection results, and in that column the individual conducting the inspection describes what was found during the inspection. Q. What does it say? A. For the first outfall in the far left
16 17 18 19 20 21	conducting the inspection could be our regional staff, but also in a lot of cases they are consultant staff that are hired specifically through a process of a request for a proposal from a consultant that wished to do that work for the DOT	17 18 19 20 21 22	A. The database shows that if you can follow over to the fourth column from the right, the inspection results, and in that column the individual conducting the inspection describes what was found during the inspection. Q. What does it say?

	Page 396		Page 398
1	outfall ID number.	1	A. Some of these actually, I do not
2	The first outfall, 106779, was inspected	2	actually have photos of some of the outfalls.
3	and no suspected list of discharge was found.	3	They are just photos of the vicinity, and the
4	Q. Okay. Then the next one.	4	outfalls are not shown.
5	A. 106780 was inspected, and they indicated	5	Q. Where did these photos originate?
6	that a suspected list of discharge was found.	6	A. These photos were taken by the inspectors
7	In the very last column in Inspection	7	during the audit of Region 5.
8	Comments, they elaborated on that and indicated	8	Q. So in the original audit report, what do
9	that an oil and gas discharge was found and they	9	the photos look like in their original form?
10	reported pollution.	10	Tell me what was there before you added changes.
11	Q. For the third one?	11	A. They are photos of a vegetated area along
12	A. The third one is Outfall 10781. And that	12	roadside, the edge of the highway, guardrail
13	outfall is underground and inspection is not	13	vegetated area, and the bicycle path.
14	feasible.	14	Q. Was the red
15	Q. Why do they test the outfalls?	15	A. The red text was added by the consultant,
16	A. We are often unable to inspect the source	16	and that was part of the original audit report.
17	because the source of the water discharging	17	Q. Okay. And what did you add?
18	though the outfall often originates off of our	18	A. I added text in the blue squares or
19	right-of-way on municipally-owned or privately-	19	rectangles, with the blue arrows pointing also to
20	owned property.	20	that photograph.
21	Q. Is there another reason?	21	Q. Is this a true and accurate depiction of
22	A. We at the DOT are not authorized to do	22	what was created? There is some blue on every
23	any inspections outside of our right-of-way.	23	page.
24	Q. Why don't they catch it in catch basins	24	A. The copies I have doesn't have any, but
25	instead of the outfall, like in our facility?	25	the copies you keep bringing up on the monitor
	Page 397		D 200
	rage 371		Page 399
1	A. If our outfall is completely underground,	1	does.
1 2	A. If our outfall is completely underground, as this last one was, it's hard to investigate	1 2	does. ALJ BIRO: There is no blue.
	A. If our outfall is completely underground, as this last one was, it's hard to investigate the catch basin because you could have another		does.
2	A. If our outfall is completely underground, as this last one was, it's hard to investigate the catch basin because you could have another connection that's coming in from another	2	does. ALJ BIRO: There is no blue. MS. MC NALLY: Okay. BY MS. MC NALLY:
2	A. If our outfall is completely underground, as this last one was, it's hard to investigate the catch basin because you could have another connection that's coming in from another municipality prior to the actual outfall.	2	does. ALJ BIRO: There is no blue. MS. MC NALLY: Okay. BY MS. MC NALLY: Q. I apologize. Obviously, they were
2 3 4	A. If our outfall is completely underground, as this last one was, it's hard to investigate the catch basin because you could have another connection that's coming in from another	2 3 4	does. ALJ BIRO: There is no blue. MS. MC NALLY: Okay. BY MS. MC NALLY: Q. I apologize. Obviously, they were misprinted. I apologize. I will have you
2 3 4 5	A. If our outfall is completely underground, as this last one was, it's hard to investigate the catch basin because you could have another connection that's coming in from another municipality prior to the actual outfall. Q. I'm going to have you look at Respondent's Exhibit 6. Without testifying about	2 3 4 5	does. ALJ BIRO: There is no blue. MS. MC NALLY: Okay. BY MS. MC NALLY: Q. I apologize. Obviously, they were misprinted. I apologize. I will have you testify to the photos you have in front of you.
2 3 4 5 6	A. If our outfall is completely underground, as this last one was, it's hard to investigate the catch basin because you could have another connection that's coming in from another municipality prior to the actual outfall. Q. I'm going to have you look at Respondent's Exhibit 6. Without testifying about what's written in the document, can you testify	2 3 4 5 6	does. ALJ BIRO: There is no blue. MS. MC NALLY: Okay. BY MS. MC NALLY: Q. I apologize. Obviously, they were misprinted. I apologize. I will have you testify to the photos you have in front of you. A. Okay.
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	Page 400		Page 402
1	I do not see the outfall in this photograph, but	1	Q. Okay. Can you go to Photograph 8.
2	what we are looking at is an extensive area of	2	A. Photograph 8 appears to be the end of a
3	vegetation. The arrow is pointing towards the	3	pipe. It could be a culvert pipe, which is a
4	word "wetland," and I do not believe that an	4	pipe that just extends under the road surface
5	investigation was done to determine whether that	5	from one side to the other. It could also be the
6	was wetland.	6	outlet of a catch basin. But this photograph is
7	Q. Why would they say that it was a wetland?	7	unclear. I don't know what the surrounding
8	A. The vegetation shown in the photograph	8	vicinity looks like to determine whether it's a
9	looks very similar to vegetation that can	9	culvert or an outfall.
10	sometimes be found in wetland?	10	Q. What does it say on your Photograph 8?
11	Q. Can that vegetation also be found in	11	A. Photograph 8, outfall along State Route
12	areas that are not wetland?	12	266, River Road, between I-190 and Two Mile
13	A. Yes.	13	Creek, ID unknown. Significant sedimentation in
14	Q. How about the second photo?	14	outfall in Photograph 7.
15	A. The second photo is looking at that same	15	Q. Do you agree with that?
16	area, and I assume that is our road in the photo,	16	A. No, I do not.
17	but it may also be the bike path that also exists	17	Q. Why?
18	in that area. The arrow is also again pointing	18	A. From this photograph, I cannot say one
19	towards an area of vegetation that they have	19	way or another whether there is any
20	labeled as wetland.	20	sedimentation. It doesn't appear to have any
21	Q. Would you have the same conclusion, that	21	sedimentation. It is just a dark area in the
22	it is not clear that that's a wetland?	22	photograph. I don't see any sedimentation.
23	A. Yes, that vegetation can grow in an	23	MS. MC NALLY: Just for clarity of
24	upland, it's possible.	24	the record, I know I didn't enter in
25	Q. How about in Photograph 3?	25	Respondent's Exhibit 10, but all of those
	Page 401		7 402
	1430 101		Page 403
1	_	1	photos, I believe you have in front of
1 2	A. In Photograph 3, they have a circle around an approximate location of the drainage	1 2	
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2	A. In Photograph 3, they have a circle around an approximate location of the drainage	2	photos, I believe you have in front of you, Your Honor, are an Attachment 1 of
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2 3 4 5	A. In Photograph 3, they have a circle around an approximate location of the drainage flow to the Niagra River. Q. And what would that look like if there was a listed discharge?	2 3 4 5	photos, I believe you have in front of you, Your Honor, are an Attachment 1 of the Region 5 audit report, which is in evidence. ALJ BIRO: Those photos were an
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	A. In Photograph 3, they have a circle around an approximate location of the drainage flow to the Niagra River. Q. And what would that look like if there was a listed discharge? A. If there was a listed discharge, I would be looking at the actual outfall, but I assume the vegetation in this photo has no I cannot form an opinion as to whether there is or is not a discharge because I'm not looking at any discharge. Q. Is there usually a lot of vegetation when there's a constant discharge? A. No. It's undetermined whether there would or would not be, unless the discharge is a high end concentration. It could result in excessive growth of vegetation, or an excessive discharge could kill off all the vegetation. Q. Is vegetation one indicator that you use to determine whether a listed discharge is present? A. No. Only vegetation that is abnormally growing in the area and typically just below the outfall. This vegetation is upstream of the	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	photos, I believe you have in front of you, Your Honor, are an Attachment 1 of the Region 5 audit report, which is in evidence. ALJ BIRO: Those photos were an attachment with the Region 5 audit report? MS. MC NALLY: Yes. ALJ BIRO: Which is exhibit number? MS. MC NALLY: I don't have that up here with me. Let me check with co-counsel. One moment. Should be a conveyance. MR. GARELICK: Actually, Complainant's Exhibit 39A through H. MS. McNALLY: Thank you. BY MS. MC NALLY: Q. I'm going to draw your attention to Respondent's Exhibits 3 and 6. Now take a look at these. A. (Witness complied.) Q. So, Respondent's 3 is a three-page document, double-sided. Can you describe for me page by page what each item is.
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	Page 404		Page 406
1	geodatabase from our Region 9, Binghamton area.	1	region is already using, because we have to have
2	The same as the database we had in the previous	2	unique ID numbers.
3	regions, which is just an excerpt of the outfall	3	Q. Okay. And the third page?
4	reconnaissance inventory or outfall inspection	4	A. The third page is a street view from
5	conducted by DOT staff.	5	Google Earth of that same outfall, and it is
6	Q. Did you create this page and the	6	shown by the yellow arrow. It is the same
7	paragraph underneath?	7	outfall that is circled in yellow on the previous
8	A. I did. So the blue highlight, again	8	page.
9	depicting the outfalls that were inspected during	9	Q. Did you add the yellow arrow?
10	an audit in Region 9.	10	A. I did add the yellow arrow.
11	Q. And just, generally, what is the second	11	Q. Did you alter this image in any way?
12	page of this document, please?	12	A. No.
13	ALJ BIRO: Did you say these	13	Q. And the last page?
14	documents were two-sided?	14	A. The last page is, again, an aerial view
15	MS. MC NALLY: Yes.	15	from our geographic information system which
16	ALJ BIRO: They are only one-sided.	16	shows our stormwater outfall geodatabase with a
17	MS. MC NALLY: I didn't realize	17	red triangle. And the yellow arrow I added to
18	that. I'm sorry. I apologize.	18	indicate an area that was inspected during the
19	ALJ BIRO: The printer printed them	19	audit.
20	one-sided.	20	MS. MC NALLY: Judge, may I approach
21	MS. MC NALLY: I apologize. So	21	the witness and make sure we have the
22	there is eight six-page documents as the	22	same copy?
23	one permit?	23	ALJ BIRO: Yes, you can.
24	ALJ BIRO: Yes.	24	BY MS. MC NALLY:
25	MS. MC NALLY: Okay. My apologies.	25	Q. So you created two of these documents
23	IVIS. IVIC IVALLET. Okay. IVIY apologics.	23	Q. 50 you created two of these documents
	Page 405		Page 407
_			
1	BY MS. MC NALLY:	1	from Google; is that correct?
2		1 2	from Google; is that correct? A. Yes.
	BY MS. MC NALLY: Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer.		_
2	Q. Can you describe what is on page 2?	2	A. Yes.
2	Q. Can you describe what is on page 2?A. Page 2 is a screenshot from my computer.	2 3	A. Yes. Q. And the other documents were created
2 3 4	Q. Can you describe what is on page 2?A. Page 2 is a screenshot from my computer.And I looked at the geodatabase in the geographic	2 3 4	A. Yes. Q. And the other documents were created using the database kept by New York State
2 3 4 5	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the	2 3 4 5	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall;
2 3 4 5 6	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of	2 3 4 5 6	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct?
2 3 4 5 6 7	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of the vicinity of those outfalls as well as the red	2 3 4 5 6 7	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct? A. I corrected one survey, and I printed one
2 3 4 5 6 7 8	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of the vicinity of those outfalls as well as the red triangles that you see on there to describe the	2 3 4 5 6 7 8	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct? A. I corrected one survey, and I printed one from Google Earth, from geodatabase.
2 3 4 5 6 7 8 9	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of the vicinity of those outfalls as well as the red triangles that you see on there to describe the locations of the outfall.	2 3 4 5 6 7 8	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct? A. I corrected one survey, and I printed one from Google Earth, from geodatabase. Q. Okay. Great. And is the information
2 3 4 5 6 7 8 9	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of the vicinity of those outfalls as well as the red triangles that you see on there to describe the locations of the outfall. Q. Is this the same database that produced	2 3 4 5 6 7 8 9	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct? A. I corrected one survey, and I printed one from Google Earth, from geodatabase. Q. Okay. Great. And is the information included true and accurate to the best of your
2 3 4 5 6 7 8 9 10	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of the vicinity of those outfalls as well as the red triangles that you see on there to describe the locations of the outfall. Q. Is this the same database that produced the report on that front page?	2 3 4 5 6 7 8 9 10	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct? A. I corrected one survey, and I printed one from Google Earth, from geodatabase. Q. Okay. Great. And is the information included true and accurate to the best of your knowledge, with the changes that you notated on
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of the vicinity of those outfalls as well as the red triangles that you see on there to describe the locations of the outfall. Q. Is this the same database that produced the report on that front page? A. It is. Q. And is it accessible by the same individual? A. Yes.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct? A. I corrected one survey, and I printed one from Google Earth, from geodatabase. Q. Okay. Great. And is the information included true and accurate to the best of your knowledge, with the changes that you notated on the record? A. Yes. MS. MC NALLY: Okay. I would like to move at this time into evidence as 1. MR. WINANS: Quick voir dire of the
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of the vicinity of those outfalls as well as the red triangles that you see on there to describe the locations of the outfall. Q. Is this the same database that produced the report on that front page? A. It is. Q. And is it accessible by the same individual? A. Yes. Q. And who would that be? A. That would be the regional staff in our BMP region. I also have access to these databases after they've completed them. Q. Do you make any changes? A. I do not make any changes other than if	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct? A. I corrected one survey, and I printed one from Google Earth, from geodatabase. Q. Okay. Great. And is the information included true and accurate to the best of your knowledge, with the changes that you notated on the record? A. Yes. MS. MC NALLY: Okay. I would like to move at this time into evidence as 1. MR. WINANS: Quick voir dire of the witness with respect to this, please? ALJ BIRO: You may. VOIR DIRE EXAMINATION BY MR. WINANS: Q. On the first page of this exhibit, looks
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	Q. Can you describe what is on page 2? A. Page 2 is a screenshot from my computer. And I looked at the geodatabase in the geographic information on Arcnet (phonetic). And I used the linears on there that show the aerial photo of the vicinity of those outfalls as well as the red triangles that you see on there to describe the locations of the outfall. Q. Is this the same database that produced the report on that front page? A. It is. Q. And is it accessible by the same individual? A. Yes. Q. And who would that be? A. That would be the regional staff in our BMP region. I also have access to these databases after they've completed them. Q. Do you make any changes? A. I do not make any changes other than if an outfall is new or if a new outfall has been	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. Yes. Q. And the other documents were created using the database kept by New York State Department of transportation to track an outfall; is that correct? A. I corrected one survey, and I printed one from Google Earth, from geodatabase. Q. Okay. Great. And is the information included true and accurate to the best of your knowledge, with the changes that you notated on the record? A. Yes. MS. MC NALLY: Okay. I would like to move at this time into evidence as 1. MR. WINANS: Quick voir dire of the witness with respect to this, please? ALJ BIRO: You may. VOIR DIRE EXAMINATION BY MR. WINANS: Q. On the first page of this exhibit, looks like there's different colors cut off, diversions
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Page 408 Page 410 1 outfall sheet? 1 I'm not personally familiar with each and every 2 A. It is truncated, and that -- to get all 2 one of them. We have 11 regions, and at any 3 3 of this onto one page, the text would be so given day there could be 11 people working on 4 4 small. You would have a hard time reading it. each of their own individual databases. 5 5 Our geodatabase contains additional columns that Q. I guess you're not answering who actually 6 indicate covert construction pipe -- or covert 6 is maintaining this. Can you give an estimate as 7 7 concrete pipes that are shown the net column, the to how many people actually do have the ability 8 8 diameter, the outfall conditions, structural to modify these records? 9 repairs, all of those things. And then each tme 9 A. Probably two or three in that region, but 10 10 it may even be only one. we do an inspection, they'll be repeated, the 11 inspection conditions are repeated, and the 11 Q. We're not even sure who that person 12 12 geodatabase contains numerous columns that in actually is? 13 relation to this an inspection would not be 13 A. I know whose responsibilities it is. And 14 needed. 14 overall that person is the supervisor of the 15 Q. So you make the determination to cut out 15 unit, and they delegate tasks depending on the 16 certain columns? 16 individual's ability to get out and do the 17 A. I did cut out columns just for our 17 inspections. We have several hundred outfalls to 18 18 purposes here, but the pertinent columns are in inspect, and we have an obligation to inspect 19 19 those only after 48 hours of dry weather, 20 Q. What you consider pertinent columns, 20 depending on staff workload. It could be one 21 would be essentially columns in --21 inspector or it could be a different inspector. 22 A. For this discussion, the pertinent 22 According to this chart here, we have two 23 columns would be the inspection results and the 23 individuals named as an inspector at these 24 24 inspection dates around the outfall items. particular outfalls. To name them: Brett 25 Q. You actually didn't indicate a particular 25 Perkins (phonetic) and Michael Huff (phonetic), Page 409 Page 411 1 1 person who maintains this database. You just who does inspections of these outfalls in 2 said generally staff. Can you actually name an 2 question. 3 individual that who maintains this database? 3 Q. But they're not the people that would 4 4 ultimately maintain the database where this A. This are more than one staff person in 5 5 information is stored? each region that maintains the database. The 6 individual conducting the inspection enters the 6 A. The ultimate maintenance of the database 7 7 information through their hand-held unit in the is those inspectors. Once that data is entered 8 8 field. And so in that regard, they are into the database, it is not changed. 9 9 maintaining it, because they're adding the Q. Doesn't there need to be a gatekeeper? 10 information each time they do an inspection. 10 A. I am the gatekeeper. 11 Q. This is all for Region 9? 11 Q. You're the gatekeeper for the entire state? 12 A. This particular page is for Region 9, 12 13 13 A. For the entire state. And as I said, I 14 14 Q. So who is the person from Region 9 who assembled those geodatabases that are given to me 15 maintains the records, that database? 15 from individual regions. And the only change 16 A. That person may vary. If that individual 16 that I ever make to those databases is the 17 staff person that was entering the inspection 17 outfall ID numbers or if they happen to be 18 18 duplicates. I'm not authorized to make any other results in one given year moves on to another 19 19 job, and another individual takes that position, changes. 20 20 Q. Did you ever verify the actual then it becomes their responsibility? 21 Q. So you can't name an actual individual 21 information that was entered into the system? 22 22 for Region 9 that maintains these records? A. 16,806 outfalls. And I guess I'm not 23 23 A. There are numerous individuals that understanding your question. Am I supposed to

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maintain them over the years. The DOT is a very

large agency with thousands of staff people, and

dangle over and inspect each one of them?

Q. I'm asking who maintains them. I'm

Page 412 Page 414 1 obviously not asking that you do the check. I 1 to go back and verify, field verify, that they 2 assume no one has checked all 16 or --2 have done their job. 3 3 A. We check them every five years. MR. WINANS: Your Honor, I'm going 4 4 Q. Irrelevant to my question. But who -to continue my objection. It's unclear 5 5 assuming there was information that was entered who maintains this database or where the 6 indirectly into the system, doesn't there need to 6 data is stored, or anything in that 7 7 be a gatekeeper that can make sure that the regard, and I don't think the witness 8 8 spreadsheet is operating accordingly? actually answered those questions. 9 A. I guess I don't follow your question, how 9 ALJ BIRO: All right. Well, I think 10 anyone would be -- you would be asking me to call 10 that all goes to weight. 11 in question their ability to perform their 11 **EXAMINATION BY** 12 duties? 12 THE ALJ BIRO: 13 13 Q. I'm asking you, say there was some Q. Let me ask you one question. In the 14 information entered into a spreadsheet, for 14 comments section where it says, 15 instance, that woold pop up on the spreadsheet 15 "Susquehanna River," is that where the outfall is 16 16 "void" or not be recognized in the actual column releasing the water to? 17 or row. Is there any person that would do a QAQC 17 A. Yes. 18 18 control to make sure that the information entered Q. And was that part of THE drop-down menu? 19 19 is actually viable information that would fit A. No, no. That was -- that particular 20 properly into the spreadsheet? 20 comment column is typically used by the inspector 21 21 A. Some of the columns are set up with what so that they know what receiving water that 22 we call "drop downs." And when you access the 22 outfall discharges to. And when they're planning 23 database, the column only allows you to enter 23 their route for that day, they may have a section of the geodatabase that they are going to go 24 24 certain emotions. 25 For example, the first entry there, 36 25 inspect, and it leads them in the right Page 413 Page 415 1 1 inches to 59 inches, appears in a drop-down menu. direction, so that they know this is where 2 So the individual who was here, looks at that and 2 they're headed. 3 selects the proper diameter. 3 Q. So they might look at all the outfall and 4 4 Another example is outfall pollution. inflow that's going on. 5 5 We're only allowed to select what is in the A. Yes, in one database. It's for 6 outfall pollution drop-down menu. A number of 6 convenience sake so that we're not riding all 7 7 those are set up that way, the way our over a region, and it makes it easier to 8 8 geodatabase is arranged. accomplish the inspection. 9 9 Q. There's a number up in the column meaning Q. Do they put any pictures? 10 some of them, meaning that some of them are not 10 A. There are pictures, and I did not include 11 11 set up like that, right? the columns that includes pictures. This 12 A. The ones where we enter our comments are 12 geodatabase has probably over 30 columns. And 13 set up so that you can actually type in a 13 one of the columns was photographs that are taken 14 14 comment. at the time of each inspection, and they have an 15 Q. So there is no one that actually reviews 15 ID number attached to that, which includes the 16 this database or is permanently in charge of 16 outfall ID number. And that's how I determined 17 actually making sure that there are no errors in 17 the outfalls that were inspected that day, based 18 18 the spreadsheet or in the system? on the ID numbers in the photograph that were 19 19 taken and the photographs that we have in our A. I'm not following how you think that 20 there would be an error in someone's ability to 20 records. 21 determine whether there is or isn't a listed 21 Q. Is there an ID number that's put on the 22 22 discharge in the outfall. If they are the outfall itself? 23 23 A. We tend to not need the ID numbers on the inspector, they're trained and are able to make 24 that determination. 24 outfall because paint is included. 25 It sounds like you're asking for someone 25 Q. Okay. All right.

	Page 416		Page 418
1	A. The photographs that we take are used so	1	A. Page 2 is of the geographic information
2	that we can determine that we are at the right	2	system screen shot and that shows the aerial
3	outfall to reinspect it the next time.	3	photo of that vicinity.
4	ALJ BIRO: Okay. So I'm going to	4	Q. What is the yellow circle?
5	admit into the record we are looking	5	A. The yellow circle is around the red
6	at Respondent's Exhibit 3?	6	triangle, which indicates the outfall in question
7	MS. MC NALLY: Yes, Your Honor.	7	that was inspected, and the other red triangles
8	ALJ BIRO: And I think you have	8	are the outfalls adjacent.
9	identified pages 1, 2, 3 and 4?	9	Q. Okay. And on the last page, page 4, what
10	MS. MC NALLY: Yes, Your Honor.	10	is that yellow arrow pointing to?
11	ALJ BIRO: Is that correct? The	11	A. That yellow arrow points to a stormwater
12	first four pages of Respondent's Exhibit	12	management pond that we constructed in, I
13	3. Over objection.	13	believe, the Endicott area, and that is also in
14	(RESPONDENT'S EXHIBIT 3, PAGES 1, 2,	14	our Region 9 area.
15	3 AND 4, WERE RECEIVED IN EVIDENCE, AS OF	15	Q. Why is that significant?
16	THIS DATE.)	16	A. That pond was inspected during the audit
17	DIRECT EXAMINATION	17	as well.
18	BY MS. MC NALLY:	18	Q. Do you recall the findings on that pond?
19	Q. Can you just describe for me in this	19	A. The inspectors indicated that the outfall
20	exhibit, the information contained on page 1 of	20	from that pond was an outfall to the receiving
21	Respondent's Exhibit 3?	21	water that is then the outfall from the pond.
22	A. Those are the four outfalls shown in	22	They are two different things.
23	this chart are four that include the ones	23	Q. Explain how they are different.
24	inspected by the inspectors during the audit, and	24	A. An outfall for receiving water is, we
25	the ones on either side of them, on either side	25	understand from guidance given to us from the
	Page 417		Page 419
1	of that outfall.	1	Description of Francisco and Company time and the
	of that outland		Department of Environmental Conservation on what
2	O. Why did you include more than just the	2	Department of Environmental Conservation on what is an outfall, indicates that an outfall is
3	Q. Why did you include more than just the one that was inspected?		is an outfall, indicates that an outfall is
	one that was inspected?	2	is an outfall, indicates that an outfall is either a ditch or a pipe directly discharging
3	one that was inspected? A. Because during the audit the inspectors	2	is an outfall, indicates that an outfall is
3 4	one that was inspected? A. Because during the audit the inspectors indicated that there was a suspected list of	2 3 4	is an outfall, indicates that an outfall is either a ditch or a pipe directly discharging towards receiving water.
3 4 5	one that was inspected? A. Because during the audit the inspectors	2 3 4 5	is an outfall, indicates that an outfall is either a ditch or a pipe directly discharging towards receiving water. Q. And is a pond receiving it?
3 4 5 6	one that was inspected? A. Because during the audit the inspectors indicated that there was a suspected list of discharge at that location. And in our	2 3 4 5 6	is an outfall, indicates that an outfall is either a ditch or a pipe directly discharging towards receiving water. Q. And is a pond receiving it? A. No. The pond in question has a pipe
3 4 5 6 7	one that was inspected? A. Because during the audit the inspectors indicated that there was a suspected list of discharge at that location. And in our inspection records, we indicated that there was	2 3 4 5 6 7	is an outfall, indicates that an outfall is either a ditch or a pipe directly discharging towards receiving water. Q. And is a pond receiving it? A. No. The pond in question has a pipe outfall or outlet from the pond. It is an
3 4 5 6 7 8	one that was inspected? A. Because during the audit the inspectors indicated that there was a suspected list of discharge at that location. And in our inspection records, we indicated that there was no suspected list of discharge.	2 3 4 5 6 7 8	is an outfall, indicates that an outfall is either a ditch or a pipe directly discharging towards receiving water. Q. And is a pond receiving it? A. No. The pond in question has a pipe outfall or outlet from the pond. It is an outlet: From the pond, and it discharges to
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	Page 420		Page 422
1	Exhibit 6. And just so I know, are there blue	1	discharge, and the investigators labeled it as
2	boxes on there or not, on your exhibit?	2	algae growth on the rocks.
3	A. No.	3	Q. Is there a problem with algae growth on
4	Q. No? Okay.	4	the rocks?
5	MS. McNALLY: If I could just have	5	A. The algae can occur if an area has
6	one moment so I can get the proper set	6	fluctuating flow water accessing it at any given
7	for the record, Your Honor.	7	time and that's accessing nutrients and can cause
8	BY MS. McNALLY:	8	algae to grow in that area.
9	Q. So, Exhibit 30, Attachment 1, IDE	9	Q. Can you go to paragraph 4?
10	photograph log. Could you just look at	10	A. And that's, again, showing me some green
11	Photograph 1 for me? Can you see that?	11	I'm not sure if it is algae. It's something
12	A. That photograph is the outfall that was	12	green in the photo.
13	inspected by the consultants during the audit in	13	And, in that location, as we see in
14	Region 9, and that is an outfall to the	14	photograph 1, which is, if you will, what we are
15	Susquehanna River outfall.	15	looking at is the area that when the Susquehanna
16	Q. Okay. And the next photograph?	16	River rises and falls, which it does naturally,
17	A. It is a closeup of that same outfall.	17	all of those rocks are covered by flow from the
18	Q. Okay. Can you describe for me what that	18	river. And when the river contains excess
19	photograph shows or does not show?	19	nutrients, it can cause algae growth on the
20	A. That photograph shows some water	20	rocks.
21	discharging from the outfall at the time of	21	Q. And that wasn't necessarily clarified the
22	inspection.	22	list?
23	Q. And what is indicated in paragraph 2 as a	23	A. Correct. We cannot necessarily include
24	finding?	24	it in the list of discharges, the area itself.
25	A. They indicated that it was by weather	25	Q. And you would find that out by testing
	D 101		
	Page 421		Page 423
1		1	
1 2	flow, which, during normal inspection of the	1 2	it, you think? A. You would, if you were concerned with the
			it, you think?
2	flow, which, during normal inspection of the outfall, because we are required to wait at least	2	it, you think? A. You would, if you were concerned with the
2	flow, which, during normal inspection of the outfall, because we are required to wait at least 48 hours, preferably 72 hours after a rain event.	2	it, you think? A. You would, if you were concerned with the quality of the river, you would test it, the
2 3 4	flow, which, during normal inspection of the outfall, because we are required to wait at least 48 hours, preferably 72 hours after a rain event. There was a rain event the night previous to this	2 3 4	it, you think? A. You would, if you were concerned with the quality of the river, you would test it, the water.
2 3 4 5	flow, which, during normal inspection of the outfall, because we are required to wait at least 48 hours, preferably 72 hours after a rain event. There was a rain event the night previous to this audit, and our inspectors would not inspect that	2 3 4 5	it, you think? A. You would, if you were concerned with the quality of the river, you would test it, the water. Q. Okay.
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	Page 424		Page 426
1	A. The outfall in question here was labeled	1	I was an observer and allowed DOT staff to
2	as "spring flow."	2	conduct all of their activities involved in the
3	Q. Thank you.	3	audit, and I just observed.
4	In your expert opinion, would a rainfall	4	Q. And did you observe them do anything that
5	the night before lead to excessive water existing	5	you disagreed with?
6	in that location throughout?	6	A. I would not disagree with what they were
7	A. Throughout?	7	doing at the time of the audit. I believe that
8	Q. Throughout the outfalls in that location	8	they were doing what they could to the best of
9	specifically for example, all of the other	9	their abilities to meet all of the compliance
10	photos, 10, 11, 12 that indicate water and	10	requirements of the permit.
11	discharge, could those also be caused by the	11	Q. Did they say or do anything that made you
12	rain?	12	believe they were unfamiliar with the
13	MR. SAPORITA: Objection,	13	requirements?
14	Your Honor. We don't have enough	14	A. No.
15	information about the water, watershed	15	Q. Did they say or do anything that made you
16	leading to this outfall. Also the photo	16	believe they were unfamiliar with the conditions
17	quality there are so many variables	17	the program?
18	that would be involved in such	18	A. I believe to some extent they were
19	MS. McNALLY: She was there I	19	unfamiliar with the name of the activities, the
20	withdraw my question.	20	language we used. And the comments don't always
21	ALJ BIRO: Okay.	21	coincide with the language used for the entities.
22	A. The photographs 8 and 9 are of that same	22	The labeling of an activity differs.
23	outfall that was previously indicated as spring	23	Q. Okay. So you were present for a
24	flow. The precipitation they had the night	24	consultant's testimony, and I just kind of want
25	before could cause an outfall in these	25	to go over a few things that they talked about.
	Page 425		Daga 127
			Page 427
1	photographs 10, 11, 12 to also have spring flow	1	First of all, we all looked at the
1 2	photographs 10, 11, 12 to also have spring flow or some flow coming from that outfall because of	1 2	First of all, we all looked at the pictures. We've seen numerous what I've
	photographs 10, 11, 12 to also have spring flow or some flow coming from that outfall because of a precipitation event.	2	First of all, we all looked at the pictures. We've seen numerous what I've identified as I asked one of the consultants
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2 3 4 5 6	photographs 10, 11, 12 to also have spring flow or some flow coming from that outfall because of a precipitation event. BY MS. McNALLY: Q. So you were you part of this audit investigation; is that correct?	2 3 4 5 6	First of all, we all looked at the pictures. We've seen numerous what I've identified as I asked one of the consultants what they would do to clean that up. Do you recall that he wouldn't? A. I recall one senior consultant that
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	Page 428		Page 430
1	becomes part of the asphalt. It basically	1	things. But overall the audit went well and that
2	sequesters into the pavement.	2	we would be receiving a report afterward to just
3	Q. Is there a risk of a control being	3	itemize the things that were looked at.
4	properly administered?	4	Q. Did she tell you the action taken?
5	A. Not to my knowledge.	5	A. No.
6	Q. One of the consultants testified about	6	Q. Did she give you examples of what she was
7	infiltration basins. Do you recall that	7	concerned about?
8	testimony?	8	A. No.
9	A. Yes, I do.	9	Q. So sometime after that audit you started
10	Q. Do you agree with that testimony?	10	working for DOT?
11	A. Not as it pertains to that location. And	11	A. Correct.
12	to the best of my knowledge, all infiltration	12	Q. When was that?
13	basins constructed by the DOT have an outlet	13	A. January 9, 2014.
14	structure associated with them.	14	Q. And was there a time at which you were
15	Q. What is the purpose of the outlet	15	involved in a compliance order?
16	structure?	16	A. Starting with the receipt of that order
17	A. In large rain events, they keep the	17	March 5th of 2014.
18	capacity of the infiltration basins to contain	18	Q. Okay. And can you just give me a brief
19	water before it can assist in the infiltrate. A	19	outline of what occurred after the order was
20	large storm event needs to have an outlet from	20	received from the department?
21	that basin so that it doesn't overflow the banks	21	A. The Office of Environment stormwater
22	and cause erosion elsewhere. And the controls	22	team, myself, Jonathan Bass, Carl Kochersberger
23	outlet structure guides that flow to the	23	with Scott Kappeller, met with our director
24	receiving water or to another location where it	24	Daniel to go over all of the alleged violations
25	can be discharged.	25	in the order and the order's position that were
	Page 429		Page 431
	1 agc 127		raye 431
1	_	1	
1 2	Q. You made yourself familiar with all of	1 2	spelled out in the order. And looking through
	_		spelled out in the order. And looking through each of those, preparing a summary or a response
2	Q. You made yourself familiar with all of the audit reports in that matter; right? A. Yes.	2	spelled out in the order. And looking through
2	Q. You made yourself familiar with all of the audit reports in that matter; right?	2	spelled out in the order. And looking through each of those, preparing a summary or a response to EPA and trying to digest, basically, what was
2 3 4	Q. You made yourself familiar with all of the audit reports in that matter; right?A. Yes.Q. You reviewed them at length?	2 3 4	spelled out in the order. And looking through each of those, preparing a summary or a response to EPA and trying to digest, basically, what was entailed in the order.
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2 3 4 5 6	 Q. You made yourself familiar with all of the audit reports in that matter; right? A. Yes. Q. You reviewed them at length? A. Yes. Q. And looked al all of the photographs? 	2 3 4 5 6	spelled out in the order. And looking through each of those, preparing a summary or a response to EPA and trying to digest, basically, what was entailed in the order. Q. The director Daniel was there; is that not correct?
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	Q. You made yourself familiar with all of the audit reports in that matter; right? A. Yes. Q. You reviewed them at length? A. Yes. Q. And looked al all of the photographs? A. Yes. Q. Did you see anything that you would characterize, in your expert opinion, with a reasonable degree of certainty, that it is an actual list of discharge? A. No. Q. Thank you. So after the June 9th audit, there was an audit comment session? A. Yes. Q. Were you present for that? A. Yes. Q. Can you tell me what occurred at that conference? A. There's a Ms. Arvizu discussed the locations that were visited and briefly described that and I will have to paraphrase, if I'm allowed to that there were minor issues that we could address, just a few things that we could	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24	spelled out in the order. And looking through each of those, preparing a summary or a response to EPA and trying to digest, basically, what was entailed in the order. Q. The director Daniel was there; is that not correct? A. Yes. Q. Did he give you any directions? A. He did direct us to garnierite everything to try to understand the language of the order. Some of the wording was very unfamiliar to us. The difficulty of the language used was very unfamiliar. We had a lot of questions. Q. What was DOT's position? A. Like I said, I don't know. Q. Okay. Did DOT, to your knowledge, intend on fighting the order? A. No. Q. Do you recall a meeting that took place with the EPA after this order? A. Yes. Q. Do you recall the date of that meeting? A. May 13, 2014. Q. Do you recall who was present at that
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	Page 432		Page 434
1	A. Yes.	1	them into evidence at this time.
2	Q. Can you tell me?	2	MR. SAPORITA: No objection.
3	A. From DOT, Dan Hitt, Jonathan Bass, Howard	3	ALJ BIRO: Admitted Exhibits 1 and
4	Cokerburger, Scott Patelus, myself, Keith Martin.	4	2, which completes Exhibits 69 in total.
5	Q. I'm going to show you what's partially	5	MS. MC NALLY: Thank you,
6	been admitted as Respondent's Exhibit 2. Okay.	6	Your Honor.
7	So 1 and 4 are admitted. 1 is the Agenda. 4 is	7	ALJ BIRO: Which is four pages in
8	the sign-in sheet.	8	total and which is not all the exhibit
9	Can you describe for me what pages 2 and	9	with the notation, of course, that it's
10	3 are?	10	not, in fact, all of the notes
11	A. 2 and 3 are my notes from that meeting.	11	MS. MC NALLY: That's true.
12	Q. It is your handwriting?	12	ALJ BIRO: that were taken at the
13	A. It is my handwriting.	13	meeting. Okay.
14	Q. Did you produce a copy of this to be	14	(RESPONDENT'S EXHIBITS 1 AND 2,
15	copied into the record?	15	RECEIVED IN EVIDENCE AS OF THIS DATE.)
16	A. Yes.	16	BY MS. MC NALLY:
17	Q. Is this a true and accurate depiction of	17	Q. Can you please describe for me how this
18	the notes that you gave, to the best of your	18	meeting went?
19	knowledge?	19	A. Well, we began the meeting with
20	A. Page 2 is missing.	20	introductions and then discussed each of the
21	Q. Page 2 is missing?	21	order provisions. And there were 24 of them,
22	A. They forgot to copy page 2.	22	numbered A through X. And discussed what was
23	MR. WINANS: I think it was double-	23	expected of DOT to complete each of those order
24	sided.	24	provisions, to satisfy them. And then after
25	MS. McNALLY: Your Honor, I would	25	discussing the order provisions, we discussed the
	Page 433		Page 435
1	like to supplement what has been produced	1	New York State DEC's role in it and whether there
1 2	like to supplement what has been produced in the record. This was in the	1 2	New York State DEC's role in it and whether there would be any enforcement actions from DEC after
	like to supplement what has been produced in the record. This was in the pre-hearing exchange accurately but,		New York State DEC's role in it and whether there would be any enforcement actions from DEC after we completed the order.
2	like to supplement what has been produced in the record. This was in the pre-hearing exchange accurately but, unfortunately, it went to the copier, and	2	New York State DEC's role in it and whether there would be any enforcement actions from DEC after we completed the order. Unfortunately, I didn't take notes on
2	like to supplement what has been produced in the record. This was in the pre-hearing exchange accurately but, unfortunately, it went to the copier, and they did not copy it correctly.	2 3	New York State DEC's role in it and whether there would be any enforcement actions from DEC after we completed the order. Unfortunately, I didn't take notes on what was discussed then, and that was primarily
2 3 4	like to supplement what has been produced in the record. This was in the pre-hearing exchange accurately but, unfortunately, it went to the copier, and they did not copy it correctly. MR. SAPORITA: 1 and 3	2 3 4	New York State DEC's role in it and whether there would be any enforcement actions from DEC after we completed the order. Unfortunately, I didn't take notes on what was discussed then, and that was primarily just a reaffirmation that they were called and
2 3 4 5	like to supplement what has been produced in the record. This was in the pre-hearing exchange accurately but, unfortunately, it went to the copier, and they did not copy it correctly. MR. SAPORITA: 1 and 3 MR. WINANS: We have 1 and 3.	2 3 4 5	New York State DEC's role in it and whether there would be any enforcement actions from DEC after we completed the order. Unfortunately, I didn't take notes on what was discussed then, and that was primarily just a reaffirmation that they were called and would receive calls to be involved in assisting
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	like to supplement what has been produced in the record. This was in the pre-hearing exchange accurately but, unfortunately, it went to the copier, and they did not copy it correctly. MR. SAPORITA: 1 and 3 MR. WINANS: We have 1 and 3. ALJ BIRO: In the prehearing exchange? MR. WINANS: Yes. MS. McNALLY: May I? ALJ BIRO: Gentlemen, let's move on. BY MS. MC NALLY: Q. Can you just look at page 3, please? A. Sure. I have it in front of me. Q. Okay. Is page 3 a copy? Could you tell us what page 3 is? A. That is the last page of my notes which are they start with order provision T, as in Tom, and the order provisions and the notes below that, that wraps up the meeting. Q. Okay. Is this a true and accurate representation of your notes?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	New York State DEC's role in it and whether there would be any enforcement actions from DEC after we completed the order. Unfortunately, I didn't take notes on what was discussed then, and that was primarily just a reaffirmation that they were called and would receive calls to be involved in assisting with completing the order provisions. Q. So after you discussed the order provisions, was there any further discussion at the table? A. The last item that we discussed was a question from my bureau director acting director of the Office of Environment, Dan Hitt. And his question was whether once we satisfied all of the order provisions, what happens after that? Is the order closed or does something else happen after that? Would there be any penalties associated with that? Q. Did someone respond? A. Yes. Justine Magugliana (phonetic) from the EPA responded that if we satisfied each of the order provisions, that the order would be

	Page 436		Page 438
1	Q. Okay. You have RX page 3 of 4; correct,	1	Q. Without testifying about what's in the
2	in front of you?	2	document, can you just describe for me what it
3	A. Yes, I do.	3	is.
4	Q. Did you make a notation as to that fact?	4	A. This is a meeting held February 20, 2015.
5	A. Yes, I did.	5	The first page is the agenda and a couple of
6	Q. Can you read for me what it says.	6	items excerpted from one item excerpted from
7	A. "No," underline, "monetary penalty	7	the order, and the last item on that first page
8	included with this order. Meet all requirements,	8	is an excerpt from the EC MS4 program.
9	and there will be no penalty assessed."	9	Q. You don't have to go page by page. Maybe
10	Q. And you wrote that at the end of that	10	we'll do the first five and then the second
11	meeting; correct?	11	three.
12	A. Yes.	12	A. The purpose of the meetings was to follow
13	Q. What was your involvement in the	13	up with our Webinar presentation where we showed
14	compliance section of this?	14	EPA how we use our safe highway open market plan
15	A. As a member of the stormwater team in the	15	for the chart system to find the source for
16	Office of Environment, I prepared a lot of the	16	anyone that looks at discharge should that happen
17	progress reports, typed them up. I interacted	17	on our right of way.
18	with regional staff to meet the order provisions,	18	Q. What are the first five pages?
19	to draft a lot of the guidance documents, to find	19	A. Oh, the first five pages?
20	the guidance documents. Not that they were lost,	20	Q. Yeah. Just tell me what they are.
21	but to just locate them.	21	A. They are the notes my notes taken from
22	As a fairly new staff member at DOT at	22	the meeting, typed up.
23	the time, I was not familiar with where on our	23	Q. What are the last three pages?
24	computer system to find everything. It's a very	24	A. The last three pages are my handwritten
25	large and intricate system to have to learn, and	25	notes that I then typed up.
	Page 437		Page 439
1	so it was tasked upon me to do a lot of that work	1	Q. So the first five pages are a duplicate
2	so that I would know where everything was located	2	of the last three, more or less?
3	myself. And so gathering up all of those	3	A. Yes.
4	documents, preparing them and then submitting	4	Q. And you created this entire document?
5	them into the progress report.	5	A. Yes.
6	Q. Do you know who actually submitted the	6	Q. And you've reviewed it?
7	progress report?	7	A. Yes.
8	A. Jonathan Bass. He submitted them by	8	Q. Is it true and accurate to the best of
9	e-mail. I made copies and made PDF documents,	9	your knowledge?
10	electronic documents of those for submission and	10	A. Yes.
11	printed the documents for emailing.	11	MS. MC NALLY: I move this into
12	Q. Do you recall how many meetings you had	12	evidence at this time.
13	with EPA in order to gain compliance?	13	MR. GARELICK: No objection.
14	A. We had four meetings and a Webinar	14	ALJ BIRO: Respondent's Exhibit 39
15	presentation and a conference call.	15	is moved into evidence.
16	Q. Okay. Let's try this again. I'm going	16	MS. MC NALLY: Thank you.
17	to show you Respondent's Exhibit 39. You should	17	BY MS. MC NALLY:
1.0			
18	see what you have before we go any further.	18	Q. Well, let's just generally go through
19	see what you have before we go any further. A. This goes through 35. It appears to be a	18 19	some of the things that we were talking about at
19 20	see what you have before we go any further. A. This goes through 35. It appears to be a complete copy. It's an eight-page document. The	18 19 20	some of the things that we were talking about at this meeting, starting with order provision CPQ.
19 20 21	see what you have before we go any further. A. This goes through 35. It appears to be a complete copy. It's an eight-page document. The first five pages are typed.	18 19 20 21	some of the things that we were talking about at this meeting, starting with order provision CPQ. A. Order provision CPQ asked the DOT to
19 20 21 22	see what you have before we go any further. A. This goes through 35. It appears to be a complete copy. It's an eight-page document. The first five pages are typed. MR. GARELICK: Which exhibit?	18 19 20 21 22	some of the things that we were talking about at this meeting, starting with order provision CPQ. A. Order provision CPQ asked the DOT to prepare a preliminary boundary map of our storm
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19 20 21 22 23 24	see what you have before we go any further. A. This goes through 35. It appears to be a complete copy. It's an eight-page document. The first five pages are typed. MR. GARELICK: Which exhibit? MS. MC NALLY: Respondent's Exhibit 39.	18 19 20 21 22 23 24	some of the things that we were talking about at this meeting, starting with order provision CPQ. A. Order provision CPQ asked the DOT to prepare a preliminary boundary map of our storm sewer for purposes of tracking a list of discharges.
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	Page 440		Page 442
1	A. We prepared a presentation that was given	1	Q. Do you agree with that assessment?
2	on Webinar June 24, 2014, to the EPA and DEC to	2	A. That we should be able to track it
3	demonstrate our State Highway and Records Plan	3	outside of the right of way?
4	and show that we use those if we find a list of	4	Q. No. That they don't meet the permit
5	discharges in our right of way, we use those to	5	requirements.
6	determine if they can be tracked on our right-of-	6	A. I think these plans actually go beyond
7	way and where they would originate from.	7	the permit requirements, as it would relate to a
8	Q. So the SHARP, the State Highway and	8	linear MS4 because we are inherently different
9	Records Plans, were those created in the file?	9	than Ellen's MS4, and our system is extremely
10	A. No. They exist and have existed for a	10	linear and these records plans show our entire
11	very long time. Anytime we build drainage	11	drainage system; whereas, the extraordinary
12	systems, anytime we're doing work on the highway,	12	boundary of storm sewer shed shows photographic
13	any construction activity, there's record plans	13	boundaries and does not show the actual complete
14	associated with that.	14	drainage system.
15	Q. And do they show the boundaries of the	15	Q. Would DOT have the jurisdiction to go off
16	document to look at?	16	this right of way and try to map all sewer shed
17	A. They do not show the boundaries of the	17	boundaries?
18	storm sewer shed outside of our right of way.	18	A. No, we do not.
19	Q. Do they show it within?	19	Q. What was the ultimate conclusion in that
20	A. They show us everything that we	20	matter?
21	constructed within our right of way. They show	21	A. It was accepted as completing the order
22	the pipe, they show sizes of the pipes, the	22	provisions.
23	construction of the pipe, whether it's corrugated	23	Q. The State Highway has those records?
24	metal pipe or copper pipe, the diameter, the	24	A. Yes.
25	invert elevations, which is the bottom of the	25	Q. Okay. Let's go on to the next issue,
	Page 441		Page 443
1	pipe. And we use that to determine the direction	1	development entities. Do you recall what that
2	of the flow.	2	was about?
3	Q. Was the SHARP system shown to EPA during	3	A. I'm not seeing that portion of it.
4	the audit?	4	Q. Developing entities, page 1.
5	A. Yes.	5	A. Are we looking at the order provisions?
6	Q. And they said we should have an order	6	Q. No, no. Just at page 1 of 39.
7	provision requiring a map?	7	A. Oh, the second item on the agenda?
8	A. Yes.	8	Q. No. Go down to the bottom of the page,
9	Q. Do you recall how many subsequent	9	eECMS work permit.
10	meetings you had with the EPA to discuss this	10	A. Oh, that is just an excerpt of EECMS work
11	issue?	11	permit that describes that section in part
12	A. I believe that we had three meetings	12	8AB3II, which was highlighted in my original.
13	overall that discussed this.	13	And you can look it up, see the boundary of my
14	Q. And how long did their business	14	highlights there. And that was just highlighting
15	conversations continue?	15	DEP's preliminary boundaries of stormwater shed
16	A. The Power Point was in a meeting of	16	requirements.
17	importance, and there were, I believe, two	17	Q. Okay. And then the next part where it
18	meetings after that to continue to discuss it,	18	says go to the next see where it says to
19	one of which may have been the conference call.	19	water shed system?
20	Q. Do you recall what the EPA's issue was	20	A. Yes.
21	with the type of map?	21	Q. In the next part, a list of discharge
22	A. I believe that their issue was the same	22	referral. Do you see that?
23	as DEC's issue in that they felt that they	23	A. Yes.
24 25	couldn't track any list of the discharges beyond our right of ways by using those plans.	24 25	Q. Can you tell me what that discussion was about.
۷ ک	our right of ways by using those plans.		avout.
			F1 /Dames 440 to 442)

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1	A. It is a similar topic to this storm sewer	1	issue to me.
2	shed mapping. The EPA and DEC wanted us to	2	A. One of the order provisions wanted us to
3	establish an interaction with each municipal MS4	3	provide training to the public, and that was
4	that found our right of way and have a referral	4	based on a requirement in the MS4 permit, to
5	system and an interaction with the local MS4,	5	public education. And the DOT considers this
6	which would amount to, I believe, 454 individuals	6	public to be the employees, as identified in the
7	that they wanted us to have a memorandum of	7	permit, that the public is, oftentimes, the
8	understanding or some sort of document where	8	employees of the agency rather than the general
9	we've established an official arrangement with	9	public.
10	them.	10	We don't interact on a day-to-day basis
11	Q. What was that arrangement?	11	with the general public. They don't come onto
12	A. To track down a list of discharges.	12	our residencies to use the maintenance
13	Q. What did you think it would do?	13	facilities. It's not like having a Town Hall
14	A. What we would do and what we do is each	14	where people come in and out of the door
15	of our residencies, or each of our staff that	15	everyday.
16	worked in our residencies, in those areas already	16	Q. Okay. And about how long-term solutions
17	have a relationship with these municipalities,	17	to the run-off?
18	because we interact with them a lot, especially	18	A. The EPA was looking for containment for
19	during snow and ice season. This is what we call	19	our stockpiles at our facilities?
20	snow plow season. Anytime where there is snow	20	Q. Did they tell you what that containment
21	removal, we have arrangements when it snows where	21	would be or should be?
22	we may plow some of their roads and they may plow	22	A. They mentioned that we could put barriers
23	some of our roads just to make the routes we use	23	around them or cover them, and there was a
24	work. So we have a very open and very working	24	recommendation to cover the stockpiles, which we
25	relationship with each municipality and know who	25	determined wasn't feasible.
	Page 445		Page 447
1	to contact if anything occurs. And there is	1	O D'1
			Q. Did you try?
2	always a give-and-take there. There is always an	2	A. We did try.
3	open relationship. We know who to contact. In	2 3	A. We did try.Q. What happened?
3 4	open relationship. We know who to contact. In the main office, we don't know who those	2 3 4	A. We did try.Q. What happened?A. Our Region 5 staff built a sturdy barrier
3 4 5	open relationship. We know who to contact. In the main office, we don't know who those individuals are because it's not in our day-to-	2 3 4 5	A. We did try.Q. What happened?A. Our Region 5 staff built a sturdy barrier containment around the stockpile and then covered
3 4 5 6	open relationship. We know who to contact. In the main office, we don't know who those individuals are because it's not in our day-to- day operations to operate that. We directed that	2 3 4 5 6	A. We did try.Q. What happened?A. Our Region 5 staff built a sturdy barrier containment around the stockpile and then covered it with tarp.
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3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	open relationship. We know who to contact. In the main office, we don't know who those individuals are because it's not in our day-to-day operations to operate that. We directed that to them, to let them know that we have a system in place. Q. So what exactly is that system? A. Whereby if we did have a list of discharge that we found in our right of way and found it to originate in the local municipality or a property, we would refer to that municipality for their trackdown, because they have the authority to do that and we do not. Q. And how did this issue conclude? A. It was ultimately arranged that our listed discharge protection elimination system program would I guess that in writing that would be the protocol, to contact the municipality, but it did not name names. Q. Did you write down what was being done?	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	A. We did try. Q. What happened? A. Our Region 5 staff built a sturdy barrier containment around the stockpile and then covered it with tarp. Q. What happened? A. It snowed on the tarp, and the tarp collapsed. And we provided photographs of the tarp, that collapsed tarp so the EPA people could write a progress report. Q. And what was the ultimate decision or action? A. It was accepted that we did not misuse in putting tarps over to cover the stockpiles. Q. Okay. I'm going to ask you to refer to Respondent's Exhibit 48. A. Okay. Q. It appears to be a complete copy. Without describing what is in this document, can you just briefly describe for me what it is? A. This is the agenda and my notes for a
3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	open relationship. We know who to contact. In the main office, we don't know who those individuals are because it's not in our day-to-day operations to operate that. We directed that to them, to let them know that we have a system in place. Q. So what exactly is that system? A. Whereby if we did have a list of discharge that we found in our right of way and found it to originate in the local municipality or a property, we would refer to that municipality for their trackdown, because they have the authority to do that and we do not. Q. And how did this issue conclude? A. It was ultimately arranged that our listed discharge protection elimination system program would I guess that in writing that would be the protocol, to contact the municipality, but it did not name names.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	A. We did try. Q. What happened? A. Our Region 5 staff built a sturdy barrier containment around the stockpile and then covered it with tarp. Q. What happened? A. It snowed on the tarp, and the tarp collapsed. And we provided photographs of the tarp, that collapsed tarp so the EPA people could write a progress report. Q. And what was the ultimate decision or action? A. It was accepted that we did not misuse in putting tarps over to cover the stockpiles. Q. Okay. I'm going to ask you to refer to Respondent's Exhibit 48. A. Okay. Q. It appears to be a complete copy. Without describing what is in this document, can you just briefly describe for me what it is?

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informing the public. Could you describe that

A. On the front page, it is Jonathan Bass'

	Page 448		Page 450
1	handwriting, and on page 2 and 3 is mine.	1	what private property it came from, using the
2	Q. Where did you get this from?	2	address or the Global Positioning System's GPS
3	A. The front page was given to me by	3	coordinates and provide that information to the
4	Jonathan Bass and the other two pages are mine.	4	municipality.
5	Q. Is this a true and accurate description	5	Q. Okay. So why did you have to continue
6	of the document?	6	talking about that for this list of discharge
7	A. Yes.	7	issues?
8	MS. MC NALLY: I will move this into	8	A. As of the date of this meeting, it was
9	evidence at this time.	9	still not accepted as complete.
10	MR. WINANS: No objection.	10	Q. Okay. I'm going to move on to
11	ALJ BIRO: Exhibit 48 will be moved	11	Respondent's Exhibit 55.
12	into the record.	12	A. They are all here.
13	(RESPONDENT'S EXHIBIT 48, RECEIVED	13	Q. Okay. Great.
14	IN EVIDENCE AS OF THIS DATE.)	14	So for the record, could you just briefly
15	BY MS. MC NALLY:	15	describe what this document is.
16	Q. So looking at the first page, I'm going	16	A. The first page is the agenda for a
17	to take you directly to number 4. Can you	17	conference call meeting that we had with EPA on
18	describe for me what that is.	18	September 18, 2015.
19	A. We had a lengthy discussion with the	19	Q. Okay. And the second page?
20	discharge protection minimum managment program.	20	A. The second page is my notes from that
21	Q. Is this the same program that we	21	conference call.
22	discussed at the last meeting?	22	Q. And the final, like, seven pages, nine
23	A. Yes.	23	pages?
24	Q. What did that ultimately result in?	24	A. Yes. The remaining pages is a copy of
25	A. We made changes to the established	25	our compliance schedule and status as of that
	Page 449		Daga 451
	3		Page 451
1	program, which basically amounted to adding more	1	date.
1 2	_	1 2	
	program, which basically amounted to adding more		date.
2	program, which basically amounted to adding more language to it, more words to describe our	2	date. Q. And is this a true and accurate
2	program, which basically amounted to adding more language to it, more words to describe our procedures.	2 3	date. Q. And is this a true and accurate description?
2 3 4	program, which basically amounted to adding more language to it, more words to describe our procedures. Q. Was there also discussion in here with	2 3 4	date. Q. And is this a true and accurate description? A. Yes.
2 3 4 5	program, which basically amounted to adding more language to it, more words to describe our procedures. Q. Was there also discussion in here with regards to the Highway and Records Program?	2 3 4 5	date. Q. And is this a true and accurate description? A. Yes. Q. Is that your handwriting?
2 3 4 5 6	program, which basically amounted to adding more language to it, more words to describe our procedures. Q. Was there also discussion in here with regards to the Highway and Records Program? A. No.	2 3 4 5 6	date. Q. And is this a true and accurate description? A. Yes. Q. Is that your handwriting? A. Yes.
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2 3 4 5 6 7 8	program, which basically amounted to adding more language to it, more words to describe our procedures. Q. Was there also discussion in here with regards to the Highway and Records Program? A. No. Q. We may have talked about that again here. A. No, I do not believe so.	2 3 4 5 6 7 8	date. Q. And is this a true and accurate description? A. Yes. Q. Is that your handwriting? A. Yes. MS. MC NALLY: Okay. I would like to move this into evidence at this time.
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	Page 452		Page 454
1	agenda and discuss what was talked about at that	1	Q. Are there any requirements on the permit
2	meeting.	2	about frequency of self-assessments?
3	A. We again talked about the list of	3	A. No, there's not.
4	discharge, the protection elimination program,	4	Q. How about number 5?
5	the additional items that EPA was asking for.	5	A. Number 5, we were asking for whether
6	Q. Did they not ask for those items in a	6	certain items in the order provision, as
7	previous meeting?	7	identified here, were complete, because we had
8	A. No. They have been some of the items	8	not yet received complete statements from the EPA
9	that were asked for in the order provision, we	9	of those provisions.
10	satisfied those. And then each time we submitted	10	Q. And did they, if you recall, say that all
11	our items to each program, additional things were	11	those provisions were complete?
12	asked for to be included. And this was more of	12	A. In my notes, on the following page,
13	those items that were asked for in one of EPA's	13	you'll see that C2Q was acceptable, but we were
14	responses to us.	14	still not sure that meant, complete. We
15	Q. Okay. How about 2?	15	considered it complete. And C2R, she just said
16	A. And that was clarification of the order	16	it would take some months we had said it would
17	provision CQP or a pollution prevention plan that	17	take some months to complete that, and she said
18	audited our facility.	18	that it was okay, that it would take longer to
19	Q. What was the clarification there?	19	complete C2R. And that's why I have the
20	A. The EPA was looking for type-specific	20	compliance schedule following that, just to
21	pollution prevention measures for each of these	21	identify those two order provisions.
22	locations, and we needed clarification as to what	22	Q. Thank you.
23	they meant when they asked for site-specific	23	A. Can I add anything about my notes on
24	measures.	24	this?
25	Q. Why didn't DOT have site-specific	25	Q. Sure, you can.
	Page 453		Page 455
1			
1	measures initially?	1	A. We specifically asked for clarification
2	measures initially? A. Our residencies and other facilities,	1 2	A. We specifically asked for clarification on these items because we were unsure of what was
	A. Our residencies and other facilities,		on these items because we were unsure of what was
2		2	*
2	A. Our residencies and other facilities, they are cookie-cutters, so very similar. A DOT	2 3	on these items because we were unsure of what was meant by assessing our operations, and we could
2 3 4	A. Our residencies and other facilities, they are cookie-cutters, so very similar. A DOT staff member working at one residency would then	2 3 4	on these items because we were unsure of what was meant by assessing our operations, and we could not find the self-assessment form or report or
2 3 4 5	A. Our residencies and other facilities, they are cookie-cutters, so very similar. A DOT staff member working at one residency would then move and work in another residency and handle	2 3 4 5	on these items because we were unsure of what was meant by assessing our operations, and we could not find the self-assessment form or report or any guidance to that effect on DEC's website.
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	Page 456		Page 458
1	Q. Are there any specific challenges that	1	practices, and it was not accepted during the
2	you would note in dealing with the compliance	2	audit when it was submitted, but yet when it was
3	order?	3	submitted again in the orders provisions it was
4	A. Yes.	4	accepted.
5	Q. Go ahead.	5	Another document was our environmental
6	A. As I said previously, the language in the	6	handbook for transportation operations, which was
7	order was very confusing, and a lot of the	7	submitted in, I believe, all three audits and
8	terminology is something that we're not familiar	8	found deficient. And then when it was submitted
9	with, and we found it difficult to understand	9	again during the order submission, it was
10	what was actually meant for us to do for many of	10	accepted.
11	the order provisions. And some of the terms that	11	Q. Is the SHARP system another thing that
12	come to mind are updated mechanisms, and site-	12	was eventually accepted?
13	specific solution is another one, and written	13	A. Yes. That was in one of the reasons,
14	directive, these are these are terms that may	14	I don't recall which one, one of the reasons
15	mean different things to agencies other than DOT	15	the asphalt record plans were submitted for a
16	transportation agencies?	16	project and were not accepted during that audit
17	Q. Was EPA helpful in guiding you on those issues?	17	but then were accepted when we made the
18 19	A. Not entirely. We had to ask for	18	presentation, or sometime after that. It wasn't
20	clarification numerous times and resubmit things	19 20	accepted at the presentation, but I believe about
21	because we submitted what we understood to be in	21	a year later.
22	compliance and then we're told that we needed to	22	Q. Okay. I'd like to show you what has been marked and entered into evidence as Complainant's
23	submit additional evidence. And we were very	23	Exhibit 68. What is this document?
24	frustrated because we had thought that we had	24	A. This is the summary of a conversation
25	submitted everything that was needed and then	25	conversation/conference call that we had with Tim
	Page 457		Page 459
1	Page 457 would get a response back from the EPA that there	1	Page 459 Murphy, attorney for EPA. And in the room was
1 2		1 2	
	would get a response back from the EPA that there were additional items we needed to submit. Q. At any time did you try to get any formal		Murphy, attorney for EPA. And in the room was myself, my supervisor Melvin Roline, and the DOT attorney, Keith Martin.
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2 3 4 5	would get a response back from the EPA that there were additional items we needed to submit. Q. At any time did you try to get any formal approval of your submission prior so that this didn't happen? A. Any formal approval? Q. By giving something	2 3 4 5	Murphy, attorney for EPA. And in the room was myself, my supervisor Melvin Roline, and the DOT attorney, Keith Martin. Q. No, I want you to look at Complainant's Exhibit 68. You're probably looking at it. A. Oh, I'm sorry. Q. No, you're fine.
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25

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is used statewide to inspect and maintain those

Q. Okay. Let's go to the next one.

	Page 460		Page 462
1	A. Ordered provision C-2C, the EPA asked for	1	still active at that time. In order to meet the
2	pollution prevention measures at a number of our	2	deadlines established by the EPA for addressing
3	facilities. And in our conversations with EPA,	3	this, we had to engage contractors to do what we
4	they've asked for us to cover our stockpiles and	4	call a forced account. We were aware and were
5	remove stains from the parking lots at the	5	contacted, and that accelerates the project and
6	facilities.	6	accelerates their schedule for completing the
7	Q. Were those actions ultimately taken?	7	work. And then, as assumed, you go into the
8	A. The cover on the stockpiles was attempted	8	costs that would be the contractor.
9	and found to be infeasible and it failed.	9	Q. I'll show you what has been marked as
10	Q. And what about the stains?	10	Respondent's Exhibit 23.
11	A. Removing the stains would require a	11	A. Okay.
12	detergent to remove the material from the	12	Q. Can you describe for me what that is?
13	asphalt, and that would create a falling of	13	A. This is the summation of the Force
14	contaminated water that would then have to be	14	account. This is the actual cost to the
15	disposed of and would ultimately result in more	15	contractors for complying with that accelerated
16	pollutants being discharged to the environment	16	schedule to complete the work at that project
17	somewhere as opposed to being sequestered into	17	Highway 81, New York 17 or Highway 86, that
18	the pavement.	18	proposal deal, that Park Creek project.
19 20	Q. Okay. Did the EPA ultimately agree with	19 20	Q. How did you obtain this document?
20	you on that? A. Yes.	20	A. That was given to us by Region 9 construction environmental staff.
22	A. Yes. Q. How about C-2D?	21	Q. And is this a true and accurate
23	A. EPA asked for pollution prevention	23	description of what it purports to be and who is
24	training at our facilities. And in	24	the contractor?
25	conversations, they suggested that we have a	25	A. To the best of my knowledge, yes.
	conversations, they suggested that we have a		71. To the best of my knowledge, yes.
	Page 461		Dama 462
	1490 101		Page 463
1	training video posted to our intranet, which is	1	MS. McNALLY: I request to admit
1 2		1 2	
	training video posted to our intranet, which is our internal web site. Originally, they asked for it to be posted to our external website. The		MS. McNALLY: I request to admit
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	Page 464		Page 466
1	A. Yes.	1	BY MS. MC NALLY:
2	MS. MC NALLY: I'd like to move that	2	Q. You can refer to the Exhibit 23, if you
3	into evidence at this time.	3	want to refer
4	MR. GARELICK: That's fine.	4	A. Yes. And so the labor costs on here is
5	ALJ BIRO: You said the EPA	5	actually not DOT labor costs but the contractor
6	maintained it for every region.	6	labor costs. It's mislabeled here as NYSDOT
7	THE WITNESS: Every region.	7	labor costs.
8	ALJ BIRO: Do you have access to	8	Q. Okay.
9	this?	9	A. I had a spelling error, just a labeling
10	THE WITNESS: We have had to ask	10	error.
11	them to submit it, but we I personally	11	Q. C-2G.
12	can have access to this through the	12	A. That requirement, EPA indicated that we
13	software that they use.	13	did not as DOT, we had not completed our
14	ALJ BIRO: And who maintains these	14	quality and control program to include erosion
15	records?	15	and sediment control and found that to be a
16	THE WITNESS: We have a software	16	deficiency or a violation, actually, of our
17	called Site Manager, in that Site Manager	17	stormwater management program. However, our
18	software, they enter all of these	18	stormwater management program identified that as
19	documents. And I don't have that	19	an activity that we performed but our stormwater
20	software installed on my computer but I	20	management program plan does not have the
21	could if I wanted to.	21	frequency to perform it. And the purpose of that
22		22	program, called a quality control program, is to
23	ALJ BIRO: Okay. And you got this	23	discover whether there's anything that needs
24	document by asking DOT? THE WITNESS: Yes.	24	improvement in our erosion and sediment control
25		25	plan. And a number of those inspections have
45	ALJ BIRO: You believe they created	25	pian. And a number of those hispections have
	Page 465		Page 467
1	it based on a bill they received from the	1	been conducted, and we found that our program was
2	contractor?	2	in working order and no inspections had been
3	THE WITNESS: Yes. And he is the	3	conducted for some time. It's not something that
4	construction manager that certifies that.	4	the MS4 permit required. It's something that
5	ALJ BIRO: For DOT construction?	5	we've used on our own above and beyond permit
6	THE WITNESS: Yes.	6	requirements.
7	ALJ BIRO: Okay. I will admit	7	Q. Thank you.
8	Respondent's Exhibit 23 into the record.	8	A. So we initiated that program.
9	(RESPONDENT'S EXHIBIT 23, RECEIVED	9	Q. C-2H?
	IN EVIDENCE, AS OF THIS DATE.)	10	A. C-2H was asking us for written procedures
10			71. C 211 was asking as for written procedures
10 11	BY MS. MC NALLY:	11	to document and maintain records pertaining to
		11 12	
11	BY MS. MC NALLY:		to document and maintain records pertaining to
11 12	BY MS. MC NALLY: Q. Okay. Let's go back to the order.	12	to document and maintain records pertaining to our stormwater and management program
11 12 13	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead	12 13	to document and maintain records pertaining to our stormwater and management program implementation.
11 12 13 14	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total	12 13 14	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that?
11 12 13 14 15	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of	12 13 14 15	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the
11 12 13 14 15 16	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of \$36,448.79, and the cost documented here is the	12 13 14 15 16	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the confusing provisions because we looked at this as
11 12 13 14 15 16 17	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of \$36,448.79, and the cost documented here is the 4% overhead that the contractor exchanged by	12 13 14 15 16 17	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the confusing provisions because we looked at this as procedures to implement procedures. And so it
11 12 13 14 15 16 17	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of \$36,448.79, and the cost documented here is the 4% overhead that the contractor exchanged by doing the project at an accelerated pace.	12 13 14 15 16 17 18	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the confusing provisions because we looked at this as procedures to implement procedures. And so it was very confusing to come up with a written
11 12 13 14 15 16 17 18	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of \$36,448.79, and the cost documented here is the 4% overhead that the contractor exchanged by doing the project at an accelerated pace. ALJ BIRO: You're talking about	12 13 14 15 16 17 18 19	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the confusing provisions because we looked at this as procedures to implement procedures. And so it was very confusing to come up with a written procedure for implementing our stormwater
11 12 13 14 15 16 17 18 19 20	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of \$36,448.79, and the cost documented here is the 4% overhead that the contractor exchanged by doing the project at an accelerated pace. ALJ BIRO: You're talking about Division C-2E?	12 13 14 15 16 17 18 19 20	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the confusing provisions because we looked at this as procedures to implement procedures. And so it was very confusing to come up with a written procedure for implementing our stormwater management program procedures.
11 12 13 14 15 16 17 18 19 20 21	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of \$36,448.79, and the cost documented here is the 4% overhead that the contractor exchanged by doing the project at an accelerated pace. ALJ BIRO: You're talking about Division C-2E? THE WITNESS: Yes, C-2E.	12 13 14 15 16 17 18 19 20 21	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the confusing provisions because we looked at this as procedures to implement procedures. And so it was very confusing to come up with a written procedure for implementing our stormwater management program procedures. Q. What about C-2I?
11 12 13 14 15 16 17 18 19 20 21 22	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of \$36,448.79, and the cost documented here is the 4% overhead that the contractor exchanged by doing the project at an accelerated pace. ALJ BIRO: You're talking about Division C-2E? THE WITNESS: Yes, C-2E. ALJ BIRO: Okay. That's how you	12 13 14 15 16 17 18 19 20 21 22	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the confusing provisions because we looked at this as procedures to implement procedures. And so it was very confusing to come up with a written procedure for implementing our stormwater management program procedures. Q. What about C-21? A. C-2I had asked us to have a written
11 12 13 14 15 16 17 18 19 20 21 22 23	BY MS. MC NALLY: Q. Okay. Let's go back to the order. A. So the cost used there is the 4% overhead that the that is backed off from the total amount on that Force account summary of \$36,448.79, and the cost documented here is the 4% overhead that the contractor exchanged by doing the project at an accelerated pace. ALJ BIRO: You're talking about Division C-2E? THE WITNESS: Yes, C-2E. ALJ BIRO: Okay. That's how you came up with the amount?	12 13 14 15 16 17 18 19 20 21 22 23	to document and maintain records pertaining to our stormwater and management program implementation. Q. Does the permit require that? A. No. This was an example of one of the confusing provisions because we looked at this as procedures to implement procedures. And so it was very confusing to come up with a written procedure for implementing our stormwater management program procedures. Q. What about C-21? A. C-2I had asked us to have a written program to track our construction site

	Page 468		Page 470
1	program plan. And we had given to EPA, during	1	We have use and occupancy permits. Those were
2	the audit, examples of our construction site	2	given to EPA during the audits. And so
3	inspection records, which are labeled here as	3	subsequently, we gave them to them again, the set
4	MURK 6. It's our manual of uniform	4	of findings in the order provisions, and they
5	recordkeeping, and that's our site inspection	5	were accepted.
6	report. And those are kept in a log in that site	6	Q. C-2N.
7	manager program that I discussed previously. And	7	A. We were required to have an employee
8	there is nothing in the MS4 permit that says we	8	pollution prevention and good housekeeping
9	need to track our construction site inspections,	9	training program. And we provided examples to
10	but just maintain all of the records, maintain	10	EPA of our training program. Primarily, they're
11	inventory of those inspection sites in the	11	done at our spring/fall maintenance training
12	records.	12	meeting. They're routinely scheduled every year,
13	Q. Did EPA accept this submission?	13	held every year, and all of our maintenance
14	A. Yes.	14	facility staff attend all of these trainings. We
15	Q. And that was already done prior to the	15	have Power Point presentations and videos to show
16	audit, correct?	16	during these trainings. And we had to print out
17	A. Right. We didn't have to create any new	17	all of those and put them in our progress report,
18	activities but had to assemble all the	18	and they were deemed acceptable and complete.
19	information and then submit that.	19	But the permit doesn't require that we add the
20	Q. What about C-2K?	20	video and posting that.
21	A. That order provision asked us to document	21	Q. Okay. Next, C-2Q.
22	and track construction operator training and	22	A. C2Q, again, is a map of the preliminary
23	wanted us to document that all of the contractors	23	boundaries of the storm sewer shed where we
24	working on our project receive the proper	24	presented a Power Point presentation, Webinars.
25	training before they could work on our project.	25	They had a really good record filing system. And
	Page 469		Page 471
1	And the permit does not require us to	1	I had to spend a lot of time going over that
2	track their training. We do verify if they	2	program in several meetings to explain it and get
3	receive training. And we provided to EPA during	3	that accepted.
4	the audit a copy of that certification statement	4	Q. C 2R.
5	that one of the consultants discussed previously	5	A. C-2R is a written directive from the
6	that the contractor sign a certification that	6	person authorized to sign a Notice of Intent,
7	they will follow our stormwater pollution	7	stating that we will be using updated mechanisms
8	prevention plan and they understand all of the	8	to comply with our list of discharge, protection
9	requirements for that and that they document it	9	and elimination program.
10	in our CONR-5, C-O-N-R, dash, 5, form.	10	Q. Does the permit require that?
11	That form also includes their training ID	11	A. The permit does not require a written
12	number. And we have always documented that. It	12	directive the way that EPA has asked for a
13	fits the requirements in the permit.	13	written directive. We would require for them to
14	Q. And was EPA also in agreement to how it	14	prepare what we have, in DOT, an engineering
15	was performed?	15	bulletin delivered by the office of engineering
16	A. They did accept it. And we had to	16	to anyone that worked with that program to then
17	prepare all of that documentation to submit to	17	tell them to implement a program that was already
18	get that acceptance.	18	submitted to them.
19 20	Q. C-2L.	19	Q. So where were those requirements
20	A. C-2L asked to us provide updated	20	previously?
21	mechanisms to ensure compliance and enforcing	21 22	A. Where were they stated?
22 23	mechanisms on our construction project. This was one of the very confusing ones that we had to ask	23	Q. Yes. You said to implement our program directly, telling them to follow.
24	for clarification on. And we have mechanisms	24	A. We already had an engineering bulletin on
25	already in place. We have highway work permits.	25	that, and the number escapes me right now, but
20	anoual in place. The have highway work perhits.		and the number escapes the right now, but
			58 (Pages 468 to 471)

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1 they had already been implementing that program, 2 and it was a redundancy.

Q. Just look at the top of page 8, to refresh your recollection.

A. Yes. We have -- we already had a highway work permit and use and occupancy permit that are considered by DECMS4 permit to be updated. It specifically spells that out, the provisions in that permit. That is MS4 provision, Section 8, A through F2.

11 Q. Thank you.

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A. In that provision it says that we can use tenant lease agreement specifications for proposed standard contract provisions, connection permits, maintenance directives, access permits, consultant agreements, internal policy, and we already had those in place and had to gather the information.

Q. Okay. So order provision C-2M?

A. That provision is a written program to detect and address non-stormwater discharges or a list of discharges. And they were asking us for an elaborated list of discharge protection elimination program and the features, which we had previous to the order referred to "list of

sure all of our spill prevention control and reconnaissance measures, FCCP training, health training, they are held every year.

The EPA asked us to develop printed brochures and Post-Its to identify hazards to the traveling public. And we posted Post-Its in rest areas and put up a brochure up on our website, even though our website already had items on there to provide to the state department.

O. And C-2V.

A. C-2V asked us to have an updated solution prevention and good housekeeping program for our municipal operations facility. And we had numerous conversations with EPA and DOT to find out exactly what they meant by the site-specific concerns and site-specific exclusion prevention activity.

Are environmental handbook for transportation operations had guidance -- it has that guidance in that document. And so we then were asked to elaborate on all of that and provide documents. We gathered all of the documents we had already, the environmental handbook, a number of engineering bulletins that had already been issued, and put that together in

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1 discharges" that we were not able to address

2 using our language -- we refer to those to either

3 the municipality or the DEC or the Department of

Health, depending on the nature of the discharge

5 charge and the location.

6 Q. And is that what this department still 7 does?

8 A. And it is still what we do. It is the 9 exact same procedures, and we were required to 10 elaborate on that program.

Q. C-2T.

A. C-2T had asked us to provide written procedures to ensure that the public and -- as written in the permit, it says, for example, an employee user population, visitors or contractors and developers are informed to have this associated with illegal discharges and the improper disposal for wood. Part A -- 8A through H, of the Alcore permit. We, at DOT, have always assumed that our

public is our employee population and visitors, and our employees like to use those populations. We are using our maintenance facilities, not just the general public, and that we have numerous ways of informing our employees of it and making Page 475

our progress report and submitted those.

2 And in addition to that, because there 3 was so much confusion about the site-specific 4 concerns, we were directed to prepare four more 5 prevention plans for each of the facilities that 6 were audited.

> Q. And does this permit require any specific training?

A. It does not.

10 Q. I'm referring you to CX-50.

> MS. MC NALLY: May I have the witness's copy of CX-50?

MR. SAPORITA: I think that's up on the stand, actually.

MS. MC NALLY: Thank you.

(Handing witness the document.)

BY MS. MC NALLY:

Q. I'm going to draw your attention to page 4 now.

MR. GARELICK: You mean 6? MS. MC NALLY: Yes, read each page in its entirety, which would be E-10 -start at 4 go through 10

MR. GARELICK: The page number of the exhibit --

	Page 476		Page 478
1			
1	MS. MC NALLY: Yeah, I said 6. I	1	The DEC construction permit, which was
2	know I said 4 to start, but I'm sure of	2	all of the inspection requirements for
3 4	that now. I wasn't sure. MR. GARELICK: This could be 6?	3 4	construction sites, no longer included every
4 5	MS. MC NALLY: Yes, this could be 6.	5	rainfall-related inspection requirement. So by the permit, we were no longer required to do
6	BY MS. MC NALLY: Yes, this could be 6.	6	those inspections. They had previously been
7		7	listed on our inspection report forms as a
8	Q. Are you there? A. Yes.	8	requirement, but as of the dates of the audits,
9	Q. As briefly as you can and if we are	9	they were no longer required.
10	covering stuff we covered in the CSCEE, tell me.	10	Q. Thank you. Part 5-E.
11	I want you to go through and explain what DOT did	11	A. I believe this asked us to keep all of
12	to comply with these provisions in the complaint.	12	our records in relation to the CD's general
13	So starting at 10.	13	comments for at least five years. And we do keep
14	A. You want me to discuss Part A	14	all of the records for probably many years after
15	O. No.	15	the five years we're required to keep them for.
16	A A on there, or B?	16	I'm not sure for each individual project,
17	Q. Sorry.	17	inspection records, but all of our reports have
18	A. The 1, 2, 3?	18	had it for at least five years. And I still
19	Q. Yes.	19	don't see how that was a violation.
20	A. The first one asked us to develop a	20	Q. Okay. So Part E-A3.
21	quality control program to include erosion and	21	A. That was asking for a map of all of our
22	sediment control, and we did that. We had a	22	stormwater outfalls, which we've always had and
23	in the middle of the year	23	we provided to EPA during the audits. And they
24	Q. Did you have one in place prior?	24	specifically asked for four outfalls at our
25	A. We had a program in place. But again,	25	Region 5 audit locations that EPA identified and
	Page 477		Page 479
1	our stormwater management program does not	1	considered to be unmapped outfalls. However,
2	specify the frequency for implementing that.	2	those outfalls were owned by the Office of
3	Q. For implementing the program?	3	General Services, OGS, and were not under DOT
4	A. For implementing the quality control	4	ownership. And there was one outfall that they
5	program.	5	considered an outfall in our Region 9 area, and
6	Q. Okay. Next one.	6	that was the location of the stormwater pond that
7	A. That stated that we at the time of the	7	we spoke of previously. Q. Uh-huh.
8	audit, we were not following procedures in our outfall reconnaissance, 303.	8	A. And we do not consider that to be an
9	Q. What did you do in response to that?	9	outfall because it's the outlet of the pond and
ו דו	· · · · · · · · · · · · · · · · · · ·	11	not an outfall to receiving waters.
10	A Wa submitted our outfall reconnaissance		
11	A. We submitted our outfall reconnaissance		
11 12	inventory geodatabase, and it would be	12	Q. Did they still map them?
11 12 13	inventory geodatabase, and it would be incomplete.	12 13	Q. Did they still map them?A. No.
11 12 13 14	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the	12 13 14	Q. Did they still map them?A. No.Q. 8A3B.
11 12 13 14 15	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit?	12 13 14 15	Q. Did they still map them?A. No.Q. 8A3B.A. They asked us to submit our outfall
11 12 13 14 15 16	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes.	12 13 14 15 16	Q. Did they still map them?A. No.Q. 8A3B.A. They asked us to submit our outfall reconnaissance inventory, and that's the
11 12 13 14 15	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes. Q. So you just handed them something that	12 13 14 15	Q. Did they still map them?A. No.Q. 8A3B.A. They asked us to submit our outfall
11 12 13 14 15 16	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes.	12 13 14 15 16 17	 Q. Did they still map them? A. No. Q. 8A3B. A. They asked us to submit our outfall reconnaissance inventory, and that's the geodatabase of all of our outfall inspections, and we submitted that. We showed them the
11 12 13 14 15 16 17	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes. Q. So you just handed them something that was already in existence? A. Yes.	12 13 14 15 16 17 18	 Q. Did they still map them? A. No. Q. 8A3B. A. They asked us to submit our outfall reconnaissance inventory, and that's the geodatabase of all of our outfall inspections, and we submitted that. We showed them the outfall reconnaissance geodatabases during the
11 12 13 14 15 16 17 18	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes. Q. So you just handed them something that was already in existence?	12 13 14 15 16 17 18 19	 Q. Did they still map them? A. No. Q. 8A3B. A. They asked us to submit our outfall reconnaissance inventory, and that's the geodatabase of all of our outfall inspections, and we submitted that. We showed them the
11 12 13 14 15 16 17 18 19 20	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes. Q. So you just handed them something that was already in existence? A. Yes. Q. And they accepted that; is that correct?	12 13 14 15 16 17 18 19 20	Q. Did they still map them? A. No. Q. 8A3B. A. They asked us to submit our outfall reconnaissance inventory, and that's the geodatabase of all of our outfall inspections, and we submitted that. We showed them the outfall reconnaissance geodatabases during the audits, and then had to subsequently show them
11 12 13 14 15 16 17 18 19 20 21	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes. Q. So you just handed them something that was already in existence? A. Yes. Q. And they accepted that; is that correct? A. Yes.	12 13 14 15 16 17 18 19 20 21	 Q. Did they still map them? A. No. Q. 8A3B. A. They asked us to submit our outfall reconnaissance inventory, and that's the geodatabase of all of our outfall inspections, and we submitted that. We showed them the outfall reconnaissance geodatabases during the audits, and then had to subsequently show them during progress reports when they were accepted
11 12 13 14 15 16 17 18 19 20 21 22	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes. Q. So you just handed them something that was already in existence? A. Yes. Q. And they accepted that; is that correct? A. Yes. Q. Section 4-I-B.	12 13 14 15 16 17 18 19 20 21 22	 Q. Did they still map them? A. No. Q. 8A3B. A. They asked us to submit our outfall reconnaissance inventory, and that's the geodatabase of all of our outfall inspections, and we submitted that. We showed them the outfall reconnaissance geodatabases during the audits, and then had to subsequently show them during progress reports when they were accepted as complete.
11 12 13 14 15 16 17 18 19 20 21 22 23	inventory geodatabase, and it would be incomplete. Q. And that database dates it prior to the audit? A. Yes. Q. So you just handed them something that was already in existence? A. Yes. Q. And they accepted that; is that correct? A. Yes. Q. Section 4-I-B. A. They asked us to conduct construction	12 13 14 15 16 17 18 19 20 21 22 23	 Q. Did they still map them? A. No. Q. 8A3B. A. They asked us to submit our outfall reconnaissance inventory, and that's the geodatabase of all of our outfall inspections, and we submitted that. We showed them the outfall reconnaissance geodatabases during the audits, and then had to subsequently show them during progress reports when they were accepted as complete. Q. Okay. 8A3FII.

	Page 480		Page 482
1	A. Which page again?	1	A. The erosion and sediment control issues
2	Q. A.	2	that were identified during the audits, those
3	A. Oh, I see. We were seeking a permit.	3	sites in Region 8 and our region were completed
4	Q. Right.	4	by the time this order was received, and we had
5	A. The written directive from the person to	5	the Force account. We were using that.
6	authorize the Notice of Intent, the updated	6	Q. I.
7	mechanisms must be used.	7	A. That one pertains to having written
8	And this is, again, the instructions for	8	procedures for addressing public complaints with
9	conducting the list of discharge protection and	9	public inquiries regarding that construction
10	elimination system. And we don't need a written	10	site. And during the audits, the individuals
11	directive, the same way that you score on a score	11	that were asked for that information were not the
12	board, and we had our own mechanisms already in	12	proper people to ask, that, you know, regional
13	place that were accepted as progress reports.	13	offices, those are your public information
14	Q. So they did not require you to create an	14	officers. And the public information officers,
15	exhibit and draft of that?	15	or PIOs, were not present at the audit.
16	A. Right. Well, they required us to prepare	16	Q. So what did you have to do to satisfy
17	an engineering bulletin	17	this?
18	Q. Okay.	18	A. We gathered that information and
19	A that stated the same thing, that we	19	submitted it during progress reports.
20	already had.	20	Q. Information that already existed?
21	Q. Okay. F.	21	A. Yes.
22	A. That section required us to establish a	22	Q. J.
23	notice of discharge and a protection of	23	A. That one asked us to implement and
24	elimination program, including procedures for	24	enforce a program to ensure that the construction
25	drop-down, a list of discharges. And we had that	25	site contractors have received erosion and
	Page 481		Page 483
1		1	sediment control screenings, and we are not
1 2	already in place. And through the course of multiple meetings and submissions, progress	2	required to do that by the permit because we are
3	reports, we lengthened that program by just	3	non-traditional MS4.
4	elaborating on each of the procedures that we've	4	Q. What did you need to do that you hadn't
5	already had in place.	5	done?
6	Q. And is this part of the referral to other	6	A. We submitted documentation that we
7	agencies?	7	already had in existence. The CONR-5 form that
8	A. Yes. The referral to the DEC and the	8	the contractor signs and dates, certifying that
9	Department of Health or the MS4s, the same	9	they had received the same.
10	procedure, in a sense.	10	Q. And that was for sediment?
11	Q. And G.	11	A. Yes.
12	A. As I discussed the informing and it's	12	Q. K.
13	informing the public of the hazards associated	13	A. They were looking for a program for
14	with illegal discharges. And that's what we	14	ensuring adequate long-term operations and
15	consider, the public is our employees.	15	maintenance of our stormwater management
16	Q. You can skip that. Now let's go to H.	16	practices, if I'm looking at this correctly.
17	A. That's developing and enforcing a program	17	Q. Yes.
18	to have equivalent protection to the Construction	18	A. And we had given them our stormwater
19	General's permit, to ensure that erosion and	19	management practices folder, manual, operations
20	sediment and control practices identified in	20	and maintenance manual in the audits, and then we
21	their stormwater pollution prevention plans are	21	had done that same manual during the progress
22	maintained in an effective operating condition at	22	reports and it was accepted.
23	all times.	23	Q. And L.
24	Q. What would you have based this on to find	24	A. That asks for a pollution prevention and
25	that?	25	good housekeeping program for our operations and

	Page 484		Page 486
1	facility. And our environmental handbook for	1	Q. Can you tell me how you came up with that
	transportation operations was provided during the	2	number?
	audit and then provided again in the progress	3	A. I used the labor costs that were in our
	report and accepted.	4	exhibit, RX-72. I used the Force account summary
5	Q. Did they require you to do anything	5	and other documents prepared by the regions. We
6	additional?	6	document the material costs that they put in to
7	A. They required site-specific stormwater	7	meeting some of those provisions.
8	pollution prevention plans, which are not	8	Q. And what is RX-70?
9	required in the permit.	9	A. That is the personal services detail
10	Q. Okay. And M.	10	report generated from our accounting office.
11	A. M asked us for a pollution prevention and	11	And what it entails is a report by employees with
12	good housekeeping program and included a self-	12	all of the costs associated with the labor hours
13	assessment to determine the sources of pollutants	13	from each individual employee at that pay rate
14	potentially generated at those facilities and the	14	that they prepared from our bi-weekly time
15	operations.	15	sheets. And those are set up with a tracking
16	Q. And I believe somewhere you testified	16	system, which we call PINS, with parking tickets,
17	that you had had some, correct?	17	solution numbers. We also re-sign our time
18	A. Yes.	18	sheets. And we had a special PIN set up
19	Q. N.	19	specifically to track labor costs for satisfying
20	A. That required a pollution prevention and	20	this order as instructed by the EPA.
	good housekeeping program that incorporates	21	Q. So you were being asked to subtract how
	training for our staff, and we have a semi-annual	22	much the cost would be?
	training program at each facility that we're	23	A. Yes. So every quarterly report, we were
	involved in, and we provided that documentation	24	required to prepare a summary of our labor costs
25	in our progress reports, and it was accepted as	25	associated with meeting the provisions of the
	Page 485		Page 487
1 (complete.	1	order.
2	Q. And O?	2	Q. And is EX-59 the Final Summary Report?
3	A. That's for a site-specific pollution	3	A. Yes.
4 1	prevention and good housekeeping program. And we	4	Q. And did you use the payment solution to
5 (did not need to put down a site-specific plan,	5	create the number of EX-68?
6 l	but we did submit it.	6	A. Yes.
7	Q. So let's talk about how you calculated	7	Q. Who has oversight over the MS4 permits?
8 t	the PIN numbers in Exhibit 3 and also in number	8	A. The official oversight for the MS4
9 2	2.	9	permits, the official signatore is our chief
10	MS. MC NALLY: And this will all go	10	engineer.
11	right to the overall number, then, DOT is	11	Q. Outside of the agency authority?
12	submitting for compliance purposes. So	12	A. Outside of the oh, DEC. The DEC's
13	CX-59. And the final exhibit is 79. I'm	13	delegated authority.
14	going to submit them, Your Honor, in	14	Q. Are you aware of actions that DEC has
15	evidence.	15	taken against the Department of Transportation to
	BY MS. MC NALLY:	16	enforce compliance either with this permit or
17	Q. So, can you describe for me what CX-59	17	other permits?
	is?	18	A. I am only aware by hearsay of any prior
19	A. Again, that is the cost summary prepared	19	actions taken by DEC for other issues. But to my
	to document the costs that DOT labor,	20	knowledge, there has never been any actions taken
	materials, all of the costs associated with	21	against DOT for violations of the MS4 general
	meeting the order provisions that went above and	22	permit.
23 l 24	beyond what the MS4s permit required.	23 24	Q. Well, not just that. I mean, any permit.
25	Q. And did you come up with that?A. Yes.	25	Were you ever involved in consent orders when working for DOT?

	Page 488		Page 490
1	A. No.	1	do the sewer shed mapping; although, we have done
2	Q. So DEC has oversight over the MS4	2	mapping in one area of the state.
3	permits. Today, is there something that is	3	Q. Does the DEC accept the SHARP system for
4	submitted to them to let them know what DOT did	4	replacing the storm sewer mapping?
5	with respect to the MS4 permit?	5	MR. GARELICK: Objection. She's
6	A. Yes. The MS4 general permit requires	6	asking of the DEC agency. That's not
7	that we submit an annual report on June 1st of	7	involved in this. She's leading the
8	every year, and that report includes all of the	8	witness
9	activities that we have done during a particular	9	MS. MC NALLY: Okay.
10	period, from March 10th of each year to March 9th	10	ALF BIRO: I've told her
11	of the following year. That time period is the	11	inadvertently
12	official submittal time period, and all of the	12	MR. GARELICK: that we weren't
13	activities that we have done during that time	13	aware of she's
14	period to meet the permit requirements.	14	MR. GARELICK: also leading the
15	Q. Does that cover outfall reconnaissance	15	witness with every question.
16	inventory?	16	ALJ BIRO: All right. Stop. Let
17	A. Yes.	17	him finish his objection. Then you can
18	Q. Does that cover general construction	18	respond.
19	permit violations?	19	-
20	A. Violations or	20	MR. GARELICK: My original objection was to the fact that she was asked a
21	Q. General construction permit	21	
22	A. Activities?	21 22	question, which was, A, a leading
23	Q. Yes.	23	question; B, calling for speculation
24	A. Yes.		regarding a party that is not privy to
25	Q. How about the quality control program?	24	this court proceeding. Well, those are
4 5	Q. How about the quality control program?	25	my three reasons.
	Page 489		Page 491
1	A. We have been mentioning that on our	1	MS. MC NALLY: I can withdraw the
2	annual report, any activities that we do to	2	question.
3	satisfy that.	3	ALJ BIRO: Okay.
4	Q. Procedures for the stormwater pollution	4	Our court reporter has to get this
5	plan?	5	all on the record in a nice manner. It's
6	A. Yes.	6	better to have one person talk.
7	Q. Construction site inspection, tracking	7	BY MS. MC NALLY:
8	and training?	8	Q. Did you ever have a conversation with the
9	A. We're not required to do tracking but we	9	DEC about the SHARP system prior to the audit?
10	do keep records of our inspections of	10	A. No.
11	construction sites, and we train our own staff.	11	Q. Did DEC ever inquire about the particular
12	Q. And you submit that to DEC?	12	SHARP system requirements?
13	A. I would submit that, yes.	13	MR. GARELICK: Objection. Sort of a
	Q. Okay. Documentation of employee	14	continuous objection to leading questions
14	Q. onay. Becamientation of employee		
14 15	pollution prevention program?	15	of the witness.
		15 16	of the witness. MS. MC NALLY: May I say something?
15	pollution prevention program?		
15 16	pollution prevention program? A. Yes.	16	MS. MC NALLY: May I say something?
15 16 17	pollution prevention program? A. Yes. Q. The outfall map?	16 17	MS. MC NALLY: May I say something? ALJ BIRO: Sure, you can respond. MS. MC NALLY: We've allowed a lot
15 16 17 18	pollution prevention program? A. Yes. Q. The outfall map? A. We are providing we are required to provide the DEC every five years with our outfall	16 17 18	MS. MC NALLY: May I say something? ALJ BIRO: Sure, you can respond. MS. MC NALLY: We've allowed a lot of leading questions. If you want to
15 16 17 18 19	pollution prevention program? A. Yes. Q. The outfall map? A. We are providing we are required to provide the DEC every five years with our outfall mapping, and we provide them our geodatabase	16 17 18 19	MS. MC NALLY: May I say something? ALJ BIRO: Sure, you can respond. MS. MC NALLY: We've allowed a lot of leading questions. If you want to object, that's fine, but I expect the
15 16 17 18 19 20	pollution prevention program? A. Yes. Q. The outfall map? A. We are providing we are required to provide the DEC every five years with our outfall mapping, and we provide them our geodatabase electronically, and we provide every year the	16 17 18 19 20	MS. MC NALLY: May I say something? ALJ BIRO: Sure, you can respond. MS. MC NALLY: We've allowed a lot of leading questions. If you want to object, that's fine, but I expect the same courtesy.
15 16 17 18 19 20 21	pollution prevention program? A. Yes. Q. The outfall map? A. We are providing we are required to provide the DEC every five years with our outfall mapping, and we provide them our geodatabase electronically, and we provide every year the total of the number of outfalls that have been	16 17 18 19 20 21	MS. MC NALLY: May I say something? ALJ BIRO: Sure, you can respond. MS. MC NALLY: We've allowed a lot of leading questions. If you want to object, that's fine, but I expect the same courtesy. ALJ BIRO: We are not going to argue
15 16 17 18 19 20 21	pollution prevention program? A. Yes. Q. The outfall map? A. We are providing we are required to provide the DEC every five years with our outfall mapping, and we provide them our geodatabase electronically, and we provide every year the	16 17 18 19 20 21 22	MS. MC NALLY: May I say something? ALJ BIRO: Sure, you can respond. MS. MC NALLY: We've allowed a lot of leading questions. If you want to object, that's fine, but I expect the same courtesy.
15 16 17 18 19 20 21 22 23	pollution prevention program? A. Yes. Q. The outfall map? A. We are providing we are required to provide the DEC every five years with our outfall mapping, and we provide them our geodatabase electronically, and we provide every year the total of the number of outfalls that have been inspected each year.	16 17 18 19 20 21 22 23	MS. MC NALLY: May I say something? ALJ BIRO: Sure, you can respond. MS. MC NALLY: We've allowed a lot of leading questions. If you want to object, that's fine, but I expect the same courtesy. ALJ BIRO: We are not going to argue about this at all. It's sustained. Go

1	Page 492		Page 494
	Q. Can you think of anything else that DEC	1	MS. MC NALLY: Three more. They
2	had oversight on?	2	should not be as long as this. They
3	A. They have oversight over their entire	3	should be much more brief.
4	permit requirements, entire staff requirements,	4	ALJ BIRO: Okay. Our greatest hope
5	and a number of the things that they inspect	5	is to conclude tomorrow, if possible. A
6	our construction sites on a routine basis	6	snowstorm is coming over the weekend, so
7	statewide. And they also can inspect our	7	we want to leave Friday. Not that Albany
8	facilities at any time. And then their oversight	8	is not a lovely place to be, but we'd
9	will go over all aspects of that. They inspect	9	rather not spend the weekend here. So,
10	our petroleum bulk storage facilities and permits	10	you know, if we can conclude tomorrow,
11	that we have over that. They inspected we	11	that would be great. If we run over to
12	prepare an environmental audit for them after a	12	Friday, of course, you know we can, and
13	year that indicates anytime we've had any	13	we will come on Friday, but that will be
14	violations. And each region prepares that and	14	my preference.
15	submits the audit. They can contact us at any	15	MR. GARELICK: I guess just
16	time to inspect any of our facilities, and we're	16	following up on that. To make clear
17	obligated by the permit to allow them access to	17	regarding closing arguments and policies
18	do that.	18	that
19	Q. What type of training was being provided	19	ALJ BIRO: We don't do closing
20	prior to the audit?	20	arguments. You get extended time. After
21	A. We provided training to all of our	21	you get the transcript, you submit your
22	facilities, as I said, on a semi-annual basis	22	brief.
23	regarding pollution prevention, storm prevention	23	So I'd rather have whatever
24	control recon measures, safety and health,	24	arguments you want to put, legal or
25	petroleum bulk storage training, scrap metal	25	objectionable arguments, in your brief,
	petroleum outk storage training, serap metar	23	objectionable arguments, in your orier,
	Page 493		Page 495
1	training, stock pile. It's all part of the same	1	citing for the benefits, citing for the
2	lump training session that they have. We also	2	
_			documents and records
3	provide training every year to our construction	3	documents and records MR. GARELICK: Understood.
3 4	provide training every year to our construction staff, and they're trained specifically with a	3 4	
			MR. GARELICK: Understood.
4	staff, and they're trained specifically with a	4	MR. GARELICK: Understood. ALJ BIRO: I'll send you out an
4 5	staff, and they're trained specifically with a pre-packaged program from DEC titled, "The four-	4 5	MR. GARELICK: Understood. ALJ BIRO: I'll send you out an order after the hearing, as soon as we
4 5 6	staff, and they're trained specifically with a pre-packaged program from DEC titled, "The four- hour working in sediment control training." And	4 5 6	MR. GARELICK: Understood. ALJ BIRO: I'll send you out an order after the hearing, as soon as we get the transcript. I'll send the
4 5 6 7	staff, and they're trained specifically with a pre-packaged program from DEC titled, "The four- hour working in sediment control training." And that's a training that's required of, at least,	4 5 6 7	MR. GARELICK: Understood. ALJ BIRO: I'll send you out an order after the hearing, as soon as we get the transcript. I'll send the deadline for the briefs. And then if
4 5 6 7 8	staff, and they're trained specifically with a pre-packaged program from DEC titled, "The four- hour working in sediment control training." And that's a training that's required of, at least, contractors that are working on the construction	4 5 6 7 8	MR. GARELICK: Understood. ALJ BIRO: I'll send you out an order after the hearing, as soon as we get the transcript. I'll send the deadline for the briefs. And then if those dates don't work for you, you can
4 5 6 7 8 9	staff, and they're trained specifically with a pre-packaged program from DEC titled, "The four-hour working in sediment control training." And that's a training that's required of, at least, contractors that are working on the construction permitted site in New York State. And we train	4 5 6 7 8 9	MR. GARELICK: Understood. ALJ BIRO: I'll send you out an order after the hearing, as soon as we get the transcript. I'll send the deadline for the briefs. And then if those dates don't work for you, you can move to extend them. I don't know what
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4 5 6 7 8 9 10 11 12 13 14	staff, and they're trained specifically with a pre-packaged program from DEC titled, "The four-hour working in sediment control training." And that's a training that's required of, at least, contractors that are working on the construction permitted site in New York State. And we train all of our construction staff in that same training. Q. And who is that training created by? A. DEC. MS. MC NALLY: Thank you. I have no	4 5 6 7 8 9 10 11 12 13 14	MR. GARELICK: Understood. ALJ BIRO: I'll send you out an order after the hearing, as soon as we get the transcript. I'll send the deadline for the briefs. And then if those dates don't work for you, you can move to extend them. I don't know what the time frame is for getting the transcript is. But you will get a chance to read over the transcript, file a motion to conform, correcting any errors in the transcript. I strongly encourage
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	Page 496		Page 498
1	shortly after the hearing, when you get	1	witness. We'll make time for that.
2	the transcript, if you want to think	2	Off the record.
3	about it, we're flexible that way. Okay.	3	(DISCUSSION HELD OFF THE RECORD.)
4	Maybe we can also talk about how we	4	ALJ BIRO: All right. Okay. All
5	will get all these exhibits back. We	5	right. Okay. Thank you. Have a good
6	have an original set of exhibits that has	6	night.
7	to go back to the hearing clerk, the	7	Matter adjourned until 8:30 in the
8	headquarters hearing clerk, to be	8	morning.
9	maintained along with the transcript in	9	(PROCEEDINGS CONCLUDED: 4:37 p.m.)
10	pristine condition in the event anybody	10	(The ebbbin of convebebbbin not pinn)
11	in the future time wants to appeal it.	11	
12	THE CLERK: I think that would be	12	
13	the court reporter.	13	
14	ALJ BIRO: Right. The court	14	
15	reporter we'll take it	15	
16	MR. GARELICK: Right. It is	16	
17	referred to as the original set of	17	
18	exhibits, 5, 7, 12, 3	18	
19	ALJ BIRO: Usually it's a set it	19	
20	may be a set that you've given to the	20	
21	court reporter, but it's not a separate	21	
22	set. I believe the set is what the	22	
23			
23 24	witness has been using.	23	
24 25	But you're obliged to make sure that	24	
25	each set that the court reporter has,	25	
	Page 497		Page 499
1	that it's in pristine condition, other	1	CERTIFICATION
2	than as modified by any witness, and it's	2	
3	noted that way. And that set, it remains	3	STATE OF NEW YORK)
4	exactly that set. Okay. And if it goes	4	SS.
5	to the EAP, that's the set of documents	5	COUNTY OF ALBANY)
6	we'll look at.	6	
7	MR. SAPORITA: You can review that,	7	
8	either one of the sets.	8	I, Robyn Harrell, Notary Public within
9	ALJ BIRO: Then the defendant can	9	and for the State of New York, do hereby
10	share it. Make sure it has everything,	10	certify:
11	you know, we agreed is in the record.	11	That I reported the proceedings in the
12	Okay.	12	within entitled matter, and thAt the within
13	And my mind set, you know, I'll take	13	transcript is a true record of said
14	it	14	proceedings.
15	MR. SAPORITA: Yeah.	15	I further certify that I am not related
16	ALJ BIRO: you can ship it. You	16	to any of the parties to this action by
17	can ship it to me. But my set, I put my	17	blood or marriage, and that I am in no way
18	name on them. I'd like to get it back.	18	interested in the outcome of this matter.
19	Anything you want to know, why I	19	IN WITNESS WHEREOF, I have hereunto set
20	look at that, at the hearing, okay.	20	my hand this 22nd day of April, 2018.
21	Any other issues we should talk	21	,
22	about for administrative purposes?	22	
23	THE CLERK: The rebuttal.	23	ROBYN HARRELL, RPR
24	ALJ BIRO: At the conclusion of the	24	
		25	
25	case you should put on a rebuttal	23	

	I	I	 I	ı
A	accident 282:18	287:17,23	346:16 483:14	374:8 377:8
A-1 331:1	accidently	288:1,6 382:16	adequately	382:16 383:19
a.m 240:14	405:24	activities 290:19	314:10	384:25 409:25
296:18 321:18	accompanied	298:18 299:14	adjacent 276:17	446:8 487:11
321:19	299:16 302:9	304:14 425:17	278:24 281:15	490:6
abandoned	accomplish	426:2,19 453:8	348:11 418:8	agency's 360:14
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8 247:8 249:13 9:48 321:18
249:20 252:19 98,000 384:2,18
254:21 256:1 9th 429:13
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REGION 2		UNITED STATES	1	APPEARANCES:	
NTHE MATTER OF: New York State Department of Transportation 50 Wolf Road 7 200 BROADWAY, 16TH FLOOR Albamy, NY 12232 8 NEW YORK, NY 10007 9 p. (518) 587-7300 c: Garclick Jason@EPA.gov		ENVIRONMENTAL PROTECTION AGENCY	2	Appearing for COMPLAINANT(S) ENVI	RONMENTAL PROTECTION
IN THE MATTER OF: New York State Department of Transportation 50 Wolf Road 7 200 BROADWAY, 16TH FLOOR 8 NEW YORK, NY 10007 9 pr. (\$18) \$87-7300 e: Garelick_Jason@EPA.gov 10 10 10 10 10 10 10 1		REGION 2	3	AGENCY:	
New York State Department of Transportation 50 Wolf Road 290 BROADWAY, 16TH FLOOR 10 NEW YORK, NY 10007 10 Pr. (518) \$87-7300 e: Garclick_Jason@EPA.gov 10 Pr. (518) \$87-7300 e: Garclick_Jason@EPA.gov 10 Pr. (518) \$87-7300 e: Garclick_Jason@EPA.gov 10 Pr. (518) \$87-7300 e: Garclick_Jason@EPA.gov 10 Pr. (518) \$87-7300 e: Garclick_Jason@EPA.gov 11 Appearing for RESPONDENT(S) DEPARTMENT OF 12 TRANSPORTATION: 12 TRANSPORTATION: 13 ALICIA L. MCNALLY, ESQ. 14 DAVID WINANS, ESQ. 15 50 WOLF ROAD 16 ALBANY, NY 12205 16 Pr. (518) \$457-2411 e: Alicia.Mcnally@dot.ny.gov 18 Pr. (518) \$457-2411 e: Alicia.Mcnally@d		:	4	CHRISTOPHER SAPORITA, ESQ.	
SO Wolf Road Albany, NY 12322 8 NEW YORK, NY 10007 9 pr. (518) \$57-300 er. Garelick.Jason@EPA.gov 10 10 10 10 10 10 10 1		IN THE MATTER OF:	5	JASON P. GARELICK, ESQ.	
Albany, NY 12232 SPDES Permit No. NYR20A288 Docket No. CWA-02-2016-3403		New York State Department of Transportation	6	ENVIRONMENTAL PROTECTION AGI	ENCY, REGION 2
SPDES Permit No. NYR20A288 9 p; (\$18) 587-7300 c: Garclick Jason@EPA.gov		50 Wolf Road	7	290 BROADWAY, 16TH FLOOR	
Docket No. CWA-02-2016-3403		Albany, NY 12232	8	NEW YORK, NY 10007	
Docket No. CWA-02-2016-3403		SPDES Permit No. NYR20A288	9	p: (518) 587-7300 e: Garelick.Jason@El	PA.gov
12 TRANSPORTATION: 13 ALICIA L. MCNALLY, ESQ. 14 DAVID WINANS, ESQ. 15 50 WOLF ROAD 16 ALBANY, NY 12205 17 p: (518) 457-2411 e: Alicia.Menally@dot.ny.gov 18			10		
13		Docket No. CWA-02-2016-3403	11	Appearing for RESPONDENT(S) DEPAR	TMENT OF
HELD: THURSDAY, APRIL 5, 2018 8:30 a.m 2:38 p.m. 14 DAVID WINANS, ESQ. 15 50 WOLF ROAD 16 ALBANY, NY 12205 17 p: (518) 457-2411 e: Alicia.Menally@dot.ny.gov 18 19 ALSO PRESENT: TRACYELLEN KUBEK, DOT Representative 20 CHRISTY ARVIZU, EPA Representative 21 DENISE KAHLER-BRAATEN, Sign Language 22 Interpreter 23 JESSICA YOCOM, Sign Language 24 Interpreter 25 JENNIFER ALMASE, Clerk 25 JENNIFER ALMASE, Clerk 26 MINDEX OF EXAMINATION 20 YORK STATE DEPARTMENT OF TRANSPORTATION, held at: 3 EXAMINATION PAGE 4 ALBANY COURT REPORTING 4 By Mr. Saporita 506, 543, 550 5 By Ms. McNally 535 6 ALBANY, NY 12207 6 By ALJ Biro 543 7 7 8 record reported via machine shorthand by Diana M. 8 WITNESS: DAN HITT 9 EXAMINATION PAGE 10 By Mr. Winans 551 11 By Ms. McNally 590, 603 12 By Mr. Garelick 593, 605 12 By Mr. Garelick 12 By Mr. Garelick 12 By Mr. Garelick 1		:	12	TRANSPORTATION:	
Second color			13	ALICIA L. MCNALLY, ESQ.	
16		HELD: THURSDAY, APRIL 5, 2018	14	DAVID WINANS, ESQ.	
BEFORE: ADMINISTRATIVE LAW JUDGE SUSAN L. BIRO		8:30 a.m 2:38 p.m.	15	50 WOLF ROAD	
18			16	ALBANY, NY 12205	
19		BEFORE: ADMINISTRATIVE LAW JUDGE SUSAN L. BIRO		p: (518) 457-2411 e: Alicia.Mcnally@d	ot.ny.gov
20 CHRISTY ARVIZU, EPA Representative 21 DENISE KAHLER-BRAATEN, Sign Language 22 Interpreter 23 JESSICA YOCOM, Sign Language 24 Interpreter 25 JENNIFER ALMASE, Clerk 25 JENNIFER ALMASE, Clerk 25 JENNIFER ALMASE, Clerk 25 JENNIFER ALMASE, Clerk 26 JENNIFER ALMASE, Clerk 27 JENNIFER ALMASE, Clerk 28 JENNIFER ALMASE, Clerk 29 WITNESS: TRACYELLEN KUBEK-continued 20 WITNESS: TRACYELLEN KUBEK-continued 30 EXAMINATION PAGE 4 ALBANY COURT REPORTING 4 By Mr. Saporita 506, 543, 550 506, 54					
21 DENISE KAHLER-BRAATEN, Sign Language 22 Interpreter 23 JESSICA YOCOM, Sign Language 24 Interpreter 25 JENNIFER ALMASE, Clerk 25 JENNIFER ALMASE, Clerk 25 JENNIFER ALMASE, Clerk 25 JENNIFER ALMASE, Clerk 26 JENNIFER ALMASE, Clerk 27 JENNIFER ALMASE, Clerk 28 JENNIFER ALMASE, Clerk 29 JENNIFER ALMASE, Clerk 29 JENNIFER ALMASE, Clerk 20 JENNIFER ALMASE, CLERK 20 J					-
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23					, Sign Language
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Page 501 1 This is the Hearing in the Matter of NEW 2 YORK STATE DEPARTMENT OF TRANSPORTATION, held at: 3 EXAMINATION 4 ALBANY COURT REPORTING 5 445 BROADWAY, COURT ROOM 6 6 ALBANY, NY 12207 7 8 record reported via machine shorthand by Diana M. 9 Russell, Court Reporter and Notary Public within and 10 for the State of New York. 11 By Ms. McNally 12 By Mr. Garelick 10 Page 503 Name 503 Page 503 INDEX OF EXAMINATION PAGE 4 WITNESS: TRACYELLEN KUBEK-continued 3 EXAMINATION PAGE 4 By Mr. Saporita 506, 543, 550 5 By Ms. McNally 535 6 By ALJ Biro 543 7 8 WITNESS: DAN HITT 9 Russell, Court Reporter and Notary Public within and 9 EXAMINATION PAGE 10 By Mr. Winans 551 11 By Ms. McNally 590, 603 12 By Mr. Garelick 593, 605				-	
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10 for the State of New York. 10 By Mr. Winans 551 11 By Ms. McNally 590, 603 12 By Mr. Garelick 593, 605		-			
11 By Ms. McNally 590, 603 12 By Mr. Garelick 593, 605		· · · · · · · · · · · · · · · · · · ·			
12 By Mr. Garelick 593, 605		for the State of New York.		*	
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	13		13	By ALJ Biro	607
14 14 15 WITNESS CARL MOCHERSPERGER				WHITNESS OF BUILDING	EDGDEDGED
15 WITNESS: CARL KOCHERSBERGER					
16 EXAMINATION PAGE					
17 By Mr. Winans 613				•	
18 By Mr. Saporita 648 19				ву імг. Sapo rita	048
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20 WITNESS: JONATHAN BASS 21 EXAMINATION PAGE					
21 EXAMINATION PAGE 22 By Mr. Winans 653					
22 By Mr. Winans 653 23 By Mr. Saporita 679				•	
23 By Mr. Saporta 6/9 24 24				Бу IVII. Sаропіа	017
25 25					
25	22		23		

		Page 504		Page 506
1	INDEX OF EXAMIN	5	1	ALJ BIRO: I think we are ready to
1 2	INDEX OF EXAMINATION AND THE SECOND STATE OF T		2	begin where we left off yesterday, with Ms.
3	WITNESS: CHRISTY ARVIZU EXAMINATION	PAGE	3	Kubek's cross-examination.
4		684	4	MR. SAPORITA: Yes, Your Honor.
5	•	694	5	ALJ BIRO: Are there any preliminary
6	by Mr. willans	094	6	matters you wish to take care of before we
7	WITNESS: JUSTINE MODIGL	LANII	7	continue on?
8	EXAMINATION	PAGE	8	MR. GARELICK: Just waiting for the
9		696	9	technology to link up. So assuming there
10	•	699	10	might be a moment we need to take a quick
11	By Wil. Willans	099	11	break if he is accessing an exhibit
12			12	digitally, but hopefully, it will log on
13			13	momentarily.
14			14	ALJ BIRO: Okay. Are we good?
15			15	MR. GARELICK: Yes.
16			16	ALJ BIRO: Ms. Kubek, you remainder oath
17			17	from yesterday; you understand.
18			18	THE WITNESS: Yes.
19			19	ALJ BIRO: Please, sit.
20			20	THE WITNESS: Okay.
21			21	BY MR. SAPORITA:
22			22	Q. Good morning, Ms. Kubek.
23			23	A. Good morning.
24			24	Q. Yesterday, you were qualified as an expert in
25			25	storm water something. What is that again you are
23			25	storm water something. What is that again you are
		Page 505		Page 507
1	INDEX OF EXHIBITS	Page 505	1	Page 507 exactly an expert in?
1 2	INDEX OF EXHIBITS (Given to the Reporter to append to the tra		1 2	
				exactly an expert in?
2	(Given to the Reporter to append to the tra		2	exactly an expert in? A. Storm Water Management and Erosion and Sediment
2	(Given to the Reporter to append to the tra PAGE RESPONDENT DESCRIPTION	unscript.) ADMITTED	2 3	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control.
2 3 4	(Given to the Reporter to append to the tra	anscript.)	2 3 4	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the
2 3 4 5	(Given to the Reporter to append to the tra PAGE RESPONDENT DESCRIPTION	unscript.) ADMITTED	2 3 4 5	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language?
2 3 4	(Given to the Reporter to append to the tra PAGE RESPONDENT DESCRIPTION EXHIBIT 65 6/21/16 Penalty E-mail	unscript.) ADMITTED	2 3 4 5 6	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No.
2 3 4 5 6	(Given to the Reporter to append to the tra PAGE RESPONDENT DESCRIPTION	anscript.) ADMITTED 678	2 3 4 5 6 7	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit?
2 3 4 5 6	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes.
2 3 4 5 6 7	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it?
2 3 4 5 6 7 8 9	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes.
2 3 4 5 6 7 8 9 10 11	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water
2 3 4 5 6 7 8 9 10 11 12	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand
2 3 4 5 6 7 8 9 10 11 12 13	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might
2 3 4 5 6 7 8 9 10 11 12	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right?
2 3 4 5 6 7 8 9 10 11 12 13 14	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No.
2 3 4 5 6 7 8 9 10 11 12 13 14 15	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No. Q. You didn't testify that you had confusion about
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No. Q. You didn't testify that you had confusion about those concepts?
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No. Q. You didn't testify that you had confusion about those concepts? A. I did not have confusion about those words,
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No. Q. You didn't testify that you had confusion about those concepts? A. I did not have confusion about those words, site-specific. The confusion was that the permit did
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No. Q. You didn't testify that you had confusion about those concepts? A. I did not have confusion about those words, site-specific. The confusion was that the permit did not require site-specific pollution prevention plans,
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No. Q. You didn't testify that you had confusion about those concepts? A. I did not have confusion about those words, site-specific. The confusion was that the permit did not require site-specific pollution prevention plans, but we were asked to provide site-specific plans. We
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No. Q. You didn't testify that you had confusion about those concepts? A. I did not have confusion about those words, site-specific. The confusion was that the permit did not require site-specific pollution prevention plans, but we were asked to provide site-specific plans. We were confused about the content of those plans.
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	(Given to the Reporter to append to the transparent of the transparent	anscript.) ADMITTED 678	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	exactly an expert in? A. Storm Water Management and Erosion and Sediment Control. Q. Does that make you an expert in the interpretation of legal language? A. No. Q. And did you read the 2010 MS4 general permit? A. Yes. Q. Okay. All 116 pages of it? A. Yes. Q. Okay. So you are an expert in storm water management and control, but you didn't understand what a site-specific plan or a self-assessment might be; is that right? A. No. Q. You didn't testify that you had confusion about those concepts? A. I did not have confusion about those words, site-specific. The confusion was that the permit did not require site-specific pollution prevention plans, but we were asked to provide site-specific plans. We were confused about the content of those plans. Q. Okay. And you were involved in the Region 9

	Page 508		Page 510
1	Q. But you were not involved in the Region 8 or	1	under Minimum Control Measure 3?
2	Region 5 audit?	2	A. I'm sorry, which page?
3	A. That's correct.	3	ALJ BIRO: Which page?
4	Q. So you do not have personal knowledge of the	4	Q. It's Page 405, paginated 405 of 687, in CX 30.
5	observations made during those audits?	5	A. My document ends at page 384.
6	A. That's correct.	6	Q. I'm showing the Witness Complainant's Exhibit
7	Q. You spoke a little about the closing conference	7	30, page 405.
8	for the Region 9 audit and some of the things that	8	Is that the 2012 MS4 annual report from the
9	might have been said by EPA or the contractors, and	9	DOT?
10	you were on the audit, so you know that it was, you	10	A. Yes.
11	know, three days long, there were multiple sites,	11	Q. And does that so I draw your attention to
12	numerous staff, lots of things observed; right?	12	what is paginated or what is numbered 2. It says,
13	A. Yes.	13	How many of these outfalls have been screened for dry
14	Q. In the closing conference, the last day of such	14	weather discharges during this reporting period or
15	a complicated audit, would you expect that the	15	outfall reconnaissance inventory?
16	regulator it would be responsible for the	16	A. Yes.
17	regulator to offer final determinations about	17	Q. And the number there is 999. Did the DOT
18	compliance or non-compliance on the spot?	18	conduct 999 outfall reconnaissance inventory
19	A. No, not final, but some assistance or	19	inspections that year?
20	acknowledgment of issues that could be addressed	20	A. Most likely, it was quite a bit larger than
21	right away, readily, easily, that type of feedback	21	that. The form this is a fillable PDF form and
22	would be expected.	22	only has three spaces.
23	Q. Okay. And it's your testimony that none of	23	Q. And did you provide any other commentary or
24	that was offered at the closing conference?	24	narrative to the DEC?
25	A. Not to my recollection.	25	A. I didn't personally.
	,		
	Page 509		Page 511
1	Q. Okay. I want to turn your attention to	1	Q. Explaining with specificity
2	Respondent's Exhibits 2 and 3, these spreadsheets, or	2	A. I didn't personally complete the form, but I
3	screen shots of portions of contracted spreadsheets,	3	have completed them since then in subsequent years,
4	that you submitted regarding some outfall	4	and we always fill out 999, because there are only
5	reconnaissance inspections.	5	three spaces, and that is our indication that there
6	Did you personally observe the inspections of	6	are actually more outfalls inspected.
7	these outfalls?	7	Q. Is it not possible to provide further
8	A. No.	8	explanation in some way to the DEC, to provide an
9	Q. And did you I note in Exhibit RX 3, the	9	actually correct number?
10	names of the inspectors are there: Brent Perkins and	10	A. DEC has never asked for us to provide any

10 names of the inspectors are there; Brent Perkins and

11 Michael Huff. Did you speak with Mr. Perkins or Mr.

Huff about their inspections to determine whether

they conducted them properly?

14 A. No.

Q. Or verified their findings?

A. No. It's really difficult, as I said

yesterday, to verify findings unless one goes out

into the field and then reinspects that outfall.

Q. I want to turn your attention to Complainant's

20 Exhibit 30, which should be in front of you. They

are in order, page 4 of 5.

A. Could you name that exhibit? I don't see any

23 labeling.

Q. Exhibit 30, page 4 of 5. In particular, I'm

looking at what is enumerated as Question number 2

10 A. DEC has never asked for us to provide any

11 additional.

Q. But these numbers are incorrect, then?

A. Only because there are only three spaces to

fill the number in.

Q. Same question for Complainant's Exhibit 39, and

just to make sure that you have it, this is page 420

of Complainant's Exhibit 39. Similar page, similar

form on that page. It looks like it's the same

19 answer, 999?

20 A. Yes.

Q. Is that correct?

22 A. Yes.

Q. Is that an accurate number of inspections that

24 were conducted?

A. It's the same situation as the previous year,

	Page 512		Page 514
1	having only three space holders. We fill it in with	1	24-hour period to determine if the measure is
2	a 999. The form is setup primarily for municipal	2	functioning as intended. All inspections shall be
3	MS4s, which have a much smaller area. The New York	3	completed within one calendar day.
4	State DOT has, basically, every MS4 urbanized area	4	Q. Okay. And then, can you now please turn to the
5	under the jurisdiction, so we have a much larger	5	Complainant's Exhibit 30, page 99 or I'm sorry, 98
6	number than all of the other MS4s, and the form	6	and 99.
7	merely only has three places to put a digit.	7	A. Exhibit 30, you said?
8	Q. But that number is incorrect?	8	Q. Uh-huh. It's the
9	A. I cannot swear to how many were inspected that	9	A. I don't have that.
10	year. I was not employed by the DOT at that time, so	10	Q the storm water permit, the MS4 general
11	I did not fill this form out.	11	permit. I think I just handed that to you.
12	Q. Is that likely a correct number of outfalls	12	A. That is 269, right?
13	inspected?	13	Q. Starting with the sub A on page well, it's
14	A. It's unlikely that it was 999. It's quite	14	paginated within the document itself as 58 under the
15	likely that it was much larger than that.	15	heading Construction Site Storm Water Run-off
16	Q. Thank you. And, actually, I want to turn back	16	Control.
17	to Respondent's Exhibits 2 and 3 for a moment.	17	ALJ BIRO: That is CX 30, page 98?
18	Do either of these exhibits prove that DOT	18	MR. SAPORITA: Yes, Your Honor.
19	staff were properly performing outfall reconnaissance	19	Q. Can you please read just that first line of A?
20	inventories in the field?	20	A. I have CX 30, page 326.
21	A. These forms provide the results of those	21	Q. Are you looking at page 58 of the permit?
22	inspections. I was not present during those	22	A. Yes.
23 24	inspections, so I can't attest to how they Q. I'm just asking about the forms. Do these	23	Q. Okay. That is where I want you to be. Thank
25	forms demonstrate that?	25	you. A. How far down would you like me to read?
	ionis demonstrate that:	23	A. How fai down would you like life to read:
	Page 513		Page 515
1	A. The form cannot demonstrate that.	1	Q. The first line for A, up to the colon.
2	Q. And do these forms demonstrate that the outfall	2	A. Develop for newly authorized MS4, implement and
3	reconnaissance inventory for Region 8 was complete at	3	enforce a program that
4	the time these were complete?	4	Q. And now skip over to page 459, under the
5	A. These are from Regions 5 and 9.	5	it's enumerated 6, VI. Can you read that paragraph
6	Q. So they do not demonstrate that the outfall	6	for me?
7	reconnaissance inventories for Region 8 were	7	A. Educates construction site operators, design
8	complete?	8	engineers, municipal staff and other individuals to
9	A. No, they do not.	9	whom these regulations apply, about the construction
10 11	Q. Thank you. I want to turn to Complainant's	10 11	requirements and covered entity jurisdiction, including the procedures for submission of SWPPP,
12	Exhibit 30 page 188. Do you have that handy?	12	construction site inspections and other procedures
13	A. It begins with 269?	13	associated with control of construction storm water.
14	Q. No, this is next. That is the page I'm	14	Q. Great; thank you. You testified yesterday
15	interested in looking at.	15	regarding the compliance with the IDDE program, that
16	Looking at the fourth bullet from the well,	16	EPA wanted you to develop MOUs with, I think you
17	first of all, what is this document?	17	said, four hundred and something adjacent MS4s.
18	A. This is the New York State DOT Storm Water	18	I want to bring your attention to CX 58, pages
19	Management Program Management Plan from May 2012.	19	15 through 19, please.
20	Q. And I have highlighted some text there, one of	20	A. Before we move on to that, may I add something
21	the bullets in that list. Can you please read that	21	regarding our last.
22	highlighted section for me?	22	Q. Sure.
23	A. All temporary controls shall be inspected by	23	A. Educating construction site operators is our
24	the contractor every seven calendar days and after	24	staff, which we do. We were told, under the order of
25	each rainfall of half inch, 12.5 mm, or more within a	25	provisions, to educate contractors during discussions

	Page 516		Page 518
1	with EPA, which we do not do, and are not required.	1	Q. Let me see if I can help you. So we are on
2	Q. That is your interpretation of the term,	2	page 51. And what does that describe?
3	operator; is that correct?	3	A. This is a listing of our rest areas on the
4	A. The operators are our own staff and they are	4	State highways, where we placed posters directing the
5	educated every year. We have training for our staff	5	traveling public regarding the hazards of illicit
6	using DEC.	6	discharges.
7	Q. Isn't an operator anyone who operates the	7	Q. Okay. And do you know when this was submitted
8	construction site?	8	to the EPA?
9	A. The contractors are not trained by the DOT.	9	A. Not off of the top of my head.
10	Q. Do the contractors operate the construction	10	Q. Would it surprise you if it was April 1, 2015;
11	site when they are the operators?	11	does that sound about right?
12	A. Uh-huh.	12	A. It's possible.
13	ALJ BIRO: Let the record reflect that	13	Q. Can we go to the top of the document, please?
14	the Witness is nodding her head in agreement.	14	A. Yes. It was April 1, 2015.
15	Q. 58, 15 through 19, and if you scroll to 16,	15	Q. Thank you. I want to talk a little bit now
16	please. You said that regarding the IDDE program,	16	about the procedures for receipt and response
17	you, in response to the EPA's order, lengthened and	17	processing of the public complaints about
18	elaborated procedures; is that right?	18	construction storm water run-off.
19	A. Yes.	19	You testified yesterday that the EPA or the
20	Q. Are these the procedures that you lengthened	20	auditors spoke with the wrong people about what the
21	and elaborated?	21	complaint system was at the audit; is that right?
22	A. Yes.	22	A. Yes.
23	Q. And what do these describe? Do these describe	23	Q. And do you know that Dave Graves was present at
24	MOUs with all with hundreds of adjacent MS4s?	24	those audits?
25	A. No. We were not directed to prepare MOUs. We	25	A. Yes.
	Page 517		Page 519
1	were directed to establish contact relationship that	1	Q. Do you know what his role was for the DOT at
2	would be, perhaps, similar to an MOU. We were not	2	that time?
3	told we must prepare MOUs.	3	A. Environmental specialist in the main office,
4	Q. But is that what this is?	4	Office of Environment.
5	A. No.	5	Q. Was he not the storm water coordinator for DOT
6	Q. Was this what satisfied EPA with regard to	6	in those audits?
7	compliance of your program?	7	A. No.
8	A. I will have to check which submission this is,	8	Q. So Dave Graves would not be someone who would
9	please. I don't recall whether this was accepted as	9	know about the public complaint system?
10	complete. We had several submissions of our illicit	10	A. He works in a main office, office or division.
11	discharge detection and elimination program.	11	The Public Complaints are handled through the
12	Q. If you go to the top of the document, please.	12	regional offices, public information officer, or PIO;
13	And can you read the date on the e-mail from	13	and in main office, those public complaints are
14	Mr. Bass to Ms. Arvizu?	14	handled by the Office of External Affairs.
15	A. Tuesday, December 1, 2015.	15	Q. And what was the status of the or what did
16	Q. I want to talk about public the requirement	16	you have by way of a public complaint system at the
17	that DOT inform the public about the hazards	17	time of the audits or what did DOT have, I should
18	associated with illicit discharges.	18	say?
19	You testified yesterday that there is no public	19	A. If the general public were to call one of the
20	maintenance facility, and we know that DOT has taken	20	regional offices or the main office's main number,
21	a limited view of what public is.	21	they would be directed to either the Office of
22	Can we look at Complainant's Exhibit 52, page	22	External Affairs or Government Affairs, and in the

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51, please? What does --

exhibit.

A. I'm sorry, I am having difficulty finding that

regional offices, to the public information officer.

the time of the audits?

Q. And was that procedure written down anywhere at

Page 522 Page 520 1 A. I wasn't aware. I did not work for the 1 following instructions. 2 Department at that time. 2 Q. And was this the complaint procedure that the 3 3 Q. Okay. And was that procedure later written DOT submitted to being in compliance with the order? 4 4 down and submitted to EPA? A. Yes. This is the procedure that was in 5 5 A. Yes. We had an additional method. We have a existence at the time of the audits, as well. We 6 storm water e-mail on our public website. 6 merely needed to verify that procedure with regional 7 7 Q. I want to draw your attention to Complainant's 8 8 Exhibit 48, page 147, please, and I'm looking at Q. So that procedure was submitted September of 9 9 paragraph that begins with the bold word, Response. 2015. That is, what, 18 months after the compliance 10 10 Can you please read the last sentence of that order was issued; it took you 18 months to find this 11 paragraph? 11 procedure and articulate this procedure? 12 A. The Office of Environment is working with the 12 A. It didn't take us 18 months to find it. We 13 13 Department's Office of External Relations to develop were working on addressing other ordered provisions. 14 14 procedures for responding to public inquiry that are In the process of the ordered provisions, that would 15 in accordance with official Department of Public 15 potentially have an effect on water quality. 16 16 Health. Q. But you say this procedure existed at the time 17 Q. And the date of this is July 1, 2014; is that 17 of the order? right, the submission? 18 A. Yes. 18 19 A. Yes. 19 Q. And yet we -- EPA didn't see it until September 20 Q. That is roughly four months after the initial 20 30, 2015; is that correct? 21 A. We have a very limited staff to address these 21 compliance order was issued; is that right? 22 A. I believe so. 22 issues and we were focusing our efforts on the 23 Q. Okay. And so, you were still working on 23 ordered provisions at the time. 24 24 developing procedures, presumably, that there was Q. Is it correct that the EPA did not see this 25 something elaborate and detailed involved with that. 25 procedure until September 30, 2015? Page 521 Page 523 1 1 A. I don't know what they saw and did not see from

Let's turn to Complainant's Exhibit 57, please, 2 2 page 2. 3 And just to get the date upfront, can you 3 4 4 describe what this document is? 5 5 A. September 30, 2015. 6 Q. Okay. And there is a letter to EPA from DOT, 6 7 7 right, in response to the ordered provisions or the 8 8 compliance order? 9 A. Yes. 9 10 Q. And page 2 of the letter, then, can you read 10 11 11 the paragraph titled, NYS DOT's Response, please? 12 A. Both the Office of Government Affairs, formerly 12 13 the Office of External Relations, in main office and 13 14 14 regional public information officers forward 15 15 construction site storm water run-off complaints or

inquiries from the public to the regional

construction engineer, RCE, who addresses the

complaint with the appropriate project engineer in

charge, EIC. The EIC records all correspondence in

SiteManager, a construction management software

construction projects. Additionally, the NYS DOT

construction administration manual contains the

product, that covers the complete construction

management process and includes sections for

documenting and tracking daily activities on

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Q. Thank you. And you testified yesterday that site-specific plans for best management pollution protection and good housekeeping practices are not selected to implement BMPs at each of the facilities and operations? A. No, I don't recall saying that. Q. That was my understanding of the -- I believe you said that they are not required because you have general guidance from which the site can choose controls? A. Not that they can choose. We have the handbook for transportation operations that contains the guidance that is used at our facility. Q. So were there any site-specific plans or any other documents that showed how each of the facilities would select and implement BMPs appropriate to their facility at the time of the audit?

Q. Are you aware it was submitted at any other

other sources.

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time to the EPA?

A. I'm not aware, no.

	Page 524		Page 526
1	A. Yes.	1	through the end of the final sentence of that
2	Q. Are facilities in is the topography in	2	paragraph?
3	Buffalo the same as the topography in Eastern Long	3	A. The paragraph that begins with scrap metal and
4	Island, say?	4	obsolete parts?
5	A. The topography is most likely different, but	5	Q. Yes.
6	the operations are the same.	6	A. Scrap metal and obsolete parts are a commodity
7	Q. Is the climate in Buffalo the same as the	7	and subject to State surplus rules. Current practice
8	climate in the Hampton's?	8	for the New York State Office of General Services to
9	A. I'm not a weather expert.	9	auction off scrap metal piles on the New York State
10	Q. Do you know if it's generally colder and	10	eBay store. Because of this practice, regional
11	snowier in Buffalo than it is in the Hampton's?	11	maintenance facilities are not currently able to
12	A. Sometimes, it's colder in the Hampton's. I'm	12	establish contracts with local scrap haulers. NYS
13	not a weather expert.	13	DOT Offices of Transportation Maintenance, quotes,
14	Q. Is there proximity to the water and soil types	14	Maintenance, and Fleet Administration, in quotes,
15	at the various facilities?	15	Fleet, are currently exploring State-wide options for
16	A. Perhaps.	16	contracts with scrap haulers, which would include the
17	Q. You are not aware of that, though, as a fact?	17	rental of covered storage containers. In the
18	A. There is sandy soils and clay soils in various	18	interim, maintenance and fleet have developed
19	locations throughout the state.	19	alternative strategies that are more workable.
20	Q. But you are responsible for storm water	20	Q. Can you please read those strategies?
21	management for the Department, and you are unaware	21	A. Increased control over what goes into the scrap
22	whether there are differences in soil types or	22	pile, items that are oily/greasy or have chemical
23	proximity to water for your various facilities?	23	residue should be segregated out and stored
24	A. There are differences in locations throughout	24	separately in covered containers and/or inside,
25	the state. There are differences on every site.	25	placing oil-only absorbant matters on the ground
	Page 525		Page 527
1	Page 525 Q. Okay. So, now, you're saying you're aware of	1	Page 527 underneath where the scrap pile will be accumulated,
1 2	Q. Okay. So, now, you're saying you're aware of the differences?	1 2	
	Q. Okay. So, now, you're saying you're aware of the differences?A. There are differences. I'm not aware of the		underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger
2	Q. Okay. So, now, you're saying you're aware of the differences?A. There are differences. I'm not aware of the exact differences at each location.	2 3 4	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil
2 3 4 5	Q. Okay. So, now, you're saying you're aware of the differences?A. There are differences. I'm not aware of the exact differences at each location.Q. Okay. Now, I want to talk about your testimony	2 3 4 5	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off
2 3 4 5 6	Q. Okay. So, now, you're saying you're aware of the differences?A. There are differences. I'm not aware of the exact differences at each location.Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the	2 3 4 5 6	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts
2 3 4 5 6 7	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. 	2 3 4 5 6 7	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable.
2 3 4 5 6 7 8	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. I would like to direct your attention to 	2 3 4 5 6 7 8	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable. Q. So are these BMP options that you developed for
2 3 4 5 6 7 8	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. I would like to direct your attention to Complainant's Exhibit 52, pages starting on page 	2 3 4 5 6 7 8	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable. Q. So are these BMP options that you developed for dealing with containment of run-off from the storage
2 3 4 5 6 7 8 9	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. I would like to direct your attention to Complainant's Exhibit 52, pages starting on page 26. 	2 3 4 5 6 7 8 9	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable. Q. So are these BMP options that you developed for dealing with containment of run-off from the storage piles?
2 3 4 5 6 7 8 9 10	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. I would like to direct your attention to Complainant's Exhibit 52, pages starting on page 26. I believe you testified that you experimented 	2 3 4 5 6 7 8 9 10	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable. Q. So are these BMP options that you developed for dealing with containment of run-off from the storage piles? A. These were developed by our fleet and
2 3 4 5 6 7 8 9 10 11	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. I would like to direct your attention to Complainant's Exhibit 52, pages starting on page 26. I believe you testified that you experimented with tarping some piles and that proved to be 	2 3 4 5 6 7 8 9 10 11	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable. Q. So are these BMP options that you developed for dealing with containment of run-off from the storage piles? A. These were developed by our fleet and maintenance departments, over which I have no
2 3 4 5 6 7 8 9 10 11 12 13	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. I would like to direct your attention to Complainant's Exhibit 52, pages starting on page 26. I believe you testified that you experimented with tarping some piles and that proved to be infeasible; is that correct? 	2 3 4 5 6 7 8 9 10 11 12	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable. Q. So are these BMP options that you developed for dealing with containment of run-off from the storage piles? A. These were developed by our fleet and maintenance departments, over which I have no authority. This was the language given to us by
2 3 4 5 6 7 8 9 10 11 12 13 14	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. I would like to direct your attention to Complainant's Exhibit 52, pages starting on page 26. I believe you testified that you experimented with tarping some piles and that proved to be infeasible; is that correct? A. Yes. 	2 3 4 5 6 7 8 9 10 11 12 13 14	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable. Q. So are these BMP options that you developed for dealing with containment of run-off from the storage piles? A. These were developed by our fleet and maintenance departments, over which I have no authority. This was the language given to us by those departments.
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	 Q. Okay. So, now, you're saying you're aware of the differences? A. There are differences. I'm not aware of the exact differences at each location. Q. Okay. Now, I want to talk about your testimony regarding covering and containing of piles at the facilities. I would like to direct your attention to Complainant's Exhibit 52, pages starting on page 26. I believe you testified that you experimented with tarping some piles and that proved to be infeasible; is that correct? A. Yes. Q. What do we see here on page 27? A. It's language addressing stockpile management. 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	underneath where the scrap pile will be accumulated, using filter logs, geo-hay, coconut fiber, et cetera, to filter rust particles and other larger particulates out of run-off from the pile, using oil absorbed log/socks to filter oils out of the run-off from the piles, and lastly, using catch basin inserts as applicable. Q. So are these BMP options that you developed for dealing with containment of run-off from the storage piles? A. These were developed by our fleet and maintenance departments, over which I have no authority. This was the language given to us by those departments. Q. Does it describe numerous options there for dealing with storm water run-off from those piles?
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	Page 528		Page 530
1	A. I thought I said implemented.	1	Q. So you can't point to a place in the handbook
2	Q. Please, continue.	2	that details this level of compilation?
3	A. Okay. Use concrete barriers, berms or other	3	A. That's correct.
4	containment methods to prevent run-off, sweep paved	4	Q. Now, let's continue down to page 35, please
5	areas to remove sediment and other materials that	5	actually, let's go back up to the beginning of that
6	have been tracked or dispersed across the facility,	6	presentation, maybe 31 or okay.
7	cover stockpiles and other materials stored outdoors	7	Do you recognize this PowerPoint?
8	when feasible and practical. For scrap parts and	8	A. Yes.
9	machinery that have not been cleaned of pollutants,	9	Q. Okay. And what is it?
10	keep covered with tarps. Locate material stockpiles	10	A. It's a presentation excuse me, to our
11	away from storm drain inlets, catch basis is not an	11	maintenance facilities staff regarding handling scrap
12	area that are prone to flooding and ponding.	12	metal.
13	Maintain sufficient emergency materials, such as	13	Q. And when was it developed or presented to
14	drain covers, absorbent boom, rags or gravel bags	14	staff?
15	convenient to storm drain inlets and storm water	15	A. Spring of 2015, and that is the date that I see
16	discharge points in the event preventative measures	16	on here, but I'm not aware, personally, of all of the
17	are not fully effective. To prevent flooding, place	17	occasions to which it was presented to staff.
18	BMPs so that water will drain while retaining the	18	Q. Okay. And
19	pollutant on-site. Inspect outfalls, ditches,	19	A. It was developed by Carl Kochersberger. I hope
20	swales, under-drains and culverts annually, and	20	you understand that I can't address all of what was
21	as-needed after heavy rain events to determine if	21	in here.
22	pollutants are being discharged to the storm water	22	Q. And was there anything that the DOT has that
23	system.	23	might have preceded this date?
24	Q. Okay. And this document goes on a little bit	24	A. I can't answer that, as that's not my area.
25	more about some options for controlling storm water	25	Q. Can we continue to scroll down please to 35
	Page 529		Page 531
	3		
1	nollution at management facilities: isn't that right?	1	and I'm sorry, the page before that, actually,
1 2	pollution at management facilities; isn't that right? A. Yes.	1 2	and I'm sorry, the page before that, actually. That slide that says, USEPA Audits, can you
1 2 3	A. Yes.	1 2 3	That slide that says, USEPA Audits, can you
2	A. Yes.Q. I don't want to make you read the whole thing.	2	That slide that says, USEPA Audits, can you read that, please?
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2 3 4	A. Yes.Q. I don't want to make you read the whole thing.	2 3 4	That slide that says, USEPA Audits, can you read that, please?
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	Page 532		Page 534
1	we looking at?	1	that.
2	MR. SAPORITA: We are looking at page 7	2	Q. Why would you say it was most likely prepared
3	in Complainant's Exhibit 50, Your Honor.	3	in advance of the audit?
4	ALJ BIRO: Thank you.	4	A. Because they are given training every spring
5	A. Yes, it does.	5	and fall.
6	Q. And was this submitted to the EPA in response	6	Q. But you have no personal knowledge?
7	to the compliance order?	7	A. I have no personal knowledge.
8	A. Yes.	8	Q. Let's leave it there, then.
9	Q. The attachments below, the Attachment E,	9	MR. SAPORITA: If I can have a moment,
10	Pollution Prevention Training screen capture and	10	Your Honor?
11	Attachment F, Storm Water Pollution Prevention	11	ALJ BIRO: Of course.
12	PowerPoint presentation, were those also developed	12	MR. SAPORITA: Just a couple more
13	and submitted to EPA in response to the compliance	13	questions.
14	order? If you need to scroll down, those are below,	14	Q. I think we are looking, now, at Complainant's
15	I believe, at page 28.	15	Exhibit 40.
16	A. Yes. Attachment E was not prepared	16	Do you have that handy, Ms. Kubek?
17	specifically to address this order, that is a screen	17	A. I'm looking.
18	capture of our web page that was in existence prior	18	Q. It's a small document. It's the Administrative
19	to the order.	19	Compliance Order.
20	Q. Okay. Next page, the bottom there, you	20	ALJ BIRO: You know what would really
21	mentioned putting a training video up. Is that	21	help, is binders.
22	highlighted link, is that the training video that you	22	MR. SAPORITA: You're right, Your Honor.
23	posted?	23	I apologize.
24	A. Yes, that was added after.	24	Q. Do you recognize this document?
25	Q. That was added in response to the compliance	25	A. Yes.
	Page 533		Page 535
1	order?	1	Q. And what is it?
2	A. The other training programs were already in	2	A. It's the March 5, 2014 Administrative
3	existence.	3	Compliance Order.
4	Q. Thank you for clarifying that.	4	Q. Okay. And who is that signed by?
5	And for the next attachment, F, I believe	5	A. Dore LaPosta.
6	PowerPoint presentation, the next page, what is this?	6	Q. Have you ever spoken to Dore LaPosta?
7	A. It's a PowerPoint presentation to maintenance	7	A. No.
8	facilities staff.	8	MR. SAPORITA: That's all, Your Honor.
9	Q. And it says, Video Supplement. What does that	9	****
10	mean?	10	REDIRECT EXAMINATION
11	A. That means, after the staff watches the video,	11	BY MS. McNALLY:
12	they are then given this presentation either	12	Q. What was DOT's goal in responding to this
13	before or after, I'm not sure. I don't attend those	13	compliance order?
14	training sessions, so I don't know which one precedes	14	A. To fully comply with all of the provisions in
15	the other in each training.	15	the order.
16	Q. And was this video supplement prepared in	16	Q. So why did DOT do all of the items that Mr.
17	response to EPA's Administrative Compliance Order?	17	Saporita discussed with you today?
18	A. I don't know the date of its preparation. I	18	A. Prior to?
19 20	did not prepare it.	19 20	Q. No. Why did they produce all of these things, create all of the documents?
20	Q. Do you know if it existed before the EPA issued its order?	20	A. Why did we produce all of these? To be in
21	A. As I said previously, I'm not aware of every	21	compliance with, both, the order and the MS4 permit
23	activity in every region, and I don't know when this	23	to the best of our abilities, with the ultimate goal
24	was prepared. It's most likely that it was prepared	24	to the best of our abilities, with the ultimate goal to protect our water resources.
25	in advance of the audit, but, again, I can't answer	25	Q. Does the MS4 require inspections of outfalls?
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	Page 536		Page 538
1	A. Does the MS4 require it?	1	actual submittal to verify what we submitted.
2	Q. Does the permit.	2	Q. To your recollection, was that satisfactory?
3	A. The MS4 permit requires inspection of outfalls.	3	A. Yes.
4	Q. Does it require inspection of the inspections?	4	Q. Okay. CX 52, do you have that up there?
5	A. Inspections of the inspections are not	5	A. I believe I have that one. I think I was
6	required.	6	looking at it previously. Yes.
7	Q. Let's look at CX 30, page 28.	7	Q. I think it's page 51.
8	Can you describe what this document is?	8	So did you think that the permit required
9	A. It's the New York State DOT Storm Water	9	education on the traveling public?
10	Management Program Plan, May 2012.	10	A. No.
11	Q. Okay. Page 188, please.	11	Q. Did NYS DOT do the poster anyway?
12	Okay. And can you just describe, or give an	12	A. We did the poster as a result of the ordered
13	explanation, for what is in there that Mr. Saporita	13	provisions and discussion with EPA, whereby we were
14	had you read?	14	recommended to prepare public education material
15	A. Mr. Saporita asked me to read the requirements	15	posters.
16	for the contractor to inspect their temporary	16	Q. What did you do to create the poster?
17	controls every seven days and after each rainfall of	17	A. I took photos and, I believe, a cartoon, and
18	one-half inch.	18	added the text to prepare an 8-1/2 by 11 poster with
19	Q. And do you recall your testimony yesterday	19	hazards of illicit discharge instructions on it.
20	regarding this topic?	20	Q. What is the photo of?
21	A. Yes.	21	A. There are photos of an oil sheen that we found
22	Q. Okay. Is it different than what is written	22	on the internet, I believe there is a photo of an
23	here?	23	illicit discharge that we also found on the internet.
24	A. It's different, different language, because the	24	Q. And what does is say, more or less?
25	permit does not require the site operator, meaning	25	A. Not to dump oil down a storm drain, clean up
	Page 537		Page 539
1	the DOT, to conduct rainfall inspections. Our	1	pet waste. I don't recall everything on the poster,
1 2	the DOT, to conduct rainfall inspections. Our guidance asked the contractor to inspect after	2	pet waste. I don't recall everything on the poster, but it was general activities that people would
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2 3 4	the DOT, to conduct rainfall inspections. Our guidance asked the contractor to inspect after rainfall events. Q. Okay. Let's go to page 99.	2 3 4	pet waste. I don't recall everything on the poster, but it was general activities that people would engage in in their homes. Q. And did that satisfy EPA?
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	Page 540		Page 542
1	Q. So have you ever seen a report of an illicit	1	not a site-specific plan, but was there any plan in
2	discharge?	2	place?
3	A. No.	3	A. Yes.
4	Q. Can we go to CX 48, page 147?	4	Q. Okay. And in response to the audit, did DOT
5	A. Okay.	5	create site-specific plans?
6	Q. Okay. Can you go to C-2-K?	6	A. Yes.
7	A. Okay.	7	Q. Did those site-specific plans address different
8	Q. Okay. And can you just describe for me DOT's	8	soil and different climate issues?
9	response?	9	A. No.
10	A. Please refer to Attachment F form CONR-5, in	10	Q. CX 52, please, page 27, the third paragraph
11	quotes, Contract For Subcontractor SPDES Permit	11	down wait, that's not the right paragraph. Hold
12	Certification.	12	on. Second paragraph down.
13	Q. Okay; that's enough. Was that document created	13	ALJ BIRO: What page are we on now?
14	for compliance with the audit?	14	MS. McNALLY: Page 27.
15	A. No.	15	Q. Can you read that for me?
16	Q. Was that document accepted by EPA?	16	A. Beginning with Sediment?
17	A. Yes. It was in existence prior to the audit.	17	Q. Yes.
18	Q. Let's do CX 57, page 2.	18	A. Sediment and potential pollutants and run-off
19	Okay. So what document is this response	19	from stockpiles will be contained with barriers or
20	referring to?	20	berms at all facilities. Locating stockpiled
21	A. It refers to our construction administration	21	material under roofs or tarps would be preferred, and
22	manual and the discussion of our correspondence	22	this practice will be employed whenever feasible and
23	received by the engineer in charge, or any other	23	practical. However, the majority of NYS DOT
24	individuals that have access to the site manager	24	maintenance facilities do not have roofed storage
25	function.	25	areas, and space constraints are an obstacle at most,
	Page 541		Page 543
1	O. Was this created in response to the audit?	1	covering stockpiles with tarps is a short term
1 2	Q. Was this created in response to the audit?A. No, it was in existence prior to that.	1 2	covering stockpiles with tarps is a short term exclusion. In fall 2014, maintenance staff
	A. No, it was in existence prior to that.		exclusion. In fall 2014, maintenance staff
2		2	exclusion. In fall 2014, maintenance staff constructed a tarp-covered scrap material storage
2	A. No, it was in existence prior to that.Q. And who dictated the dates for compliance	2	exclusion. In fall 2014, maintenance staff constructed a tarp-covered scrap material storage area. The tarp became punctured and torn from rain
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	Page 544		Page 546
1	a little bit about the size of the Department of	1	A. It's a depressed, ponded area that has a
2	Transportation staff.	2	permeable soil so that water can then drain through
3	How many employees are there regarding	3	the soil. The soil provides water quality treatment
4	transportation?	4	or filtration of that water, and it becomes part of
5	A. I'm not sure exactly how many employees there	5	groundwater.
6	are. Several thousand.	6	Q. Is it a naturally-created pond or artificial?
7	Q. 3,000? 5,000?	7	A. It's artificial, it's constructed.
8	A. I am not sure. Someone else would be.	8	Q. Is there any barrier between the pond and the
9	MR. WINANS: We will have other	9	ground?
10	witnesses that will cover that.	10	A. No.
11	ALJ BIRO: I'm just asking. If she	11	Q. Okay. And so, basically, the water just
12	doesn't know, she can say she doesn't know.	12	filters into the ground, becomes part of the
13	Q. And can you tell me what the overall budget for	13	groundwater?
14	the Department of Transportation is?	14	A. Right.
15	A. I'm not aware of that, either.	15	Q. Okay. Now, as a result of your conversations
16	Q. Okay. And how about for your division, what is	16	in this meeting, where you understood the agency to
17	your division?	17	suggest that no penalty would be imposed if you
18	A. I work for the Office of Environment, which is	18	complied with the Administrative Compliance Order,
19	our main office.	19	did you take any action or withhold taking any action
20	Q. Okay. And what is the budget of your	20	as a result of that alleged commitment on EPA's part?
21	department?	21	A. We complied with every ordered provision and
22	A. I don't know. It's above my pay grade.	22	that was our intent, was to fully comply with
23	Q. Is it millions of dollars? Billions of	23	everything in the order, and we, in the course of
24	dollars?	24	complying, did some activities a little bit beyond
25	A. I really don't know.	25	what was specifically stated in there.
	Page 545		Page 547
1	Q. Do you know what the overall budget is for the	1	Q. And had you anticipated a penalty might be
2	Department of Transportation for this MS4 program?	2	imposed afterwards, would you have not taken those
3	A. No. We don't have a budget for that program,	3	additional measures?
4	specifically. The budgets, I believe, are by region	4	A. No, we would have done everything
5	or by components of those regions. I'm sorry, I'm	5	Q. The same?
6	not	6	A the same.
7	Q. That is no problem.	7	Q. Do you have RCRA inspections, the Resource
8	A. I'm not a part of that.	8	Conservation and Recovery Act, of your site?
9	Q. You only know what you know. If you don't	١ ،	A 70
		9	A. I'm not sure. I don't spend a lot of time at
10	know, just say that.	10	A. I'm not sure. I don't spend a lot of time at the sites to know what all of their day-to-day
10		l .	
	know, just say that.	10	the sites to know what all of their day-to-day
11	know, just say that. You talked a little bit about the Susquehanna	10 11	the sites to know what all of their day-to-day activities are. I'm not sure.
11 12	know, just say that. You talked a little bit about the Susquehanna River. Where does the Susquehanna flow into?	10 11 12	the sites to know what all of their day-to-day activities are. I'm not sure. Q. You talked a little bit about having training
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5 locations to know. I would have to ask specifics, I 5 is taken until 10:01 a.m.)	
6 suppose. 6 ALJ BIRO: Ms. McNally, would you like	
7 Q. There were some pictures that showed stockpiles 7 to call your next witness?	
8 of scrap metal in which there didn't seem to be any 8 MS. McNALLY: Dan Hitt, please.	
9 protective measures from illicit run-off. Would you 9 ALJ BIRO: Madam Reporter, would you	
10 not agree with that? 10 please swear in the witness?	
11 A. They were located at as far as I can tell, 11 *****	
in the photos, located away from any of our receiving 12 DANIEL HITT,	
waters, which is our ultimate that is what we are 23 called as a witness, being duly sworn,	
protecting, and they are located a distance away, or 14 testifies as follows:	
typically on a grassed surface to capture or filter 15 MR. WINANS: May I inquire?	
all of the pollutants that may be generated, or in 16 ALJ BIRO: Yes.	
17 some cases scrap metal, I believe, is all located 17 DIRECT EXAMINATION	
on the paved surface so that nothing is discharged to 18 BY MR. WINANS:	
19 ground water. 19 Q. Mr. Hitt, would you please state your full name	
Q. How about all of those open and accessible 20 for the record?	
buckets of muck, oily muck, that were photographed on 21 A. Daniel Hitt.	
22 the site? 22 Q. What is your position?	
A. As the photographs are truly a snapshot in 23 A. Director of the Office of Environment for the 24 time, I don't know whether those buckets had been 24 New York State DOT.	
 time, I don't know whether those buckets had been there for ten minutes, a day or a month, or the time Q. How long have you worked for the New York St. 	te
2. How long have you worked for the frew Tolk de	~

	Page 552		Page 554
1	DOT?	1	internally, how is it divided; what are the basic
2	A. Over 33-1/2 years.	2	areas of the organizational chart?
3	Q. What is your give us a summary of your basic	3	A. There are five divisions. It varies now and
4	training and experience, and your work for the	4	then, but it's predominantly the Engineering
5	Department?	5	Division, Operations Division, the Planning and
6	A. My training, as far as college education?	6	Program Division, Legal Services, and External
7	Q. Yes.	7	Relations office.
8	A. I have degrees in environmental studies, plant	8	Q. Okay. And let's we are going to go through
9	and soil sciences and also landscape architecture. I	9	a few of those, but as far as the Engineering
10	have worked for the Office of the Environment in	10	Division is concerned, what is the basic work done by
11	landscape architecture, as well as environmental	11	the Engineering Division?
12	specialist. My current duties are to oversee the	12	A. The Engineering Division has six offices, which
13	office, which consists of the Landscape Architecture	13	is the design, construction, structure or bridges,
14	Bureau, Environmental Science Bureau and any IS in	14	the geo-tech, and Office of Environment.
15	Special Projects Bureau. We provide policy and	15	Q. Okay. And so, when the Department of
16	guidance, or State-wide guidance, for the 11 regions,	16	Transportation hires contractors to do things like
17	on all environmental topics, as well as Landscape	17	build a highway or build a bridge, which of those
18	Architecture topics that apply to the Department. We	18	departments that you mentioned is it that hires them?
19	provide guidance on, and troubleshoot, various issues	19	A. Well, the Department advances Capital Projects
20	that are brought to our attention. We advise the	20	either through the regional offices and the design
21	Commissioner's office, as well as the chief engineer	21	groups, or the main office design services group, but
22	and other group directors on environmental matters.	22	they are all within the Engineering Division.
23	Q. We are going circle back to the	23	Q. Do you have any idea as to the approximate
24	responsibilities of your department, but before we	24	number of employees that the Department has?
25	get into that, would you please give a brief	25	A. I believe we are slightly over 8,000.
	got line that, would jou produce gr		The Toolieve we are sugarily over 1,100.
	Page 553		Page 555
1	Page 553 description to the Judge about what the New York	1	Page 555 Q. And of those slightly over 8,000 people, where
1 2		1 2	
	description to the Judge about what the New York		Q. And of those slightly over 8,000 people, where
2	description to the Judge about what the New York State Department of Transportation consists of?	2	Q. And of those slightly over 8,000 people, where do they fit within those divisions; to the extent
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2 3 4 5	description to the Judge about what the New York State Department of Transportation consists of? A. The DOT consists of a main office, headquartered here in Albany, as well as 11 regional offices around the State, and then maintenance	2 3 4 5	Q. And of those slightly over 8,000 people, where do they fit within those divisions; to the extent that you can give us an approximation? A. I believe that the Engineering Division is around 2,200 to 2,500, and the remaining is split
2 3 4 5 6	description to the Judge about what the New York State Department of Transportation consists of? A. The DOT consists of a main office, headquartered here in Albany, as well as 11 regional offices around the State, and then maintenance facilities in various you know, 60-plus counties	2 3 4 5 6	Q. And of those slightly over 8,000 people, where do they fit within those divisions; to the extent that you can give us an approximation? A. I believe that the Engineering Division is around 2,200 to 2,500, and the remaining is split between the other divisions; and our Operations
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Page 558 Page 556 1 Q. For the Maintenance Division, which is another 1 A. Yes. I believe so, yes. 2 division that you mentioned, do you have any idea 2 Q. And where are those employees based? 3 3 what the budget is in that division? A. In the regional office, as well as the 4 4 residencies. So there are the 11 regional offices A. I don't know what the budget numbers are. 5 5 Q. Do you know where the money comes from in that and then we have a residency, or multiple 6 division? 6 residencies, in almost all of the counties within New 7 A. My understanding was a hundred percent State. 7 8 8 Q. You are a division; is that right -- or you are Q. What is the purpose of a residency? 9 9 A. They are the maintenance facility. So those a bureau? 10 A. An office. 10 are the facilities that you see that have the plows 11 O. And it's the office --11 in them and the tractors for mowing, and they do the 12 A. Office of the Environment. 12 maintenance of the highway. Small -- you know, small 13 13 Q. And where in the organizational structure is maintenance-type activities like patching potholes 14 14 the Office of the Environment? and resetting guide rails and things like that. 15 15 A. I report to the Assistant Commissioner and Q. And in addition to the residency, does the 16 16 chief engineer, who reports to the Commissioner. Department also have operations employees who are 17 Q. So, technically, you are in the Engineering 17 based in speciality facilities? 18 Division? 18 A. They would be in the regional offices. 19 A. Yes. 19 Q. What about the bridge maintenance shops? 20 Q. And do the people in your office ever cross 20 A. I forgot those. Yes, we have bridge 21 lines and work with other divisions? 21 maintenance shops. 22 A. We assist all of the divisions within the 22 Q. And can you give the Judge any idea as to how 23 23 Department. many of these facilities the Department of 24 Q. And please tell the Judge what your division 24 Transportation has with these 5,000-plus employees? 25 consists of? 25 A. Eleven regional offices, 60-plus residencies, Page 557 Page 559 1 1 A. As I mentioned before, we consist of three there is a number of sub-residencies in the larger 2 2 bureaus; the landscape architecture, environmental counties. I don't have a clue how many we have; and 3 science bureau and third bureau, which handles the 3 we have bridge maintenance facilities, and also other 4 4 offices for drill rig operators in each of the environmental impact statement, special projects, 5 5 regions. I don't know the number. priority projects. I have approximately three dozen 6 6 Q. For most of those facilities, do they all have people, who are subject matter experts or general 7 7 matter, you know, generalists who provide guidance parking lots? 8 8 and direction on project maintenance activity, A. I assume so. 9 9 construction activities. We assist and oversee the Q. Are there places we need to park the trucks; 10 regional offices, as far as environmental and 10 are there places that the employees can park their 11 11 landscape architecture. We don't have the direct cars? 12 responsibility of the regional offices, but we do 12 A. Yes. 13 Q. In the maintenance facilities, are there large 13 have oversight of what they do. 14 Q. And now, in terms of the Department's 14 buildings that are sufficient to house a vehicle, the 15 15 responsibility for storm water maintenance and the vehicles can enter for maintenance and other 16 maintenance of the MS4 permit applications, are the 16 purposes? 17 employees of the Department that have that 17 A. The residency office, itself, which is a large 18 18 responsibility limited to your office? building, as well as the garages and also the salt 19 19 A. No. We provide the guidance and policy and storage sheds at each of the residencies. 20 20 procedures. The regional offices are responsible for Q. Are the employees that are based in these many

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permit?

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storm water.

actually maintaining and complying with topics like

Q. So, Mr. Hitt, you said, for example, that more

than half of the Department's approximately 8,000

employees are in operations; is that right?

residencies and other specialized facilities, do they

Water Act requirements that you see in the MS4

A. Yes. Each residency is responsible for

have any responsibility for compliance with the Clean

	Page 560		Page 562
1	compliance.	1	last twelve years.
2	Q. Did they know that they had those	2	Q. Okay. And now, specifically with your
3	responsibilities before 2012?	3	department, the Office of the Environment, is the
4	A. They were informed, as we have procedures that	4	training that is offered by your office, is that
5	we establish, and those procedures are State-wide and	5	formal training? Does someone get a degree, a
6	they are given to all of the different divisions.	6	diploma, a cap and gown?
7	They are available.	7	A. No. It's just informal. We announce what the
8	Q. Mr. Hitt, I'm going to ask you about the	8	training is and whoever is interested can
9	training that the Department has.	9	participate.
10	Does the Department provide training to	10	Q. Do you give tests to make sure that they were
11	employees?	11	paying attention?
12	A. Yes.	12	A. We only give we have to have questions and
13	Q. And let's be clear on the training that the	13	answers if we get the professional development
14	Department gives.	14	credits for the licensed professional that
15	Would you agree, Mr. Hitt, that there are	15	participated.
16	certain operations in the Department that are	16	Q. And if a highway maintenance employee is taking
17	seasonal in nature?	17	some sort of environmental training, is there any way
18	A. Yes.	18	that they can flunk out of the program and get fired?
19	Q. And so, for example, do we have a construction	19	A. No.
20	season where the Office of Engineering, when they are	20	Q. Okay. And was there training for maintenance
21	hiring contractors, at least it slows down in the	21	employees before 2012 that included environmental
22	wintertime?	22	requirements?
23	A. Yes. Predominantly, April through October, the	23	A. Yes.
24	majority of the construction activity.	24	Q. And were employees trained, for example, that
25	Q. Are there also times for maintenance employees	25	it was inappropriate to dump oil or other petroleum
	Page 561		Page 563
1	where things aren't particularly busy?	1	products into storm sewers?
2	A. Yes. They are busiest with snow and ice	2	A. Training has been provided on the subject of
3	removal.	3	both, in the training I mentioned, and also there has
4	Q. And does the Department lay-off employees in	4	been other training provided in each of the regions.
5	the off-season?	5	From my own regional experience, when I worked in
6	A. We don't lay-off permanent employees. We hire	6	Region 1, we provided training to maintenance and
7	1 1 1 1 1 1 1 1 1 1		Region 1, we provided training to maintenance and
	seasonal employees, both for construction and	7	construction and design staff on a regular basis, and
8	inspection and plowing and maintenance. So there are	7 8	construction and design staff on a regular basis, and it was all depending on the need, not just you
8 9	inspection and plowing and maintenance. So there are seasonal employees brought on.		construction and design staff on a regular basis, and it was all depending on the need, not just you know, it wasn't always scheduled and a formal
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1	the objection, but if you consider what the	1	office, different offices, oversee those groups, but
2	Department's alternative is, I would have to	2	the regional director is responsible for his or her
3	produce 6,000 employees to say what training	3	staff within the region.
4	they went through. I'm just asking this man,	4	Q. Does every one of the regional directors have
5	generally.	5	an Office of Construction in their region?
6	ALJ BIRO: I think it goes to the	6	A. Yes.
7	weight. You are very red. Would you like	7	Q. And are there employees based in that Office of
8	some water?	8	Construction?
9	THE WITNESS: No, that's fine.	9	A. Yes.
10	ALJ BIRO: Please relax. It's not	10	Q. And do those employees include employees who,
11	intended to be too stressful and I don't want	11	whenever construction is being done, provide
12	anything to happen to you up here.	12	oversight for the construction projects?
13	MR. WINANS: Since she said it, there is	13	A. Yes.
14	a noticeable blush that has come over you.	14	Q. And are some of those employees called, I don't
15	THE WITNESS: No, it just happens when	15	like the term, but it's engineers in charge?
16	I'm in a setting like this. I'm fine.	16	A. There are engineers in charge, yes.
17	ALJ BIRO: All right. Well, if at any	17	Q. And is that the EIC, we call for short?
18	time you feel you need to take a break, we	18	A. Yes.
19	are happy to do that.	19	Q. And are the employees in the Office of
20	THE WITNESS: I'm fine; thank you.	20	Construction provided with any training concerning
21	Q. So I believe you can just provide tell us,	21	environmental issues and the responsibility that the
22	generally, whether before 2012, the maintenance	22	Department has under the MS4 permit?
23	employees received training on their responsibilities	23	A. Yes.
24	with regard to hazardous substances and the pollution	24	Q. And is that something that you generally know
25	issues?	25	to be true in all of the regions?
	Page 565		Page 567
1	A. All I can say is the training has been offered,	1	A. Yes. And we have provided that training
2	and who took it depends on who signed up for the	2	ourselves through we have semi-annual meetings
3	classes or who coordinated the training within their	3	with the construction engineers, as well as regional
4	particular region with the resident engineer, for	4	design engineers, and we provide the information
5	example, so	5	as-needed.
6	Q. Now, the resident engineers, they serve in a	6	Q. And did your office provide that training
7	management capacity, do they not?	7	before 2012?
8	A. Yes.	8	A. Yes.
9	Q. And do those resident engineers provide daily	9	Q. Now, going back to the question of the
10	supervision and oversight for employees?	10	construction activity, does the Department have
11	A. Yes.	11	complex contract agreements for whenever we do a
12	Q. Do the resident engineers generally receive	12	significant construction project; do we do all of our
13	training with respect to environmental concerns?	13	construction projects pursuant to contract?
14	A. I can speak for when I was in the region. When	14	A. Yes.
15	I was in Region 1, we provided training to the	15	Q. And you must be familiar with our standard
16	resident engineers. We met with them on a regular	16	specifications?
17	basis and provided training, and met with our	17	A. Yes.
18	construction engineers.	18	Q. It's about 1,065 pages long?
19	Q. Now, you are sort of getting ahead of me, Mr.	19	MR. SAPORITA: Objection, Your Honor.
20	Hitt. Let me ask you about that.	20	He is leading the Witness.
21	The construction operations that are under the	21	ALJ BIRO: Sustained.
22	engineering department, do they fall under the	22	Q. Mr. Hitt, do the standard specifications of the
23	jurisdiction of the Office of Construction?	23 24	Department that are incorporated in every
24 25	A. The regional offices report the group directors	25	construction contract, do they include any
25	who report to the each regional director. The main	_ ²⁵	requirements for the contractor?

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1	MR. SAPORITA: He is continuing to lead	1	myself.
2	the question; objection.	2	Q. Are you aware of any instances where the EPA
3	MR. WINANS: No, I'm not. I'm asking.	3	had audited any other State transportation department
4	ALJ BIRO: Overruled, go ahead.	4	prior to 2012?
5	Q. Do they provide any provisions on environmental	5	A. No, I was not aware.
6	requirements?	6	Q. Okay. And you indicated that you weren't
7	A. Yes.	7	involved in the audits, but do you know for a fact
8	Q. Okay. And does your office have any	8	that they did occur?
9	involvement in those requirements?	9	A. Yes.
10	A. Whenever the standard spec book is updated, we	10	Q. And were you provided with copies of the audit
11	are asked to provide any comments on it. A	11	reports when they were ultimately submitted?
12	particular contract, we would only be commenting on	12	A. I believe we were.
13	those that our office is involved in.	13	Q. And were you a participant in any of the exit
14	Q. Can you explain, generally, what those standard	14	conferences or discussions with the EPA during the
15	specifications provide with respect to the	15	audit process in 2012 and 2013?
16	environmental issues related to construction?	16	A. Yes.
17	A. Part 100 of the specs have subsections that	17	Q. What was your involvement in those discussions?
18	address various topics as far as environmental	18	Remember, we are talking about the audits.
19	compliance, and then, if there are particular	19	A. Oh, I wasn't involved in the audits. I was
20	permits, specific permits to any project, they would	20	involved in discussions about complying with the
21	be incorporated into the contract proposal.	21	provisions of the order.
22	Q. Okay. Now, Mr. Hitt, were you employed by the	22	Q. So that is after the audit.
23	Department when the EPA first provided notification	23	So did you have any involvement
24	that they were going to be performing a number of	24	A. I was not involved.
25	audits?	25	Q. And what about the people from the EPA, do you
	Page 569		Page 571
1	A. I was employed then, yes.	1	recognize Christy Arvisu here?
2	Q. Okay. And did you receive any of that	2	A. Yes.
3	notification; did you know that they were doing the	3	Q. And when was the first time you interacted with
4	Region 9 audit, which I believe is the first one?	4	her?
5	A. I believe we were informed the day of the	5	A. We had a meeting to go over the order in May of
6	audits.	6	2014.
7	Q. Okay. And did you participate in any manner in	7	Q. So nothing before that?
8	the audit process?	8	A. I don't recall.
9	A. No, I did not.	9	Q. Okay; all right.
10	Q. And did you have employees in the Office of the	10	A. I think that was our first meeting.
11	Environment that participated in the audit process?	11	Q. All right. Mr. Hitt, I'm going to direct your
12	A. I don't recall having staff involved in those,	12	attention to what has been marked and is in evidence
13	in the first audits; no.	13	as Exhibit 40. It's an Administrative Compliance
14	Q. What was the position of the Department with	14	Order. It should be on the screen right in front of
15	respect to the audit; was there any indication that	15	you?
16	the Department would not cooperate?	16	ALJ BIRO: That is Complainant's Exhibit
17	A. No. The commissioner at the time, Commissioner	17	40?
18	McDonald, and I met with all of the division	18	MR. WINANS: It is Complainant's Exhibit
19	directors and Assistant Commissioner, and she	19	40 in evidence, and I will note for the
20	instructed everyone to comply and fully cooperate	20	record that the date on the document is March
21	with the order.	21	5, 2014.
22	Q. Okay. Prior to the initial audit by the EPA,	22	Q. And it starts off with a letter directed to the
23	which was in Region 9, had the Department ever been	23	Commissioner.
24	audited by the EPA?	24	Now, when this was received in the Department,
25	A. I was never involved or aware of any audits	25	to whom was it directed?
		1	

	Page 572		Page 574
1	A. To the Commissioner's Office.	1	A. Yes.
2	Q. Okay. But where did it go from the	2	Q. And what, if any, concern did you have about
3	Commissioner's Office?	3	that provision?
4	A. To, both, myself, as well as from what I	4	A. We were very concerned about it, and that is
5	remember, to Dave Cherubin, who was lead counsel at	5	why we setup the meeting with the EPA and DEC, to
6	the time.	6	discuss our questions about the order and the
7	Q. My boss?	7	provisions.
8	A. Right.	8	Q. Now, do you remember who it is within your
9	Q. And at that time when you got the	9	office that made the arrangements for the meeting?
10	Administrative Compliance Order, did you review it?	10	A. I delegated the work to facilitate compliance
11	A. Yes.	11	with this to Jonathan Bass. He did a lot of the
12	Q. Did you have any discussions about it with your	12	coordinating. I sent him a few e-mails on the
13	staff?	13	subject, but Jonathan did most of it.
14	A. Yes.	14	Q. All right. I'm going to direct your attention
15	Q. Did you give any background on the reasons that	15	to what is in evidence as Exhibit 16, and I'm going
16	they made these allegations in the Administrative	16	to warn you, there are some notes on Exhibit 16 that
17	Compliance Order?	17	I'm going to skip over because we have already had
18	A. I don't know what you mean. We were surprised	18	testimony about them, and we know they aren't your
19	we got it.	19	notes.
20	Q. Okay. And did you have some staff meetings	20	ALJ BIRO: That is Complainant's Exhibit
21	trying to figure it out?	21	16?
22	A. Yes. We had multiple discussions to figure it	22	MR. WINANS: No, that is Respondent's
23	out.	23	16.
24	Q. What did you decide to do once you got the ACO	24	ALJ BIRO: And that is why we know the
25	and reviewed it?	25	difference.
	Page 573		Page 575
1	A. Well, as I mentioned before, we I discussed	1	MR. WINANS: I'm sorry. Can I assist
2	it with my boss at the time, the chief of engineer,	2	you?
3	discussed it with the Commissioner, and she	3	ALJ BIRO: No, got it.
4	instructed all of the Assistant Commissioner and	4	Q. Okay. And so, I direct your attention to
5	division directors to work with us and comply with	5	Exhibit 16. It should be on your screen; do you see
6	all of the provisions, and Dave Cherubin was	6	that?
7	instructed to take the lead on complying with the	7	A. Yes.
8	order.	8	Q. And I will show you, at the very end I may
9	Q. And who was it that requested an extension of	9	have to flip it around, though, but I'm directing
10	time?	10	your attention to the fourth page, and that appears
11	A. I believe I would have signed off on it. I	11	to be a sign-in sheet.
12	can't recall if I signed it or not.	12	Does this refresh your recollection as to who
13	Q. I want to direct your attention to the exhibit,	13	was present at the meeting?
14	again, that is 40, to the very last page, two	14	A. Yes.
15	paragraphs above the signature by Dore LaPosta.	15	Q. And where did the meeting take place?
16	There is a paragraph number 6, and it says, Notice is	16	A. I believe it was our DOT offices.
17	hereby given that failure to comply with the terms of the Clean Water Act compliance order may result in	17	Q. Okay. And your name appears to be fifth from
18 19	your liability for civil penalties for each violation	18 19	the bottom; is that right?
20	of up to \$37,500 per day.	20	A. Yes.Q. And it has got your title, NYS DOT, Office of
21	Did you see that?	21	the Environment; is that where you worked?
22	A. Yes.	22	A. Yes.
23	Q. When you received the Administrative Compliance	23	Q. And it says, in parentheses, Acting Director,
24	Order that was addressed to the Commissioner, did you	24	is that correct?
0.5		I .	
25	read that paragraph?	25	A. Yes.

	Page 576		Page 578
1	Q. Are you still acting, or do you	1	Q. And then it says, Review of NYS DOT 4/18
2	A. No, I received the permanent title three years	2	Comments.
3	ago.	3	Do you remember who made the comments? It says
4	Q. And your phone number?	4	they were on a spreadsheet.
5	A. Yes.	5	A. My staff compiled the comments.
6	Q. And I will direct your attention to the top of	6	Q. And then, it talks about a schedule. What does
7	the list. The first person to sign in was Christy	7	that mean?
8	Arvizu from EPA Region 2.	8	A. It was the schedule to meet the requirements of
9	Then I will direct your attention to the last	9	the order, the provisions of the order.
10	line of the sign-in sheet, and that indicates Justine	10	Q. Now, did you come into this meeting as the
11	Modigliani, USEPA Region 2. It says she is the	11	senior, most senior high-level employee at the DOT;
12	Compliance Section Chief; do you see that?	12	did you come into this meeting with things that you
13	A. Uh-huh, yes.	13	needed to accomplish?
14	Q. And there are a number of DOT employees on the	14	A. Yes. I needed to understand what the next
15	list, including Jonathan Bass, Keith Martin, who is	15	steps were, as well as who we would be working with
16	another attorney in my office, Scott Kappeller, Ellen	16	and what the potential penalties would be.
17	Kubek, and Carl Kochersberger. And did I skip over	17	Q. Did you come to the meeting with any
18	Jonathan; he was there, right?	18	instructions about the penalty provisions that are in
19	A. Yes.	19	paragraph 6 at the end of the Administrative
20	Q. Was there anybody else at the meeting?	20	Compliance Order?
21	A. Not that I recall.	21	A. No, other than that seeing that in the
22	Q. When you went into the meeting, was it in a	22	order, we had no prior experience with an
23	conference room at DOT?	23	administrative order with EPA.
24	A. Yes.	24	Q. Okay. So you had no instructions on it?
25	Q. I take it in the conference room there must	25	A. Correct.
	Page 577		D E70
	rage 3/1		Page 579
1	have had at least ten chairs?	1	Q. Okay. And now, in terms of the compliance
1 2		1 2	_
	have had at least ten chairs?		Q. Okay. And now, in terms of the compliance
2	have had at least ten chairs? A. Yes.	2	Q. Okay. And now, in terms of the compliance order, Administrative Compliance Order, itself, it's
2	have had at least ten chairs? A. Yes. Q. Was there a table? A. Yes. Q. Everyone have a seat?	2	Q. Okay. And now, in terms of the compliance order, Administrative Compliance Order, itself, it's 19 pages in length. Would you agree that most of it I can show it to you if you want me to, but most of it is,
2 3 4	have had at least ten chairs? A. Yes. Q. Was there a table? A. Yes. Q. Everyone have a seat? A. Yes.	2 3 4	Q. Okay. And now, in terms of the compliance order, Administrative Compliance Order, itself, it's 19 pages in length. Would you agree that most of it I can show it to you if you want me to, but most of it is, basically, details of things that EPA wanted DOT to
2 3 4 5	have had at least ten chairs? A. Yes. Q. Was there a table? A. Yes. Q. Everyone have a seat? A. Yes. Q. And where did everyone sit around the table?	2 3 4 5 6 7	Q. Okay. And now, in terms of the compliance order, Administrative Compliance Order, itself, it's 19 pages in length. Would you agree that most of it I can show it to you if you want me to, but most of it is, basically, details of things that EPA wanted DOT to do; is that a fair statement?
2 3 4 5 6 7 8	have had at least ten chairs? A. Yes. Q. Was there a table? A. Yes. Q. Everyone have a seat? A. Yes. Q. And where did everyone sit around the table? A. I don't recall. I don't	2 3 4 5 6 7 8	Q. Okay. And now, in terms of the compliance order, Administrative Compliance Order, itself, it's 19 pages in length. Would you agree that most of it I can show it to you if you want me to, but most of it is, basically, details of things that EPA wanted DOT to do; is that a fair statement? A. Correct.
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2 3 4 5 6 7 8 9	have had at least ten chairs? A. Yes. Q. Was there a table? A. Yes. Q. Everyone have a seat? A. Yes. Q. And where did everyone sit around the table? A. I don't recall. I don't Q. And where were you seated in relation to the two representatives from the EPA?	2 3 4 5 6 7 8 9	Q. Okay. And now, in terms of the compliance order, Administrative Compliance Order, itself, it's 19 pages in length. Would you agree that most of it I can show it to you if you want me to, but most of it is, basically, details of things that EPA wanted DOT to do; is that a fair statement? A. Correct. Q. And who took the lead at this meeting; were you the boss, about reviewing each of the separate items
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	Page 580		Page 582
1	uniform agreement within the DOT that NYS DOT was	1	everything down?
2	obligated to do everything in this Administrative	2	A. Ellen took notes.
3	Compliance Order because of our obligations under the	3	Q. Ellen took notes?
4	MS4 permit, or was there some disagreement?	4	A. Yes.
5	A. There was misunderstanding, or some questions,	5	Q. And from those notes, did you and your office
6	about the order. There wasn't a disagreement,	6	formulate a plan of attack, things you needed to get
7	everyone was professional and discussed it	7	done?
8	professionally.	8	A. Yes.
9	Q. I wasn't there, was I?	9	Q. Okay. And in addition to discussing the things
10	A. There were just questions as to compliance.	10	that needed to be done, once that was all finished,
11	Q. Okay. But in spite of whatever questions, to	11	was there any further conversation with the EPA
12	use your word, there might have been, was there still	12	officials concerning the penalty that is threatened
13	a commitment that came directly from the Commissioner	13	on line 9 page 19, excuse me, line 6, page 19?
14	of Transportation that DOT was going to do the things	14	MR. GARELICK: Objection, Your Honor, to
15	in the Administrative Compliance Order?	15	the use of the word "threat". It's, A, not
16	A. Yes. We never varied from that commitment.	16	in that and it's argumentative and a
17	Q. Now, what about the timing; was there any	17	mischaracterization of the boilerplate
18	discussion about the timing of NYS DOT doing all of	18	language used in the compliance order.
19	these things in the compliance order?	19	ALJ BIRO: Sustained.
20	A. We discussed the schedule and how long it would	20	Q. Mr. Hitt, was there any further discussion at
21	take to meet the requirements. That is why the	21	the meeting on May 13, 2014 concerning the provision
22	schedule topic was on the agenda.	22	in the Administrative Compliance Order that said, and
23	Q. And was there general agreement as to any	23	I'm quoting, Notice is hereby given that failure to
24	modifications to the schedule?	24	comply with the terms of the Clean Water Act, Section
25	A. When we left the meeting, we were all I	25	309(A)(3), compliance order may result in your
	Page 581		Page 583
1		1	
1 2	assumed we were all in agreement with the schedule. Q. And now, I want to ask you about that.	1 2	liability for civil penalties for each violation up to \$37,500 a day?
3	As far as this meeting is concerned on May 13,	3	A. I specifically asked if there was going to be
4	2014, with you at a table with your staff and two	4	any monetary penalties.
5	representatives at the EPA, including Justine	5	Q. Now, when you asked that question, was your
6	Modigliani, who is the chief, was this an adversarial	6	question just a general question to people in the
7	conversation?	7	room, or did you focus on a certain person?
8	A. No, not at all.	8	A. I directed it towards the EPA staff.
9	Q. And what was the demeanor of the two EPA people	9	Q. And so, you directed it to both of them?
10	about DOT's approach to the Administrative Compliance	10	A. Yes.
11	Order?	11	Q. And Ms. Arvizu, did she seem to understand the
12	A. They seemed to be in agreement with the way we	12	question?
13	were approaching it.	13	A. I believe both of them understood.
14	Q. Did they wag their fingers at you?	14	Q. Okay. But was she looking at you at the time?
15	A. No, it was always professional and polite.	15	A. I can't recall.
16	Q. Did they get angry?	16	Q. Okay.
17	A. No.	17	A. It was four years ago.
18	Q. Did they make any threats?	18	Q. And what about Ms. Modigliani, did she seem to
19	A. No.	19	understand that you were asking a question?
20	Q. At some point, I take it you went through the	20	A. I believe so, yes.
21	Administrative Compliance Order to get clarification;	21	Q. Okay. And did anybody from the EPA respond to
22	is that right?	22	your question?
23	A. Yes.	23	A. I believe Justine responded and said there
24	Q. And did you have a staff person who acted as	24	would be no monetary penalty.
25	sort of the would it be the emphasis to write	25	Q. Mr. Hitt, as best you can recall and I do

	Page 584		Page 586
1	understand it has been almost four years, but as best	1	It's irrelevant to the proceedings of what
2	you can recall, what was the question that you posed	2	happened.
3	to the EPA officials at the meeting on May 13, 2014?	3	ALJ BIRO: Overruled. Go ahead.
4	A. From what I recall, my only experience with any	4	A. The couple of times I have seen potential
5	type of penalty had to do with previous potential	5	violations with the Corps. Of Engineers, the
6	violations with the Corps. Of Engineers, not with the	6	enforcement staff issues, you know, we discussed the
7	EPA. So the question was directed to EPA to see if	7	complaint with the Department, and then if it
8	it was similar to the Corps. Of Engineers	8	proceeds, it goes to the US Marshal's Office, who
9	proceedings, where they give the complaint to the	9	then provides a letter that says what the potential
10	Enforcement Division, then it goes to the US	10	daily monetary penalty may be, as well as civil and
11	Marshal's office, which then informs of a potential	11	criminal penalties, and it's a cease and desist
12	penalty. So I wanted to see if the process was in	12	order.
13	any way the same way, which I found it was not.	13	Q. And that is in your history, in the back of
14	Q. Again, my question is: What was your question;	14	your mind somewhere, but now we go back to the
15	what did you say? I understand you're giving me	15	meeting on May 13, 2014.
16	background for why you were asking the question, but	16	As best you can say, what did you ask them?
17	what did you say to them?	17	A. I wanted to know if it was anything like the
18	A. I don't recall the exact words. I just know I	18	Corps. Of Engineers and who would be handling it
19	did ask if there would be a monetary penalty that was	19	after we received the order. Was there enforcement
20	anything like what the Corps. Of Engineers would or	20	staff? Would we be dealing with another group like
21	could, you know, I guess, impose upon us, you know,	21	the US Marshal's Office. I had no history of dealing
22	like a daily penalty.	22	with the EPA, so we wanted that is why we wanted
23	Q. So just to understand, at least your thinking	23	to discuss, you know, the roles and responsibilities
24	at the time, what was the approach of the Corps. Of	24	and penalties.
0.5			
25	Engineers? Did they, like, tell you what to do	25	Q. Okay. Did somebody from the EPA respond to
25	Engineers? Did they, like, tell you what to do Page 585	25	Q. Okay. Did somebody from the EPA respond to Page 587
25 1		25	
	Page 585		Page 587
1	Page 585 upfront and then tell you about the penalty later, or	1	Page 587 your question?
1 2	Page 585 upfront and then tell you about the penalty later, or did they threaten you with a penalty upfront?	1 2	Page 587 your question? A. I recall Justine responded and said there would
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25

so...

Engineers, Mr. Hitt?

MR. GARELICK: Objection, Your Honor.

24

25

Q. Well, whenever it ended, at that point, did you

	Page 588		Page 590
1	have any personal involvement in the actual work to	1	Q. And you signed all of the progress reports?
2	provide compliance with the Administrative Compliance	2	A. Yes.
3	Order?	3	MR. WINANS: Now, Your Honor we I'm
4	A. I delegated the work to Jonathan.	4	going to pass off the Witness at this point,
5	Q. And just for the record, no one will make me	5	as our adversaries have been doing during
6	look for it, the exhibit, but isn't it true, Mr.	6	this hearing. Thank you.
7	Hitt, that at some point after the meeting on May 13,	7	ALJ BIRO: Okay. You have done that,
8	2014, the chief engineer of the DOT, who was Phil Eng	8	too.
9	at the time, signed the Administrative Compliance	9	MR. WINANS: I don't remember doing it
10	Order, as it had been modified based on the	10	in the middle of a witness, but I appreciate
11	discussions at the meeting, and agreed to the terms	11	that.
12	and sent it back to the EPA?	12	ALJ BIRO: You're going to come back.
13	A. Yes.	13	MR. WINANS: No, I'm not going to come
14	Q. Okay. And as far as that, was that order, the	14	back. I'm done with my part.
15	one that Phil signed, is that what the Department	15	MR. SAPORITA: We have no objection.
16	committed to doing?	16	ALJ BIRO: Hello, Ms. McNally.
17	A. Yes.	17	MS. McNALLY: Hello, Your Honor.
18	Q. And did the Department have staff assigned to	18	
19 20	doing the individual tasks?	19 20	FURTHER DIRECT EXAMINATION BY MS. McNALLY:
21	A. Jonathan and Ellen were assigned in my group, and they facilitated and coordinated with the	21	
22	regional staff.	22	Q. I'm going to hand the witness what has been marked for identification as Respondent's Exhibit 65.
23	Q. Did you personally have any involvement in	23	Mr. Hitt, can you describe what that document
24	complying with any of the terms in the compliance	24	is without testifying as to what it contains?
25	order?	25	A. It was an e-mail from Justine about the
	order.		71. It was an e man nom sustine about the
	Page 589		Page 591
1	A. They briefed me whenever we had to send our	1	compliance with the permit.
2	quarterly updates.	2	Q. Is that an e-mail that you received, or you
3	Q. So you were in a management capacity?	3	recall receiving?
4	A. Yes.	4	A. I received it from Justine about the attached
5	Q. And did your staff request that they give them	5	copy of the complaint mailed to Commissioner Driscoll
6	anything extra; any other resources?	6	at the time.
7	A. They had the resources they needed already.	7	Q. Is that a true and accurate description of the
8	Q. And were there ever any complaints raised to	8	e-mail that you received?
9	you that they didn't have the resources that they	9	A. Yes.
10 11	needed to get this done? A. No.	10 11	Q. Yes; okay.
12	Q. Was there at some point, did your staff tell	12	MS. McNALLY: It's an e-mail chain, so I'm just having him testify about that
13	you that they had complied with all of the terms of	13	portion of the e-mail chain. I will have
14	the compliance order?	14	another witness testify about the remainder
15	A. Yes.	15	of the chain, so that's all I needed.
16	Q. And I notice there are progress reports. We	16	MR. SAPORITA: Which part of the
17	have them all in evidence, but it appears that	17	MS. McNALLY: He is testifying to his
18	Jonathan actually mailed them and he e-mailed them to	18	the e-mail that was received by him.
19	Christy; is that correct?	19	MR. SAPORITA: The bottom of the page?
20	A. Yes.	20	MS. McNALLY: Respondent's Exhibit 65,
21	Q. But every one of them appears to be signed by	21	he is testifying to the accuracy of that
	vou?	22	portion.
22	you?		
22 23	A. Yes.	23	MR. SAPORITA: So from the address line?
23 24	A. Yes. Q. Under penalty of perjury, it says?	24	MS. McNALLY: I don't plan on moving it
23	A. Yes.		

	Page 592		Page 594
1	testimony to verify that portion. So if you	1	there are many parking trucks that fall within the
2	have any Voir Dire or questions on that	2	Office of the Environment or many trucks that fall
3	portion, now would be the time.	3	within the parameters of the Office of the
4	MR. SAPORITA: No objection.	4	Environment?
5	MS. McNALLY: Okay; great.	5	A. That's not what I said, no.
6	Q. Do you recall a time when you received	6	Q. What did you say with respect to trucks and
7	notification that there was going to be a penalty in	7	parking?
8	this matter?	8	A. The trucks that the Department has are the
9	A. Yes.	9	maintenance vehicles, they reside at the maintenance
10	Q. And how did you receive that notification?	10	facilities throughout the State. That is under the
11	A. That was the e-mail, and a phone call with	11	Operations Division.
12	Justine.	12	Q. You mentioned they have to comply with the
13	Q. A phone call with Justine, is that what you	13	Clean Water Act; is that correct?
14	said?	14	A. Yes.
15	A. Yes.	15	Q. Thank you. I'm going to direct your attention
16	Q. How did that phone call go?	16	to Complainant's Exhibit 35, particularly page 724.
17	A. I was given a heads-up that the letter had been provided to our Commissioner that mentioned the	17	Do you have that in front of you?
18	provided to our Commissioner that mentioned the penalty, the monetary penalty.	18	A. No.
19 20	MS. McNALLY: That's all I have. I	19	MS. McNALLY: Your Honor, we object. He
21	don't have anything else.	20	already testified that he had no involvement
22	MR. GARELICK: Can we have a 5-minute	21	in the audit. ALJ BIRO: Overruled. Let's find the
23	break, Your Honor?	22 23	
24	ALJ BIRO: Sure. Why don't we stand in	24	document and hear what the question is. What are we looking for now, gentlemen?
25	recess until 11:00.	25	MR. GARELICK: Your Honor, Complainant's
	Toccis unit 11.00.	23	Wire GARLLICK. Tour Honor, Complaniant's
	D		D 505
	Page 593		Page 595
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	Page 596		Page 598
1	Q. Sure. I will direct your attention to	1	specific individuals to sign-up for your training?
2	Photograph 14.	2	A. The training I'm talking about, the monthly
3	Is it fair to say that that's a picture of a	3	training, it's not required training whatsoever.
4	dump truck/snowplow parked on top of a storm drain	4	Q. Okay.
5	inlet?	5	A. I have created a program to provide training
6	A. I have to assume, based on the caption, it is.	6	for those that are interested in participating.
7	I don't have any direct knowledge of this photograph.	7	Q. So it was not mandatory to sign-up?
8	Q. Okay. And would you say that that's indicative	8	A. No.
9	of compliance with best management practices as far	9	Q. Okay. And did you keep records prior to 2014
10	as you're aware of them?	10	of who actually did sign-up to take these trainings?
11	A. I can't answer that. I don't know the site or	11	A. The training we provided, we did. We have
12	the facility.	12	records of who signed up.
13	Q. Well, generally speaking, parking a dump truck	13	Q. And how do you keep those records?
14	over a storm drain, to your knowledge and experience	14	A. There is a sign-in sheet, that is maintained.
15	with respect to DOT, is that an appropriate	15	I can't say that we have kept them that far back.
16	procedure?	16	Q. Okay. And do you know can you point to any
17	A. I don't understand. We park our vehicles in	17	specific sign-in sheets that you have brought for
18	parking lots and there are drain inlets. I am	18	this proceeding?
19	Q. So as far as you're saying, it's an appropriate	19	A. I not for this.
20	procedure to park a dump truck over a storm drain?	20	Q. Do you know if those were provided to EPA in
21	A. I don't know. I'm sorry, I don't know how to	21	response to requests for training documents?
22	answer that. I don't know if this vehicle is parked	22	A. No, we didn't provide it for this. That
23	in a parking spot in the maintenance yard or parked	23	training isn't setup for just this topic. It's for
24	there temporarily.	24	whatever environmental topic we chose to provide
25	ALJ BIRO: If you don't know, that is a	25	training on for that month.
	D 505		7 500
_	Page 597		Page 599
1	perfect answer.	1	Q. Okay. And is so your training is only for
2	Q. If you don't know, you don't know; no problem.	2	with respect to your withdrawn.
3 4	You testified earlier regarding training, correct?	3 4	Do you know if all of the documents all of the training that was given by DOT prior to 2014 was
5	A. Yes.	5	documented as to who signed up for the training?
6	Q. And you testified that there is informal	6	A. I would have no way of knowing that.
7	training that is given to DOT employees, correct?	7	Q. Okay. And it fair to say that it's a much
8	A. Yes.	8	better practice to document who signed up for the
9	Q. And you also mentioned that individuals are	9	training?
10	required to sign-up for this training, correct?	10	A. Yes.
11	A. For the training that my office provides. I	11	Q. Okay. And if there was no documentation of who
12	can't speak for the training that is provided by the	12	signed up for particular training, it would be
13	other offices or divisions, because I don't	13	impossible for regulatory agencies to figure out who
14	participate in all of that training.	14	actually received the training?
15	Q. The training your office provides, what is that	15	A. Correct.
16	relevant to?	16	Q. Were you present for any of the audits?
17	A. Environmental topics, or topics that relate to	17	A. No.
18	landscape architecture. Anything that relates to our	18	Q. So you have no observations regarding any of
19	responsibilities within our office.	19	the facilities that were inspected as part of the
20	Q. And who do you train?	20	audits?
21	A. Anybody in the Department that signs up for the	21	A. Correct.
22	training, whether they be within the Engineering	22	Q. Okay. So you can't speak with any personal
23	Division or Operations or Planning and Program. I	23	knowledge regarding the site conditions at any of the
24	can't say.	24	facilities at the time of the audit?
25	Q. And prior to 2014, was it mandatory for	25	A. Correct.
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	Page 600		Page 602
1	Q. There was a bunch of discussion regarding your	1	conditions that may or may not have been discussed
2	presence at the May 13, 2014 meeting, correct?	2	with respect to the penalties, or when penalties
3	A. Yes.	3	could be pursued, you also indicated that you don't
4	Q. And at the time of that meeting, I think the	4	recall if any specific conditions were spoken with
5	terminology used was, you were the boss, that Mr.	5	respect to EPA's potential pursuit of penalties; is
6	Winans used?	6	that correct?
7	A. Yes.	7	A. We didn't. I did not hear any conditions
8	Q. Okay. And so, at that meeting, assuming one of	8	applied to the
9	your employees, or someone who worked for you, wanted	9	Q. I believe you said that you don't recall
10	to, say, settle the case at that meeting, would she	10	specifically; is that fair to say?
11	or he, what would be the process by which that person	11	A. Okay. Yes, okay.
12	would go through the steps to get that approved?	12	Q. Because you didn't take any notes, correct?
13	A. I there would be no there is no procedure	13	A. I did not take any notes.
14	for one of my staff to get these ordered provisions	14	Q. And this was, what, four years ago?
15	approved.	15	A. Yes.
16	Q. So	16	Q. Okay. And you don't remember every word that
17	A. At that time, as I said before, Dave Cherubin	17	was discussed specifically, the particular words
18	was the lead counsel, he had the lead on compliance	18	used?
19	with the order, and I worked through Phil Eng, our	19	A. No.
20	chief engineer, to facilitate compiling the	20	Q. Okay. So is it fair to say that Ms. Modigliani
21	information.	21	may have indicated that EPA would not be pursuing
22	Q. So would they all have to sign-off on any type	22	penalties pursuant to the Administrative Compliance
23	of settlement that occurred?	23	Order?
24	A. The Commissioner, I believe, would be the one	24	A. I we left the meeting, based on my question,
25	to sign-off.	25	with the understanding that there would be no
	Page 601		
1	Page 601	1	Page 603
1 2	Page 601 Q. Because he would have authority over DOT	1 2	Page 603 monetary penalties.
1 2 3	Page 601 Q. Because he would have authority over DOT actions?	2	Page 603 monetary penalties. Q. I understand what your understanding is.
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BY MS. McNALLY:

25

Q. And when you were asked with regard to the

	Page 604		Page 606
1	Q. Hello. When were you employed in Region 1 at	1	discussed on May 13, 2014?
2	the facility?	2	A. Yes.
3	A. In Region 1?	3	Q. And can you see I will direct your attention
4	Q. Yes.	4	to the bottom of the page of I believe that's page
5	A. From November of '88 through 2003.	5	21.
6	Q. Okay. And as an employee there, did you	6	Who is that signed by? Who is the
7	receive training that included environmental and	7	Administrative Compliance Order signed by?
8	housekeeping procedures?	8	A. The Division of Enforcement and Compliance, the
9	A. I was the manager or supervisor of the	9	director.
10	environmental and landscape architecture within the	10	Q. And is her name Dore LaPosta?
11	region, so my group provided the environmental	11	A. It appears that way, yes.
12	training.	12	Q. Did you have any conversations with Dore
13	Q. During that time?	13	LaPosta at or around the time of this meeting?
14	A. Yes. I did not there was nobody else to	14	A. No.
15	give the training, other than myself or my staff.	15	Q. Did you have any conversations with her
16	Q. Okay. And do you recall what Justine's title	16	subsequent to this meeting?
17	was? I can show you an exhibit if that would be	17	A. No.
18	helpful.	18	Q. Are you aware of anyone corresponding with Dore
19	I'm showing Respondent's Exhibit 16, the last	19	LaPosta regarding this case at this time?
20	page.	20	A. I don't have any knowledge. I was informed
21	A. Compliance Section Chief.	21	that Dave Cherubin would be the one handling the
22	Q. So when she told you that there would be no	22	coordination regarding the lead on the Department
23	penalty, did you believe that she had the authority	23	complying with this order.
24	to speak on behalf of the EPA?	24	Q. So you were the boss there at that particular
25	A. Yes.	25	meeting, correct?
	Page 605		Page 607
			rage our
1		1	_
1 2	Q. And why did you believe that?A. My understanding, having dealt with other	1 2	A. For the Department, I was the highest ranking employee at the meeting, yes.
	Q. And why did you believe that?		A. For the Department, I was the highest ranking
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2 3 4 5	Q. And why did you believe that? A. My understanding, having dealt with other Federal agencies, typically, when dealing with a chief of a group, enforcement group or regulatory group, that that person has the authority to	2 3 4 5	A. For the Department, I was the highest ranking employee at the meeting, yes. Q. Okay. And so, you didn't reach out to her in your role as the boss at any time, really, before or after that meeting; is that correct?
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	Page 608		Page 610
1	A. It's fluctuated between 21 and 36 staff over	1	she was taken off of other activities.
2	the last few years.	2	Q. And who picked up the other activities?
3	Q. Okay. And what is the budget of your personnel	3	A. Either other staff, or some of it was not done.
4	office?	4	Q. When you you mentioned that you had prior
5	A. We only have a non-personnel services budget.	5	experience with the Corps. Of Engineers. Were those
6	We don't have an operating budget specific to our	6	in connection with permit violations, also?
7	office. It's included in the office or in the	7	A. A couple that I was involved with, yes, there
8	Engineering Division.	8	was permit potential permit violations with
9	Q. In the so you're not a separate line item in	9	construction activities.
10	the Engineering Division budget?	10	Q. That they required a Corps. Of Engineers permit
11	A. I believe we are, but I don't know what that	11	prior to them conducting the activities, or they were
12	line item is.	12	not in compliance with the permit?
13	Q. Okay. And so, do you know how much the budget	13	A. They were not in compliance with the permit.
14	of the Department of Engineering is?	14	Q. And did the Corps. Of Engineers, in the end,
15	A. No, I don't.	15	impose penalties?
16	Q. Okay. And if you believed that you might have	16	A. No. The ones I have been involved in have
17	to incur a penalty in connection with this matter, is	17	never had a penalty. We resolved the issues with the
18	there anything that you would have done differently	18	enforcement staff.
19	in regard to the Administrative Compliance Order?	19	Q. Okay. And you said that the Corps. Of
20	A. Given that it's based on a day-to-day penalty,	20	Engineers issued cease and desist letters. When you
21	we would have expedited we would have done things	21	did you cease and desist your activities alleged
22	faster. I would have recommended to the Assistant	22	in violations in response to those orders?
23	Commissioner, that I report to, to put more staff on	23	A. Yes. On a couple of them, we actually turned
24	it and do things faster, but based on our position	24	ourselves in to the Corps. Of Engineers. You know,
25	with the EPA about schedule, there was no mention of	25	we told them there was a misunderstanding by
			Page 611
1	monetary penalty. Based on the day-to-day, we did	1	construction staff. So we informed the corps that we
2	not think that there would be an issue, but I would	2	were not in compliance, so therefore, we wanted to
3	have recommended that.	3	meet with them. So we stopped before we got the
4	Q. If you would put additional staff on it, how	4	cease and desist order.
5	much quicker could you have gotten it done than the,	5	Q. So you self-reported?
6	I think it was, 18 months or something you took?	6	A. Yes.
7	A. I I don't know if we could have cut the time	7	Q. And as a result of that, you were you never
8	in half or not.	8	had a penalty imposed at all?
9	Q. So maybe 9 months, if you	9	A. I have the ones I have seen, either been
10	A. We have expedited other matters in the office,	10	involved in or heard of through our construction
11	and when we put enough staff on it, we seem to be	11	office, I have never seen a penalty imposed.
12	able to reduce the time considerably. It depends on	12	Q. So they didn't impose it at any time, a
13	how much.	13	penalty, for the actions that you took before their
14	Q. And did complying with the Administrative	14	cease and desist notice?
15	Compliance Order require you to hire any other	15	A. Correct.
16	additional any additional staff?	16	Q. Nor any well, I guess you said that you came
17	A. No. We had a hiring freeze for a number of	17	into compliance, or you self-reported. So there was
18	years, so we weren't hiring up until a couple of	18	no violative activity after the cease and desist was
19	years ago. So it wouldn't have been possible to	19	received?

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A. Correct.

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25

hire.

Q. Did it cause you not to be able to do any of

Jonathan, were on this, working on this quite a bit.

Ellen spent a considerable amount of time, so, yes,

your other required activities for your office?

A. The two staff involved, both Ellen and

Q. Did you, or anyone else at DOT, write any

confirmatory e-mails or letters or, you know,

A. No, not that I'm aware of.

message, text message, anything, regarding the

penalty not being imposed, that issue, back to EPA?

	Page 612		Page 614
1	Q. Okay. Did you document that in anything you	1	structure, environment, many other parts; and then,
2	sent off to your superiors, or to the Office of	2	I'm currently in the Operations Division, which is
3	General Counsel or Legal Office at the DOT?	3	maintenance, fleet, traffic; and then there is the
4	A. No. We just have Ellen's notes of the meeting,	4	Administrative Division, which has employee safety
5	and my boss at the time, as well as legal staff, were	5	currently, and then HR, and that sort of thing,
6	informed of our discussions.	6	accounting.
7	ALJ BIRO: All right. I have no further	7	Q. What is your educational background?
8	questions.	8	A. I have an Associate's degree from Paul Smith's
9	Ms. McNally, any questions?	9	College in Environmental Science, Ecology and
10	MS. McNALLY: I have no questions.	10	Environmental Technology, and also a Bachelor's
11	Thank you.	11	degree from Cornell University in Natural Resources
12	ALJ BIRO: Mr. Garelick?	12	Management.
13	MR. GARELICK: No questions, Your Honor.	13	Q. When did you start working for the Department
14	ALJ BIRO: Thank you so much.	14	of Transportation?
15	Are there intentions of calling Mr. Hitt	15	A. In September of 2006.
16	again or can we release them?	16	Q. And were you initially employed in the Office
17	MR. WINANS: No, we can release him.	17	of the Environment, or did you work elsewhere?
18	(Whereupon, the Witness is excused.)	18	A. Well, at the time, it was Environmental
19	ALJ BIRO: It's 11:30. Would you like	19	Analysis Bureau, and then later became Office of the
20	to proceed now or take an early lunch?	20	Environment, but essentially
21	MR. WINANS: I work on your orders.	21	Q. Slow down. I don't want the Reporter to sprain
22	ALJ BIRO: Are you ready?	22	a finger.
23	MR. WINANS: I'm ready to proceed.	23	A. At the time, it was the Environmental Analysis
24	ALJ BIRO: Let's keep going.	24	Bureau and later became the Office of the
25	MR. WINANS: Respondent's are calling	25	Environment.
	Page 613		Page 615
1	Carl Kochersberger.	1	Q. Okay. And is the Office of the Environment
1 2	Carl Kochersberger. ALJ BIRO: Madam Reporter, can you	2	Q. Okay. And is the Office of the Environment under the Engineering Division of the Department?
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	Page 616		Page 618
1		,	
1 2	the Department for six years before 2012? A. That's correct.	1 2	Q. Okay. So in the event that a question were to
		3	come up about, for example, where do I dump this
3	Q. And did you become familiar, in your work for		drain oil, would it be possible to contact somebody at the main office?
4	the Department before 2012, with what sort of	4	
5	training operations department employees received on	5	A. Yes. Typically, that question would first go
6	the responsibilities of the Department under the MS4	6	to the maintenance environmental coordinator in the
7	permit?	7	region, and if there is something that the MEC in the
8	A. I would say, to an extent, yes.	8	area couldn't handle, they would turn to subject
9	Q. Could you just describe that generally?	9	matter experts in the Office of the Environment.
10	A. Well, typically, what will happen is, there are	10	Q. Now, in addition to the Operations Division,
11	well, there is a lot of training at the	11	there is an Engineering Division, and within that
12	Department, your frontline maintenance employees,	12	Engineering Division, is there an Office of
13	every year, each maintenance residency, which is	13	Construction?
14	every county, so some counties have two residencies,	14	A. Yes.
15	smaller counties have one residency, but the	15	Q. And does the Office of Construction provide
16	residency is the area served by one maintenance	16	oversight of the Department's construction
17	headquarters. So each headquarters will have spring	17	activities, where we hire contractors to build roads
18	safety meeting, and at those spring safety meetings,	18	and bridges?
19	normally, the maintenance environmental safety	19	A. Yes.
20	coordinator will provide training. A lot will be	20	Q. And are there environmental aspects to our
21	housekeeping, a wide variety of things, but	21	management of those projects?
22	housekeeping is one of those things, and that is a	22	A. Oh, yes.
23	very important part of storm water pollution	23	Q. Are you familiar with the standard
24	prevention.	24	specifications in all New York State DOT construction
25	Q. Is that training formalized training where	25	contracts?
	Page 617		Page 619
			rage org
1	people need to get a diploma or have some sort of a	1	_
1 2	people need to get a diploma or have some sort of a degree?	1 2	A. I'm familiar with the spec book.
2	degree?	2	A. I'm familiar with the spec book.Q. And does the spec book contain provisions
2	degree? A. It didn't use to be. I believe, now, we have	2 3	A. I'm familiar with the spec book.Q. And does the spec book contain provisions requiring that contractors adhere to the obligations
2 3 4	degree? A. It didn't use to be. I believe, now, we have them go through the SLMS, which is the State Learning	2 3 4	A. I'm familiar with the spec book. Q. And does the spec book contain provisions requiring that contractors adhere to the obligations of the Department under the MS4 permit?
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quite frequently.

A. Oh, absolutely.

Q. Was the Office of the Environment available as

a resource to those line managers?

Q. Okay. And can you describe what that consisted

A. Well, there was an annual training for

engineers in charge, and there was always an

	Page 620		Page 622
-			
1	environmental component to that training.	1 2	projects for maintenance on the site. Obviously, in
2	Q. Now, Mr. Kochersberger, were you involved in		the MS4 areas, but I don't know if they were chosen
3	any portion of the three EPA audits that were	3	at random or
4	conducted? I think they began in June of 2012.	4	Q. Now, there has been testimony that there were
5	A. Yes, I was present at the Region 5 audits. I	5	some visits to at least three DOT facilities in
6	accompanied the EPA consultants to the audits of our	6	Region 5 in connection with the Region 5 audit; okay?
7	maintenance facilities.	7	A. Yes.
8	Q. And what about that would be in 2013, as I	8	Q. And did you accompany the EPA consultants and
9	recall?	9	EPA employees that I guess DEC was involved, too,
10	A. Yes, I believe so.	10	but that conducted that audit?
11	Q. And there were two audits; one in June of 2012,	11	A. Yes.
12	and that was Region 9, down in the Binghamton area,	12	Q. Were the residencies, or other facilities of
13	and the second was at the end of November in 2012 in	13	DOT, provided with any prior notice that the EPA
14	Region 8.	14	would be coming that day?
15	Were you involved in either of those two	15	A. I don't think a lot. I'm pretty sure they knew
16	earlier audits?	16	we were going to be coming, but I don't think there
17	A. No.	17	was significant notice.
18	Q. So I will only ask you, then, Mr.	18	Q. Was there any memo that went out in advance of
19	Kochersberger, about the audit that you participated	19	the audit to warn employees that they should do
20	in.	20	anything in preparation for the audit?
21	What was your capacity; how did you participate	21	A. Not that I'm aware of.
22	in that audit?	22	Q. What were your observations when you made those
23	A. I was sort of the main office liaison at those	23	visits in Region 5 for the audit that you
24	audits.	24	participated in?
25	Q. So did the notification that the EPA was going	25	A. It seemed to me that things were going fairly
1	to do the audit, did that come into the main office	1	well, but there were certainly things that we needed
2		2	to correct.
	or did that go somewhere else?	3	
3	A. That, I don't know. That would have gone		Q. Was there an exit meeting that occurred with the audit staff?
4	probably to, well	4	
5	Q. Did it come into your hands; did you learn	5	A. Yes.
6	about it?	6	Q. And at that exit meeting, was there any
7	A. Well, I was being supervised by the person that	7	discussion about things that the DOT needed to do in
8	headed the storm water section at that time.	8	order to get into compliance?
9	Q. Who was that?	9	A. Not really that I recall. Just a general
10	A. Dave Graves. And he just let me know that	10	overview of findings, and nothing was they didn't
11	there was going to be an audit of Region 5, and he	11	seem to make too big a deal of anything.
12	would like me to go.	12	Q. Did the auditors express any concerns that the
13	Q. And was there any sort of a kick-off meeting	13	State was going to be in trouble because of the audit
14	associated with the Region 5 audit that you	14	results?
15	participated in?	15	A. No, we didn't really get into that, I don't
	A M/a did have a masting at the regional attice	16	helieve There was certainly they went over
16	A. We did have a meeting at the regional office,		believe. There was certainly they went over
16 17 18	as far as I recall, before we went out to do the audits. We sort of broke up into teams.	17 18	there was certainly paperwork issues and they said that it was something that they found that we had

Q. And how did the -- how was the determination

made as to the locations that would be audited by the

19

20

	Page 624	Page 6	26
1	A. The Northport.	1 A. Yes.	
2	Q. So who did you know from the EPA from the	Q. And what is the concern about erosion with	
3	Northport matter?	3 respect to DOT facilities?	
4	A. Justine, Christy, Doug McKenna, and another	4 A. With our facilities?	
5	gentleman, whose name I don't recall. He was the	5 Q. Yes.	
6	inspector that went out at Northport.	6 A. Well, certainly, if we have disturbed areas or	
7	Q. So none of those people participated in the	7 unpaved areas, we want to make sure that we don't	
8	Region 5 audit while you were present?	8 have sediment running into water bodies or storm	
9	A. Christy was present at the Region 5 audit. She	9 drains.	
10	went out to the construction sites, as I recall she	Q. Is there a maintenance or an operational	
11	got ill from sun poisoning and had to leave.	concern about erosion, as it may affect our highway	'S
12	Q. And during the time that you worked with	12 and bridges?	
13	Christy Arvizu before June before May of 2014, did	13 A. Yes.	
14	you ever have any difficulties with her?	Q. What is that concern?	
15	A. No.	15 A. Well, I mean, certainly erosion can undermine	
16	Q. Did she ever express any kind of concerns about	the structures, cause a safety concern. Same thing	
17	how the Department conducted its operations?	for culverts. If the culvert if it's eroding	
18	A. Not that I'm aware of. I didn't deal with her	around that, you know, you can have culvert washo	uts.
19	a whole heck of a lot directly until the order, and	Q. And are you familiar with the concerns about	
20	then, even then, not a whole heck of a lot. I always	erosion as they relate to construction?	
21	found her good to deal with.	21 A. Yes.	
22	Q. And I just want to be clear on this, Mr.	Q. And are there certain measures contractors are	
23	Kochersberger, did Ms. Arvizu ever express to you	required to take in connection with their work	
24	that there were any problems at DOT that needed	24 A. Yes.	
25	immediate attention?	Q where there are disturbed areas and the	
	Page 625	Page 6	27
1	Page 625 A. No.	Page 6 1 potential for erosion?	27
1 2			27
	A. No.	1 potential for erosion?	27
2	A. No.Q. Okay. And now, in connection with the Region 5	potential for erosion?A. Yes.	27
2	A. No. Q. Okay. And now, in connection with the Region 5 audit, and I'm not going to bother going through the pictures because we have all seen the pictures before, there are a number of pictures of equipment	 potential for erosion? A. Yes. Q. Can you just describe those, generally? 	
2 3 4	A. No. Q. Okay. And now, in connection with the Region 5 audit, and I'm not going to bother going through the pictures because we have all seen the pictures	 potential for erosion? A. Yes. Q. Can you just describe those, generally? A. Sure. Silt fencing, where required. If you 	d
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	Page 628		Page 630
1	does have to happen. There are inspections that need	1	Q. And were you tasked, in any way, with the
2	to happen to make sure all of the erosion and	2	review of this document; did you have any part in
3	sediment control practices are being kept up.	3	looking it over?
4	Q. Is there a record supposed to be generated for	4	A. Yes.
5	those?	5	Q. Okay. And what was your role?
6	A. Yes.	6	A. Well, to review the findings, particularly with
7	Q. And in the event that the engineer in charge or	7	respect to the maintenance facilities, since I was at
8	his delegatee finds something wrong, is that	8	the maintenance facility in Region 5 when the audits
9	something that the contractor is obligated to correct	9	occurred.
10	within a reasonable amount of time?	10	Q. Now, the document does include a number of
11	A. Yes.	11	factual statements, as far as findings; and then, it
12	Q. And in spite of all of those requirements, and	12	also includes I think it begins at I think
13	in spite of all of those inspections, in your	13	there are letters well, it begins with ordered
14	experience in working for the Department, have there	14	provisions on Line C on page 11, and there is, like,
15	occasionally been situations where a silt fence gets	15	a chart on the document, and those are things to do.
16	knocked down?	16	Did you have any responsibility for reviewing
17	A. Yes.	17	those lists of things that the EPA contended should
18	Q. And have there been occasions when a contractor	18	be taken care of?
19	might track dirt onto a highway from a construction	19	A. Yes.
20	entrance?	20	Q. And did you review all of them, or how was the
21	A. Oh, sure.	21	responsibility divided up?
22	Q. And how common are those sorts of occurrences?	22	A. I probably did look at all of them. I don't
23	A. Probably pretty common.	23	recall specifically what was the task, but I'm sure I
24	Q. Okay. And from a control of storm water	24	looked at all of them and paid specific attention to
25	run-off, how would you characterize, if you can, the	25	the maintenance provisions.
			1
			Page 631
1		1	Page 631
1 2	gravity of such violations?	1 2	Page 631 Q. Who were the other DOT employees tasked with
2	gravity of such violations? A. I mean, it would depend on the situation, but	2	Page 631 Q. Who were the other DOT employees tasked with reviewing and coming up with compliance for these
	gravity of such violations? A. I mean, it would depend on the situation, but generally, I would say those are lesser things.	2 3	Page 631 Q. Who were the other DOT employees tasked with reviewing and coming up with compliance for these things?
2 3 4	gravity of such violations? A. I mean, it would depend on the situation, but generally, I would say those are lesser things. Q. Now, Mr. Kochersberger, I'm going to direct	2 3 4	Q. Who were the other DOT employees tasked with reviewing and coming up with compliance for these things? A. I believe, Ellen and Jonathan.
2 3 4 5	gravity of such violations? A. I mean, it would depend on the situation, but generally, I would say those are lesser things. Q. Now, Mr. Kochersberger, I'm going to direct your attention back to March of 2014, which is after	2 3	Q. Who were the other DOT employees tasked with reviewing and coming up with compliance for these things? A. I believe, Ellen and Jonathan. Q. And of the three of you, who did you work for
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24

25

past?

A. Yes.

24

25

that occurred on May 13, 2014?

A. Yes.

	Page 632	Page 634
1	Q. Okay. In connection with what had you seen in	1 A. Regarding this order or
2	the past?	2 Q. Yes, regarding this order.
3	A. Well, there was the Northport order, but I had	3 A. No, I don't believe so.
4	seen it before that. It was just something that is	4 Q. Okay. And so, when is the first time that you
5	out there in environmental work that you see.	5 were at any meeting where the Administrative
6	Q. Mr. Kochersberger	6 Compliance Order was discussed?
7	A. I'm sure I have seen it in private industry, as	7 A. It was the kick-off meeting. I guess it must
8	well.	8 have been the May 13th meeting.
9	Q. Mr. Kochersberger, in connection with your work	9 Q. Okay. And now, I'm going to refer you to what
10	in environmental matters at DOT, have you also had	is in evidence as Respondent's Exhibit 16, and it's a
11	occasion to work with the Department of Environmental	4-page document. We are only going to be going over
12	Conservation?	12 two of these pages.
13	A. Yes.	The first page I'm showing you is actually the
14	Q. And has the DEC occasionally taken enforcement	fourth page in the document, and it appears to be a
15	action against its sister agency, the Department of	sign-in sheet, and when I look at it, third from the
16	Transportation?	bottom, is that your handwriting there?
17	A. Yes.	17 A. It is.
18	Q. In your experience working with the, you know,	18 Q. So you signed in and were at the meeting that
19	enforcement matters, has the DEC ever issued, I think	19 day?
20	they call it, a Notice of Violation?	20 A. Yes, that's correct.
21	A. Oh, yes.	Q. I'm going to ask you some questions about the
22	MR. GARELICK: Objection, Your Honor.	22 meeting.
23	Irrelevant to the proceedings in front of us	First of all, who scheduled the meeting?
24	today what DEC did on unrelated occasions	A. That, I don't recall. It could have been
25	relating to unrelated cases.	25 Jonathan or Ellen.
	Page 633	Page 635
1	ALJ BIRO: Overruled.	1 Q. Did you get a meeting request to be there?
2	MR. WINANS: I'm trying to get his	2 A. I'm sure. Yes, I did.
3	experience. I will not delve into this in	Q. And when you arrived for the meeting, where wa
4	detail, I assure you.	4 it?
5		1 10.
J	Q. What did the DEC what was your experience	5 A. It was at our building on 50 Wolf Road.
6	Q. What did the DEC what was your experience working with them with similar documents?	
	· · · · · · · · · · · · · · · · · · ·	5 A. It was at our building on 50 Wolf Road.
6	working with them with similar documents?	5 A. It was at our building on 50 Wolf Road. 6 Q. Was it in a conference room?
6 7	working with them with similar documents? A. We had an order on petroleum bulk storage. DEC	 A. It was at our building on 50 Wolf Road. Q. Was it in a conference room? A. Yes.
6 7 8	working with them with similar documents? A. We had an order on petroleum bulk storage. DEC has a fine structure, I want to say \$12,500 a day	 A. It was at our building on 50 Wolf Road. Q. Was it in a conference room? A. Yes. Q. And were there people there from DEC?
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	Page 636		Page 638
1	Q. Okay. I direct your attention to the first	1	Review of NYS DOT 4/18 Comments. And what did those
2	page of the exhibit. I will flip it around here.	2	consist of we don't have them, what did they
3	A. Sure.	3	consist of?
4	Q. Do you recognize this as being the agenda for	4	A. I believe they must have been comments that we
5	the meeting?	5	made on the ordered provisions.
6	A. Yes.	6	Q. Okay. And it talks about a schedule. Were
7	Q. And now, Mr. Kochersberger, as you went into	7	discussions had at this meeting when certain things
8	the meeting, what did you understand as things that	8	would be done and what the schedule for compliance
9	the Department wanted to discuss?	9	would be?
10	A. Well, the steps for complying with the order,	10	A. Yes.
11	and that was the main purpose of it; to familiarize	11	Q. And in the course of that discussion, did you
12	everyone with the process.	12	have any disagreements or did anyone have any
13	Q. And did anybody before the meeting raise any	13	disagreements at this meeting with EPA people?
14	concerns about that portion of the compliance order	14	A. I'm sure there must have been, but I don't
15	that I read to you, about the penalty of \$37,500 a	15	remember specific disagreements. I know there were
16	day?	16	some provisions that we thought may have been hard to
17	A. Not that I recall. That is just standard in	17	meet on the compliance schedule.
18	standard language. I don't recall any.	18	Q. Were there any arguments; did anybody get angry
19	Q. So was there any plan going into the meeting as	19	or make any threats or anything like that?
20	to whether anybody was going to point that out or ask	20	A. Not that I recall.
21	questions about it?	21	Q. Was there a general spirit of cooperation?
22	A. That I'm not sure if there was a plan. I	22	A. Yes, I think so.
23	know it's something that, obviously, we wanted to	23	Q. And what instructions were you given by your
24	know if there was going to be a fine associated with	25	boss in terms of what the approach of the Department should be?
25	it or not.	25	should be?
	Page 637		Page 639
1	_	1	Page 639 A. Get into compliance.
1 2	Q. But in the pecking order of the Department, would it be fair not to be demeaning of you or	1 2	
	Q. But in the pecking order of the Department,		A. Get into compliance.
2	Q. But in the pecking order of the Department, would it be fair not to be demeaning of you or	2	A. Get into compliance.Q. And the last item on the list here, it says,
2	Q. But in the pecking order of the Department, would it be fair not to be demeaning of you or anything, because I think you are a great guy, and I	2 3	A. Get into compliance.Q. And the last item on the list here, it says,Next steps. What did that consist of?
2 3 4	Q. But in the pecking order of the Department, would it be fair not to be demeaning of you or anything, because I think you are a great guy, and I love your tie with the fish on it.	2 3 4	A. Get into compliance.Q. And the last item on the list here, it says,Next steps. What did that consist of?A. That, I don't know, but I'm imagining it was
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	Page 640		Page 642
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1 2	Q. Dan asked the question about the penalty. And do you have any recollection, as best you can	2	Q. And after that meeting, after you arranged a schedule for meeting the EPA's requirements under the
3	remember, what would his words have been?	3	Administrative Consent Order, was that Administrative
	A. I don't remember the words. I just remember	4	Consent Order filled in by Phil Eng and sent to the
4 5	the general question of whether or not there was	5	EPA?
6	going to be a penalty.	6	A. I don't remember who signed it, if it was Phil
7	Q. And did Justine Modigliani, the chief, did she	7	or the Commissioner, but it was signed and went to
8	respond to Dan?	8	the EPA.
9	A. Yes.	9	Q. Well, from your perspective, being someone
10	Q. And what was her response?	10	lower in the pecking order, did you, from that date
11	A. Again, I don't remember the words, but that	11	forward, have responsibility some responsibility
12	there would not be. There was no penalty, unless we,	12	for actually meeting the requirements that were
13	you know, just blow-off the order, then, of course,	13	spelled out in the compliance order?
14	there will be a penalty.	14	A. Yes.
15	Q. Was that consistent with your experience	15	Q. Okay. And just describe, generally, what that
16	dealing with DEC and how they normally handled	16	consisted of?
17	alleged violations?	17	A. Since, at the time, even though I was in the
18	A. Yes. It is very rare that we get a fine from	18	Office of Environment still, I was working primarily
19	the DEC.	19	with maintenance on maintenance issues. So I was
20	Q. And now, what about Ms. Arvizu, she was at the	20	tasked with working with maintenance to make sure
21	meeting; when Dan asked his question and Justine	21	that anything that dealt with maintenance was brought
22	responded, was there any reaction out of Christy?	22	into compliance.
23	A. I don't know.	23	Q. Now, Mr. Kochersberger, I understand, and you
24	Q. You don't remember her saying anything positive	24	have testified, that the Department was committed to
25	or against?	25	doing all of these things, but from your experience
	Page 641		Page 643
1	Page 641 A. No.	1	Page 643 as an environmental engineer, did you
1 2		1 2	as an environmental engineer, did you A. I'm not an engineer.
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	Page 644		Page 646
1	employee in-house costs, or were there any	1	O. What else?
2	consultants used?	2	A. Well, we have our sign crews, and our so
3	A. I believe there were some consultants used.	3	they generate old signs and sign posts, guide rail.
4	Q. Okay. And were there things that were done by	4	Q. Somebody crashes into a guide rail?
5	the Department in connection with compliance that	5	A. That has to be replaced, so that goes into a
6	went above and beyond the requirements of the	6	scrap metal pile; and then, random things people
7	compliance order?	7	chuck on the highway that get picked up. If it's
8	A. I believe so.	8	metal, it goes into the metal pile.
9	Q. Okay. And I'm going to refer you direct	9	Q. And now, does that metal actually have
10	your attention to what has been marked as, I think,	10	intrinsic value?
11	68 am I on the right one?	11	A. Oh, yes; absolutely.
12	ALJ BIRO: Respondent's Exhibit 68?	12	Q. Steel can steel be recycled?
13	MR. WINANS: No, this is Complainant's	13	A. Yes. Steel can be, and non-ferous metal and
14	68. It is	14	aluminum, and then it all gets auctioned off on eBay
15	Q. I'm going to direct your attention to this	15	through OGS.
16	document. Have you seen this before, Mr.	16	Q. And way back before 2012, did the Department
17	Kochersberger?	17	have a process for dealing with scrap metal?
18	A. I have or I don't really. I don't remember	18	A. Yes. I mean, it was piled up at a residency
19	seeing it, but it's possible that I did.	19	and then auctioned off by OGS.
20	Q. Okay. And are you aware of the Department	20	Q. And what changes were made in terms of the way
21	doing anything in connection with the compliance	21	that we dealt with scrap metal after the
22	order that wasn't actually required by the MS4 permit	22	Administrative Compliance Order was signed?
23	between the Department and DEC?	23	A. We made sure that it was contained. We
24	A. Let's see. Well, I'm sure that we did. I	24	eliminated things from the piles that were not
25	know, for example, with scrap metal, we certainly	25	
			supposed to go into the blie, that inight contain
		25	supposed to go into the pile, that might contain
	Page 645	25	Page 647
1		1	
1 2	Page 645		Page 647
	Page 645 went beyond the MS4 area and dealt with that at a	1	Page 647 oils. Anything that was oily was segregated and
2	Page 645 went beyond the MS4 area and dealt with that at a State-wide level.	1 2	Page 647 oils. Anything that was oily was segregated and stored in a separate container. We used oil
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	Page 645 went beyond the MS4 area and dealt with that at a State-wide level. Q. Thanks for bringing that up, Mr. Kochersberger, because isn't it true you're sort of like the master of scrap metal at this point, or you were for a period of time? A. I guess for a period. Q. Okay. And what did that consist of; what did the Department do to revise its procedures in dealing with scrap metal? A. Well, we made a uniform requirement for having containment around our scrap metal, excluding things that didn't belong in the pile. Q. Before we get into that, because nobody else here really understands it, what does the DOT generate in terms of scrap metal? A. Well, it's a variety of things. We have our fleet shops that generate scrap metal from their vehicle repair activities.	1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	oils. Anything that was oily was segregated and stored in a separate container. We used oil absorbant pads under the piles, and also, at the opening, where we normally would put jersey barriers, they would be on three sides. So, we made sure that the run-off was going to be — if any run-off, that would be oil-free. Some shops purchase their own containers, like a roll-off container, to put scrap metal in, and we have been working with OGS to try to actually get a contract in place where we use roll-off containers at all of our facilities but that hasn't come into place yet. Q. Have we managed to get rid of it more quickly? A. Yes, we do get rid of it pretty quickly now. Q. Because once it's off the property, nobody can find any fault with it, right? A. Yes, and it's just good to get rid of it so you have manageable size piles. Q. Okay. And did you have any responsibility for
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that either previously contained oil of some kind or

something that didn't. Any metal part of a vehicle

that is replaceable or wears out.

facilities to adopt the storm water pollution

prevention training, which is a PowerPoint that was

delivered by MEC in general, and a video that they

	Page 648		Page 650
1	watched, I believe.	1	A. Yes.
2	Q. And anything else?	2	Q. And you said that EPA and the auditors gave an
3	A. Nothing comes immediately to mind, but I'm sure	3	overview?
4	there could have been other things.	4	A. Well, the auditors did.
5	MR. WINANS: Thank you, Mr.	5	Q. The auditors; thank you, gave an overview of
6	Kochersberger. I don't have any further	6	concerns?
7	questions.	7	A. Yes.
8	THE WITNESS: Sure.	8	Q. And you said that they were mostly paperwork
9	MR. SAPORITA: Two minutes, Your Honor?	9	concerns or I forget how your characterized it
10	ALJ BIRO: Yes.	10	exactly. Were there any other concerns, other than
11	****	11	that, that you recall from this?
12	CROSS-EXAMINATION	12	A. There might have been, but certainly, I would
13	BY MR. SAPORITA:	13	say that they didn't make a huge deal out of
14	Q. Good morning, Mr. Kochersberger. I'm	14	anything. They just said, we have some findings and,
15	Christopher Saporita, I'm with the EPA. Just a few	15	you know, certainly the paperwork things were
16	questions for you.	16	obvious.
17	You testified about training that you do for	17	Q. So they were mild-mannered in the way they
18	environmental matters. Do you routinely keep	18	conveyed the concerns?
19	documentation of attendance of the trainings?	19	A. Yes.
20	A. We do now, yes.	20	Q. I'm not going to get into all of the findings
21	Q. You do now. But did you before the EPA	21	you made in the audit reports with you, because we
22	Administrative Compliance Order was issued?	22	already presented evidence of that, and I know you're
23	A. For some training, not all training.	23	here mainly to talk about the penalty issue.
24	Q. Okay; thank you. And are the environmental	24	So, in the meeting, you said that Ms.
25	trainings required for all staff at the maintenance	25	Modigliani said there would be no I'm sorry, that
	Page 649		Page 651
1	C :1141 0		
	facilities?	1	Dan Hitt asked whether there would be any penalty
2	A. Yes.	1 2	Dan Hitt asked whether there would be any penalty with this, right? Now, presumably, he was referring
2			
	A. Yes.	2	with this, right? Now, presumably, he was referring
3	A. Yes.Q. Okay. And were they prior to the order?	2	with this, right? Now, presumably, he was referring to the Administrative Compliance Order, so
3 4	A. Yes.Q. Okay. And were they prior to the order?A. They would have been.	2 3 4	with this, right? Now, presumably, he was referring to the Administrative Compliance Order, so A. Yes.
3 4 5	A. Yes.Q. Okay. And were they prior to the order?A. They would have been.Q. Okay. And do you keep did you, before the	2 3 4 5	with this, right? Now, presumably, he was referring to the Administrative Compliance Order, so A. Yes. Q. So this response about no penalty that we have
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3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	A. Yes. Q. Okay. And were they prior to the order? A. They would have been. Q. Okay. And do you keep did you, before the order, keep records of all of the contents and documents, and all materials that are offered during the trainings? A. I don't. Q. You spoke a little bit about the contract provisions that were designed to ensure that contractors comply with their erosion and sediment control requirements. You said that you were on one of the audits. You reviewed the audit reports for the other audits, as well; is that correct, and you saw the list of concerns that the EPA had in its Administrative Compliance Order. Did it appear, based on the numerous photos of violations, or failures of controls, that contract provisions were working at the time of the audit? A. I didn't review a lot of the stuff regarding to contractors or construction contracts.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	with this, right? Now, presumably, he was referring to the Administrative Compliance Order, so A. Yes. Q. So this response about no penalty that we have heard, that you have recalled and a couple of other witnesses recalled, is it possible that Ms. Modigliani was merely stating that, for this order, there would be no penalty, and not finding the agency to seek no penalty in the future complaint? A. That was not my understanding, I mean Q. And did you read the first compliance order, the one issued March 4, 2014? A. Yes. Q. Okay. And did you read the reissued one with the after the meeting in June? A. I don't know if I did or not. Q. Okay. You were asked whether the DOT went above and beyond compliance as a result of the EPA audits. You mentioned the one example you gave, the only example you gave, was that you took the scrap pile covering controls that you developed as a result of the audits, and you kind of built them out

	Page 652		Page 654
1	Q. Did EPA, at any time, insist that DOT make	1	A. The Environmental Science Bureau is part of
2	those things applicable State-wide?	2	the, now, Office of Environment. It used to be just
3	A. I don't recall.	3	a separate bureau in the Engineering Division. So
4	MR. SAPORITA: That's all I have.	4	you have an Engineering Division, which does your
5	MR. WINANS: Nothing further; thank you.	5	design and also your construction, which supports the
6	ALJ BIRO: Okay. Thank you very much.	6	Capital Program; and then on the other side of the
7	(Whereupon, the Witness is excused.)	7	house, you have maintenance/operations, that runs our
8	ALJ BIRO: How many more witnesses do	8	maintenance facilities and residencies, and the
9	you have?	9	Environmental Science Bureau gives support to, both,
10	MS. McNALLY: Just one.	10	Capital Program and operations.
11	ALJ BIRO: Why don't we break for lunch	11	Q. Now, are you in management or were you in a
12	and can we be back by quarter after one. We	12	management capacity, Mr. Bass?
13	will stand in recess until then.	13	A. I had staff.
14	(At which time, 12:20 p.m., a recess for	14	Q. Okay. But are you familiar with the budget of
15	lunch was taken until 1:17 p.m.)	15	the Department of Transportation?
16	ALJ BIRO: We were at your last witness,	16	A. Not that familiar with it, no.
17	Ms. McNally.	17	Q. Are you familiar with the number of employees
18	MS. McNALLY: We would like to call	18	we have at the DOT?
19	Jonathan Bass.	19	A. I believe it's somewhere around 8 or 9,000.
20	ALJ BIRO: Madam Reporter, please swear	20	Q. Okay. And are you familiar with the
21	in the Witness.	21	distribution of those employees; how many work for
22		22	the chief engineer and how many work for the
23 24	JONATHAN BASS,	23	Operations Division?
25	called as a witness, being duly sworn, testifies as follows:	24 25	A. I do not.
23	testifies as follows.	25	Q. Okay. Is there a system whereby the Office of
	Page 653		Page 655
	rage 033		Page 055
1	ALJ BIRO: Go ahead.	1	Environmental Services does work for other areas in
1 2		1 2	
	ALJ BIRO: Go ahead.		Environmental Services does work for other areas in
2	ALJ BIRO: Go ahead. DIRECT EXAMINATION	2	Environmental Services does work for other areas in the organization that are not in their chain of
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2 3 4	ALJ BIRO: Go ahead. DIRECT EXAMINATION BY MR. WINANS: Q. Mr. Bass, could you please tell us your full	2 3 4	Environmental Services does work for other areas in the organization that are not in their chain of command? Do you understand the question? A. Yes. Yes. And the answer is yes. So like I
2 3 4 5	ALJ BIRO: Go ahead. DIRECT EXAMINATION BY MR. WINANS: Q. Mr. Bass, could you please tell us your full name and position? A. Jonathan Bass, and Environmental Scientist 2. Q. By whom are you employed?	2 3 4 5	Environmental Services does work for other areas in the organization that are not in their chain of command? Do you understand the question? A. Yes. Yes. And the answer is yes. So like I was saying, they give support to operations, they give support to construction, they give support to design, health and safety, planning, yes.
2 3 4 5 6	ALJ BIRO: Go ahead. DIRECT EXAMINATION BY MR. WINANS: Q. Mr. Bass, could you please tell us your full name and position? A. Jonathan Bass, and Environmental Scientist 2. Q. By whom are you employed? A. New York State DOT.	2 3 4 5 6 7 8	Environmental Services does work for other areas in the organization that are not in their chain of command? Do you understand the question? A. Yes. Yes. And the answer is yes. So like I was saying, they give support to operations, they give support to construction, they give support to design, health and safety, planning, yes. Q. And what is your educational background?
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	Page 656		Page 658
1	kind of dropped out and the company went belly-up	1	A. Absolutely. That would be part of it, yes.
2	nationwide. And I also worked or did a short	2	Q. Now, in addition to the training that was
3	stint for BOCES, here in Upstate New York, doing,	3	provided before 2012, was there on-site supervision
4	basically, Right-To-Know training and asbestos	4	for operations employees?
5	inspection work, and I worked with a firm name Jack	5	A. There was. I'm not sure that it was 24/7.
6	Eisenbach Engineering in Utica, doing project	6	Q. And did they have managers, resident engineers?
7	management, mostly asbestos, but also indoor air	7	A. Oh, yes; absolutely.
8	quality, phase one, phase two environmental	8	Q. So are there people who are in authority at
9	assessments, that kind of thing, for bank transfers.	9	these DOT facilities, who can provide resources in
10	Q. And then you joined the Department?	10	the event that somebody doesn't understand how to
11	A. Then, I joined the Department in 1994.	11	dispose of drain oil or something of that nature?
12	Q. Were you always in the environmental field	12	
			A. Absolutely.
13	after you joined the Department?	13	Q. The sort of training is provided to those
14	A. Yes.	14	resident engineers, is it the same or is it
15	Q. In 1994, you said?	15	different?
16	A. Yes.	16	A. I would say it's the same training, because
17	Q. Okay. Back before 2012, did the Department	17	they are dwelling upon the MEC. It's through those
18	have systems in place to train employees in the	18	maintenance environmental coordinators that provide
19	Operations Division as to how they should address	19	that.
20	environmental requirements?	20	Q. Is this training something that is graded; do
21	A. Yes, they did.	21	people have to take a test?
22	Q. And can you describe those systems, please?	22	A. I don't believe so.
23	A. They were basically informal, but we New	23	Q. Do you lose your job if you don't have the
24	York State DOT is a unique department, a unique State	24	training?
25	transportation agency, because we are only one of the	25	A. No.
	Page 657		Page 659
1	Page 657 few DOTs in the country who actually put	1	Page 659 Q. And when the training is done of these
1 2		1 2	
	few DOTs in the country who actually put		Q. And when the training is done of these
2	few DOTs in the country who actually put environmental staff in both their maintenance and construction programs. And so, that training was in	2	Q. And when the training is done of these employees, are there sign-up sheets that are maintained that we could refer to to see who had the
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	Page 660		Page 662
1	contracts with the State of New York?	1	Q. Now, you're familiar with the concept of
2	A. Yes.	2	erosion in connection with the State highway system?
3	Q. And are you familiar with the standard	3	A. Yes.
4	specifications that are attached to those contracts?	4	Q. And is erosion something that we, you know,
5	A. Yes.	5	take action on at the Department of Transportation?
6	Q. And now, again, back before 2012, did those	6	A. Yes.
7	contracts with the DOT contractors that do	7	Q. And why is that?
8	construction, did they include environmental	8	A. It has been a focus of the Department for a
9	requirements for which the contractors were	9	number of years, and it's basically something that
10	responsible?	10	can be publically seen, and so, it's a sensitive area
11	A. Yes.	11	to people. And there is a lot of water in New York
12	Q. And does the Office of Construction have a	12	State, so we want to make sure that the sediment
13	staff of employees who oversee the Capital Program?	13	isn't getting into any of the waterways.
14	A. Yes.	14	Q. Is the erosion of the soil underneath State
15	Q. What are the titles of some of those people?	15	highways, is that something that can even threaten
16	A. So the direct people on the projects are called	16	the highway?
17	the engineers in charge. They report to area	17	A. Absolutely, it can degrade, you know, the
18	supervisors. Typically, the engineers in charge	18	actual ability to use the highway.
19	cover one project, and one project at a time. Then	19	Q. Is erosion control one of the requirements
20	the area supervisor, who they report to in the	20 21	under construction contracts?
21	regions, covers several projects as managers, and then the supervisors report to the regional	21	A. Yes. Q. And how is that erosion control normally
22 23	construction engineers. We also have construction	23	specified; what sort of techniques or devices?
24	environmental coordinators, similar to the MEC.	24	A. There are a number of them. There is sediment
25	Those act as support during the construction work for	25	control associated with silt fence. We also have
23	Those act as support during the construction work for	23	control associated with six tenee. We also have
	Page 661		Page 663
1	Page 661 specific just for environmental work.	1	Page 663 done fiber logs that can be used for erosion sediment
1 2	specific just for environmental work. Q. The project supervisors for construction, do	1 2	
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2	specific just for environmental work. Q. The project supervisors for construction, do they have responsibilities that include oversight of the contractor's performance of the environmental	2	done fiber logs that can be used for erosion sediment control. There is stone work that can be used, check dam for that type of purpose. Vegetation and mesh netting. These are the ones I can think of off the
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	Page 664		Page 666
1	A. Yes.	1	proceeding in front of us, and about the
2	Q. Do the contractors continue to have	2	fourth witness that is testifying to
3	responsibility for specifying erosion control on	3	something that is irrelevant.
4	those projects, even in the off-season?	4	ALJ BIRO: Yes. If it's something that
5	A. Yes.	5	is going to be relevant here that is
6	Q. And as a practical matter, how frequently are	6	different than what we heard before
7	contractors and Department employees on-site on these	7	MR. WINANS: I hope it's the same, Your
8	projects in the off-season?	8	Honor, but I don't want there to be any
9	A. Not very often.	9	question that this Witness might have a
10	Q. So in the event that an audit were to occur in	10	different perspective on it. I'm trying to
11	late November, would that be outside of the	11	lay the foundation. I won't go very long
12	construction season?	12	about this part.
13	A. Typically, it would be, yes.	13	ALJ BIRO: Can we stipulate he will
14	Q. So would the level of oversight being provided	14	testify to the same effect as the last
15	by DOT for that project in late November, would it be	15	Witness?
16	the same or would it be less or would it be different	16	MR. GARELICK: Yes.
17	in some way?	17	ALJ BIRO: Is that acceptable to you?
18	A. It would be less.	18	MR. WINANS: That certainly is
19	Q. Now, Mr. Bass, are you familiar with the audits	19	acceptable.
20	that were performed in Region 9, Region 8 and Region	20	ALJ BIRO: So stipulated. Let's move
21	5 of the DOT by the EPA in June of 2012, November of	21	on.
22	2012 and May of 2013 I think it's May?	22	Q. Mr. Bass, at some point in 2016, did you become
23	A. I did not participate directly in the audits.	23	aware of an Administrative Compliance Order that was
24	I am familiar with them, based on the information	24	served by the EPA on the Commissioner of
25	that is in the order.	25	Transportation?
	Daga 66E		
	Page 665		Page 667
1	Q. Okay. So did you have any direct involvement	1	Page 667 A. Yes.
1 2	_	1 2	
	Q. Okay. So did you have any direct involvement		A. Yes.
2	Q. Okay. So did you have any direct involvement in the audit process; were you present for any of	2	A. Yes. Q. And I'm showing you what has been marked as
2	Q. Okay. So did you have any direct involvement in the audit process; were you present for any of that?	2 3	A. Yes.Q. And I'm showing you what has been marked as and it's in evidence, as Exhibit 40. It's dated
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1	a civil penalty for each violation of \$37,500 per	1	the representations made at the meeting. So
2	day; do you see that?	2	I think it's very important that at least I
3	A. I do.	3	get in an abbreviated version of what
4	Q. Did you notice that when you were initially	4	happened at the meeting.
5	assigned to work on this?	5	ALJ BIRO: Okay. Four questions. Just
6	A. Yes.	6	ask him four questions.
7	Q. Is that something that you discussed	7	MR. WINANS: Well, I can ask one
8	internally?	8	question and have him
9	A. Yes.	9	ALJ BIRO: That's good, too. Let's just
10	Q. And what was the nature of the internal	10	ask one question.
11	discussion that you had?	11	MR. WINANS: Very good.
12	A. There was concern among many people internally	12	Q. Mr. Bass, would you please explain what
13	whether or not that would be levied on us if we were	13	occurred at the meeting that occurred on May 13,
14	weren't to meet this order.	14	2014?
15	Q. Were efforts made to get an extension of time?	15	A. Okay. So that meeting was to go over all of
16	The document, itself, requires a response within 20	16	the provisions and to get a preliminary indication
17	days; was there a response within 20 days or did	17	from EPA what those provisions meant and what we were
18	somebody ask for an extension?	18	supposed to do to meet those provisions, and also to
19	A. Yes. I believe there was, yes.	19	adjust time frames when those provisions were due,
20	Q. And who was it that reached out to EPA to get	20	because some of those dates would not work. And
21	the extension?	21	then, at the end of the meeting, Dan Hitt asked
22	A. I believe that was Dan.	22	Justine Modigliani, quite frankly, so how does this
23	Q. Okay. And at that point, were arrangements	23	order get closed, how does the order get closed out,
24	made for a meeting that was ultimately held on May	24	and the answer was, once all of the provisions were
25	13, 2014?	25	met, we would get something in writing that closes
	Page 669		Page 671
1	A. Yes.	1	out the order. And then, Dan followed-up with a
2	Q. And who made the arrangements for that meeting?	2	question: Would there be an associated penalty with
3	A. I coordinated that meeting.	3	the order, and she responded, no, as long as you meet
4	Q. With whom did you coordinate it at EPA?		
		4	all of the provisions in the order, there will be no
5	A. Christy Arvizu, Justine Modigliani.	5	penalty.
6	MR. GARELICK: I'm sorry, Your Honor. I	5 6	penalty. ALJ BIRO: Good. Can we move on?
6 7	MR. GARELICK: I'm sorry, Your Honor. I apologize. If you want to finish the	5 6 7	penalty. ALJ BIRO: Good. Can we move on? MR. WINANS: We can.
6 7 8	MR. GARELICK: I'm sorry, Your Honor. I apologize. If you want to finish the question, feel free to finish the question.	5 6 7 8	penalty. ALJ BIRO: Good. Can we move on? MR. WINANS: We can. Q. Mr. Bass, did you have a role well, I want
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6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	MR. GARELICK: I'm sorry, Your Honor. I apologize. If you want to finish the question, feel free to finish the question. I just I don't know. ALJ BIRO: Your objection? MR. GARELICK: I don't know if we ever finished our prior objection, but if the testimony is going to be he was present at the meeting, and exactly similar to what we have heard, we would stipulate to the fact he was present at the meeting and his interpretation of what was said is what was said by the previous witnesses. MR. WINANS: Your Honor, I don't want to drag out these proceedings, okay, and I appreciate the offer to stipulate, and I'm more than happy to go through this a little	5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	penalty. ALJ BIRO: Good. Can we move on? MR. WINANS: We can. Q. Mr. Bass, did you have a role well, I want to follow-up just slightly. Was this conversation about how there wouldn't be a penalty ever memorialized by an e-mail or phone call or a letter to anyone at the EPA? A. No, not that I'm aware of. Q. And did you have a continuing role in the compliance process and submission of progress reports? A. Yes. Q. And please, describe how that process worked? A. So, basically, I worked with Ellen mostly. Ellen had really mostly done most of the grunt work, working with the regional staff to meet and our main office staff, to meet the provisions of the

	Page 672		Page 674
1	being asked to do. And then, she would draft	1	opinion. So one of the provisions was that we had to
2	quarterly reports on the progress of the provisions	2	do these assessments of our residencies, that is
3	and give them to me. I would finalize them, have Dan	3	where our trucks are kept and the plow trucks and all
4	sign those reports, and we submit them.	4	of that stuff. And so, when we did those
5	Q. I'm just going to show you one of those from	5	assessments, we not only did it for the residencies
6	earlier in the proceedings. I'm sure my adversary	6	that were in the MS4 areas, but the areas outside of
7	would be happy to stipulate to all of that, too, to	7	the MS4, too. So that is one thing.
8	get this moving along, but I will direct your	8	Another ordered provision had to do with
9	attention to an e-mail, this is in Complainant's	9	they had issues that they had found at one of the
10	Exhibit 59, it's a 338-page exhibit.	10	residencies that was stockpiling and how the
11	A. Uh-huh.	11	stockpiles were being treated. So we worked through,
12	Q. And it starts out with an e-mail that purports	12	trying to figure out what we needed to do to correct
13	to be from you?	13	that stockpiling in terms of coverage, to make sure
14	A. Yes.	14	the sediment was protected from going anywhere. Also
15	Q. To Christy Arvizu; you see that?	15	they had issues with scrap metal, didn't like the way
16	A. Yes.	16	our scrap metal was being stored on-site. And so,
17	Q. Is this the typical form of the submittals that	17	when we implemented changes for those types of things
18	you made, that you would have the report, you would	18	at our residencies, we not only did it for areas in
19	scan it?	19	the MS4, but we did it outside of the MS4 areas, as
20	A. Yes.	20	well, you know. It's a State agency, so those are
21	Q. You would mail it in hard copy, but you would	21	the types of things that we did. Those are the
22	send it to Christy by e-mail?	22	things, off the top of my head, that I can remember
23	A. Yes, and copy involved staff over at DEC and	23	anyway.
24	others, as well.	24	Q. Did any of those things entail additional costs
25	Q. And in this situation, Christy seems to have	25	to the Department?
	, ,		1
	Page 673		Page 675
1	Page 673	1	Page 675
1 2	Page 673 replied to you as stated here in the e-mail. It	1 2	Page 675 A. Oh, yes; sure.
	Page 673 replied to you as stated here in the e-mail. It says, Thank you for forwarding NYS DOT's submittal, I		Page 675 A. Oh, yes; sure. Q. And did the assurance at the meeting on May 13,
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2	Page 673 replied to you as stated here in the e-mail. It says, Thank you for forwarding NYS DOT's submittal, I will begin my review in the near future and be in	2	Page 675 A. Oh, yes; sure. Q. And did the assurance at the meeting on May 13, 2014 have anything to do with DOT's willingness to
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to do a lot with our maintenance facilities, in my

evidence yet, so I'm going to offer it at

	Page 676		Page 678
1	this time, but just to identify the document.	1	ALJ BIRO: Is there any objection?
2	May I approach, Your Honor?	2	MR. SAPORITA: No, Your Honor.
3	ALJ BIRO: You may.	3	ALJ BIRO: So Respondent's Exhibit 65 is
4	Q. I'm showing you what has been marked for	4	admitted into evidence.
5	identification as Exhibit 65. Do you recognize that	5	Q. So, Mr. Bass, the initial e-mail that was given
6	as an e-mail?	6	to you by Dan Hitt is from Justine Modigliani, who
7	ALJ BIRO: Respondent's Exhibit 65?	7	was at the meeting on May 13th, correct?
8	MR. WINANS: It is.	8	A. Right.
9	A. Yes.	9	Q. And she sent that on Tuesday, June 21, 2016 at
10	MR. WINANS: Did you want me to pause,	10	10:29 a.m.?
11	Your Honor?	11	A. Yes.
12	ALJ BIRO: No, go ahead. I will find	12	Q. And the document states, I wanted to thank you,
13	it.	13	once again, for all the work you have put forward to
14	Q. And this purports to be an e-mail that was	14	come into compliance with the MS4 permit. We
15	forwarded to you by your boss, Dan Hitt?	15	recognize that it took a great deal of time and
16	A. Yes.	16	effort to make the changes you have made to your
17	Q. And it includes an e-mail from Justine	17	program. That said, we also have an obligation to
18	Modigliani?	18	collect penalties for past violations of the permit.
19	A. Correct.	19	I have attached a copy of the complaint that was
20	Q. And she is the person who was at the meeting on	20	mailed to Commissioner Matthew J. Driscoll late last
21	May 13th?	21	week so you may review it as soon as possible.
22	A. Yes.	22	Please let me know if you have any specific questions
23	Q. And is this a record that is kept in the	23	at this point.
24	ordinary course of business by the Department or an	24	Do you see that, sir?
25	e-mail system?	25	A. I do.
	Page 677		Page 679
			rage 075
1	A. Yes.	1	
1 2		1 2	Q. And that is what you got from Dan Hitt?
	A. Yes. MR. WINANS: Your Honor, I would offer this exhibit.		
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	Page 680		Page 682
1	Q. Good afternoon, Mr. Bass.	1	73.
2	A. Good afternoon.	2	MR. SAPORITA: Your Honor, I don't
3	Q. I have just a couple of questions, actually.	3	believe that Exhibit 10 was ever moved into
4	You describe the efforts that the Department	4	evidence.
5	made in response to the EPA'S compliance order and	5	MS. McNALLY: That's correct. That was
6	you were asked whether the Department went above and	6	one of the documents that we had an issue
7	beyond in complying?	7	it was missing information.
8	A. Yes.	8	ALJ BIRO: Okay. So we agreed that 7
9	Q. And as an example, you gave self-assessments of	9	through 9, then Exhibits 11 through 29?
10	the maintenance facilities?	10	MS. McNALLY: Yes.
11	A. Uh-huh.	11	MR. SAPORITA: Yes.
12	Q. But that you didn't stop with the maintenance	12	ALJ BIRO: Any other corrections?
13	facilities, you applied that self-assessment beyond	13	MR. SAPORITA: That's all.
14	the I'm sorry, not to all of, but those not within	14	ALJ BIRO: How about the stipulations
15	the MS4; is that correct?	15	that we had in this case, do we want to move
16	A. Yes. As part of the order in the MS4, one of	16	them into evidence?
17	the provisions was weren't doing self-assessment at	17	MS. McNALLY: Yes. I thought we did.
18	the residencies. When we did them, we did them not	18	MR. SAPORITA: We did that in the
19	only in the MS4 areas, but outside, as well.	19	beginning of the Hearing.
20	Q. And same thing with the stockpiling and scrap	20	ALJ BIRO: I don't think we moved the
21	metal pile controls that you developed as a result of	21	stipulations in, but not the stipulations,
22	the order?	22	themselves.
23	A. Right. So, you know, we implemented policy,	23	MR. SAPORITA: Yes, we would like to,
24	things that we were going to do to deal with the	24	Your Honor.
25	stockpile and deal with the scrap metal applied to	25	ALJ BIRO: And we will mark them as
	Page 681		Page 683
			1430 000
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1 2	the residencies, but outside of the MS4, as well. Q. It was a judgment you made, to apply them	1 2	
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	 Q. It was a judgment you made, to apply them State-wide? A. Yes, that was something that was made. It wasn't made by me, but made. Q. But by the Department of Transportation? A. Yes. Q. At any point, did the EPA insist that you apply the controls beyond the scope of the MS4? A. No, I don't believe so. MR. SAPORITA: Thank you; that's it. ALJ BIRO: Any redirect? MR. WINANS: Nothing further. ALJ BIRO: Thank you, Mr. Bass. (Whereupon, the Witness is excused.) ALJ BIRO: Okay. Mr. Winans, do you have anymore witnesses you would like to call? MS. McNALLY: We are resting. ALJ BIRO: Before you rest, let's go over what exhibits are in the record for the Respondent. Respondent's 1, 2, 3, pages 1 through 4 of Exhibit 3, 4, 5, 7 through 29, 	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	Joint Exhibit 1, the stipulations. MR. SAPORITA: Yes. ALJ BIRO: And what is the date on the stipulations. MR. SAPORITA: January 12, 2018. ALJ BIRO: We will admit, as Joint Exhibit 1, the stipulations of the parties dated January 12, 2018. MR. SAPORITA: We were just wondering whether I think we know the answer to this. The motion, your order on the motion the findings in that order are part of the record? ALJ BIRO: Yes that is already in the record. It's not evidence in the record, but it's part of the record, and those findings, they are already made for this case. MR. SAPORITA: Right. So no need to. MS. McNALLY: Are the pleadings in the record? ALJ BIRO: The pleadings are part of the record. Okay. Are there any witnesses you wish to

	Page 684		Page 686
1	call two redirect witnesses, Ms. Arvizu and	1	MR. GARELICK: Well, maybe I can make
2	Ms. Modigliani.	2	this clearer.
3	ALJ BIRO: In rebuttal, really, right?	3	Q. I will ask you look at Complainant's Exhibit
4	MR. GARELICK: Yes, rebuttal witnesses.	4	58, pages 15 through 19?
5	Ms. Arvizu?	5	A. 58?
6	(Whereupon, the Witness, Christy Arvizu,	6	Q. Yes.
7	retakes the stand.)	7	A. And 15?
8	ALJ BIRO: Welcome back. You can	8	Q. Yes. Was this document discussed during Ms.
9	testify again today with the assistance of	9	Kubek's testimony?
10	the sign language interpreters, and they	10	A. Yes.
11	remainder oath, as do you from before.	11	Q. Particularly, I would like to direct your
12	THE WITNESS: Yes.	12	attention to 15 through 19.
13	****	13	A. Yes, I have that in front of me.
14	FURTHER DIRECT EXAMINATION	14	Q. And what relevance does the information
15	BY MR. GARELICK:	15	contained within 15 through 19 have with respect to
16	Q. You have been present in the courtroom during	16	the veracity of Ms. Kubek's testimony regarding DOT
17	certain testimony that Respondents have put on?	17	compliance?
18	A. That's correct.	18	A. This is the submission to EPA in response to
19	Q. And that includes Ms. Kubek?	19	the compliance order on December let me look at
20	A. Yes, that's correct.	20	the cover letter; on December 1, 2015, and I remember
21	Q. And, particularly, you heard testimony from Ms.	21	Ms. Kubek stating that they were procedures of what
22	Kubek regarding DOT compliance with the violations	22	were already existing, that they lengthened it. So,
23	described in the complaint?	23	what we reviewed was that this included additional
24	A. Yes, that's correct.	24	included procedures for how DOT would coordinate with
25	Q. Okay. And, additionally, Ms. Kubek's opinion	25	MS4s adjacent to their right-of-way, follow
	Page 685		Page 687
1	regarding, essentially, DOT liability for the charges	1	procedures for coordination with MS4s outside of the
2	in the complaint?	2	right-of-way. They did track down and decided that
3	A. I'm sorry, could you say that again?	3	the illicit discharge was outside of their
4	Q. Ms. Kubek's opinion regarding DOT's compliance	4	right-of-way. Adjacent MS4s, I think, connections
5	with the violations listed in the complaint?	5	and investigation team documented that procedure on
6	A. Yes.	6	pages 15 through 19.
7	Q. And with respect to Ms. Kubek's testimony	7	Q. Okay. And were these procedures in place at
8	regarding DOT compliance with respect to the	8	the time of the audits?
9	violations described in the complaint, particularly	9	A. At the time of audits, they indicated to refer
10	paragraph F, relating to track down procedures, do	10	to the Department of Health.
11	you agree with her testimony?	11	Q. And was that the only information that was
12	MS. McNALLY: Objection. I just want it	12	provided to EPA regarding the extent of their policy
13	clear for the record, are you asking for	13	with regard to illicit discharge track down?
14	expert testimony here?	14	A. At the time of the audit, yes.
15	MR. GARELICK: No, she testified as to	15	Q. Ms. Kubek also testified regarding Paragraph I
16 17	compliance, and I believe that this is a	16 17	of the complaint with respect to DOT's obligation to
17	rebuttal witness to Ms. Kubek's testimony	1	implement and enforce a program including written
10	regarding, both, compliance and her opinions	18 19	procedures, receipt and follow-up of complaints by the public regarding construction site storm water
18	with respect to the complaint and DOT actions	9	
19	with respect to the complaint and DOT actions		run_off?
19 20	regarding the complaint.	20	run-off? A Ves I recall that
19 20 21	regarding the complaint. MS. McNALLY: So you're rebutting expert	20 21	A. Yes, I recall that.
19 20 21 22	regarding the complaint. MS. McNALLY: So you're rebutting expert testimony with non-expert testimony? Just so	20 21 22	A. Yes, I recall that.Q. I direct your attention to Complainant's
19 20 21	regarding the complaint. MS. McNALLY: So you're rebutting expert testimony with non-expert testimony? Just so I'm clear.	20 21	A. Yes, I recall that.Q. I direct your attention to Complainant's Exhibit 48.
19 20 21 22 23	regarding the complaint. MS. McNALLY: So you're rebutting expert testimony with non-expert testimony? Just so	20 21 22 23	A. Yes, I recall that.Q. I direct your attention to Complainant's

	Page 688		Page 690
1	A. Yes.	1	A. Correct.
2	Q. And Ms. Kubek testified regarding DOT	2	Q. I would like to direct your attention to
3	compliance with this paragraph, or the charges in	3	Complainant's Exhibit 57, particularly page 2.
4	this paragraph?	4	A. 57?
5	A. Yes, I remember that discussion.	5	Q. Yes.
6	Q. I direct your attention to Complainant's	6	A. I have it.
7	Exhibit 48, particularly page 147.	7	Q. Okay. And what relevance did this have to the
8	A. 147?	8	prior testimony?
9	Q. Yes.	9	A. Page 2 was a follow-up to that, because as
10	A. Yes.	10	proper procedure or follow-up to other information,
11	Q. And what relevance, if any, does what is	11	DOT forwarded a summary on how written procedures
12	contained in that exhibit have on the veracity of Ms.	12	well, forwarded a summary on how complaints are
13	Kubek's statement regarding DOT compliance efforts?	13	handled, and, basically, what Ms. Kubek summarized
14	MR. WINANS: Objection; form. This	14	this morning in her earlier testimony was how they
15	Witness shouldn't be talking about anything	15	got information at the main office, and it's
16	about veracity.	16	forwarded to the regional office and then from an
17	ALJ BIRO: Well, she's here on rebuttal.	17	excerpt from the construction manual that was not
18	So I understand your objection to the	18	made available to us at the audit. I understand now
19	terminology "veracity", but she is here to	19	that DOT says that was available prior, but it wasn't
20	contradict the testimony of your prior	20	made available to us and was undated, so
21	witnesses, if she can.	21	Q. Okay; thank you. You also heard testimony from
22	MR. WINANS: And I don't have any	22	Ms. Kubek regarding statements that allegedly you
23	problem with that, Judge, but if we are going	23	made at the Region 9 closing conference, correct?
24	to start getting into people, you know,	24	A. Yes.
25	testifying about what other whether other	25	Q. And, particularly, she used the words that you
	D 600		
	Page 689		Page 691
1	_	1	Page 691 said that violations were minor?
1 2	people are telling the truth or not, which is	1 2	
	_		said that violations were minor?
2	people are telling the truth or not, which is the definition of veracity, that is a whole	2	said that violations were minor? A. I heard that.
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	Page 692		Page 694
1	storm water management coordinator during the time of	1	Q. Okay. And just you know, what is the
2	the audit?	2	relevance of a storm water management coordinator; is
3	A. I believe she said Dave Graves.	3	that an important position?
4	Q. Yes, sorry. Dave Graves was not the storm	4	A. The storm water coordinator is the person who
5	water management coordinator at the time of the	5	is responsible for ensuring that the MS4 program is
6	audit, correct?	6	being implemented on behalf of the regulated entity,
7	A. I believe she said that.	7	and is kind of the glue of the MS4 program.
8	Q. I would ask that you take a look at	8	Q. So it's essentially the most important person
9	Complainant's Exhibit 39, particularly Page 4.	9	with respect to the MS4 program?
10	A. 39?	10	A. It's a key important or key contact of the
11	Q. Yes.	11	program, yes.
12	A. I have it. This is the Region 5 audit report,	12	MR. GARELICK: No further questions of
13	yes.	13	this Witness, Your Honor.
14	Q. Okay. And does the that report mentions	14	MS. McNALLY: Can we have one second?
15	Dave Graves and his position?	15	ALJ BIRO: Of course.
16	A. Yes, it does.	16	****
17	Q. And what is his position?	17	FURTHER CROSS-EXAMINATION
18	A. Dave Graves is the State-wide storm water	18	BY MR. WINANS:
19	program coordinator.	19	Q. I'm going to be very brief with you.
20	Q. And what was the date of that document?	20	I understand from your rebuttal testimony that
21	A. The date of this is the audit report. So	21	you disagree with Ms. Kubek on four different things;
22	this was dated December 17, 2013 for the June 25th	22	is that right?
23	through 27th 2013 audit.	23	A. I wasn't keeping track, but
24	Q. And I direct your attention further to well,	24	Q. Okay. You're not here to testify about Ms.
25	how is that information acquired as to his position?	25	Kubek's veracity or credibility, or whether she
	Page 693		Page 695
1	A. It is acquired during the audit preparation,	1	intentionally lied, are you?
2	and from Dave Graves himself.	2	A. No.
3	Q. Okay. And I'm going to direct your attention	3	Q. Understood. You would agree that it's possible
	to the same exhibit, page 462.		
4	to the same exhibit, page 402.	4	for educated professionals to have differences of
4 5	A. 462?	4 5	for educated professionals to have differences of opinion?
5	A. 462?	5	opinion?
5 6	A. 462?Q. Yes. What is that document?	5 6	opinion? A. Yes.
5 6 7	A. 462?Q. Yes. What is that document?A. This is the annual report submitted by DOT to	5 6 7	opinion? A. Yes. Q. Okay. And in your testimony here today, one of
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	Page 696		Page 698
1	you?	1	EPA issued to the DOT in this matter?
2	MR. GARELICK: Objection, Your Honor.	2	A. Yes, I was.
3	That is outside of the scope of what I was	3	Q. And at that meeting, were you asked about
4	asking for in a rebuttal witness.	4	whether there would be a penalty associated with the
5	ALJ BIRO: Overruled.	5	order?
6	Q. You didn't tell them that?	6	A. I believe I was.
7	A. No, I did not say that.	7	Q. Okay. And best of your recollection, I know it
8	MR. WINANS: Thank you.	8	has been a while, do you recall what you said in
9	ALJ BIRO: Is there any redirect?	9	response to that question?
10	MR. GARELICK: No, Your Honor.	10	A. I don't recall the exact response, but I know
11	ALJ BIRO: Thank you, Ms. Arvizu.	11	that my response, at least in part, would have been
12	(Whereupon, the Witness is excused.)	12	that this order was for compliance, that was the
13	MR. SAPORITA: We have one more witness.	13	purpose of the meeting, that was what we were there
14	I will go get her.	14	to discuss, and the order that had been issued was
15	ALJ BIRO: Madam Reporter, will you	15	for compliance.
16	please swear in the Witness?	16	Q. Okay. And do you believe that you offered to
17	****	17	waive any penalty for the underlying violations in
18	JUSTINE MODIGLIANI,	18	this matter?
19	called as a witness, being duly sworn,	19	A. No.
20	testifies as follows:	20	Q. Do you have the authority to do that?
21	DIRECT EXAMINATION	21	A. I absolutely do not.
22	BY MR. SAPORITA:	22	Q. Were you asked, at any time in that meeting, or
23	Q. Good afternoon, Ms. Modigliani. Please state	23	any time after that meeting up until the EPA issued
24	your name for the record.	24	that complaint, whether you had such authority?
25	A. Justine Modigliani.	25	A. No.
	11. Justine Wodigham.	23	11. 110.
	Page 697		Page 699
1	O And reshert in recognich?		
	Q. And what is your job?	1	Q. Were you ever asked by anybody from DOT,
2	A. I am a Section Chief at the EPA in the Division	1 2	Q. Were you ever asked by anybody from DOT, between that meeting and the issuance of the
2		1	
	A. I am a Section Chief at the EPA in the Division	2	between that meeting and the issuance of the
3	A. I am a Section Chief at the EPA in the Division of Enforcement and Compliance Assistance.	2 3	between that meeting and the issuance of the complaint, to confirm your alleged position that you
3 4	A. I am a Section Chief at the EPA in the Division of Enforcement and Compliance Assistance.Q. And do you supervise any staff in that	2 3 4	between that meeting and the issuance of the complaint, to confirm your alleged position that you would not seek penalties?
3 4 5	A. I am a Section Chief at the EPA in the Division of Enforcement and Compliance Assistance.Q. And do you supervise any staff in that capacity?	2 3 4 5	between that meeting and the issuance of the complaint, to confirm your alleged position that you would not seek penalties? A. I do not recall anybody else asking me about
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	Page 700		Page 702
1	You said that you have in your section, eight	1	avoid that, Judge, but I appreciate you are
2	inspectors; is that right?	2	giving us the opportunity, and it's on me,
3	A. About.	3	okay.
4	Q. Is that pretty much consistent over the last	4	ALJ BIRO: Okay.
5	five years?	5	MR. WINANS: Let's see how we do.
6	A. Yes. I mean we have had some retirements, some	6	Q. Ms. Modigliani, were you involved in the
7	hires, so	7	issuance of the Administrative Compliance Order that
8	Q. Okay. And in addition, is Christy one of the	8	prompted your meeting on June 13, 2014?
9	inspectors?	9	A. I believe I concurred on it.
10	A. She actually does not she does work under my	10	Q. Did you review that Administrative Compliance
11	section, but she answers to a different manager.	11	Order before the meeting that you testified about on
12	Officially, in our ORG chart, so she does work for	12	May 13, 2014?
13	me, I do sign-off on her audit reports, but she also	13	A. Yes.
14	has a team leader and branch chief.	14	Q. And directing your attention, it should be on
15	Q. Okay. And you said that above you have	15	the screen in front of you, to the Administrative
16	somebody you called a branch chief?	16	Compliance Order that was served on the DOT.
17	A. Correct.	17	Directing your attention to Complainant's
18	Q. Who is that?	18	Exhibit 40, page 21. At the very close to the
19	A. Doug McKenna.	19	end, there is a provision there about a penalty; you
20	Q. Okay. And then, Dore LaPosta is the Division	20	see that?
21	Chief?	21	A. Uh-huh.
22	A. Division Director, yes.	22	Q. Please say yes. A. Yes.
23	Q. Okay; thank you. Now, I would just like you to	23	
24 25	explain for the record, and so we all understand what the process is, had EPA Region 2 engaged in any	24 25	Q. And is that something that you had seen in EPA Administrative Compliance Orders before?
	the process is, had El A region 2 engaged in any	23	Administrative Compitance Orders before:
	Page 701		Page 703
1	audits of a State Department of Transportation before	1	A. This is standard general provision language.
1 2	audits of a State Department of Transportation before 2012?	1 2	A. This is standard general provision language. Q. Had anybody ever asked you about it before?
	2012? MR. SAPORITA: Objection. This is		
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2 3 4	2012? MR. SAPORITA: Objection. This is beyond the scope of the Witness's testimony. MR. WINANS: It is, but she is on our list, too.	2 3 4 5 6	 Q. Had anybody ever asked you about it before? A. Asked me about this provision? Q. Yes. A. I don't think specifically, but, maybe you mean could you clarify the question?
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	Page 704		Page 706
1	paragraph and asking me about this paragraph,	1	Q. And were the people from DOT cooperative at the
2	specifically.	2	meeting?
3	Q. But you do remember that on May 13, 2014,	3	A. Yes.
4	consistent with four witnesses that have testified,	4	Q. Was it the intention, at least at that point in
5	and one that doesn't remember, you do remember that	5	time in your relationship with the New York State
6	it was raised at that meeting; isn't that right?	6	Department of Transportation, that everyone wanted to
7	MR. GARELICK: Just objection.	7	comply with EPA's interpretation of the permit?
8	ALJ BIRO: Sustained, because she wasn't	8	A. Yes.
9	here to hear the testimony.	9	Q. And were you aware of the fact that the DOT
10	Q. Let me withdraw the question.	10	employees did, following that meeting, arrange for a
11	Ms. Modigliani, do you recall that on May 13,	11	revised Administrative Compliance Order; did you know
12	2014, the matter of a penalty was raised at the	12	that?
13	meeting?	13	A. Yes.
14	A. Yes.	14	Q. Okay. And were they cooperative from then
15	Q. And do you remember who raised the matter of	15	forward?
16	the penalty?	16	A. Yes.
17	A. I don't specifically remember.	17	MR. WINANS: Thank you. I don't have
18	Q. Did you understand that whoever expressed a	18	anything further, and I won't ask for an
19	question about the penalty was concerned about the	19	surrebuttal witness, but I might change my
20	possibility that a penalty might be assessed?	20	mind.
21	A. Yes.	21	MR. SAPORITA: No further questions,
22	Q. And you say that you, the Section Chief, had no	22	Your Honor.
23	authority to waive a penalty; is that your testimony?	23	ALJ BIRO: Thank you.
24	A. Yes.	24	(Whereupon, the Witness is excused.)
25	Q. So you would get in trouble if you were to	25	ALJ BIRO: Are there any other witnesses
	Page 705		Page 707
1	waive the penalty; is that correct?	1	or documents you wish to introduce in your
2	A. Well, I couldn't waive it.	2	rebuttal case?
3	Q. Wouldn't it be reasonable for people attending	3	MR. SAPORITA: No, Your Honor.
4	a meeting with you, the EPA Section Chief, to believe	4	ALJ BIRO: Okay. Is there any
5	that you had authority to speak for the agency that	5	surrebuttal that you wish to introduce.
6	you work for?	6	MS. McNALLY: No, Your Honor.
7	MR. GARELICK: Objection, Your Honor.	7	
8		'	ALJ BIRO: Is there anything else
0	He is asking her to speculate and he is	8	ALJ BIRO: Is there anything else anybody wants to put on the record before we
9	He is asking her to speculate and he is really testifying here in this question.		
		8	anybody wants to put on the record before we
9	really testifying here in this question.	8 9	anybody wants to put on the record before we close? Speak now.
9 10	really testifying here in this question. ALJ BIRO: Overruled. But let's maintain a calm. Go ahead. A. I'm guessing that if somebody knew that I was a	8 9 10	anybody wants to put on the record before we close? Speak now. MR. WINANS: On behalf the Respondents,
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	Dama 700		Dana 710
	Page 708		Page 710
1	relied on in your briefs that you have in	1	that the contents of this set are complete.
2	this case, and we will rely on in making a	2	ALJ BIRO: Do you want to go over, one
3	decision in this case. We will get the	3	last time, all of the exhibits that are
4	transcript in, hopefully, a few weeks and we	4	admitted or do you think you have that?
5	will send that to you with an order. The	5	MR. SAPORITA: I think we are fine. In
6	order will tell you that you have a certain	6	reviewing the transcript, if there are any
7	amount of time to review it and submit a	7	questions about exhibits, we can raise that.
8	motion, hopefully a joint motion, to confirm	8	ALJ BIRO: Yes, as part of your motion
9	the transcript to the testimony given. Read	9	for clarification. Hopefully, we don't. The
10	the transcript carefully, because we are	10	reason we go over them is that way when we
11	likely to cite it exactly as written. I will	11	leave, we know exactly what the universe of
12	also set dates for the briefs.	12	exhibits are.
13	Do you have any feeling on whether you	13	MR. SAPORITA: Understood.
14	would like to have briefs in sequence or	14	ALJ BIRO: Thank you to our translators
15	simultaneous?	15	who have been so lovely and accommodating,
16	MR. SAPORITA: What sequence would that	16	and come so far to help us out. I really
17	be?	17	appreciate it. Good evening, everyone.
18	ALJ BIRO: Normally, the Agency would go	18	(Whereupon, the Hearing concluded at
19	first and then we would give the Respondent a	19	2:38 p.m.)
20	chance to respond, and then you would be able	20	•
21	to file rebuttal briefs, and they could file	21	
22	a rebuttal brief. Alternatively, you could	22	
23	file simultaneously. It's a little quicker,	23	
24	you know, in the sense you can both file at	24	
25	the same time and you can both respond to the	25	
	Page 709		D 711
		1	Page /II
1		1	Page 711
1	opposing briefs at the same time.	1 2	CERTIFICATION
2	opposing briefs at the same time. MS. McNALLY: We prefer the sequence.	2	CERTIFICATION
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